2217S02.01S

SENATE AMENDMENT NO.

Offer	ed by of
Amend	SS/SenateBill No476 , Page _22 , Section _259.210 , Line _1
2	of said page, by inserting immediately after said line the
3	following:
4	"260.235. Any person aggrieved by a forfeiture of any
5	financial assurance instrument, civil or administrative penalty
6	or denial, suspension or revocation of a permit required by
7	section 260.205 or a modification to a permit issued under
8	section 260.205 or any disapproval of the plan required by
9	section 260.220, may appeal such decision as provided in
10	[section] <u>sections</u> 621.250[, subject to judicial review as
11	provided by law] and 640.013 by filing a petition with the
12	administrative hearing commission within thirty days of the
13	decision. The notice of the department shall be effected by
1 /	contified mail and chall get forth the reasons for such

certified mail and shall set forth the reasons for such 14 15 forfeiture, disapproval, denial, suspension, civil penalty or 16 revocation. The department may seek an injunction in the circuit 17 court in which the facility is located requiring the facility for 18 which the transfer of ownership has been denied, or the permit or 19 modification of the permit has been denied, suspended or revoked, 20 to cease operations from the date ordered by the court until such time as the appeal is resolved or obtain a performance bond in 21 22 the amount and manner as prescribed by rule. The department's

action seeking an injunction shall be based on the seriousness of 1 2 the threat to the environment which continued operation of the 3 facility poses. A bond may be required in order to stay the effect of the department's action until the appeal is resolved, 4 5 in which case such bond shall remain in place until the appeal is resolved. If the department's decision is upheld, the bond shall 6 be forfeited and placed in a separate subaccount of the solid 7 8 waste management fund. Once the administrative hearing 9 commission has reviewed the appeal, the administrative hearing 10 commission shall make a final decision on the forfeiture of any financial assurance instrument, civil or administrative penalty, 11 denial, suspension, revocation, or modification of a permit or 12 13 disapproval of the plan required by section 260.220. The 14 administrative hearing commission shall mail copies of its final 15 decision to the parties to the appeal or their counsel of record. The commission's decision shall be subject to judicial review 16 17 pursuant to chapter 536, except that the court of appeals 18 district with territorial jurisdiction coextensive with the 19 county where the solid waste processing facility or disposal area 20 is located or is to be located shall have original jurisdiction. 21 No judicial review shall be available until and unless all 22 administrative remedies are exhausted.

23 260.395. 1. After six months from the effective date of 24 the standards, rules and regulations adopted by the commission 25 pursuant to section 260.370, it shall be unlawful for any person 26 to transport any hazardous waste in this state without first 27 obtaining a hazardous waste transporter license. Any person 28 transporting hazardous waste in this state shall file an 29 application for a license pursuant to this subsection which

shall:

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2 Be submitted on a form provided for this purpose by the (1)3 department and shall furnish the department with such equipment identification and data as may be necessary to demonstrate to the 4 5 satisfaction of the department that equipment engaged in such transportation of hazardous waste, and other equipment as 6 designated in rules and regulations pursuant to sections 260.350 7 8 to 260.430, is adequate to provide protection of the health of 9 humans and the environment and to comply with the provisions of 10 any federal hazardous waste management act and sections 260.350 to 260.430 and the standards, rules and regulations adopted 11 12 pursuant to sections 260.350 to 260.430. If approved by the 13 department, this demonstration of protection may be satisfied by 14 providing certification that the equipment so identified meets 15 and will be operated in accordance with the rules and regulations 16 of the Missouri public service commission and the federal 17 Department of Transportation for the transportation of the types 18 of hazardous materials for which it will be used;

19 (2) Include, as specified by rules and regulations, 20 demonstration of financial responsibility, including, but not 21 limited to, guarantees, liability insurance, posting of bond or 22 any combination thereof which shall be related to the number of 23 units, types and sizes of equipment to be used in the transport 24 of hazardous waste by the applicant;

(3) Include, as specified in rules and regulations, a fee
payable to the state of Missouri which shall consist of an annual
application fee, plus an annual use fee based upon tonnage,
mileage or a combination of tonnage and mileage. The fees
established pursuant to this subdivision shall be set to

generate, as nearly as is practicable, six hundred thousand dollars annually. No fee shall be collected pursuant to this subdivision from railroads that pay a fee pursuant to subsection 18 of this section. Fees collected pursuant to this subdivision shall be deposited in the hazardous waste fund created pursuant to section 260.391.

If the department determines the application conforms to 7 2. 8 the provisions of any federal hazardous waste management act and 9 sections 260.350 to 260.430 and the standards, rules and 10 regulations adopted pursuant to sections 260.350 to 260.430, it shall issue the hazardous waste transporter license with such 11 12 terms and conditions as it deems necessary to protect the health 13 of humans and the environment. The department shall act within 14 ninety days after receipt of the application. If the department 15 denies the license, it shall issue a report to the applicant stating the reason for denial of the license. 16

3. A license may be suspended or revoked whenever the department determines that the equipment is or has been operated in violation of any provision of sections 260.350 to 260.430 or any standard, rule or regulation, order, or license term or condition adopted or issued pursuant to sections 260.350 to 260.430, poses a threat to the health of humans or the environment, or is creating a public nuisance.

4. Whenever a license is issued, renewed, denied, suspended or revoked by the department, any aggrieved person, by petition filed with the [department] <u>administrative hearing commission</u> within thirty days of the decision, may appeal such decision [and shall be entitled to a hearing as provided in section 260.400] <u>as</u> <u>provided by sections 621.250 and 640.013. Once the</u>

administrative hearing commission has reviewed the appeal, the 1 2 administrative hearing commission shall issue a recommended 3 decision to the commission on license issuance, renewal, denial, suspension, or revocation. The commission shall issue its own 4 5 decision, based on the appeal, for license issuance, renewal, denial, suspension, or revocation. If the commission changes a 6 finding of fact or conclusion of law made by the administrative 7 8 hearing commission, or modifies or vacates the decision 9 recommended by the administrative hearing commission, it shall 10 issue its own decision, which shall include findings of fact and conclusions of law. The commission shall mail copies of its 11 12 final decision to the parties to the appeal or their counsel of 13 record. The commission's decision shall be subject to judicial review pursuant to chapter 536. No judicial review shall be 14 15 available until and unless all administrative remedies are exhausted. 16

5. A license shall be issued for a period of one year and shall be renewed upon proper application by the holder and a determination by the department that the applicant is in compliance with all provisions of sections 260.350 to 260.430 and all standards, rules and regulations, orders and license terms and conditions adopted or issued pursuant to sections 260.350 to 260.430.

6. A license is not required for the transport of any hazardous waste on the premises where it is generated or onto contiguous property owned by the generator thereof, or for those persons exempted in section 260.380. Nothing in this subsection shall be interpreted to preclude the department from inspecting unlicensed hazardous waste transporting equipment and to require

1 2 that it be adequate to provide protection for the health of humans and the environment.

3 7. After six months from the effective date of the standards, rules and regulations adopted by the commission 4 5 pursuant to section 260.370, it shall be unlawful for any person to construct, substantially alter or operate, including 6 7 operations specified in the rules and regulations, a hazardous 8 waste facility without first obtaining a hazardous waste facility 9 permit for such construction, alteration or operation from the 10 department. Such person must submit to the department at least ninety days prior to submitting a permit application a letter of 11 12 intent to construct, substantially alter or operate any hazardous 13 waste disposal facility. The person must file an application 14 within one hundred eighty days of the filing of a letter of 15 intent unless granted an extension by the commission. The 16 department shall publish such letter of intent as specified in 17 section 493.050 within ten days of receipt of such letter. The 18 letter shall be published once each week for four weeks in the 19 county where the hazardous waste disposal facility is proposed. Once such letter is submitted, all conditions for the permit 20 21 application evaluation purposes in existence as of the date of 22 submission shall be deemed frozen, in that no subsequent action 23 by any person to change such conditions in an attempt to thwart a 2.4 fair and impartial decision on the application for a permit shall 25 be allowed as grounds for denial of the permit. Any person 26 before constructing, substantially altering or operating a 27 hazardous waste facility in this state shall file an application 28 for a permit which shall:

29

(1) Be submitted on a form provided for this purpose by the

department and shall furnish the department with plans, 1 2 specifications and such other data as may be necessary to 3 demonstrate to the satisfaction of the department that such facility does or will provide adequate protection of the health 4 5 of humans and the environment and does or will comply with the provisions of any federal hazardous waste management act and 6 sections 260.350 to 260.430 and the standards, rules and 7 8 regulations adopted pursuant to sections 260.350 to 260.430;

9 (2) Include plans, designs, engineering reports and 10 relevant data for construction, alteration or operation of a 11 hazardous waste facility, to be submitted to the department by a 12 registered professional engineer licensed by this state;

13 (3) Include, as specified by rules and regulations, 14 demonstration of financial responsibility, including, but not 15 limited to, guarantees, liability insurance, posting of bond or 16 any combination thereof, which shall be related to type and size 17 of facility;

18 (4) Include such environmental and geologic information,
19 assessments and studies as required by the rules and regulations
20 of the commission;

(5) Include a fee payable to the state of Missouri which shall not exceed one thousand dollars, which shall cover the first year of the permit, if issued, but which is not refundable. If the permit is issued for more than one year, a fee equal in amount to the first year's fee shall be paid to the state of Missouri prior to issuance of the permit for each year the permit is to be in effect beyond the first year;

(6) The department shall supervise any field workundertaken to collect geologic and engineering data for

submission with the application. The state geologist and departmental engineers shall review the geologic and engineering plans, respectively, and attest to their accuracy and adequacy. The applicant shall pay all reasonable costs, as determined by the commission, incurred by the department pursuant to this subsection.

8. (1) Prior to issuing or renewing a hazardous waste 7 8 facility permit, the department shall issue public notice by 9 press release or advertisement and shall notify all record owners 10 of adjoining property by mail directed to the last known address, and the village, town or city, if any, and the county in which 11 12 the hazardous waste facility is located; and, upon request, shall 13 hold a public hearing after public notice as required in this 14 subsection at a location convenient to the area affected by the issuance of the permit. 15

Prior to issuing or renewing a hazardous waste disposal 16 (2)17 facility permit the department shall issue public notice by press 18 release and advertisement and shall notify all record owners of 19 property, within one mile of the outer boundaries of the site, by 20 mail directed to the last known address; and shall hold a public 21 hearing after public notice as required in this subsection at a 22 location convenient to the area affected by the issuance of the 23 permit.

9. If the department determines that the application conforms to the provisions of any federal hazardous waste management act and sections 260.350 to 260.430 and the standards, rules and regulations adopted pursuant to sections 260.350 to 260.430, it shall issue the hazardous waste facility permit, with such terms and conditions and require such testing and

1 construction supervision as it deems necessary to protect the 2 health of humans or the environment. The department shall act 3 within one hundred and eighty days after receipt of the 4 application. If the department denies the permit, it shall issue 5 a report to the applicant stating the reason for denial of a 6 permit.

10. A permit may be suspended or revoked whenever the department determines that the hazardous waste facility is, or has been, operated in violation of any provision of sections 260.350 to 260.430 or any standard, rule or regulation, order or permit term or condition adopted or issued pursuant to sections 260.350 to 260.430, poses a threat to the health of humans or the environment or is creating a public nuisance.

14 11. Whenever a permit is issued, renewed, denied, suspended 15 or revoked by the department, any aggrieved person, by petition filed with the [department] administrative hearing commission 16 17 within thirty days of the decision, may appeal such decision [and shall be entitled to a hearing as provided in section 260.400] as 18 19 provided by sections 621.250 and 640.013. Once the 20 administrative hearing commission has reviewed the appeal, the 21 administrative hearing commission shall issue a recommended decision to the commission on permit issuance, renewal, denial, 2.2 23 suspension, or revocation. The commission shall issue its own 24 decision, based on the appeal, for permit issuance, renewal, denial, suspension, or revocation. If the commission changes a 25 26 finding of fact or conclusion of law made by the administrative 27 hearing commission, or modifies or vacates the decision 28 recommended by the administrative hearing commission, it shall 29 issue its own decision, which shall include findings of fact and

conclusions of law. The commission shall mail copies of its 1 2 final decision to the parties to the appeal or their counsel of 3 record. The commission's decision shall be subject to judicial review pursuant to chapter 536, except that the court of appeals 4 5 district with territorial jurisdiction coextensive with the county where the hazardous waste facility is to be located or is 6 located, shall have original jurisdiction. No judicial review 7 8 shall be available until and unless all administrative remedies 9 are exhausted.

10 12. A permit shall be issued for a fixed term, which shall not exceed ten years in the case of any land disposal facility, 11 12 storage facility, incinerator, or other treatment facility. 13 Nothing in this subsection shall preclude the department from 14 reviewing and modifying a permit at any time during its term. 15 Review of any application for a permit renewal shall consider improvements in the state of control and measurement technology 16 17 as well as changes in applicable regulations. Each permit issued 18 pursuant to this section shall contain such terms and conditions 19 as the department determines necessary to protect human health 20 and the environment, and upon proper application by the holder 21 and a determination by the department that the applicant is in 22 compliance with all provisions of sections 260.350 to 260.430 and 23 all standards, rules and regulations, orders and permit terms and 24 conditions adopted or issued pursuant to sections 260.350 to 25 260.430.

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13. A hazardous waste facility permit is not required for:

27 (1) On-site storage of hazardous wastes where such storage
28 is exempted by the commission by rule or regulation; however,
29 such storage must conform to the provisions of any federal

hazardous waste management act and sections 260.350 to 260.430 and the applicable standards, rules and regulations adopted pursuant to sections 260.350 to 260.430 and any other applicable hazardous materials storage and spill-prevention requirements provided by law;

6 (2) A publicly owned treatment works which has an operating 7 permit pursuant to section 644.051 and is in compliance with that 8 permit;

9 (3) A resource recovery facility which the department 10 certifies uses hazardous waste as a supplement to, or substitute 11 for, nonwaste material, and that the sole purpose of the facility 12 is manufacture of a product rather than treatment or disposal of 13 hazardous wastes;

14 (4) That portion of a facility engaged in hazardous waste 15 resource recovery, when the facility is engaged in both resource 16 recovery and hazardous waste treatment or disposal, provided the 17 owner or operator can demonstrate to the department's 18 satisfaction and the department finds that such portion is not 19 intended and is not used for hazardous waste treatment or 20 disposal.

21 Facilities exempted pursuant to subsection 13 of this 14. 22 section must comply with the provisions of subdivisions (3) to 23 (7) of section 260.390 and such other requirements, to be 24 specified by rules and regulations, as are necessary to comply 25 with any federal hazardous waste management act or regulations 26 hereunder. Generators who use such an exempted facility shall 27 keep records of hazardous wastes transported, except by legal 28 flow through sewer lines, to the facility and submit such records to the department in accordance with the provisions of section 29

1 260.380 and the standards, rules and regulations adopted pursuant 2 to sections 260.350 to 260.430. Any person, before constructing, 3 altering or operating a resource recovery facility in this state 4 shall file an application for a certification. Such application 5 shall include:

6 (1) Plans, designs, engineering reports and other relevant 7 information as specified by rule that demonstrate that the 8 facility is designed and will operate in a manner protective of 9 human health and the environment; and

10 An application fee of not more than five hundred (2)11 dollars for a facility that recovers waste generated at the same 12 facility or an application fee of not more than one thousand 13 dollars for a facility that recovers waste generated at off-site 14 sources. Such fees shall be deposited in the hazardous waste 15 fund created in section 260.391. The department shall review 16 such application for conformance with applicable laws, rules and 17 standard engineering principles and practices. The applicant 18 shall pay to the department all reasonable costs, as determined 19 by the commission, incurred by the department pursuant to this 20 subsection. All such funds shall be deposited in the hazardous waste fund created in section 260.391. 21

22 The owner or operator of any hazardous waste facility 15. 23 in existence on September 28, 1977, who has achieved federal 24 interim status pursuant to 42 U.S.C. 6925(e), and who has 25 submitted to the department Part A of the federal facility permit 26 application, may continue to receive and manage hazardous wastes 27 in the manner as specified in the Part A application, and in 28 accordance with federal interim status requirements, until completion of the administrative disposition of a permit 29

application submitted pursuant to sections 260.350 to 260.430. 1 2 The department may at any time require submission of, or the 3 owner or operator may at any time voluntarily submit, a complete application for a permit pursuant to sections 260.350 to 260.430 4 5 and commission regulations. The authority to operate pursuant to 6 this subsection shall cease one hundred eighty days after the 7 department has notified an owner or operator that an application 8 for permit pursuant to sections 260.350 to 260.430 must be 9 submitted, unless within such time the owner or operator submits 10 a completed application therefor. Upon submission of a complete application, the authority to operate pursuant to this subsection 11 12 shall continue for such reasonable time as is required to 13 complete the administrative disposition of the permit 14 application. If a facility loses its federal interim status, or 15 the Environmental Protection Agency requires the owner or 16 operator to submit Part B of the federal application, the 17 department shall notify the owner or operator that an application 18 for a permit must be submitted pursuant to this subsection. In 19 addition to compliance with the federal interim status 20 requirements, the commission shall have the authority to adopt 21 regulations requiring persons operating pursuant to this 22 subsection to meet additional state interim status requirements.

16. No person, otherwise qualified pursuant to sections 260.350 to 260.430 for a license to transport hazardous wastes or 25 for a permit to construct, substantially alter or operate a 26 hazardous waste facility, shall be denied such license or permit 27 on the basis of a lack of need for such transport service or such 28 facility because of the existence of other services or facilities 29 capable of meeting that need; except that permits for hazardous

waste facilities may be denied on determination made by the department that the financial resources of the persons applying are such that the continued operation of the sites in accordance with sections 260.350 to 260.430 cannot be reasonably assured or on determination made by the department that the probable volume of business is insufficient to ensure and maintain the solvency of then existing permitted hazardous waste facilities.

8 17. All hazardous waste landfills constructed after October 9 31, 1980, shall have a leachate collection system. The rules and 10 regulations of the commission shall treat and protect all 11 aquifers to the same level of protection. The provisions of this 12 subsection shall not apply to the disposal of tailings and slag 13 resulting from mining, milling and primary smelting operations.

14 18. Any railroad corporation as defined in section 388.010 15 that transports any hazardous waste as defined in section 260.360 16 or any hazardous substance as defined in section 260.500 shall 17 pay an annual fee of three hundred fifty dollars. Fees collected 18 pursuant to this subsection shall be deposited in the hazardous 19 waste fund created in section 260.391."; and

Further amend said bill, page 25, section 260.500, line 14 of said page, by inserting immediately after said line the following:

"444.600. 1. All applications for a permit shall be filed with the director who shall promptly investigate the application and make a [recommendation to the commission] <u>decision</u> within thirty days after the application is received as to whether the permit should be issued or denied. If the director is not satisfied with the information supplied by the applicant, he <u>or</u> <u>she</u> shall recommend denial of the permit. The director shall

promptly notify the applicant of this action and at the same time 1 2 publish a notice of the [recommendation] decision in any 3 newspaper with general circulation in the counties where the land is located, and shall send notice to those persons registered 4 with the director pursuant to section 444.720. The director's 5 6 decision shall be deemed to be the decision of the director of the department of natural resources and shall be subject to 7 appeal to the administrative hearing commission as provided by 8 sections 621.250 and 640.013. 9

2. [If the recommendation of the director is to deny the permit, a hearing as provided in sections 444.500 to 444.755 shall be held by the commission if requested by the applicant within thirty days of the date of notice of the recommendation of the director.

3. If the recommendation of the director is for issuance of the permit, the commission may issue or deny the permit without a hearing provided the matter is passed upon at a public meeting no sooner than thirty days from the date of notice of the recommendation of the director, except that upon petition of any person aggrieved by the granting of the permit, a hearing shall be held as provided in section 444.680.

4. If the commission denies a permit, the applicant may petition the commission, within thirty days of notice of its action, for a hearing. If no petition is filed within the thirty day period, the decision of the commission is final and the applicant shall have no right of court review.

5. In any hearing held pursuant to this section the burden of proof shall be on the applicant for a permit. Any decision of the commission made pursuant to a hearing held under this section

1	is subject to judicial review as provided in section 444.700.]
2	Whenever a strip mine operator permit provided under section
3	444.540 is issued, denied, suspended, or revoked by the
4	department of natural resources, any aggrieved person, by
5	petition filed with the administrative hearing commission within
6	thirty days of the decision, may appeal such decision as provided
7	by sections 621.250 and 640.013. For purposes of an appeal, the
8	administrative hearing commission may consider, based on
9	competent and substantial scientific evidence on the record,
10	whether an interested party's health, safety, or livelihood will
11	be unduly impaired by the issuance, denial, suspension, or
12	revocation of the permit. The administrative hearing commission
13	may also consider, based on competent and substantial scientific
14	evidence on the record, whether the operator has demonstrated,
15	during the five-year period immediately preceding the date of the
16	permit application, a pattern of noncompliance at other locations
17	<u>in Missouri that suggests a reasonable likelihood of future acts</u>
18	of noncompliance. In determining whether a reasonable likelihood
19	of noncompliance will exist in the future, the administrative
20	hearing commission may look to past acts of noncompliance in
21	Missouri, but only to the extent they suggest a reasonable
22	likelihood of future acts of noncompliance. Such past acts of
23	noncompliance in Missouri, in and of themselves, are an
24	insufficient basis to suggest a reasonable likelihood of future
25	acts of noncompliance. In addition, such past acts shall not be
26	used as a basis to suggest a reasonable likelihood of future acts
27	of noncompliance unless the noncompliance has caused or has the
28	potential to cause, a risk to human health or to the environment,
29	or has caused or has potential to cause pollution, or was

1	knowingly committed, or is defined by the United States
2	Environmental Protection Agency as other than minor. If a
3	hearing petitioner demonstrates or the administrative hearing
4	commission finds either present acts of noncompliance or a
5	reasonable likelihood that the permit seeker or the operations of
6	associated persons or corporations in Missouri will be in
7	noncompliance in the future, such a showing will satisfy the
8	noncompliance requirement in this subsection. In addition, such
9	basis must be developed by multiple noncompliances of any
10	environmental law administered by the Missouri department of
11	natural resources at any single facility in Missouri that
12	resulted in harm to the environment or impaired the health,
13	safety, or livelihood of persons outside the facility. For any
14	permit seeker that has not been in business in Missouri for the
15	past five years, the administrative hearing commission may review
16	the record of noncompliance in any state where the applicant has
17	conducted business during the past five years. Once the
18	administrative hearing commission has reviewed the appeal, the
19	administrative hearing commission shall issue a recommended
20	decision to the commission on permit issuance, denial,
21	suspension, or revocation. The commission shall issue its own
22	decision, based on the appeal, for permit issuance, denial,
23	suspension, or revocation. If the commission changes a finding
24	of fact or conclusion of law made by the administrative hearing
25	commission, or modifies or vacates the decision recommended by
26	the administrative hearing commission, it shall issue its own
27	decision, which shall include findings of fact and conclusions of
28	law. The commission shall mail copies of its final decision to
29	the parties to the appeal or their counsel of record. The

commission's decision shall be subject to judicial review
pursuant to chapter 536, except that the court of appeals
district with territorial jurisdiction coextensive with the
county where the mine is located or is to be located shall have
original jurisdiction. No judicial review shall be available
until and unless all administrative remedies are exhausted.

7 444.773. 1. All applications for a permit shall be filed 8 with the director, who shall promptly investigate the application 9 and make a decision within six weeks after completion of the 10 process provided in subsection 10 of section 444.772 to issue or 11 deny the permit. If the director determines that the application 12 has not fully complied with the provisions of section 444.772 or 13 any rule or regulation promulgated pursuant to that section, the 14 director may seek additional information from the applicant 15 before making a decision to issue or deny the permit. The director shall consider any public comments when making the 16 17 decision to issue or deny the permit. In issuing a permit, the director may impose reasonable conditions consistent with the 18 19 provisions of sections 444.760 to 444.790.

[2.] The director's decision shall be deemed to be the decision of the director of the department of natural resources and shall be subject to appeal to the administrative hearing commission as provided by sections 640.013 and 621.250.

[3.] <u>2. Whenever a surface mining operation permit provided</u> <u>under section 444.772 is issued, denied, suspended, or revoked by</u> <u>the department of natural resources, any aggrieved person, by</u> <u>petition filed with the administrative hearing commission within</u> <u>thirty days of the decision, may appeal such decision as provided</u> by sections 621.250 and 640.013. For purposes of an appeal, the

administrative hearing commission may consider, based on 1 2 competent and substantial scientific evidence on the record, 3 whether an interested party's health, safety or livelihood will be unduly impaired by the issuance, denial, suspension, or 4 5 revocation of the permit. The administrative hearing commission may also consider, based on competent and substantial scientific 6 7 evidence on the record, whether the operator has demonstrated, 8 during the five-year period immediately preceding the date of the 9 permit application, a pattern of noncompliance at other locations 10 in Missouri that suggests a reasonable likelihood of future acts of noncompliance. In determining whether a reasonable likelihood 11 12 of noncompliance will exist in the future, the administrative 13 hearing commission may look to past acts of noncompliance in 14 Missouri, but only to the extent they suggest a reasonable 15 likelihood of future acts of noncompliance. Such past acts of noncompliance in Missouri, in and of themselves, are an 16 17 insufficient basis to suggest a reasonable likelihood of future 18 acts of noncompliance. In addition, such past acts shall not be 19 used as a basis to suggest a reasonable likelihood of future acts 20 of noncompliance unless the noncompliance has caused or has the 21 potential to cause, a risk to human health or to the environment, 22 or has caused or has potential to cause pollution, or was 23 knowingly committed, or is defined by the United States 24 Environmental Protection Agency as other than minor. If a 25 hearing petitioner demonstrates or the administrative hearing 26 commission [demonstrates] finds either present acts of 27 noncompliance or a reasonable likelihood that the permit seeker or the operations of associated persons or corporations in 28 29 Missouri will be in noncompliance in the future, such a showing

1 will satisfy the noncompliance requirement in this subsection. 2 In addition, such basis must be developed by multiple 3 noncompliances of any environmental law administered by the Missouri department of natural resources at any single facility 4 5 in Missouri that resulted in harm to the environment or impaired the health, safety or livelihood of persons outside the facility. 6 7 For any permit seeker that has not been in business in Missouri 8 for the past five years, the administrative hearing commission 9 may review the record of noncompliance in any state where the 10 applicant has conducted business during the past five years. 11 [Once] The administrative hearing commission [has reviewed the 12 appeal, the administrative hearing commission] shall [make a recommendation] issue a recommended decision to the commission on 13 14 permit issuance [or], denial, suspension, or revocation.

15 The commission shall issue its own decision, based on [4.] 16 the appeal, for permit issuance [or] denial, suspension, or 17 revocation. If the commission changes a finding of fact or 18 conclusion of law made by the administrative hearing commission, or modifies or vacates the decision recommended by the 19 20 administrative hearing commission, it shall issue its own 21 decision, which shall include findings of fact and conclusions of 22 law. The commission shall mail copies of its final decision to 23 the parties to the appeal or their counsel of record. The 24 commission's decision shall be subject to judicial review 25 pursuant to chapter 536, except that the court of appeals 26 district with territorial jurisdiction coextensive with the 27 county where the mine is located or is to be located shall have original jurisdiction. No judicial review shall be available 28 until and unless all administrative remedies are exhausted. 29

1	444.980. Whenever a surface coal mining operation permit
2	provided under section 444.815 or a coal exploration operation
3	permit provided under section 444.845 is issued, denied,
4	suspended, or revoked by the department of natural resources, any
5	aggrieved person, by petition filed with the administrative
6	hearing commission within thirty days of the decision, may appeal
7	such decision as provided by sections 621.250 and 640.013. For
8	purposes of an appeal, the administrative hearing commission may
9	consider, based on competent and substantial scientific evidence
10	on the record, whether an interested party's health, safety, or
11	livelihood will be unduly impaired by the issuance, denial,
12	suspension, or revocation of the permit. The administrative
13	hearing commission may also consider, based on competent and
14	substantial scientific evidence on the record, whether the
15	operator has demonstrated, during the five-year period
16	immediately preceding the date of the permit application, a
17	pattern of noncompliance at other locations in Missouri that
18	suggests a reasonable likelihood of future acts of noncompliance.
19	In determining whether a reasonable likelihood of noncompliance
20	will exist in the future, the administrative hearing commission
21	may look to past acts of noncompliance in Missouri, but only to
22	the extent they suggest a reasonable likelihood of future acts of
23	noncompliance. Such past acts of noncompliance in Missouri, in
24	and of themselves, are an insufficient basis to suggest a
25	reasonable likelihood of future acts of noncompliance. In
26	addition, such past acts shall not be used as a basis to suggest
27	<u>a reasonable likelihood of future acts of noncompliance unless</u>
28	the noncompliance has caused or has the potential to cause, a
29	risk to human health or to the environment, or has caused or has

1	potential to cause pollution, or was knowingly committed, or is
2	defined by the United States Environmental Protection Agency as
3	other than minor. If a hearing petitioner demonstrates or the
4	administrative hearing commission finds either present acts of
5	noncompliance or a reasonable likelihood that the permit seeker
6	or the operations of associated persons or corporations in
7	Missouri will be in noncompliance in the future, such a showing
8	will satisfy the noncompliance requirement in this subsection.
9	In addition, such basis must be developed by multiple
10	noncompliances of any environmental law administered by the
11	Missouri department of natural resources at any single facility
12	in Missouri that resulted in harm to the environment or impaired
13	the health, safety, or livelihood of persons outside the
14	facility. For any permit seeker that has not been in business in
15	Missouri for the past five years, the administrative hearing
16	commission may review the record of noncompliance in any state
17	where the applicant has conducted business during the past five
18	years. Once the administrative hearing commission has reviewed
19	the appeal, the administrative hearing commission shall issue a
20	recommended decision to the commission on permit issuance,
21	denial, suspension, or revocation. The commission shall issue
22	its own decision, based on the appeal, for permit issuance,
23	denial, suspension, or revocation. If the commission changes a
24	finding of fact or conclusion of law made by the administrative
25	hearing commission, or modifies or vacates the decision
26	recommended by the administrative hearing commission, it shall
27	issue its own decision, which shall include findings of fact and
28	conclusions of law. The commission shall mail copies of its
29	final decision to the parties to the appeal or their counsel of

1 record. The commission's decision shall be subject to judicial 2 review pursuant to chapter 536, except that the court of appeals 3 district with territorial jurisdiction coextensive with the 4 county where the mine is located or is to be located shall have 5 original jurisdiction. No judicial review shall be available 6 until and unless all administrative remedies are exhausted.

621.250. 1. All authority to hear contested case 7 8 administrative appeals granted in chapters 236, 256, 260, 444, 9 640, 643, and 644, and to the hazardous waste management commission in chapter 260, the [land reclamation] Missouri mining 10 commission in chapter 444, the safe drinking water commission in 11 12 chapter 640, the air conservation commission in chapter 643, and 13 the clean water commission in chapter 644 shall be transferred to 14 the administrative hearing commission under this chapter. The 15 authority to render final decisions after hearing on appeals 16 heard by the administrative hearing commission shall remain with 17 the commissions listed in this subsection. For appeals pursuant 18 to chapter 236, chapter 256, section 260.235, or section 260.249, the administrative hearing commission shall render a final 19 20 decision rather than a recommended decision. The administrative 21 hearing commission may render its recommended or final decision 22 after hearing or through stipulation, consent order, agreed 23 settlement or by disposition in the nature of default judgment, 24 judgment on the pleadings, or summary determination, consistent 25 with the requirements of this subsection and the rules and 26 procedures of the administrative hearing commission.

Except as otherwise provided by law, any person or
 entity who is a party to, or who is aggrieved or adversely
 affected by, any finding, order, decision, or assessment for

1 which the authority to hear appeals was transferred to the 2 administrative hearing commission in subsection 1 of this section 3 may file a notice of appeal with the administrative hearing commission within thirty days after any such finding, order, 4 5 decision, or assessment is placed in the United States mail or within thirty days of any such finding, order, decision, or 6 7 assessment being delivered, whichever is earlier. Within ninety 8 days after the date on which the notice of appeal is filed the 9 administrative hearing commission may hold hearings, and within 10 one hundred twenty days after the date on which the notice of 11 appeal is filed shall make a recommended decision, or a final 12 decision where applicable, in accordance with the requirements of 13 this section and the rules and procedures of the administrative 14 hearing commission; provided, however, that the dates by which 15 the administrative hearing commission is required to hold 16 hearings and make a recommended decision may be extended at the 17 sole discretion of the permittee as either petitioner or 18 intervenor in the appeal.

19 Any decision by the director of the department of 3. 20 natural resources that may be appealed as provided in subsection 21 1 of this section shall contain a notice of the right of appeal 22 in substantially the following language: "If you were adversely 23 affected by this decision, you may be entitled to pursue an 24 appeal before the administrative hearing commission. To appeal, 25 you must file a petition with the administrative hearing 26 commission within thirty days after the date this decision was 27 mailed or the date it was delivered, whichever date was earlier. 28 If any such petition is sent by registered mail or certified mail, it will be deemed filed on the date it is mailed; if it is 29

sent by any method other than registered mail or certified mail, 1 it will be deemed filed on the date it is received by the 2 3 administrative hearing commission.". Within fifteen days after the administrative hearing commission renders a recommended 4 5 decision, it shall transmit the record and a transcript of the proceedings, together with the administrative hearing 6 commission's recommended decision to the commission having 7 8 authority to issue a final decision. The final decision of the 9 commission shall be issued within one hundred eighty days of the 10 date the notice of appeal in subsection 2 of this section is filed and shall be based only on the facts and evidence in the 11 12 hearing record; provided, however, that the date by which the 13 commission is required to issue a final decision may be extended 14 at the sole discretion of the permittee as either petitioner or 15 intervenor in the appeal. The commission may adopt the recommended decision as its final decision. The commission may 16 17 change a finding of fact or conclusion of law made by the 18 administrative hearing commission, or may vacate or modify the 19 recommended decision issued by the administrative hearing 20 commission, only if the commission states in writing the specific 21 reason for a change made under this subsection.

4. In the event the person filing the appeal prevails in any dispute under this section, interest shall be allowed upon any amount found to have been wrongfully collected or erroneously paid at the rate established by the director of the department of revenue under section 32.065.

5. Appropriations shall be made from the respective funds of the department of natural resources to cover the administrative hearing commission's costs associated with these

appeals.

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6. In all matters heard by the administrative hearing commission under this section, the burden of proof shall comply with section 640.012. The hearings shall be conducted by the administrative hearing commission in accordance with the provisions of chapter 536 and its regulations promulgated thereunder.

8 7. No cause of action or appeal arising out of any finding, 9 order, decision, or assessment of any of the commissions listed 10 in subsection 1 of this section shall accrue in any court unless 11 the party seeking to file such cause of action or appeal shall 12 have filed a notice of appeal and received a final decision in 13 accordance with the provisions of this section.

14 640.115. 1. Every municipal corporation, private 15 corporation, company, partnership, federal establishment, state establishment or individual supplying or authorized to supply 16 17 drinking water to the public within the state shall file with the 18 department of natural resources a certified copy of the plans and 19 surveys of the waterworks with a description of the methods of 20 purification, treatment technology and source from which the 21 supply of water is derived, and no source of supply shall be used 22 without a written permit of approval issued to the continuing 23 operating authority by the department of natural resources, or 24 water dispensed to the public without first obtaining such 25 written permit of approval. Prior to a change of permittee, the 26 current permittee shall notify the department of the proposed 27 change and the department shall perform a permit review.

Construction, extension or alteration of a public water
 system shall be in accordance with the rules and regulations of

the safe drinking water commission.

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Permit applicants shall show, as part of their 2 3. 3 application, that a permanent organization exists which will serve as the continuing operating authority for the management, 4 5 operation, replacement, maintenance and modernization of the facility. Such continuing operating authority for all community 6 7 water systems and nontransient, noncommunity water systems 8 commencing operation after October 1, 1999, shall be required to 9 have and maintain the managerial, technical and financial 10 capacity, as determined by the department, to comply with sections 640.100 to 640.140. 11

12 Any community water system or nontransient, noncommunity 4. 13 water system against which an administrative order has been 14 issued for significant noncompliance with the federal Safe 15 Drinking Water Act, as amended, sections 640.100 to 640.140 or any rule or regulation promulgated thereunder shall be required 16 17 to show that a permanent organization exists that serves as the 18 continuing operating authority for the facility and that such 19 continuing operating authority has the managerial, technical and financial capacity to comply with sections 640.100 to 640.140 and 20 21 regulations promulgated thereunder. If the water system cannot 22 show to the department's satisfaction that such continuing 23 operating authority exists, or if the water system is not making 24 substantial progress toward compliance, the water system's permit 25 may be revoked. The continuing operating authority may [reapply] 26 for a permit in accordance with rules promulgated by the 27 commission] appeal such decision to the administrative hearing 28 commission as provided by sections 621.250 and 640.013.

5. Whenever a permit is issued, denied, suspended, or

revoked by the department, any aggrieved person, by petition 1 2 filed with the administrative hearing commission within thirty 3 days of the decision, may appeal such decision as provided by sections 621.250 and 640.013. Once the administrative hearing 4 5 commission has reviewed the appeal, the administrative hearing commission shall issue a recommended decision to the commission 6 on permit issuance, denial, suspension, or revocation. The 7 8 commission shall issue its own decision, based on the appeal, for 9 permit issuance, denial, suspension, or revocation. If the 10 commission changes a finding of fact or conclusion of law made by the administrative hearing commission, or modifies or vacates the 11 12 decision recommended by the administrative hearing commission, it 13 shall issue its own decision, which shall include findings of fact and conclusions of law. The commission shall mail copies of 14 15 its final decision to the parties to the appeal or their counsel 16 of record. The commission's decision shall be subject to judicial review pursuant to chapter 536, except that the court of 17 18 appeals district with territorial jurisdiction coextensive with 19 the county where the waterworks is located, or is to be located, 20 shall have original jurisdiction. No judicial review shall be 21 available until and unless all administrative remedies are 22 exhausted.

643.075. 1. It shall be unlawful for any person to
commence construction of any air contaminant source in this
state, without a permit [therefor], if such source is of a class
fixed by regulation of the commission which requires a permit
[therefor].

28 2. Every source required to obtain a construction permit 29 shall make application [therefor] to the department [and shall

1 submit therewith] that includes such plans and specifications as 2 prescribed by rule. The director shall promptly investigate each 3 application, and if he or she determines that the source meets and will meet the requirements of sections 643.010 to 643.190 and 4 the rules promulgated pursuant thereto, he or she shall issue a 5 6 construction permit with such conditions as he deems necessary to ensure that the source will meet the requirements of sections 7 643.010 to 643.190 and the rules. An application submitted for 8 9 the construction or modification and operation of any regulated air contaminant source shall receive a unified construction and 10 11 operating permit review process under section 643.078, unless the 12 applicant requests in writing that the construction and operating 13 permits be reviewed separately. If the director determines that 14 the source does not meet or will not meet the requirements of 15 sections 643.010 to 643.190 and the rules promulgated pursuant 16 thereto, he or she shall deny the construction permit.

17 Before issuing a construction permit to build or modify 3. 18 an air contaminant source the director shall determine if the ambient air quality standards in the vicinity of the source are 19 20 being exceeded and shall determine the impact on the ambient air 21 quality standards from the source. The director, in order to 22 effectuate the purposes of sections 643.010 to 643.190, may deny 23 a construction permit if the source will appreciably affect the 24 air quality or the air quality standards are being substantially 25 exceeded.

4. The director may require the applicant as a condition to
the issuance of the construction permit to provide and maintain
such facilities or to conduct such tests as are necessary to
determine the nature, extent, quantity or degree of air

1 contaminants discharged into the ambient air from the proposed 2 source.

3 5. The director shall act within thirty days after a request for approval of an application for a construction permit. 4 5 The director shall render a decision to approve or deny a construction permit within ninety days of receipt of a complete 6 application for a class B source and within one hundred 7 8 eighty-four days of receipt of a complete application for a class 9 A source. The director shall promptly notify the applicant in 10 writing of his action and if the construction permit is denied state the reasons [therefor] for such denial. 11

12 6. As provided by sections 621.250 and 640.013, any 13 aggrieved person may appeal any permit decision made under this 14 section, including failure to render a decision within the time 15 period established in this section. A notice of appeal shall be filed with the administrative hearing commission within thirty 16 17 days of the director's action or within thirty days from the date 18 by which the decision should have been rendered if the director has failed to act. Once the administrative hearing commission 19 20 has reviewed the appeal, the administrative hearing commission shall issue a recommended decision to the commission on permit 21 22 issuance, renewal, denial, suspension, or revocation, or any 23 condition of the permit. The commission shall issue its own 24 decision, based on the appeal, for permit issuance, renewal, 25 denial, suspension, or revocation, or any condition of the 26 permit. If the commission changes a finding of fact or 27 conclusion of law made by the administrative hearing commission, 28 or modifies or vacates the decision recommended by the 29 administrative hearing commission, it shall issue its own

decision, which shall include findings of fact and conclusions of 1 2 law. The commission shall mail copies of its final decision to 3 the parties to the appeal or their counsel of record. The commission's decision shall be subject to judicial review 4 5 pursuant to chapter 536, except that the court of appeals district with territorial jurisdiction coextensive with the 6 7 county where the air contaminant source is located or is to be 8 located, shall have original jurisdiction. No judicial review 9 shall be available until and unless all administrative remedies 10 are exhausted.

(1) There shall be a one hundred-dollar filing fee 11 7. 12 payable to the state of Missouri with each application before a 13 construction permit shall be issued. No manufacturing or 14 processing plant or operating location or other air contaminant 15 source shall be required to pay more than one filing fee with a construction permit application. The provisions of this section 16 17 shall not apply nor require the issuance of a permit wherein the 18 proposed construction is that of a private residence.

19 Upon completion of the department's evaluation of the (2)20 application, but before receiving a construction permit, the 21 applicant shall reimburse the department for all reasonable costs 22 incurred by the department whether or not a construction permit 23 is issued by the department or withdrawn by the applicant. If 24 the department fails to approve or deny a construction permit 25 within the time period specified in this section, the applicant 26 shall not be required to reimburse the department for the review 27 of the construction permit application. The commission shall, by 28 rule, set the hourly charge, not to exceed the actual cost 29 thereof and not to exceed fifty dollars per hour, for review of

1 each construction permit application. The commission may exempt 2 any person from payment of the hourly fees under this 3 subdivision, or may reduce such fees, upon an appeal filed with the commission by such person stating that the fee will create an 4 5 unreasonable economic hardship upon such person. The commission may conduct a closed meeting and have closed records, as defined 6 in section 610.010, for the purpose of gathering information from 7 8 the person filing an appeal for the exemption. Information 9 obtained in this meeting may be held confidential by the 10 commission upon the request of the person filing the appeal for exemption. If the fees or any portion of the fees imposed by 11 12 this section are not paid within ninety days from the date of 13 billing there shall be imposed interest upon the unpaid amount at 14 the rate of ten percent per annum from the date of billing until 15 payment is actually made. A construction permit application for 16 a portable facility may include any site at which the portable 17 facility is expected to be used; however, a separate site permit 18 application shall be required when the portable facility is used 19 or expected to be used at any site which is not included in a 20 previously approved construction permit application. Upon 21 receipt of the application, the applicant shall be notified by 22 the department of hourly fees and requirements put forth in this 23 subdivision.

(3) Applicants who withdraw their application before the
 department completes its evaluation shall reimburse the
 department for costs incurred in the evaluation.

(4) All moneys received pursuant to this section and
 section 643.073 and any other moneys so designated shall be
 placed in the state treasury and credited to the natural

resources protection fund air pollution permit fee subaccount, 1 created in section 640.220, and shall be expended for the 2 3 administration of this section and sections 643.073 and 643.078 and for no other purpose, and shall be used to supplement state 4 5 general revenue and federal funds appropriated to the department. After appropriation, the moneys received pursuant to this section 6 7 and in such fund subaccount shall be expended for the 8 administration of this section and for no other purpose. Any 9 unexpended balance in such fund subaccount at the end of any 10 appropriation period shall not be transferred to the general 11 revenue fund of the state treasury and shall be exempt from the 12 provisions of section 33.080. Any interest received on such 13 deposits shall be credited to the fund subaccount.

8. Any person who obtains a valid permit from a city or
county pursuant to the authority granted in section 643.140 shall
be deemed to have met the requirements of this section and shall
not be liable to the department for construction permit fees
imposed pursuant to subsection 7 of this section.

643.078. 1. It shall be unlawful for any person to operate
any regulated air contaminant source after August 28, 1992,
without an operating permit except as otherwise provided in
sections 643.010 to 643.190.

2. At the option of the permit applicant, a single 24 operating permit shall be issued for a facility having multiple 25 air contaminant sources located on one or more contiguous tracts 26 of land, excluding public roads, highways and railroads, under 27 the control of or owned by the permit holder and operated as a 28 single enterprise.

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3. Any person who wishes to construct or modify and operate

1 any regulated air contaminant source shall submit an application 2 to the department for the unified review of a construction permit 3 application under section 643.075 and an operating permit application under this section, unless the applicant requests in 4 5 writing that the construction and operating permit applications be reviewed separately. The director shall complete any unified 6 review within one hundred and eighty days of receipt of the 7 8 request for a class B source. For a class A source, the unified 9 review shall be completed within the time period established in 10 section 502 of the federal Clean Air Act, as amended, 42 U.S.C. 11 7661.

4. As soon as the review process is completed for the construction and operating permits and, if the applicant complies with all applicable requirements of sections 643.010 to 643.190 and all rules adopted thereunder, the construction permit shall be issued to the applicant. The operating permit shall be retained by the department until validated.

18 5. Within one hundred and eighty days of commencing 19 operations, the holder of a construction permit shall submit to 20 the director such information as is necessary to demonstrate 21 compliance with the provisions of sections 643.010 to 643.190 and 22 the terms and conditions of the construction permit. The 23 operating permit retained by the department shall be validated 24 and forwarded to the applicant if the applicant is in compliance 25 with the terms and conditions of the construction permit and the 26 terms and conditions of the operating permit. The holder of a 27 construction permit may request a waiver of the one hundred and 28 eighty day time period and the director may grant such request by 29 mutual agreement.

If the director determines that an air contaminant 1 6. 2 source does not meet the terms and conditions of the construction 3 permit and that the operation of the source will result in emissions which exceed the limits established in the construction 4 5 permit, he shall not validate the operating permit. If the source corrects the deficiency, the director shall then validate 6 7 the operating permit. If the source is unable to correct the 8 deficiency, then the director and the applicant may, by mutual 9 agreement, add such terms and conditions to the operating permit 10 which are deemed appropriate, so long as the emissions from the air contaminant source do not exceed the limits established in 11 12 the construction permit, and the director shall validate the 13 operating permit. The director may add terms and conditions to 14 the operating permit which allow the source to exceed the emission limits established in the construction permit. In such 15 16 a case, the director shall notify the affected public and the 17 commission shall, upon request by any affected person, hold a 18 public hearing upon the revised operating permit application.

19 7. Except as provided in subsection 8 of this section, an 20 operating permit shall be valid for five years from the date of 21 issuance or validation, whichever is later, unless otherwise 22 revoked or terminated pursuant to sections 643.010 to 643.190.

23 An applicant for a construction permit for an air 8. 24 contaminant source with valid operating permit may request that 25 the air contaminant source be issued a new five-year operating 26 permit. The operating permit would be issued in the manner and 27 under the conditions provided in sections 643.010 to 643.190 and 28 would supersede any existing operating permit for the source. 29 The director shall take action within thirty days after 9.

1 a request for validation of the operating permit and shall render 2 a decision within one hundred twenty days of receipt of a request 3 for issuance of an operating permit for a class B source. The director shall render a decision within the time period 4 5 established in section 502 of the federal Clean Air Act, as amended, 42 U.S.C. 7661, for a class A source. Any affected 6 person may appeal any permit decision, including failure to 7 8 render a decision within the time period established in this 9 section, to the administrative hearing commission as provided by 10 subsection 16 of this section, section 621.250, and section 11 640.013.

10. The director may suspend, revoke or modify an operatingpermit for cause.

14 11. The director shall not approve an operating permit if 15 he receives an objection to approval of the permit from the 16 United States Environmental Protection Agency within the time 17 period specified under Title V of the Clean Air Act, as amended, 18 42 U.S.C. 7661, et seq.

19 12. The director shall enforce all applicable federal 20 rules, standards and requirements issued under the federal Clean 21 Air Act, as amended, 42 U.S.C. 7661, et seq., and shall 22 incorporate such applicable standards and any limitations 23 established pursuant to Title III into operating permits as 24 required under Title V of the federal Clean Air Act, as amended, 25 42 U.S.C. 7661, et seq.

26 13. Applicable standards promulgated by the commission by 27 rule shall be incorporated by the director into the operating 28 permit of any air contaminant source which has, on the effective 29 date of the rule, at least three years remaining before renewal

of its operating permit. If less than three years remain before renewal of the source's operating permit, such applicable standards shall be incorporated into the permit unless the permit contains a shield from such new requirements consistent with Title V of the federal Clean Air Act, as amended, 42 U.S.C. 7661, et seq.

14. 7 The holder of a valid operating permit shall have 8 operational flexibility to make changes to any air contaminant 9 source, if the changes will not result in air contaminant 10 emissions in excess of those established in the operating permit or result in the emissions of any air contaminant not previously 11 12 emitted without obtaining a modification of the operating permit 13 provided such changes are consistent with Section 502(b)(10) of 14 the federal Clean Air Act, as amended, 42 U.S.C. 7661.

15 15. An air contaminant source with a valid operating permit 16 which submits a complete application for a permit renewal at 17 least six months prior to the expiration of the permit shall be 18 deemed to have a valid operating permit until the director acts 19 upon its permit application. The director shall promptly notify 20 the applicant in writing of his action on the application and if 21 the operating permit is not issued state the reasons therefor.

22 The applicant may appeal to the <u>administrative hearing</u> 16. 23 commission if [an] a construction, modification, or operating 24 permit is [not] issued, renewed, denied, suspended, modified, or 25 revoked by the department, or may appeal any condition[, 26 suspension, modification or revocation] of any permit by filing 27 [notice of appeal] a petition with the administrative hearing commission within thirty days of the notice of the director's 28 29 response to the request for issuance of the construction,

modification, or operating permit as provided by sections 621.250 1 2 and 640.013. Once the administrative hearing commission has 3 reviewed the appeal, the administrative hearing commission shall issue a recommended decision to the commission on the issuance, 4 5 renewal, denial, suspension, modification, revocation, or any condition of the permit. The commission shall issue its own 6 decision, based on the appeal, for the issuance, renewal, denial, 7 8 suspension, modification, revocation, or any condition of the 9 permit. If the commission changes a finding of fact or 10 conclusion of law made by the administrative hearing commission, or modifies or vacates the decision recommended by the 11 administrative hearing commission, it shall issue its own 12 13 decision, which shall include findings of fact and conclusions of 14 law. The commission shall mail copies of its final decision to 15 the parties to the appeal or their counsel of record. The commission's decision shall be subject to judicial review 16 pursuant to chapter 536, except that the court of appeals 17 18 district with territorial jurisdiction coextensive with the county where the air contaminant source is located or is to be 19 20 located shall have original jurisdiction. No judicial review 21 shall be available until and unless all administrative remedies 22 are exhausted. 23 17. Any person who obtains a valid operating permit from a

city or county pursuant to the authority granted in section 643.140 shall be deemed to have met the requirements of this section."; and

Further amend said bill, page 31, section 644.016, line 8 of said page, by inserting immediately after said line the following:

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"644.051. 1. It is unlawful for any person:

2 (1) To cause pollution of any waters of the state or to 3 place or cause or permit to be placed any water contaminant in a 4 location where it is reasonably certain to cause pollution of any 5 waters of the state;

6 (2) To discharge any water contaminants into any waters of 7 the state which reduce the quality of such waters below the water 8 quality standards established by the commission;

9 (3) To violate any pretreatment and toxic material control 10 regulations, or to discharge any water contaminants into any 11 waters of the state which exceed effluent regulations or permit 12 provisions as established by the commission or required by any 13 federal water pollution control act;

14 (4) To discharge any radiological, chemical, or biological 15 warfare agent or high-level radioactive waste into the waters of 16 the state.

17 2. It shall be unlawful for any person to operate, use or 18 maintain any water contaminant or point source in this state that 19 is subject to standards, rules or regulations promulgated 20 pursuant to the provisions of sections 644.006 to 644.141 unless 21 such person holds an operating permit from the commission, 22 subject to such exceptions as the commission may prescribe by 23 rule or regulation. However, no operating permit shall be 24 required of any person for any emission into publicly owned 25 treatment facilities or into publicly owned sewer systems 26 tributary to publicly owned treatment works.

3. It shall be unlawful for any person to construct, build,
replace or make major modification to any point source or
collection system that is principally designed to convey or

discharge human sewage to waters of the state, unless such person obtains a construction permit from the commission, except as provided in this section. The following activities shall be excluded from construction permit requirements:

5 (1) Facilities greater than one million gallons per day 6 that are authorized through a local supervised program, and are 7 not receiving any department financial assistance;

8 (2) All sewer extensions or collection projects that are 9 one thousand feet in length or less with fewer than two lift 10 stations;

11 (3) All sewer collection projects that are authorized 12 through a local supervised program; and

13 (4) Any other exclusions the commission may promulgate by 14 rule.

A construction permit may be required by the department in the following circumstances:

17 (a) Substantial deviation from the commission's design18 standards;

19

(b) To address noncompliance;

20 (c) When an unauthorized discharge has occurred or has the 21 potential to occur; or

22 To correct a violation of water quality standards. (d) 23 In addition, any point source that proposes to construct an 24 earthen storage structure to hold, convey, contain, store or 25 treat domestic, agricultural, or industrial process wastewater 26 also shall be subject to the construction permit provisions of 27 this subsection. All other construction-related activities at 28 point sources shall be exempt from the construction permit 29 requirements. All activities that are exempted from the

1 construction permit requirement are subject to the following 2 conditions:

a. Any point source system designed to hold, convey,
contain, store or treat domestic, agricultural or industrial
process wastewater shall be designed by a professional engineer
registered in Missouri in accordance with the commission's design
rules;

b. Such point source system shall be constructed in
 accordance with the registered professional engineer's design and
 plans; and

11 c. Such point source system may receive a post-construction 12 site inspection by the department prior to receiving operating 13 permit approval. A site inspection may be performed by the 14 department, upon receipt of a complete operating permit 15 application or submission of an engineer's statement of work 16 complete.

17

A governmental unit may apply to the department for authorization to operate a local supervised program, and the department may authorize such a program. A local supervised program would recognize the governmental unit's engineering capacity and ability to conduct engineering work, supervise construction and maintain compliance with relevant operating permit requirements.

4. Before issuing any permit required by this section, the director shall issue such notices, conduct such hearings, and consider such factors, comments and recommendations as required by sections 644.006 to 644.141 or any federal water pollution control act. The director shall determine if any state or any provisions of any federal water pollution control act the state

1 is required to enforce, any state or federal effluent limitations 2 or regulations, water quality-related effluent limitations, 3 national standards of performance, toxic and pretreatment standards, or water quality standards which apply to the source, 4 5 or any such standards in the vicinity of the source, are being exceeded, and shall determine the impact on such water quality 6 standards from the source. The director, in order to effectuate 7 8 the purposes of sections 644.006 to 644.141, shall deny a permit 9 if the source will violate any such acts, regulations, 10 limitations or standards or will appreciably affect the water quality standards or the water quality standards are being 11 12 substantially exceeded, unless the permit is issued with such 13 conditions as to make the source comply with such requirements 14 within an acceptable time schedule.

15 5. The director shall grant or deny the permit within sixty days after all requirements of the Federal Water Pollution 16 17 Control Act concerning issuance of permits have been satisfied 18 unless the application does not require any permit pursuant to 19 any federal water pollution control act. The director or the 20 commission may require the applicant to provide and maintain such 21 facilities or to conduct such tests and monitor effluents as 22 necessary to determine the nature, extent, quantity or degree of 23 water contaminant discharged or released from the source, 24 establish and maintain records and make reports regarding such 25 determination.

6. The director shall promptly notify the applicant in
writing of his or her action and if the permit is denied state
the reasons [therefor] for such denial. As provided by sections
621.250 and 640.013, the applicant may appeal to the

administrative hearing commission from the denial of a permit or 1 2 from any condition in any permit by filing [notice of appeal] a 3 petition with the administrative hearing commission within thirty days of the notice of denial or issuance of the permit. After a 4 final action is taken on a new or reissued general permit, a 5 6 potential applicant for the general permit who can demonstrate that he or she is or may be adversely affected by any permit term 7 8 or condition may appeal the terms and conditions of the general 9 permit within thirty days of the department's issuance of the 10 general permit. In no event shall a permit constitute permission 11 to violate the law or any standard, rule or regulation promulgated pursuant thereto. <u>Once the administrative hearing</u> 12 13 commission has reviewed the appeal, the administrative hearing 14 commission shall issue a recommended decision to the commission on permit issuance, denial, or any condition of the permit. The 15 commission shall issue its own decision, based on the appeal, for 16 17 permit issuance, denial, or any condition of the permit. If the 18 commission changes a finding of fact or conclusion of law made by 19 the administrative hearing commission, or modifies or vacates the 20 decision recommended by the administrative hearing commission, it shall issue its own decision, which shall include findings of 21 22 fact and conclusions of law. The commission shall mail copies of 23 its final decision to the parties to the appeal or their counsel 24 of record. The commission's decision shall be subject to 25 judicial review pursuant to chapter 536, except that the court of 26 appeals district with territorial jurisdiction coextensive with 27 the county where the point source is to be located, shall have original jurisdiction. No judicial review shall be available 28 29 until and unless all administrative remedies are exhausted.

7. In any hearing held pursuant to this section that involves a permit, license, or registration, the burden of proof is on the party specified in section 640.012. Any decision of the commission made pursuant to a hearing held pursuant to this section is subject to judicial review as provided in section 6 644.071.

8. In any event, no permit issued pursuant to this section shall be issued if properly objected to by the federal government or any agency authorized to object pursuant to any federal water pollution control act unless the application does not require any permit pursuant to any federal water pollution control act.

9. Permits may be modified, reissued, or terminated at the request of the permittee. All requests shall be in writing and shall contain facts or reasons supporting the request.

15 10. No manufacturing or processing plant or operating location shall be required to pay more than one operating fee. 16 17 Operating permits shall be issued for a period not to exceed five 18 years after date of issuance, except that general permits shall 19 be issued for a five-year period, and also except that neither a 20 construction nor an annual permit shall be required for a single 21 residence's waste treatment facilities. Applications for renewal 22 of a site-specific operating permit shall be filed at least one 23 hundred eighty days prior to the expiration of the existing 24 permit. Applications seeking to renew coverage under a general 25 permit shall be submitted at least thirty days prior to the 26 expiration of the general permit, unless the permittee has been 27 notified by the director that an earlier application must be 28 made. General permits may be applied for and issued 29 electronically once made available by the director.

1 11. Every permit issued to municipal or any publicly owned 2 treatment works or facility shall require the permittee to 3 provide the clean water commission with adequate notice of any substantial new introductions of water contaminants or pollutants 4 5 into such works or facility from any source for which such notice is required by sections 644.006 to 644.141 or any federal water 6 7 pollution control act. Such permit shall also require the 8 permittee to notify the clean water commission of any substantial 9 change in volume or character of water contaminants or pollutants 10 being introduced into its treatment works or facility by a source which was introducing water contaminants or pollutants into its 11 12 works at the time of issuance of the permit. Notice must 13 describe the quality and quantity of effluent being introduced or 14 to be introduced into such works or facility by a source which 15 was introducing water contaminants or pollutants into its works at the time of issuance of the permit. Notice must describe the 16 17 quality and quantity of effluent being introduced or to be 18 introduced into such works or facility and the anticipated impact 19 of such introduction on the quality or quantity of effluent to be 20 released from such works or facility into waters of the state.

21 12. The director or the commission may require the filing 22 or posting of a bond as a condition for the issuance of permits 23 for construction of temporary or future water treatment 24 facilities or facilities that utilize innovative technology for 25 wastewater treatment in an amount determined by the commission to 26 be sufficient to ensure compliance with all provisions of 27 sections 644.006 to 644.141, and any rules or regulations of the 28 commission and any condition as to such construction in the permit. For the purposes of this section, "innovative technology 29

for wastewater treatment" shall mean a completely new and 1 2 generally unproven technology in the type or method of its 3 application that bench testing or theory suggest has environmental, efficiency, and cost benefits beyond the standard 4 5 technologies. No bond shall be required for designs approved by any federal agency or environmental regulatory agency of another 6 7 state. The bond shall be signed by the applicant as principal, 8 and by a corporate surety licensed to do business in the state of 9 Missouri and approved by the commission. The bond shall remain 10 in effect until the terms and conditions of the permit are met and the provisions of sections 644.006 to 644.141 and rules and 11 12 regulations promulgated pursuant thereto are complied with.

13 The department shall issue or deny applications 13. (1) 14 for construction and site-specific operating permits received 15 after January 1, 2001, within one hundred eighty days of the department's receipt of an application. For general construction 16 17 and operating permit applications received after January 1, 2001, 18 that do not require a public participation process, the 19 department shall issue or deny the permits within sixty days of 20 the department's receipt of an application. For an application 21 seeking coverage under a renewed general permit that does not 22 require an individual public participation process, the director 23 shall issue or deny the permit within sixty days of the 24 director's receipt of the application, or upon issuance of the 25 general permit, whichever is later. In regard to an application 26 seeking coverage under an initial general permit that does not 27 require an individual public participation process, the director 28 shall issue or deny the permit within sixty days of the department's receipt of the application. For an application 29

seeking coverage under a renewed general permit that requires an 1 2 individual public participation process, the director shall issue 3 or deny the permit within ninety days of the director's receipt of the application, or upon issuance of the general permit, 4 whichever is later. In regard to an application for an initial 5 general permit that requires an individual public participation 6 process, the director shall issue or deny the permit within 7 8 ninety days of the director's receipt of the application.

9 If the department fails to issue or deny with good (2)10 cause a construction or operating permit application within the time frames established in subdivision (1) of this subsection, 11 12 the department shall refund the full amount of the initial 13 application fee within forty-five days of failure to meet the 14 established time frame. If the department fails to refund the 15 application fee within forty-five days, the refund amount shall accrue interest at a rate established pursuant to section 32.065. 16

17 Permit fee disputes may be appealed to the commission (3) 18 within thirty days of the date established in subdivision (2) of 19 this subsection. If the applicant prevails in a permit fee 20 dispute appealed to the commission, the commission may order the 21 director to refund the applicant's permit fee plus interest and 22 reasonable attorney's fees as provided in sections 536.085 and 23 536.087. A refund of the initial application or annual fee does 24 not waive the applicant's responsibility to pay any annual fees 25 due each year following issuance of a permit.

(4) No later than December 31, 2001, the commission shall
promulgate regulations defining shorter review time periods than
the time frames established in subdivision (1) of this
subsection, when appropriate, for different classes of

construction and operating permits. In no case shall commission 1 2 regulations adopt permit review times that exceed the time frames 3 established in subdivision (1) of this subsection. The department's failure to comply with the commission's permit 4 5 review time periods shall result in a refund of said permit fees as set forth in subdivision (2) of this subsection. On a 6 7 semiannual basis, the department shall submit to the commission a 8 report which describes the different classes of permits and 9 reports on the number of days it took the department to issue 10 each permit from the date of receipt of the application and show averages for each different class of permits. 11

12 (5) During the department's technical review of the 13 application, the department may request the applicant submit 14 supplemental or additional information necessary for adequate 15 permit review. The department's technical review letter shall 16 contain a sufficient description of the type of additional 17 information needed to comply with the application requirements.

18 (6) Nothing in this subsection shall be interpreted to mean
19 that inaction on a permit application shall be grounds to violate
20 any provisions of sections 644.006 to 644.141 or any rules
21 promulgated pursuant to sections 644.006 to 644.141.

22 The department shall respond to all requests for 14. 23 individual certification under Section 401 of the Federal Clean 24 Water Act within the lesser of sixty days or the allowed response 25 period established pursuant to applicable federal regulations 26 without request for an extension period unless such extension is 27 determined by the commission to be necessary to evaluate 28 significant impacts on water quality standards and the commission establishes a timetable for completion of such evaluation in a 29

period of no more than one hundred eighty days.

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15. All permit fees generated pursuant to this chapter
shall not be used for the development or expansion of total
maximum daily loads studies on either the Missouri or Mississippi
rivers.

6 16. The department shall implement permit shield provisions 7 equivalent to the permit shield provisions implemented by the 8 U.S. Environmental Protection Agency pursuant to the Clean Water 9 Act, Section 402(k), 33 U.S.C. Section 1342(k), and its 10 implementing regulations, for permits issued pursuant to chapter 11 644.

12 Prior to the development of a new general permit or 17. 13 reissuance of a general permit for aquaculture, land disturbance 14 requiring a storm water permit, or reissuance of a general permit 15 under which fifty or more permits were issued under a general 16 permit during the immediately preceding five-year period for a 17 designated category of water contaminant sources, the director 18 shall implement a public participation process complying with the 19 following minimum requirements:

(1) For a new general permit or reissuance of a general
 permit, a general permit template shall be developed for which
 comments shall be sought from permittees and other interested
 persons prior to issuance of the general permit;

(2) The director shall publish notice of his intent to
issue a new general permit or reissue a general permit by posting
notice on the department's website at least one hundred eighty
days before the proposed effective date of the general permit;

(3) The director shall hold a public informational meeting
 to provide information on anticipated permit conditions and

requirements and to receive informal comments from permittees and 1 2 other interested persons. The director shall include notice of 3 the public informational meeting with the notice of intent to issue a new general permit or reissue a general permit under 4 5 subdivision (2) of this subsection. The notice of the public informational meeting, including the date, time and location, 6 7 shall be posted on the department's website at least thirty days 8 in advance of the public meeting. If the meeting is being held 9 for reissuance of a general permit, notice shall also be made by 10 electronic mail to all permittees holding the current general 11 permit which is expiring. Notice to current permittees shall be 12 made at least twenty days prior to the public meeting;

(4) The director shall hold a thirty-day public comment period to receive comments on the general permit template with the thirty-day comment period expiring at least sixty days prior to the effective date of the general permit. Scanned copies of the comments received during the public comment period shall be posted on the department's website within five business days after close of the public comment period;

(5) A revised draft of a general permit template and the 20 21 director's response to comments submitted during the public 22 comment period shall be posted on the department's website at 23 least forty-five days prior to issuance of the general permit. 24 At least forty-five days prior to issuance of the general permit 25 the department shall notify all persons who submitted comments to 26 the department that these documents have been posted to the 27 department's website;

(6) Upon issuance of a new or renewed general permit, the
 general permit shall be posted to the department's website.

1 18. Notices required to be made by the department pursuant 2 to subsection 17 of this section may be made by electronic mail. 3 The department shall not be required to make notice to any permittee or other person who has not provided a current 4 5 electronic mail address to the department. In the event the department chooses to make material modifications to the general 6 7 permit before its expiration, the department shall follow the 8 public participation process described in subsection 17 of this 9 section.

10 19. The provisions of subsection 17 of this section shall
11 become effective beginning January 1, 2013.

12 644.056. 1. The director shall cause investigations to be 13 made upon the request of the commission or upon receipt of 14 information concerning alleged violations of sections 644.006 to 15 644.141 or any standard, limitation, order, rule or regulation promulgated pursuant thereto, or any term or condition of any 16 17 permit and may cause to be made any other investigations he or 18 she deems advisable. Violations shall include obtaining a permit 19 by misrepresentation or failure to fully disclose all relevant 20 facts.

2. If, in the opinion of the director, the investigation 22 discloses that a violation does exist, the director may, by 23 conference, conciliation or persuasion, endeavor to eliminate the 24 violation.

3. In case of the failure by conference, conciliation or persuasion to correct or remedy any claimed violation, or as required to immediately and effectively halt or eliminate any imminent or substantial endangerments to the health or welfare of persons resulting from the discharge of pollutants, the director

1 [shall] may order abatement [or file an abatement complaint with 2 the commission if no permit has been issued, or in addition may 3 file a complaint to revoke a permit if such permit has been 4 issued] or request legal action by the attorney general. When the director files a complaint, the commission shall order a 5 hearing. The director shall cause to have issued and served upon 6 7 the person complained against a written notice of the order or complaint, together with a copy of the order or complaint, which 8 9 shall specify the provision of sections 644.006 to 644.141 or the 10 standard, rule, limitation, or regulation adopted pursuant 11 thereto, or the condition of the permit of which the person is 12 alleged to be in violation, and a statement of the manner in 13 which and the extent to which the person is alleged to violate sections 644.006 to 644.141 or the standard, rule, limitation, or 14 15 regulation, or condition of the permit. In any case involving a 16 complaint, the commission shall require the person complained 17 against to answer the charges of the formal complaint at a 18 hearing before the commission at a time not less than thirty days 19 after the date of notice. Service may be made upon any person 20 within or without the state by registered mail, return receipt 21 requested. Any person against whom the director issues an order 22 may appeal the order to the commission within thirty days and the 23 appeal shall stay the enforcement of the order until final 24 determination by the commission. The commission shall set 25 appeals for a hearing at a time not less than thirty days after 26 the date of the request. The commission may sustain, reverse, or 27 modify the director's order or may make such other orders as the 28 commission deems appropriate under the circumstances. If any 29 order issued by the director is not appealed within the time

provided in this section, the order becomes final and may be 1 2 enforced as provided in section 644.076. When the commission 3 schedules a matter for hearing, the petitioner on appeal or the respondent to a formal complaint may appear at the hearing in 4 person or by counsel, and may make oral argument, offer testimony 5 and evidence, and cross-examine witnesses. After due 6 consideration of the record, or upon default in appearance of the 7 8 respondent on the return day specified in the notice given as 9 provided in this subsection, the commission shall issue and enter 10 such final order, or make such final determination as it deems appropriate under the circumstances, and it shall immediately 11 12 notify the petitioner or respondent thereof in writing by 13 certified or registered mail.

14 4. Permits may be revoked, terminated, or modified if 15 obtained in violation of sections 644.006 to 644.141 or by 16 misrepresentation or failing to fully disclose all relevant 17 facts, or when required to prevent violations of any provision of sections 644.006 to 644.141, or to protect the waters of this 18 19 state, when such action is required by a change in conditions or 20 the existence of a condition which requires either a temporary or 21 permanent reduction or elimination of the authorized discharge, 22 subject to the right of appeal contained in [this section] 23 sections 621.250 and 640.013.

5. [When the commission schedules a matter for hearing, the petitioner on appeal or the respondent to a formal complaint may appear at the hearing in person or by counsel, and may make oral argument, offer testimony and evidence, and cross-examine witnesses.

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6. After due consideration of the record, or upon default

in appearance of the respondent on the return day specified in 1 2 the notice given as provided in subsection 3, the commission 3 shall issue and enter such final order, or make such final 4 determination as it deems appropriate under the circumstances, 5 and it shall immediately notify the petitioner or respondent thereof in writing by certified or registered mail.] Whenever a 6 7 permit under this chapter is revoked, terminated, or modified by 8 the department of natural resources, the applicant, by petition 9 filed with the administrative hearing commission within thirty days of the decision, may appeal such decision as provided by 10 sections 621.250 and 640.013. Once the administrative hearing 11 12 commission has reviewed the appeal, the administrative hearing 13 commission shall issue a recommended decision to the commission on permit revocation, termination, or modification. The 14 15 commission shall issue its own decision, based on the appeal, for 16 permit revocation, termination, or modification. If the 17 commission changes a finding of fact or conclusion of law made by 18 the administrative hearing commission, or modifies or vacates the 19 decision recommended by the administrative hearing commission, it 20 shall issue its own decision, which shall include findings of fact and conclusions of law. The commission shall mail copies of 21 22 its final decision to the parties to the appeal or their counsel 23 of record. The commission's decision shall be subject to 24 judicial review pursuant to chapter 536, except that the court of 25 appeals district with territorial jurisdiction coextensive with 26 the county where the point source is located or is to be located 27 shall have original jurisdiction. No judicial review shall be 28 available until and unless all administrative remedies are 29 exhausted."; and

Further amend the title and enacting clause accordingly.