4953S.14S

CONFERENCE COMMITTEE SUBSTITUTE NO. 2

FOR

HOUSE COMMITTEE SUBSTITUTE

FOR

SENATE SUBSTITUTE

FOR

SENATE COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 572

AN ACT

To repeal sections 67.287, 67.398, 67.451, 79.490, 80.570, 479.020, 479.350, 479.353, 479.359, 479.360, and 479.368, RSMo, and to enact in lieu thereof twenty-four new sections relating to local government, with penalty provisions.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 67.287, 67.398, 67.451, 79.490, 80.570,
- 2 479.020, 479.350, 479.353, 479.359, 479.360, and 479.368, RSMo,
- 3 are repealed and twenty-four new sections enacted in lieu
- 4 thereof, to be known as sections 67.287, 67.398, 67.451, 71.980,
- 5 77.700, 77.703, 77.706, 77.709, 77.712, 77.715, 79.490, 80.570,
- 82.133, 82.136, 82.139, 82.142, 82.145, 82.148, 479.020, 479.350,
- 7 479.353, 479.359, 479.360, and 479.368, to read as follows:
- 8 67.287. 1. As used in this section, the following terms
- 9 mean:
- 10 (1) "Minimum standards", adequate and material provision of
- 11 each of the items listed in subsection 2 of this section;

- 1 (2) "Municipality", any city, town, or village located in 2 any county with a charter form of government and with more than 3 nine hundred fifty thousand inhabitants;
- 4 (3) "Peace officer", any peace officer as defined in 5 section 590.010 who is licensed under chapter 590.

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- 2. Every municipality shall meet the following minimum standards within three years of August 28, 2015, by providing the following municipal services, financial services, and reports, except that the provision of subdivision (6) of this subsection shall be completed within six years:
- 11 (1) A balanced annual budget listing anticipated revenues 12 and expenditures, as required in section 67.010;
 - (2) An annual audit by a certified public accountant of the finances of the municipality that includes a report on the internal controls utilized by the municipality [and prepared by a qualified financial consultant that are implemented] to prevent misuse of public funds. The municipality also shall include its current procedures that show compliance with or reasonable exceptions to the recommended internal controls;
- 20 (3) A cash management and accounting system that accounts 21 for all revenues and expenditures;
- 22 (4) Adequate levels of insurance to minimize risk to include:
 - (a) General liability coverage;
- 25 (b) If applicable, liability coverage with endorsements to cover emergency medical personnel and paramedics;
 - (c) If applicable, police professional liability coverage;
 - (d) Workers compensation benefits for injured employees

- 1 under the provisions of chapter 287; and
- 2 (e) Bonds for local officials as required by section
- 3 77.390, 79.260, 80.250, or local charter;
- 4 (5) Access to a complete set of ordinances adopted by the
- 5 governing body available to the public within ten business days
- of a written request. An online version of the regulations or
- 7 code shall satisfy this requirement for those ordinances that are
- 8 codified:
- 9 (6) <u>If a municipality has a police department or contracts</u>
- with another police department for public safety services, a
- police department accredited or certified by the Commission on
- 12 Accreditation for Law Enforcement Agencies or the Missouri Police
- 13 Chiefs Association or a contract for police service with a police
- department accredited or certified by such entities;
- 15 (7) Written policies regarding the safe operation of
- 16 emergency vehicles, including a policy on police pursuit;
- 17 (8) Written policies regarding the use of force by peace
- 18 officers;
- 19 (9) Written general orders for a municipal police
- department unless contracting with another municipality or county
- 21 for police services;
- 22 (10) Written policies for collecting and reporting all
- crime and police stop data for the municipality as required by
- law. Such policies shall be forwarded to the attorney general's
- 25 office;
- 26 (11) Construction code review by existing staff, directly
- or by contract with a public or private agency. The provisions
- of this subdivision shall not require the municipality to adopt

an updated construction code; and

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- 2 (12) Information published annually on the website of the 3 municipality indicating how the municipality met the standards in 4 this subsection. If there is no municipal website, the 5 information shall be submitted to the county for publication on 6 its website, if it has a website.
- 7 If any resident of a municipality has belief or knowledge that such municipality has failed to ensure that the 8 9 standards listed in subsection 2 of this section are regularly 10 provided and are likely to continue to be provided, he or she may make an affidavit before any person authorized to administer 11 12 oaths setting forth the facts alleging the failure to meet the required standards and file the affidavit with the attorney 13 14 general. It shall be the duty of the attorney general, if, in 15 his or her opinion, the facts stated in the affidavit justify, to 16 declare whether the municipality is operating below minimum standards, and if it is, the municipality shall have sixty days 17 to rectify the deficiencies in services noted by the attorney 18 19 general. If after sixty days the municipality is still deemed by 20 the attorney general to have failed to rectify sufficient minimum 21 standards to be in compliance with those specified by subsection 22 2 of this section, the attorney general may file suit in the 23 circuit court of the county. If the court finds that the 24 municipality is not in compliance with the minimum standards 25 specified in subsection 2 of this section, the circuit court of 26 the county shall order the following remedies:
 - (1) Appointment of an administrative authority for the municipality including, but not limited to, another political

subdivision, the state, or a qualified private party to administer all revenues under the name of the municipality or its agents and all funds collected on behalf of the municipality. If the court orders an administrative authority to administer the revenues under this subdivision, it may send an order to the director of revenue or other party charged with distributing tax revenue, as identified by the attorney general, to distribute such revenues and funds to the administrative authority who shall use such revenues and existing funds to provide the services required under a plan approved by the court. The court shall enter an order directing all financial and other institutions holding funds of the municipality, as identified by the attorney general, to honor the directives of the administrative authority;

(2) If the court finds that the minimum standards specified in subsection 2 of this section still are not established at the end of ninety days from the time the court finds that the municipality is not in compliance with the minimum standards specified in subsection 2 of this section, the court may either enter an order disincorporating the municipality or order placed on the ballot the question of whether to disincorporate the municipality as provided in subdivisions (1), (2), (4), and (5) of subsection 3 of section 479.368. The court also shall place the question of disincorporation on the ballot as provided by subdivisions (1), (2), (4), and (5) of subsection 3 of section 479.368 if at least twenty percent of the registered voters residing in the subject municipality or forty percent of the number of voters who voted in the last municipal election, whichever is lesser, submit a petition to the court while the

matter is pending, seeking disincorporation. The question shall 1 2

be submitted to the voters in substantially the following form:

3 The city/town/village of has failed to meet

4 minimum standards of governance as required by law. Shall the

5 city/town/village of be dissolved?

□ NO 6 ☐ YES

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- If electors vote to disincorporate, the court shall determine the date upon which the disincorporation shall occur, taking into
- 10 consideration a logical transition.
- The court shall have ongoing jurisdiction to enforce its 11
- orders and carry out the remedies in subsection 3 of this 12
- 13 section.
- 14 67.398. 1. The governing body of any city or village, or
- 15 any county having a charter form of government, or any county of
- 16 the first classification that contains part of a city with a
- population of at least three hundred thousand inhabitants, may 17
- 18 enact ordinances to provide for the abatement of a condition of
- 19 any lot or land that has the presence of a nuisance including,
- 20 but not limited to, debris of any kind, weed cuttings, cut,
- 21 fallen, or hazardous trees and shrubs, overgrown vegetation and
- 22 noxious weeds which are seven inches or more in height, rubbish
- 23 and trash, lumber not piled or stacked twelve inches off the
- 24 ground, rocks or bricks, tin, steel, parts of derelict cars or
- 25 trucks, broken furniture, any flammable material which may
- 26 endanger public safety or any material or condition which is
- unhealthy or unsafe and declared to be a public nuisance. 27
- 28 The governing body of any home rule city with more than

- four hundred thousand inhabitants and located in more than one county may enact ordinances for the abatement of a condition of any lot or land that has vacant buildings or structures open to entry.
- 5 [Any ordinance authorized by this section may provide 6 that if the owner fails to begin removing or abating the nuisance 7 within a specific time which shall not be less than seven days of 8 receiving notice that the nuisance has been ordered removed or abated, or upon] Any ordinance authorized by this section shall 9 10 provide for service to the owner of the property and, if the property is not owner-occupied, to any occupant of the property 11 of a written notice specifically describing each condition of the 12 lot or land declared to be a public nuisance, and which notice 13 shall identify what action will remedy the public nuisance. 14 Unless a condition presents an immediate, specifically identified 15 risk to the public health or safety, the notice shall provide a 16 17 reasonable time, not less than ten days, in which to abate or 18 commence removal of each condition identified in the notice. Written notice may be given by personal service or by first-class 19 20 mail to both the occupant of the property at the property address and the owner at the last known address of the owner, if not the 21 22 same. Upon a failure of the owner to pursue the removal or 23 abatement of such nuisance without unnecessary delay, the 24 building commissioner or designated officer may cause the 25 condition which constitutes the nuisance to be removed or 26 abated. If the building commissioner or designated officer 27 causes such condition to be removed or abated, the cost of such 28 removal or abatement and the proof of notice to the owner of the

- property shall be certified to the city clerk or officer in 1 2 charge of finance who shall cause the certified cost to be 3 included in a special tax bill or added to the annual real estate tax bill, at the collecting official's option, for the property 4 5 and the certified cost shall be collected by the city collector or other official collecting taxes in the same manner and 6 7 procedure for collecting real estate taxes. If the certified cost is not paid, the tax bill shall be considered delinquent, 8 9 and the collection of the delinquent bill shall be governed by 10 the laws governing delinquent and back taxes. The tax bill from the date of its issuance shall be deemed a personal debt against 11 12 the owner and shall also be a lien on the property from the date 13 the tax bill is delinquent until paid.
- 14 67.451. Any city in which voters have approved fees to 15 recover costs associated with enforcement of municipal housing, 16 property maintenance, or property nuisance ordinances may [issue 17 a special tax bill against] include any unrecovered costs or 18 fines relating to the real property in the annual real estate tax bill for the property where such ordinance violations existed. 19 20 Notwithstanding the last sentence of subsection 5 of section 479.011, the officer in charge of finance shall cause the amount 21 22 of unrecovered costs or unpaid fines which are delinquent for 23 more than a year to be [included in a special tax bill or] added to the annual real estate tax bill for the property if such 24 25 property is still owned by the person incurring the costs or fines [at the collecting official's option,] and the costs and 26 fines shall be collected by the city collector or other official 27 28 collecting taxes in the same manner and procedure for collecting

- 1 real estate taxes. If the [cost is] costs and fines are not paid
- 2 <u>by December 31 of the year in which the costs and fines are</u>
- 3 included in the tax bill, the tax bill shall be considered
- 4 delinquent, and the collection of the delinquent bill shall be
- 5 governed by laws governing delinquent and back taxes. The tax
- 6 bill shall be deemed a personal debt against the owner from the
- 7 date of issuance, and shall also be a lien on the property from
- 8 the date the tax bill becomes delinquent until paid.
- 9 Notwithstanding any provision of the city's charter to the
- 10 contrary, the city may provide, by ordinance, that the city may
- discharge all or any portion of the unrecovered costs or fines
- 12 <u>added pursuant to this section to</u> the [special] tax bill upon a
- determination by the city that a public benefit will be gained by
- such discharge, and such discharge shall include any costs of tax
- 15 collection, accrued interest, or attorney fees related to the
- 16 [special] tax bill.
- 17 71.980. Notwithstanding any provision to the contrary, the
- 18 <u>state shall not be held liable for the debts of a municipality</u>
- 19 that is financially insolvent. For purposes of this section, a
- 20 <u>municipality is financially insolvent if it is not paying its</u>
- 21 debts as they become due, unless such debts are the subject of a
- 22 bona fide dispute, or is unable to pay its debts as they become
- 23 due.
- 24 <u>77.700. 1. The county governing body of any county in</u>
- 25 which a city of the third classification is located shall
- disincorporate the city as provided in sections 77.700 to 77.715.
- 27 2. The county governing body shall order an election upon
- 28 the question of disincorporation of a city of the third

- classification upon petition of twenty-five percent of the voters 1 2 of the city.
- 3 3. The county governing body shall give notice of the 4 election by publication in a newspaper of general circulation 5 published in the city or, if there is no such newspaper in the 6 city, then in the newspaper in the county published nearest the 7 city. The notice shall contain a copy of the petition and the names of the petitioners. No election on the question of 8
- 11 4. The question shall be submitted in substantially the 12 following form:

published for four weeks successively.

disincorporation shall be held until the notice has been

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- 13 Shall the city of be 14 dissolved?
- 15 5. Upon the affirmative vote of a majority of those 16 persons voting on the question, the county governing body shall 17 disincorporate the city.
 - 77.703. No dissolution of the corporation shall invalidate or affect any right accruing to the corporation or to any person or invalidate or affect any contract entered into or imposed on the corporation.
 - 77.706. Whenever the county governing body shall dissolve any city of the third classification, the county governing body shall appoint some competent person to act as trustee for the corporation so dissolved, and such trustee, before entering upon the discharge of his or her duties, shall take and subscribe an oath that he or she will faithfully discharge the duties of his

- 1 approved by the governing body, to the use of such
- 2 <u>disincorporated city</u>, conditioned for the faithful discharge of
- 3 his or her duty.
- 4 77.709. The trustee shall have power to prosecute and
- 5 <u>defend to final judgment all suits instituted by or against the</u>
- 6 corporation, collect all moneys due the same, liquidate all
- 7 lawful demands against the same, and for that purpose shall sell
- 8 any property belonging to the corporation, or so much thereof as
- 9 may be necessary, and generally to do all acts requisite to bring
- to a speedy close all the affairs of the corporation.
- 11 77.712. The trustee shall employ counsel whenever necessary
- in the discharge of his or her duties and shall make a report of
- the proceedings to the county governing body at each regular term
- thereof, and the trustee shall receive for his or her services
- such compensation as the governing body shall think reasonable.
- 16 77.715. When the trustee shall have closed the affairs of
- 17 the corporation and shall have paid all debts due by the
- 18 corporation, he or she shall pay over to the county treasurer all
- money remaining in his or her hands, take receipt therefor, and
- deliver to the clerk of the county governing body all books,
- 21 papers, records, and deeds belonging to the dissolved
- 22 corporation.
- 79.490. 1. The county governing body of any county in
- 24 which a city of the fourth class is located shall disincorporate
- 25 such city as provided in this section.
- 26 2. The county governing body shall order an election upon
- 27 the question of disincorporation of a fourth class city upon
- 28 petition of [one-half] twenty-five percent of the voters of the

- 1 city.
- 2 3. The county governing body shall give notice of the
- 3 election by publication in a newspaper of general circulation
- 4 published in the city or, if there is no such newspaper in the
- 5 city, then in the newspaper in the county published nearest the
- 6 city. The notice shall contain a copy of the petition and the
- 7 names of the petitioners. No election on the question of
- 8 disincorporation shall be held until the notice has been
- 9 published for four weeks successively.
- 10 4. The question shall be submitted in substantially the
- 11 following form:
- 12 Shall the city of be
- 13 dissolved?
- 5. Upon the affirmative vote of [sixty percent] a majority
- of those persons voting on the question, the county governing
- 16 body shall disincorporate the city.
- 17 80.570. 1. The county governing body of each county shall
- have power to disincorporate any town or village which they may
- 19 have incorporated as provided in this section.
- 2. The county governing body shall order an election upon
- 21 the question of disincorporation of a town or village upon
- 22 petition of [one-half] twenty-five percent of the voters of the
- 23 town or village.
- 3. The county governing body shall give notice of the
- 25 election by publication in a newspaper of general circulation
- 26 published in the town or village or, if there is no such
- 27 newspaper in the town or village, then in the newspaper in the
- county published nearest the town or village. The notice shall

- 1 contain a copy of the petition and the names of the petitioners.
- 2 No election on the question of disincorporation shall be held
- 3 until the notice has been published for eight weeks successively.
- 4. The question shall be submitted in substantially the
- 5 following form as the case may be:
- 6 Shall the town of be
- 7 dissolved?; or
- 8 Shall the village of be
- 9 dissolved?
- 10 5. Upon the affirmative vote of [sixty percent] a majority
- of those persons voting on the question, the county governing
- 12 body shall disincorporate the town or village.
- 13 6. Any county governing body may, in its discretion, on the
- 14 application of any person or persons owning a tract of land
- 15 containing five acres or more in a town or village, used only for
- agricultural purposes, to diminish the limits of such town or
- 17 village by excluding any such tract of land from said corporate
- limits; provided, that such application shall be accompanied by a
- 19 petition asking such change and signed by a majority of the
- 20 voters in such town or village. And thereafter such tract of
- land so excluded shall not be deemed or held to be any part of
- 22 such town or village.
- 82.133. 1. The county governing body of any county in
- 24 which a constitutional charter or home rule city is located shall
- 25 disincorporate the city as provided in sections 82.133 to 82.145.
- 26 2. The county governing body shall order an election upon
- 27 the question of disincorporation of a constitutional charter or
- home rule city upon petition of twenty-five percent of the voters

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- 3. The county governing body shall give notice of the
 election by publication in a newspaper of general circulation
 published in the city or, if there is no such newspaper in the
 city, then in the newspaper in the county published nearest the
 city. The notice shall contain a copy of the petition and the
 names of the petitioners. No election on the question of
- 8 disincorporation shall be held until the notice has been
- 9 published for four weeks successively.
- 10 <u>4. The question shall be submitted in substantially the</u>
 11 following form:
- Shall the city of be

 dissolved?
- 5. Upon the affirmative vote of a majority of those
 persons voting on the question, the county governing body shall
 disincorporate the city.
- 82.136. No dissolution of the corporation shall invalidate
 or affect any right accruing to the corporation or to any person,
 or invalidate or affect any contract entered into or imposed on
 the corporation.
- 21 82.139. Whenever the county governing body shall dissolve 22 any constitutional charter or home rule city, the county 23 governing body shall appoint some competent person to act as trustee for the corporation so dissolved, and the trustee, before 24 25 entering upon the discharge of his or her duties, shall take and subscribe an oath that he or she will faithfully discharge the 26 27 duties of the office and shall give bond with sufficient security, to be approved by the governing body, to the use of the 28

- disincorporated city, conditioned for the faithful discharge of
 the trustee's duty.
- 3 82.142. The trustee shall have power to prosecute and
 4 defend to final judgment all suits instituted by or against the
 5 corporation, collect all moneys due the same, liquidate all
 6 lawful demands against the same, and for that purpose shall sell
 7 any property belonging to the corporation, or so much thereof as
- 9 to a speedy close all the affairs of the corporation.

82.145. The trustee shall employ counsel whenever necessary in the discharge of his or her duties and shall make a report of the proceedings to the county governing body at each regular term thereof, and the trustee shall receive for his or her services such compensation as the governing body shall think reasonable.

may be necessary, and generally to do all acts requisite to bring

- 82.148. When the trustee shall have closed the affairs of the corporation, and shall have paid all debts due by the corporation, he or she shall pay over to the county treasurer all moneys remaining in his or her hands, take receipt therefor, and deliver to the clerk of the county governing body all books, papers, records, and deeds belonging to the dissolved corporation.
- 479.020. 1. Any city, town or village, including those operating under a constitutional or special charter, may, and cities with a population of four hundred thousand or more shall, provide by ordinance or charter for the selection, tenure and compensation of a municipal judge or judges consistent with the provisions of this chapter who shall have original jurisdiction to hear and determine all violations against the ordinances of

- the municipality. The method of selection of municipal judges shall be provided by charter or ordinance. Each municipal judge
- 3 shall be selected for a term of not less than two years as
- 4 provided by charter or ordinance.

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- 2. Except where prohibited by charter or ordinance, the municipal judge may be a part-time judge and may serve as municipal judge in more than one municipality.
- 3. No person shall serve as a municipal judge of any
 municipality with a population of seven thousand five hundred or
 more or of any municipality in a county of the first class with a
 charter form of government unless the person is licensed to
 practice law in this state unless, prior to January 2, 1979, such
 person has served as municipal judge of that same municipality
 for at least two years.
 - 4. Notwithstanding any other statute, a municipal judge need not be a resident of the municipality or of the circuit in which the municipal judge serves except where ordinance or charter provides otherwise. Municipal judges shall be residents of Missouri.
 - 5. Judges selected under the provisions of this section shall be municipal judges of the circuit court and shall be divisions of the circuit court of the circuit in which the municipality, or major geographical portion thereof, is located. The judges of these municipal divisions shall be subject to the rules of the circuit court which are not inconsistent with the rules of the supreme court. The presiding judge of the circuit shall have general administrative authority over the judges and court personnel of the municipal divisions within the circuit.

- 6. No municipal judge shall hold any other office in the municipality which the municipal judge serves as judge. The compensation of any municipal judge and other court personnel shall not be dependent in any way upon the number of cases tried, the number of guilty verdicts reached or the amount of fines imposed or collected.
- 7. Municipal judges shall be at least twenty-one years of age. No person shall serve as municipal judge after that person has reached that person's seventy-fifth birthday.
- 10 Within six months after selection for the position, each municipal judge who is not licensed to practice law in this state 11 12 shall satisfactorily complete the course of instruction for 13 municipal judges prescribed by the supreme court. 14 courts administrator shall certify to the supreme court the names 15 of those judges who satisfactorily complete the prescribed 16 course. If a municipal judge fails to complete satisfactorily 17 the prescribed course within six months after the municipal 18 judge's selection as municipal judge, the municipal judge's 19 office shall be deemed vacant and such person shall not 20 thereafter be permitted to serve as a municipal judge, nor shall 21 any compensation thereafter be paid to such person for serving as municipal judge. 22
- 23 <u>9. No municipal judge shall serve as a municipal judge in</u>
 24 more than five municipalities at one time.
- 479.350. For purposes of sections 479.350 to 479.372, the following terms mean:
- 27 (1) "Annual general operating revenue", revenue that can be used to pay any bill or obligation of a county, city, town, or

- 1 village, including general sales tax; general use tax; general
- 2 property tax; fees from licenses and permits; unrestricted user
- 3 fees; fines, court costs, bond forfeitures, and penalties.
- 4 Annual general operating revenue does not include designated
- 5 sales or use taxes; restricted user fees; grant funds; funds
- 6 expended by a political subdivision for technological assistance
- 7 in collecting, storing, and disseminating criminal history record
- 8 information and facilitating criminal identification activities
- 9 for the purpose of sharing criminal justice-related information
- among political subdivisions; or other revenue designated for a
- 11 specific purpose;
- 12 (2) "Court costs", costs, fees, or surcharges which are
- 13 retained by a county, city, town, or village upon a finding of
- 14 guilty or plea of guilty, and shall exclude any costs, fees, or
- surcharges disbursed to the state or other entities by a county,
- 16 city, town, or village <u>and any certified</u> costs, not including
- fines added to the annual real estate tax bill or a special tax
- 18 bill under section 67.398, 67.402, or 67.451;
- 19 (3) "Minor traffic violation", a municipal or county
- traffic ordinance violation prosecuted that does not involve an
- 21 accident or injury, that does not involve the operation of a
- 22 commercial motor vehicle, and for which no points are assessed by
- 23 the department of revenue or the department of revenue is
- 24 authorized to assess [no more than] one to four points to a
- 25 person's driving record upon conviction. Minor traffic violation
- 26 shall include amended charges for any minor traffic violation.
- 27 Minor traffic violation shall exclude a violation for exceeding
- the speed limit by more than nineteen miles per hour or a

- 1 violation occurring within a construction zone or school zone;
- 2 (4) "Municipal ordinance violation", a municipal or county
- 3 <u>ordinance violation prosecuted for which penalties are authorized</u>
- 4 by statute under sections 64.160, 64.200, 64.295, 64.487, 64.690,
- 5 <u>64.895, 67.398, 71.285, 89.120, and 89.490. Municipal ordinance</u>
- 6 <u>violation shall include amended charges for municipal ordinance</u>
- 7 <u>violations</u>.
- 8 479.353. Notwithstanding any provisions to the contrary,
- 9 the following conditions shall apply to minor traffic violations
- 10 <u>and municipal ordinance violations</u>:
- 11 (1) The court shall not assess a fine, if combined with the
- amount of court costs, totaling in excess of [three]:
- 13 <u>(a) Two</u> hundred <u>twenty-five</u> dollars <u>for minor traffic</u>
- 14 violations; and
- 15 (b) For municipal ordinance violations committed within a
- twelve month period beginning with the first violation: two
- 17 hundred dollars for the first municipal ordinance violation, two
- 18 <u>hundred seventy-five dollars for the second municipal ordinance</u>
- 19 violation, three hundred fifty dollars for the third municipal
- 20 ordinance violation, and four hundred fifty dollars for the
- 21 fourth and any subsequent municipal ordinance violations;
- 22 (2) The court shall not sentence a person to confinement,
- 23 except the court may sentence a person to confinement for
- [violations] <u>any violation</u> involving alcohol or controlled
- substances, violations endangering the health or welfare of
- others, [and] or eluding or giving false information to a law
- 27 enforcement officer;
- 28 (3) A person shall not be placed in confinement for failure

to pay a fine unless such nonpayment violates terms of probation

or unless the due process procedures mandated by Missouri Supreme

Court Rule 37.65 or its successor rule are strictly followed by

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the court;

- (4) Court costs that apply shall be assessed against the defendant unless the court finds that the defendant is indigent based on standards set forth in determining such by the presiding judge of the circuit. Such standards shall reflect model rules and requirements to be developed by the supreme court; and
- (5) No court costs shall be assessed if the defendant is found to be indigent under subdivision (4) of this section or if the case is dismissed.
- 479.359. 1. Every county, city, town, and village shall annually calculate the percentage of its annual general operating revenue received from fines, bond forfeitures, and court costs for municipal ordinance violations and minor traffic violations, including amended charges for any municipal ordinance violations and minor traffic violations, whether the violation was prosecuted in municipal court, associate circuit court, or circuit court, occurring within the county, city, town, or village. If the percentage is more than thirty percent, the excess amount shall be sent to the director of the department of The director of the department of revenue shall set forth by rule a procedure whereby excess revenues as set forth in this section shall be sent to the department of revenue. department of revenue shall distribute these moneys annually to the schools of the county in the same manner that proceeds of all fines collected for any breach of the penal laws of this state

1 are distributed.

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- 2 Beginning January 1, 2016, the percentage specified in 3 subsection 1 of this section shall be reduced from thirty percent to twenty percent, unless any county, city, town, or village has 4 5 a fiscal year beginning on any date other than January first, in which case the reduction shall begin on the first day of the 6 7 immediately following fiscal year except that any county with a charter form of government and with more than nine hundred fifty 8 9 thousand inhabitants and any city, town, or village with 10 boundaries found within such county shall be reduced from thirty percent to twelve and one-half percent. 11
- 3. An addendum to the annual financial report submitted to the state auditor <u>under section 105.145</u> by the county, city, town, or village [under section 105.145] <u>that has chosen to have</u> a municipal court division shall contain an accounting of:
- 16 (1) Annual general operating revenue as defined in section 479.350;
 - (2) The total revenues from fines, bond forfeitures, and court costs for <u>municipal ordinance violations and minor traffic</u> violations occurring within the county, city, town, or village, including amended charges from any <u>municipal ordinance violations</u> and minor traffic violations;
 - (3) The percent of annual general operating revenue from fines, bond forfeitures, and court costs for <u>municipal ordinance</u> <u>violations and minor traffic violations occurring within the county, city, town, or village, including amended charges from any charged <u>municipal ordinance violations and minor traffic violation</u>, charged in the municipal court of that county, city,</u>

1 town, or village; and

2 (4) Said addendum shall be certified and signed by a 3 representative with knowledge of the subject matter as to the 4 accuracy of the addendum contents, under oath and under the

penalty of perjury, and witnessed by a notary public.

- 4. On or before December 31, 2015, the state auditor shall set forth by rule a procedure for including the addendum information required by this section. The rule shall also allow reasonable opportunity for demonstration of compliance without unduly burdensome calculations.
 - 479.360. 1. Every county, city, town, and village shall file with the state auditor, together with its report due under section 105.145, its certification of its substantial compliance signed by its municipal judge with the municipal court procedures set forth in this subsection during the preceding fiscal year. The procedures to be adopted and certified include the following:
 - (1) Defendants in custody pursuant to an initial arrest warrant issued by a municipal court have an opportunity to be heard by a judge in person, by telephone, or video conferencing as soon as practicable and not later than forty-eight hours on minor traffic violations and not later than seventy-two hours on other violations and, if not given that opportunity, are released;
 - (2) Defendants in municipal custody shall not be held more than twenty-four hours without a warrant after arrest;
 - (3) Defendants are not detained in order to coerce payment of fines and costs <u>unless found to be in contempt after strict</u> compliance by the court with the due process procedures mandated

by Missouri Supreme Court Rule 37.65 or its successor rule;

- 2 (4) The municipal court has established procedures to allow
- 3 indigent defendants to present evidence of their financial

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- 4 condition and takes such evidence into account if determining
- 5 fines and costs and establishing related payment requirements;
- 6 (5) The municipal court only assesses fines and costs as authorized by law;
- 8 (6) No additional charge shall be issued for the failure to 9 appear for a minor traffic violation;
- 10 (7) The municipal court conducts proceedings in a courtroom
 11 that is open to the public and large enough to reasonably
 12 accommodate the public, parties, and attorneys;
- 13 (8) The municipal court makes use of alternative payment plans [and];
 - (9) The municipal court makes use of community service alternatives for which no associated costs are charged to the defendant; and
- [(9)] (10) The municipal court has adopted an electronic payment system or payment by mail for the payment of minor traffic violations.
- 2. On or before December 31, 2015, the state auditor shall set forth by rule a procedure for including the addendum information required by this section. The rule shall also allow reasonable opportunity for demonstration of compliance.
- 25 479.368. 1. (1) Except for county sales taxes deposited 26 in the county sales tax trust fund as defined in section 66.620, 27 any county, city, town, or village failing to timely file the 28 required addendums or remit the required excess revenues, if

applicable, after the time period provided by the notice by the director of the department of revenue or any final determination on excess revenue by the court in a judicial proceeding, whichever is later, shall not receive from that date any amount of moneys to which the county, city, town, or village would otherwise be entitled to receive from revenues from local sales tax as defined in section 32.085.

- (2) If any county, city, town, or village has failed to timely file the required addendums, the director of the department of revenue shall hold any moneys the noncompliant city, town, village, or county would otherwise be entitled to from local sales tax as defined in section 32.085 until a determination is made by the director of revenue that the noncompliant city, town, village, or county has come into compliance with the provisions of sections 479.359 and 479.360.
- (3) If any county, city, town, or village has failed to remit the required excess revenue to the director of the department of revenue such general local sales tax revenues shall be distributed as provided in subsection 1 of section 479.359 by the director of the department of revenue in the amount of excess revenues that the county, city, town, or village failed to remit.

Upon a noncompliant city, town, village, or county coming into compliance with the provisions of sections 479.359 and 479.360, the director of the department of revenue shall disburse any remaining balance of funds held under this subsection after satisfaction of amounts due under section 479.359. Moneys held by the director of the department of revenue under this

- subsection shall not be deemed to be state funds and shall not be commingled with any funds of the state.
- 3 Any city, town, village, or county that participates in the distribution of local sales tax in sections 4 5 66.600 to 66.630 and fails to timely file the required addendums or remit the required excess revenues, if applicable, after the 6 7 time period provided by the notice by the director of the department of revenue or any final determination on excess 8 9 revenue by the court in a judicial proceeding, whichever is 10 later, shall not receive any amount of moneys to which said city, 11 town, village, or county would otherwise be entitled under 12 sections 66.600 to 66.630. The director of the department of revenue shall notify the county to which the duties of the 13 14 director have been delegated under section 66.601 of any 15 noncompliant city, town, village, or county and the county shall 16 remit to the director of the department of revenue any moneys to which said city, town, village, or county would otherwise be 17 18 entitled. No disbursements to the noncompliant city, town, 19 village, or county shall be permitted until a determination is made by the director of revenue that the noncompliant city, town, 20 21 village, or county has come into compliance with the provisions 22 of sections 479.359 and 479.360.
 - (2) If such county, city, town, or village has failed to timely file the required addendums, the director of the department of revenue shall hold any moneys the noncompliant city, town, village, or county would otherwise be entitled to under sections 66.600 to 66.630 until a determination is made by the director of revenue that the noncompliant city, town,

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- village, or county has come into compliance with the provisions of sections 479.359 and 479.360.
- 3 (3) If any county, city, town, or village has failed to
 4 remit the required excess revenue to the director of the
 5 department of revenue, the director shall distribute such moneys
 6 the county, city, town, or village would otherwise be entitled to
 7 under sections 66.600 to 66.630 in the amount of excess revenues
 8 that the city, town, village, or county failed to remit as
 9 provided in subsection 1 of section 479.359.

- Upon a noncompliant city, town, village, or county coming into 11 12 compliance with the provisions of sections 479.359 and 479.360, the director of the department of revenue shall disburse any 13 remaining balance of funds held under this subsection after 14 15 satisfaction of amounts due under section 479.359 and shall 16 notify the county to which the duties of the director have been 17 delegated under section 66.601 that such compliant city, town, 18 village, or county is entitled to distributions under sections 19 66.600 to 66.630. If a noncompliant city, town, village, or 20 county becomes disincorporated, any moneys held by the director 21 of the department of revenue shall be distributed to the schools 22 of the county in the same manner that proceeds of all penalties, 23 forfeitures, and fines collected for any breach of the penal laws 24 of the state are distributed. Moneys held by the director of the 25 department of revenue under this subsection shall not be deemed to be state funds and shall not be commingled with any funds of 26 27 the state.
 - 3. In addition to the provisions of subsection 1 of this

- 1 section, any county that fails to remit the required excess
- 2 revenue as required by section 479.359 shall have an election
- 3 upon the question of disincorporation under Article VI, Section 5
- 4 of the Constitution of Missouri, and any such city, town, or
- 5 village that fails to remit the required excess revenue as
- 6 required by section 479.359 shall have an election upon the
- 7 question of disincorporation according to the following
- 8 procedure:

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- 9 (1) The election upon the question of disincorporation of 10 such city, town, or village shall be held on the next general 11 election day, as defined by section 115.121;
- 12 (2) The director of the department of revenue shall notify
 13 the election authorities responsible for conducting the election
 14 according to the terms of section 115.125 and the county
 15 governing body in which the city, town, or village is located not
 16 later than 5:00 p.m. on the tenth Tuesday prior to the election
- (3) The question shall be submitted to the voters of such city, town, or village in substantially the following form:

 The city/town/village of has kept more revenue from fines, bond forfeitures, and court costs for municipal ordinance violations and minor traffic violations than is permitted by state law and failed to remit those revenues to the county school fund. Shall the city/town/village of
- 26 □ YES □ NO

..... be dissolved?

of the amount of the excess revenues due;

27 (4) Upon notification by the director of the department of 28 revenue, the county governing body in which the city, town, or

Τ	village is located shall give notice of the election for eight
2	consecutive weeks prior to the election by publication in a
3	newspaper of general circulation published in the city, town, or
4	village, or if there is no such newspaper in the city, town, or
5	village, then in the newspaper in the county published nearest
6	the city, town, or village; and
7	(5) Upon the affirmative vote of [sixty percent] a majority
8	of those persons voting on the question, the county governing
9	body shall disincorporate the city, town, or village.
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Robert Cornejo

16 Eric Schmitt