FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 313

98TH GENERAL ASSEMBLY

Reported from the Committee on Financial and Governmental Organizations and Elections, April 16, 2015, with recommendation that the Senate Committee Substitute do pass.

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ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 195.070, 334.037, 334.104, and 334.747, RSMo, and to enact in lieu thereof four new sections relating to prescriptive authority.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 195.070, 334.037, 334.104, and 334.747, RSMo, are

- 2 repealed and four new sections enacted in lieu thereof, to be known as sections
- 3 195.070, 334.037, 334.104, and 334.747, to read as follows:
 - 195.070. 1. A physician, podiatrist, dentist, a registered optometrist
- 2 certified to administer pharmaceutical agents as provided in section 336.220, or
- 3 an assistant physician in accordance with section 334.037 or a physician assistant
- 4 in accordance with section 334.747 in good faith and in the course of his or her
- 5 professional practice only, may prescribe, administer, and dispense controlled
- substances or he or she may cause the same to be administered or dispensed by
- 7 an individual as authorized by statute.
- 8 2. An advanced practice registered nurse, as defined in section 335.016,
- 9 but not a certified registered nurse anesthetist as defined in subdivision (8) of
- 10 section 335.016, who holds a certificate of controlled substance prescriptive
- 11 authority from the board of nursing under section 335.019 and who is delegated
- 12 the authority to prescribe controlled substances under a collaborative practice
- 13 arrangement under section 334.104 may prescribe any controlled substances
- 14 listed in Schedules III, IV, and V of section 195.017, and may have restricted
- 15 authority in Schedule II. Prescriptions for Schedule II medications
- 16 prescribed by an advanced practice registered nurse who has a
- 17 certificate of controlled substance prescriptive authority are restricted
- 18 to only those medications containing hydrocodone. However, no such
- 19 certified advanced practice registered nurse shall prescribe controlled substance

- 20 for his or her own self or family. Schedule III narcotic controlled substance ${\bf and}$
- 21 Schedule II hydrocodone prescriptions shall be limited to a one hundred
- 22 twenty-hour supply without refill.
- 3. A veterinarian, in good faith and in the course of the veterinarian's
- 24 professional practice only, and not for use by a human being, may prescribe,
- 25 administer, and dispense controlled substances and the veterinarian may cause
- 26 them to be administered by an assistant or orderly under his or her direction and
- 27 supervision.
- 4. A practitioner shall not accept any portion of a controlled substance
- 29 unused by a patient, for any reason, if such practitioner did not originally
- 30 dispense the drug.
- 5. An individual practitioner shall not prescribe or dispense a controlled
- 32 substance for such practitioner's personal use except in a medical emergency.
 - 334.037. 1. A physician may enter into collaborative practice
 - 2 arrangements with assistant physicians. Collaborative practice arrangements
 - 3 shall be in the form of written agreements, jointly agreed-upon protocols, or
 - 4 standing orders for the delivery of health care services. Collaborative practice
- 5 arrangements, which shall be in writing, may delegate to an assistant physician
- 6 the authority to administer or dispense drugs and provide treatment as long as
- 7 the delivery of such health care services is within the scope of practice of the
- 8 assistant physician and is consistent with that assistant physician's skill,
- 9 training, and competence and the skill and training of the collaborating
- 10 physician.
- 11 2. The written collaborative practice arrangement shall contain at least
- 12 the following provisions:
- 13 (1) Complete names, home and business addresses, zip codes, and
- 14 telephone numbers of the collaborating physician and the assistant physician;
- 15 (2) A list of all other offices or locations besides those listed in subdivision
- 16 (1) of this subsection where the collaborating physician authorized the assistant
- 17 physician to prescribe;
- 18 (3) A requirement that there shall be posted at every office where the
- 19 assistant physician is authorized to prescribe, in collaboration with a physician,
- 20 a prominently displayed disclosure statement informing patients that they may
- 21 be seen by an assistant physician and have the right to see the collaborating
- 22 physician;
- 23 (4) All specialty or board certifications of the collaborating physician and

- 24 all certifications of the assistant physician;
- 25 (5) The manner of collaboration between the collaborating physician and 26 the assistant physician, including how the collaborating physician and the 27 assistant physician shall:
- 28 (a) Engage in collaborative practice consistent with each professional's 29 skill, training, education, and competence;
- 30 (b) Maintain geographic proximity; except, the collaborative practice arrangement may allow for geographic proximity to be waived for a maximum of 31 32 twenty-eight days per calendar year for rural health clinics as defined by P.L. 33 95-210, as long as the collaborative practice arrangement includes alternative plans as required in paragraph (c) of this subdivision. Such exception to 35 geographic proximity shall apply only to independent rural health clinics, 36 provider-based rural health clinics if the provider is a critical access hospital as provided in 42 U.S.C. Section 1395i-4, and provider-based rural health clinics if 37 38 the main location of the hospital sponsor is greater than fifty miles from the 39 clinic. The collaborating physician shall maintain documentation related to such 40 requirement and present it to the state board of registration for the healing arts when requested; and 41
- 42 (c) Provide coverage during absence, incapacity, infirmity, or emergency 43 by the collaborating physician;
- 44 (6) A description of the assistant physician's controlled substance 45 prescriptive authority in collaboration with the physician, including a list of the 46 controlled substances the physician authorizes the assistant physician to 47 prescribe and documentation that it is consistent with each professional's 48 education, knowledge, skill, and competence;
- 49 (7) A list of all other written practice agreements of the collaborating 50 physician and the assistant physician;
- 51 (8) The duration of the written practice agreement between the 52 collaborating physician and the assistant physician;
- 53 (9) A description of the time and manner of the collaborating physician's review of the assistant physician's delivery of health care services. The description shall include provisions that the assistant physician shall submit a minimum of ten percent of the charts documenting the assistant physician's delivery of health care services to the collaborating physician for review by the collaborating physician, or any other physician designated in the collaborative practice arrangement, every fourteen days; and

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- 60 (10) The collaborating physician, or any other physician designated in the collaborative practice arrangement, shall review every fourteen days a minimum of twenty percent of the charts in which the assistant physician prescribes controlled substances. The charts reviewed under this subdivision may be 63 counted in the number of charts required to be reviewed under subdivision (9) of 64 this subsection. 65
- 66 3. The state board of registration for the healing arts under section 334.125 shall promulgate rules regulating the use of collaborative practice 67 68 arrangements for assistant physicians. Such rules shall specify:
 - (1) Geographic areas to be covered;
 - (2) The methods of treatment that may be covered by collaborative practice arrangements;
 - (3) In conjunction with deans of medical schools and primary care residency program directors in the state, the development and implementation of educational methods and programs undertaken during the collaborative practice service which shall facilitate the advancement of the assistant physician's medical knowledge and capabilities, and which may lead to credit toward a future residency program for programs that deem such documented educational achievements acceptable; and
- 79 (4) The requirements for review of services provided under collaborative 80 practice arrangements, including delegating authority to prescribe controlled 81 substances.
- 82 Any rules relating to dispensing or distribution of medications or devices by 83 prescription or prescription drug orders under this section shall be subject to the approval of the state board of pharmacy. Any rules relating to dispensing or 84 distribution of controlled substances by prescription or prescription drug orders 85 under this section shall be subject to the approval of the department of health 86 and senior services and the state board of pharmacy. The state board of 87 registration for the healing arts shall promulgate rules applicable to assistant 89 physicians that shall be consistent with guidelines for federally funded clinics. The rulemaking authority granted in this subsection shall not extend to 90 collaborative practice arrangements of hospital employees providing inpatient 92 care within hospitals as defined in chapter 197 or population-based public health 93 services as defined by 20 CSR 2150-5.100 as of April 30, 2008.
- 94 4. The state board of registration for the healing arts shall not deny, 95 revoke, suspend, or otherwise take disciplinary action against a collaborating

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physician for health care services delegated to an assistant physician provided 97 the provisions of this section and the rules promulgated thereunder are satisfied.

- 5. Within thirty days of any change and on each renewal, the state board of registration for the healing arts shall require every physician to identify whether the physician is engaged in any collaborative practice arrangement, including collaborative practice arrangements delegating the authority to prescribe controlled substances, and also report to the board the name of each assistant physician with whom the physician has entered into such arrangement. The board may make such information available to the public. The board shall track the reported information and may routinely conduct random reviews of such arrangements to ensure that arrangements are carried out for compliance under this chapter.
- 108 6. A collaborating physician shall not enter into a collaborative practice 109 arrangement with more than three full-time equivalent assistant physicians. Such limitation shall not apply to collaborative arrangements of hospital employees providing inpatient care service in hospitals as defined in chapter 197 or population-based public health services as defined by 20 CSR 113 2150-5.100 as of April 30, 2008.
- 114 7. The collaborating physician shall determine and document the 115 completion of at least a one-month period of time during which the assistant 116 physician shall practice with the collaborating physician continuously present before practicing in a setting where the collaborating physician is not 117 118 continuously present. Such limitation shall not apply to collaborative 119 arrangements of providers of population-based public health services as defined by 20 CSR 2150-5.100 as of April 30, 2008. 120
 - 8. No agreement made under this section shall supersede current hospital licensing regulations governing hospital medication orders under protocols or standing orders for the purpose of delivering inpatient or emergency care within a hospital as defined in section 197.020 if such protocols or standing orders have been approved by the hospital's medical staff and pharmaceutical therapeutics committee.
- 127 9. No contract or other agreement shall require a physician to act as a 128 collaborating physician for an assistant physician against the physician's will. A 129 physician shall have the right to refuse to act as a collaborating physician, 130 without penalty, for a particular assistant physician. No contract or other 131 agreement shall limit the collaborating physician's ultimate authority over any

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protocols or standing orders or in the delegation of the physician's authority to any assistant physician, but such requirement shall not authorize a physician in implementing such protocols, standing orders, or delegation to violate applicable standards for safe medical practice established by a hospital's medical staff.

- 10. No contract or other agreement shall require any assistant physician to serve as a collaborating assistant physician for any collaborating physician against the assistant physician's will. An assistant physician shall have the right to refuse to collaborate, without penalty, with a particular physician.
- 11. All collaborating physicians and assistant physicians in collaborative practice arrangements shall wear identification badges while acting within the scope of their collaborative practice arrangement. The identification badges shall prominently display the licensure status of such collaborating physicians and assistant physicians.
- 12. (1) An assistant physician with a certificate of controlled substance prescriptive authority as provided in this section may prescribe any controlled substance listed in Schedule III, IV, or V of section 195.017, and may have restricted authority in Schedule II, when delegated the authority to prescribe controlled substances in a collaborative practice arrangement. Prescriptions for Schedule II medications prescribed by an assistant physician who has a certificate of controlled substance prescriptive authority are restricted to only those medications containing hydrocodone. Such authority shall be filed with the state board of registration for the healing arts. The collaborating physician shall maintain the right to limit a specific scheduled drug or scheduled drug category that the assistant physician is permitted to prescribe. Any limitations shall be listed in the collaborative practice arrangement. Assistant physicians shall not prescribe controlled substances for themselves or members of their families. Schedule III controlled substances and Schedule II - hydrocodone prescriptions shall be limited to a five-day supply without refill. Assistant physicians who are authorized to prescribe controlled substances under this section shall register with the federal Drug Enforcement Administration and the state bureau of narcotics and dangerous drugs, and shall include the Drug Enforcement Administration registration number on prescriptions for controlled substances.
- (2) The collaborating physician shall be responsible to determine and document the completion of at least one hundred twenty hours in a four-month period by the assistant physician during which the assistant physician shall

practice with the collaborating physician on-site prior to prescribing controlled substances when the collaborating physician is not on-site. Such limitation shall not apply to assistant physicians of population-based public health services as defined in 20 CSR 2150-5.100 as of April 30, 2009.

- 172 (3) An assistant physician shall receive a certificate of controlled 173 substance prescriptive authority from the state board of registration for the 174 healing arts upon verification of licensure under section 334.036.
 - 334.104. 1. A physician may enter into collaborative practice arrangements with registered professional nurses. Collaborative practice arrangements shall be in the form of written agreements, jointly agreed-upon protocols, or standing orders for the delivery of health care services. Collaborative practice arrangements, which shall be in writing, may delegate to a registered professional nurse the authority to administer or dispense drugs and provide treatment as long as the delivery of such health care services is within the scope of practice of the registered professional nurse and is consistent with that nurse's skill, training and competence.
- 10 2. Collaborative practice arrangements, which shall be in writing, may delegate to a registered professional nurse the authority to administer, dispense 11 12 or prescribe drugs and provide treatment if the registered professional nurse is an advanced practice registered nurse as defined in subdivision (2) of section 13 14 335.016. Collaborative practice arrangements may delegate to an advanced practice registered nurse, as defined in section 335.016, the authority to 15 16 administer, dispense, or prescribe controlled substances listed in Schedules III, 17 IV, and V of section 195.017, and Schedule II - hydrocodone; except that, the 18 collaborative practice arrangement shall not delegate the authority to administer any controlled substances listed in Schedules III, IV, and V of section 195.017, 19 or Schedule II - hydrocodone for the purpose of inducing sedation or general 20 anesthesia for therapeutic, diagnostic, or surgical procedures. Schedule III 2122 narcotic controlled substance and Schedule II - hydrocodone prescriptions 23 shall be limited to a one hundred twenty-hour supply without refill. Such collaborative practice arrangements shall be in the form of written agreements, 24 25 jointly agreed-upon protocols or standing orders for the delivery of health care 26 services.
- 27 3. The written collaborative practice arrangement shall contain at least the following provisions:

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(1) Complete names, home and business addresses, zip codes, and

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30 telephone numbers of the collaborating physician and the advanced practice 31 registered nurse;

- 32 (2) A list of all other offices or locations besides those listed in subdivision 33 (1) of this subsection where the collaborating physician authorized the advanced practice registered nurse to prescribe; 34
- 35 (3) A requirement that there shall be posted at every office where the advanced practice registered nurse is authorized to prescribe, in collaboration 36 with a physician, a prominently displayed disclosure statement informing 37 38 patients that they may be seen by an advanced practice registered nurse and 39 have the right to see the collaborating physician;
 - (4) All specialty or board certifications of the collaborating physician and all certifications of the advanced practice registered nurse;
- (5) The manner of collaboration between the collaborating physician and the advanced practice registered nurse, including how the collaborating physician 43 and the advanced practice registered nurse will:
- (a) Engage in collaborative practice consistent with each professional's 45 46 skill, training, education, and competence;
- (b) Maintain geographic proximity, except the collaborative practice 48 arrangement may allow for geographic proximity to be waived for a maximum of twenty-eight days per calendar year for rural health clinics as defined by P.L. 50 95-210, as long as the collaborative practice arrangement includes alternative plans as required in paragraph (c) of this subdivision. This exception to 52 geographic proximity shall apply only to independent rural health clinics, 53 provider-based rural health clinics where the provider is a critical access hospital as provided in 42 U.S.C. 1395i-4, and provider-based rural health clinics where 54 the main location of the hospital sponsor is greater than fifty miles from the 55 clinic. The collaborating physician is required to maintain documentation related 56 to this requirement and to present it to the state board of registration for the healing arts when requested; and
- 59 (c) Provide coverage during absence, incapacity, infirmity, or emergency by the collaborating physician; 60
 - (6) A description of the advanced practice registered nurse's controlled substance prescriptive authority in collaboration with the physician, including a list of the controlled substances the physician authorizes the nurse to prescribe and documentation that it is consistent with each professional's education, knowledge, skill, and competence;

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66 (7) A list of all other written practice agreements of the collaborating 67 physician and the advanced practice registered nurse;

- (8) The duration of the written practice agreement between the collaborating physician and the advanced practice registered nurse;
- 70 (9) A description of the time and manner of the collaborating physician's review of the advanced practice registered nurse's delivery of health care 7172 services. The description shall include provisions that the advanced practice 73 registered nurse shall submit a minimum of ten percent of the charts documenting the advanced practice registered nurse's delivery of health care 74 75services to the collaborating physician for review by the collaborating physician, 76 or any other physician designated in the collaborative practice arrangement, 77 every fourteen days; and
 - (10) The collaborating physician, or any other physician designated in the collaborative practice arrangement, shall review every fourteen days a minimum of twenty percent of the charts in which the advanced practice registered nurse prescribes controlled substances. The charts reviewed under this subdivision may be counted in the number of charts required to be reviewed under subdivision (9) of this subsection.
- 84 4. The state board of registration for the healing arts pursuant to section 85 334.125 and the board of nursing pursuant to section 335.036 may jointly 86 promulgate rules regulating the use of collaborative practice arrangements. Such 87 rules shall be limited to specifying geographic areas to be covered, the methods 88 of treatment that may be covered by collaborative practice arrangements and the 89 requirements for review of services provided pursuant to collaborative practice 90 arrangements including delegating authority to prescribe controlled substances. Any rules relating to dispensing or distribution of medications or 91 devices by prescription or prescription drug orders under this section shall be 92 subject to the approval of the state board of pharmacy. Any rules relating to 93 dispensing or distribution of controlled substances by prescription or prescription 94 drug orders under this section shall be subject to the approval of the department 95 of health and senior services and the state board of pharmacy. In order to take 96 97 effect, such rules shall be approved by a majority vote of a quorum of each 98 board. Neither the state board of registration for the healing arts nor the board 99 of nursing may separately promulgate rules relating to collaborative practice arrangements. Such jointly promulgated rules shall be consistent with guidelines 100 101 for federally funded clinics. The rulemaking authority granted in this subsection

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shall not extend to collaborative practice arrangements of hospital employees providing inpatient care within hospitals as defined pursuant to chapter 197 or population-based public health services as defined by 20 CSR 2150-5.100 as of April 30, 2008.

- 5. The state board of registration for the healing arts shall not deny, revoke, suspend or otherwise take disciplinary action against a physician for health care services delegated to a registered professional nurse provided the provisions of this section and the rules promulgated thereunder are satisfied. Upon the written request of a physician subject to a disciplinary action imposed as a result of an agreement between a physician and a registered professional nurse or registered physician assistant, whether written or not, prior to August 28, 1993, all records of such disciplinary licensure action and all records pertaining to the filing, investigation or review of an alleged violation of this chapter incurred as a result of such an agreement shall be removed from the records of the state board of registration for the healing arts and the division of professional registration and shall not be disclosed to any public or private entity seeking such information from the board or the division. The state board of registration for the healing arts shall take action to correct reports of alleged violations and disciplinary actions as described in this section which have been submitted to the National Practitioner Data Bank. In subsequent applications or representations relating to his medical practice, a physician completing forms or documents shall not be required to report any actions of the state board of registration for the healing arts for which the records are subject to removal under this section.
- 6. Within thirty days of any change and on each renewal, the state board of registration for the healing arts shall require every physician to identify whether the physician is engaged in any collaborative practice agreement, including collaborative practice agreements delegating the authority to prescribe controlled substances, or physician assistant agreement and also report to the board the name of each licensed professional with whom the physician has entered into such agreement. The board may make this information available to the public. The board shall track the reported information and may routinely conduct random reviews of such agreements to ensure that agreements are carried out for compliance under this chapter.
- 7. Notwithstanding any law to the contrary, a certified registered nurse anesthetist as defined in subdivision (8) of section 335.016 shall be permitted to

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provide anesthesia services without a collaborative practice arrangement provided that he or she is under the supervision of an anesthesiologist or other physician, dentist, or podiatrist who is immediately available if needed. Nothing in this subsection shall be construed to prohibit or prevent a certified registered nurse anesthetist as defined in subdivision (8) of section 335.016 from entering into a collaborative practice arrangement under this section, except that the collaborative practice arrangement may not delegate the authority to prescribe any controlled substances listed in Schedules III, IV, and V of section 195.017, or Schedule II - hydrocodone.

- 8. A collaborating physician shall not enter into a collaborative practice arrangement with more than three full-time equivalent advanced practice registered nurses. This limitation shall not apply to collaborative arrangements of hospital employees providing inpatient care service in hospitals as defined in chapter 197 or population-based public health services as defined by 20 CSR 2150-5.100 as of April 30, 2008.
- 9. It is the responsibility of the collaborating physician to determine and document the completion of at least a one-month period of time during which the advanced practice registered nurse shall practice with the collaborating physician continuously present before practicing in a setting where the collaborating physician is not continuously present. This limitation shall not apply to collaborative arrangements of providers of population-based public health services as defined by 20 CSR 2150-5.100 as of April 30, 2008.
- 10. No agreement made under this section shall supersede current hospital licensing regulations governing hospital medication orders under protocols or standing orders for the purpose of delivering inpatient or emergency care within a hospital as defined in section 197.020 if such protocols or standing orders have been approved by the hospital's medical staff and pharmaceutical therapeutics committee.
- 11. No contract or other agreement shall require a physician to act as a collaborating physician for an advanced practice registered nurse against the physician's will. A physician shall have the right to refuse to act as a collaborating physician, without penalty, for a particular advanced practice registered nurse. No contract or other agreement shall limit the collaborating physician's ultimate authority over any protocols or standing orders or in the delegation of the physician's authority to any advanced practice registered nurse, but this requirement shall not authorize a physician in implementing such

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- protocols, standing orders, or delegation to violate applicable standards for safe medical practice established by hospital's medical staff.
- 12. No contract or other agreement shall require any advanced practice registered nurse to serve as a collaborating advanced practice registered nurse for any collaborating physician against the advanced practice registered nurse's will. An advanced practice registered nurse shall have the right to refuse to collaborate, without penalty, with a particular physician.
- 334.747. 1. A physician assistant with a certificate of controlled substance prescriptive authority as provided in this section may prescribe any 2 controlled substance listed in schedule III, IV, or V of section 195.017, and may 3 have restricted authority in Schedule II, when delegated the authority to prescribe controlled substances in a supervision agreement. Such authority shall be listed on the supervision verification form on file with the state board of healing arts. The supervising physician shall maintain the right to limit a specific scheduled drug or scheduled drug category that the physician assistant is permitted to prescribe. Any limitations shall be listed on the supervision 10 form. Prescriptions for Schedule II medications prescribed by a physician assistant with authority to prescribe delegated in a 11 supervision agreement are restricted to only those medications 12 13 containing hydrocodone. Physician assistants shall not prescribe controlled substances for themselves or members of their families. Schedule III controlled 14 substances and Schedule II - hydrocodone prescriptions shall be limited to 15 16 a five-day supply without refill. Physician assistants who are authorized to 17 prescribe controlled substances under this section shall register with the federal Drug Enforcement Administration and the state bureau of narcotics and 18 dangerous drugs, and shall include the Drug Enforcement Administration 19 20 registration number on prescriptions for controlled substances.
 - 2. The supervising physician shall be responsible to determine and document the completion of at least one hundred twenty hours in a four-month period by the physician assistant during which the physician assistant shall practice with the supervising physician on-site prior to prescribing controlled substances when the supervising physician is not on-site. Such limitation shall not apply to physician assistants of population-based public health services as defined in 20 CSR 2150-5.100 as of April 30, 2009.
- 28 3. A physician assistant shall receive a certificate of controlled substance 29 prescriptive authority from the board of healing arts upon verification of the

30 completion of the following educational requirements:

- (1) Successful completion of an advanced pharmacology course that includes clinical training in the prescription of drugs, medicines, and therapeutic devices. A course or courses with advanced pharmacological content in a physician assistant program accredited by the Accreditation Review Commission on Education for the Physician Assistant (ARC-PA) or its predecessor agency shall satisfy such requirement;
- (2) Completion of a minimum of three hundred clock hours of clinical training by the supervising physician in the prescription of drugs, medicines, and therapeutic devices;
- (3) Completion of a minimum of one year of supervised clinical practice or supervised clinical rotations. One year of clinical rotations in a program accredited by the Accreditation Review Commission on Education for the Physician Assistant (ARC-PA) or its predecessor agency, which includes pharmacotherapeutics as a component of its clinical training, shall satisfy such requirement. Proof of such training shall serve to document experience in the prescribing of drugs, medicines, and therapeutic devices;
- (4) A physician assistant previously licensed in a jurisdiction where physician assistants are authorized to prescribe controlled substances may obtain a state bureau of narcotics and dangerous drugs registration if a supervising physician can attest that the physician assistant has met the requirements of subdivisions (1) to (3) of this subsection and provides documentation of existing federal Drug Enforcement Agency registration.

