FIRST REGULAR SESSION

SENATE BILL NO. 353

98TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SILVEY.

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1812S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To amend chapters 67 and 144, RSMo, by adding thereto two new sections relating to tax incentives for data storage.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapters 67 and 144, RSMo, are amended by adding thereto

- 2 two new sections, to be known as sections 67.2050 and 144.810, to read as follows:
 - 67.2050. 1. As used in this section, unless the context clearly
- 2 indicates otherwise, the following terms shall mean:
- 3 (1) "Facility", a location composed of real estate, buildings,
- fixtures, machinery, and equipment;
- 5 (2) "Municipality", any county, city, incorporated town, or village
- 6 of the state;
- 7 (3) "NAICS", the 2007 edition of the North American Industry
- 8 Classification System developed under the direction and guidance of
- 9 the federal Office of Management and Budget. Any NAICS sector,
- 10 subsector, industry group, or industry identified in this section shall
- 11 include its corresponding classification in previous and subsequent
- 12 federal industry classification systems;
- 13 (4) "Technology business facility", a facility purchased,
- 14 constructed, extended, or improved under this section, provided that
- 15 such business facility is engaged in:
- 16 (a) Wired telecommunications carriers (NAICS 517110);
- 17 (b) Data processing, hosting, and related services (NAICS
- 18 **518210)**; or
- 19 (c) Internet publishing and broadcasting and web search portals
- 20 (NAICS 519130), at the business facility;
- 21 (5) "Technology business facility project" or "project", the

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22purchase, construction, extension, and improvement of technology 23business facilities, whether of the facility as a whole or of any one or more of the facility's components of real estate, buildings, fixtures, 24machinery, and equipment. 25

- 2. The governing body of any municipality may:
- 27 (1) Carry out technology business facility projects for economic development under this section; 28
- (2) Accept grants from the federal and state governments for technology business facility project purposes, and may enter into such agreements as are not contrary to the laws of this state and which may be required as a condition of grants by the federal government or its 33 agencies; and
- 34 (3) Receive gifts and donations from private sources to be used 35 for technology business facility project purposes.
- 3. The governing body of the municipality may enter into loan 37 agreements, sell, lease, or mortgage to private persons, partnerships, or corporations any one or more of the components of a facility 38 received, purchased, constructed, or extended by the municipality for 39 development of a technology business facility project. The loan 40 41 agreement, installment sale agreement, lease, or other such document shall contain such other terms as are agreed upon between the 42municipality and the obligor, provided that such terms shall be consistent with this section. When, in the judgment of the governing 45 body of the municipality, the technology business facility project will 46 result in economic benefits to the municipality, the governing body may lawfully enter into an agreement that includes nominal monetary consideration to the municipality in exchange for the use of one or 48 more components of the facility.
- 50 4. Transactions involving the lease or rental of any components of a project under this section shall be specifically exempted from the 51 provisions of the local sales tax law as defined in section 32.085, section 5253 238.235, and sections 144.010 to 144.525 and 144.600 to 144.761, and from the computation of the tax levied, assessed, or payable under the local 54sales tax law as defined in section 32.085, section 238.235, and sections 144.010 to 144.525 and 144.600 to 144.745. 56
- 57 5. Leasehold interests granted and held under this section shall not be subject to property taxes. 58

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- 59 6. Any payments in lieu of taxes expected to be made by any lessee of the project shall be applied in accordance with this 60 section. The lessee may reimburse the municipality for its actual costs of administering the plan. All amounts paid in excess of such actual costs shall, immediately upon receipt thereof, be disbursed by the 63 64 municipality's treasurer or other financial officer to each affected taxing entity in proportion to the current ad valorem tax levy of each 65 affected taxing entity. 66
 - 7. The county assessor shall include the current assessed value of all property within the affected taxing entities in the aggregate valuation of assessed property entered upon the assessor's book and verified under section 137.245, and such value shall be used for the purpose of the debt limitation on local government under section 26(b), article VI, Constitution of Missouri.
- 73 8. The governing body of any municipality may sell or otherwise dispose of the property, buildings, or plants acquired under this section 74 to private persons or corporations for technology business facility 75project purposes upon approval by the governing body. The terms and 76 method of the sale or other disposal shall be established by the 77governing body so as to reasonably protect the economic well-being of the municipality and to promote the development of technology 79 business facility projects. A private person or corporation that initially 81 transfers property to the municipality for the purposes of a technology 82 business facility project and does not charge a purchase price to the 83 municipality shall retain the right, upon request to the municipality, 84 to have the municipality retransfer the donated property to the person 85 or corporation at no cost.
- 86 9. The provisions of this section shall not be construed to allow political subdivisions to provide telecommunications services or telecommunications facilities to the extent that they are prohibited 88 from doing so by section 392.410. 89
 - 144.810. 1. As used in this section, unless the context clearly indicates otherwise, the following terms mean:
 - (1) "Commencement of commercial operations", shall be deemed 3 to occur during the first calendar year for which the data storage center is first available for use by the operating taxpayer, or first capable of being used by the operating taxpayer, as a data storage

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8 (2) "Constructing taxpayer", where more than one taxpayer is responsible for a project, a taxpayer responsible for the construction of the facility, as opposed to a taxpayer responsible for the equipping and ongoing operations of the facility; 11

- (3) "County average wage", the average wages in each county as determined by the department for the most recently completed full calendar year. However, if the computed county average wage is above the statewide average wage, the statewide average wage shall be deemed the county average wage for such county for the purpose of determining eligibility;
- (4) "Data storage center" or "facility", a facility constructed, 18 extended, improved, or operating under this section, provided that such 19 business facility is engaged primarily in: 20
- 21 (a) Data processing, hosting, and related services (NAICS 22518210); or
- 23 (b) Internet publishing and broadcasting and web search portals (NAICS 519130), at the business facility; 24
- 25 (5) "Existing facility", a data storage center in this state as it 26 existed prior to August 28, 2015, as determined by the department;
- (6) "Expanding facility" or "expanding data storage center", an existing facility or replacement facility that expands its operations in this state on or after August 28, 2015, and has net new investment related to the expansion of operations in this state of at least five 31 million dollars during a period of up to twelve consecutive months and 32 results in the creation of at least five new jobs during a period of up to twenty-four consecutive months from the date of conditional approval for an exemption under this section, if the average wage of the new jobs equals or exceeds one hundred and fifty percent of the county average wage. An expanding facility shall continue to be an expanding facility regardless of a subsequent change in or addition of operating taxpayers or constructing taxpayers;
- 39 (7) "Expanding facility project" or "expanding data storage center project", the construction, extension, improvement, equipping, and 40 41 operation of an expanding facility;
- 42 (8) "Investment" shall include the value of real and depreciable 43 personal property, acquired as part of the new or expanding facility

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project which is used in the operation of the facility following conditional approval of an exemption under this section; 45

- 46 (9) "NAICS", the 2007 edition of the North American Industry Classification System as prepared by the Executive Office of the 47 President, Office of Management and Budget. Any NAICS sector, 48 subsector, industry group, or industry identified in this section shall 49 include its corresponding classification in previous and subsequent 50 federal industry classification systems; 51
 - (10) "New facility" or "new data storage center", a facility in this state meeting the following requirements:
- (a) The facility is acquired by, or leased to, an operating taxpayer on or after August 28, 2015. A facility shall be deemed to have been acquired by, or leased to, an operating taxpayer on or after August 28, 2015, if the transfer of title to an operating taxpayer, the transfer of possession under a binding contract to transfer title to an operating taxpayer, or the commencement of the term of the lease to an 60 operating taxpayer occurs on or after August 28, 2015, or, if the facility is constructed, erected, or installed by or on behalf of an operating taxpayer, such construction, erection, or installation is commenced on or after August 28, 2015;
 - (b) If such facility was acquired by an operating or constructing taxpayer from another person or persons on or after August 28, 2015, and such facility was employed prior to August 28, 2015, by any other person or persons in the operation of a data storage center the facility shall not be considered a new facility;
- 69 (c) Such facility is not an expanding or replacement facility, as 70 defined in this section;
- (d) The new facility project investment is at least thirty-seven million dollars during a period of up to thirty-six consecutive months from the date of the conditional approval for an exemption under this section. Where more than one taxpayer is responsible for a project, the 75 investment requirement may be met by an operating taxpayer, a constructing taxpayer, or a combination of constructing taxpayers and 76 77operating taxpayers;
 - (e) At least thirty new jobs are created at the new facility during a period of up to thirty six consecutive months from the date of conditional approval for an exemption under this section if the average

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81 wage of the new jobs equals or exceeds one hundred fifty percent of the 82 county average wage; and

- (f) A new facility shall continue to be a new facility regardless of a subsequent change in or addition of operating taxpayers or constructing taxpayers;
- (11) "New data storage center project" or "new facility project", the construction, extension, improvement, equipping, and operation of 87 a new facility;
- (12) "New job", in the case of a new data center project, the total number of full-time employees located at a new data storage center for a period of up to thirty-six consecutive months from the date of 92 conditional approval for an exemption under this section. In the case of an expanding data storage center project, the total number of full-time employees located at the expanding data storage center that exceeds the greater of the number of full-time employees located at the project facility on the date of the submission of a project plan under this section or for the twelve-month period prior to the date of the submission of a project plan, the average number of full-time employees located at the expanding data storage center facility. In the event the 100 expanding data storage center facility has not been in operation for a full twelve-month period at the time of the submission of a project plan, the total number of full-time employees located at the expanded data storage center that exceeds the greater of the number of full-time employees located at the project facility on the date of the submission of a project plan under this section, or the average number of full-time employees for the number of months the expanding data storage center facility has been in operation prior to the date of the submission of the project plan;
- (13) "Operating taxpayer", where more than one taxpayer is responsible for a project, a taxpayer responsible for the equipping and 111 ongoing operations of the facility, as opposed to a taxpayer responsible 112 for the purchasing or construction of the facility;
- 113 (14) "Project taxpayers", each constructing taxpayer and each 114 operating taxpayer for a data storage center project;
- (15) "Replacement facility", a facility in this state otherwise 116 described in subdivision (7) of this subsection, but which replaces another facility located within the state, which the taxpayer or a 117

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related taxpayer previously operated but discontinued operating within one year prior to the commencement of commercial operations at the new facility;

- 121 (16) "Taxpayer", the purchaser of tangible personal property or 122 a service that is subject to state or local sales or use tax and from 123 whom state or local sales or use tax is owed. Taxpayer shall not mean 124 the seller charged by law with collecting the sales tax from the 125 purchaser.
- 126 2. Beginning on August 28, 2015, in addition to the exemptions granted under chapter 144, project taxpayers for a new data storage 127 128 center project shall be entitled, for a project period not to exceed fifteen years from the date of conditional approval under this section 129 130 and subject to the requirements of subsection 3 of this section, to an 131 exemption of one hundred percent of the state and local sales and use taxes defined, levied, or calculated under section 32.085, sections 132 133 144.010 to 144.525, sections 144.600 to 144.761, or section 238.235, limited 134 to the net fiscal benefit of the state calculated over a ten year period, 135 on:
- 136 (1) All electrical energy, gas, water, and other utilities including 137 telecommunication and internet services used in a new data storage 138 center;
 - (2) All machinery, equipment, and computers used in any new data storage center; and
- 141 (3) All sales at retail of tangible personal property and materials 142 for the purpose of constructing any new data storage center.
- The amount of any exemption provided under this subsection shall not exceed the projected net fiscal benefit to the state over a period of ten years, as determined by the department of economic development using the Regional Economic Modeling, Inc. dataset or comparable data.
- 147 3. Any data storage center project seeking a tax exemption under subsection 2 of this section shall submit a project plan to the 148 149 department of economic development, which shall identify each known 150 constructing taxpayer and known operating taxpayer for the project and include any additional information the department of economic 151 development may require to determine eligibility for the 152 exemption. The department of economic development shall review the 153 project plan and determine whether the project is eligible for the 154

SB 353 8

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155exemption under subsection 2 of this section, conditional upon subsequent verification by the department that the project meets the 156157requirements in subsection 1 of this section for a new facility. The department of economic development shall convey such conditional 158 159 approval to the department of revenue and the identified project taxpayers. After a conditionally approved new facility has met the 160 requirements in subsection 1 of this section for a new facility and the 161 162 execution of the agreement specified in subsection 6 of this section, the project taxpayers shall provide proof of the same to the department of 163 economic development. Upon verification of such proof, the 164 165department of economic development shall certify the new facility to the department of revenue as being eligible for the exemption dating 166 167retroactively to the first day of the thirty-six month period. The department of revenue, upon receipt of adequate proof of the amount 168 of sales taxes paid since the first day of the thirty-six month period, 169 shall issue a refund of taxes paid but eligible for exemption under 170 171 subsection 2 of this section to each operating taxpayer and each constructing taxpayer and issue a certificate of exemption to each new 172project taxpayer for ongoing exemptions under subsection 2 of this 173 section. 174

- 4. Beginning on August 28, 2015, in addition to the exemptions granted under chapter 144, upon approval by the department of economic development, project taxpayers for expanding data center projects may, for a period not to exceed ten years, be specifically exempted from state and local sales and use taxes defined, levied, or calculated under section 32.085, sections 144.010 to 144.525, sections 144.600 to 144.761, or section 238.235 on:
- 182 (1) All electrical energy, gas, water, and other utilities including 183 telecommunication and internet services used in an expanding data storage center which, on an annual basis, exceeds the amount of 184 electrical energy, gas, water, and other utilities including 185 186 telecommunication and internet services used in the existing facility or 187 the replaced facility prior to the expansion, provided that any substantial renovation, as defined in section 8.800, at an expanding 188 facility shall meet applicable provisions of the International Energy 189 190 Conservation Code 2009 or most recent version thereof. For purposes of this subdivision only, "amount" shall be measured in kilowatt hours, 191

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gallons, cubic feet, or other measures applicable to a utility service as opposed to in dollars, to account for increases in utility rates;

- (2) All machinery, equipment, and computers used in any expanding data storage center, the cost of which, on an annual basis, exceeds the average of the previous three years' expenditures on machinery, equipment, and computers at the existing facility or the replaced facility prior to the expansion. Existing facilities or replaced facilities in existence for less than three years shall have the average expenditures calculated based upon the applicable time of existence; and
- 202 (3) All sales at retail of tangible personal property and materials 203 for the purpose of constructing, repairing, or remodeling any 204 expanding data storage center.
- The amount of any exemption provided under this subsection shall not exceed the projected net fiscal benefit to the state over a period of ten years, as determined by the department of economic development.
- 208 5. Any data storage center project seeking a tax exemption under 209 subsection 4 of this section shall submit a project plan to the 210 department of economic development, which shall identify each known constructing taxpayer and each known operating taxpayer for the 211 212 project and include any additional information the department of 213 economic development may reasonably require to determine eligibility 214 for the exemption. The department of economic development shall 215 review the project plan and determine whether the project is eligible 216 for the exemption under subsection 4 of this section, conditional upon 217 subsequent verification by the department that the project meets the requirements in subsection 1 of this section for an expanding facility 218 219 project and the execution of the agreement specified in subsection 6 of 220 this section. The department of economic development shall convey 221 such conditional approval to the department of revenue and the 222 identified project taxpayers. After a conditional approved facility has 223 met the requirements in subsection 1 of this section, the project 224taxpayers shall provide proof of the same to the department of economic development. Upon verification of such proof, the 225department of economic development shall certify the project to the 226 227 department of revenue as being eligible for the exemption dating retroactively to the first day of the thirty-six month period. The 228

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229 department of revenue, upon receipt of adequate proof of the amount of sales taxes paid since the first day of the thirty-six month period, 230231shall issue a refund of taxes paid but eligible for exemption under subsection 4 of this section to any applicable project taxpayer and issue 232 233 a certificate of exemption to any applicable project taxpayer for 234 ongoing exemptions under subsection 4 of this section.

- 6. (1) The exemptions in subsections 2 and 4 of this section shall be tied to the new or expanding facility project. A certificate of exemption in the hands of a taxpayer that is no longer an operating or constructing taxpayer of the new or expanding facility project shall be invalid as of the date the taxpayer was no longer an operating or constructing taxpayer of the new or expanding facility project. New certificates of exemption shall be issued to successor constructing taxpayers and operating taxpayers at such new or expanding facility projects. The right to the exemption by successor taxpayers shall exist without regard to subsequent levels of investment in the new or expanding facility by successor taxpayers.
- (2) As a condition of receiving an exemption under subsection 2 or 4 of this section, the project taxpayers shall enter into an agreement with the department of economic development providing for repayment penalties in the event the data storage center project fails to comply with any of the requirements of this section.
- (3) The department of revenue shall credit any amounts remitted by the project taxpayers under this subsection to the fund to which the sales and use taxes exempted would have otherwise been credited.
- 7. The department of economic development and the department of revenue shall cooperate in conducting random audits to ensure that 255the intent of this section is followed. 256
 - 8. Notwithstanding any other provision of law to the contrary, no recipient of an exemption pursuant to this section shall be eligible for benefits under any business recruitment tax credit, as defined in section 135.800.
 - 9. The department of economic development and the department of revenue shall jointly prescribe such rules and regulations necessary to carry out the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it

complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2015, shall be invalid and void.

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