SECOND REGULAR SESSION

SENATE BILL NO. 901

97TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR HOLSMAN.

Read 1st time February 19, 2014, and ordered printed.

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TERRY L. SPIELER, Secretary.

AN ACT

To repeal section 130.031 as enacted by conference committee substitute no. 3 for house committee substitute no. 2 for senate bill no. 844, ninety-fifth general assembly, second regular session and section 130.031 as enacted by conference committee substitute no. 2 for house committee substitute for senate committee substitute for senate bills nos. 31 & 285, ninety-second general assembly, first regular session, RSMo, and to enact in lieu thereof twenty-two new sections relating to campaign finance, with a referendum clause and penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 130.031 as enacted by conference committee substitute no. 3 for house committee substitute no. 2 for senate bill no. 844, ninety-fifth general assembly, second regular session and section 130.031 as enacted by conference committee substitute no. 2 for house committee substitute for senate committee substitute for senate bills nos. 31 & 285, ninety-second general assembly, first regular session, RSMo, are repealed and twenty-two new sections enacted in lieu thereof, to be known as sections 130.031, 130.200, 130.201, 130.202, 130.203, 130.204, 130.205, 130.206, 130.207, 130.208, 130.209, 130.210, 130.211, 130.212, 130.213, 130.215, 130.216, 130.217, 130.218, 130.219, 130.220, and 143.1021, to read as follows:

[130.031. 1. No contribution of cash in an amount of more than one hundred dollars shall be made by or accepted from any single contributor for any election by a political action committee, a campaign committee, a political party committee, an exploratory committee or a candidate committee.

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

2. Except for expenditures from a petty cash fund which is established and maintained by withdrawals of funds from the committee's depository account and with records maintained pursuant to the record-keeping requirements of section 130.036 to account for expenditures made from petty cash, each expenditure of more than fifty dollars, except an in-kind expenditure, shall be made by check drawn on the committee's depository and signed by the committee treasurer, deputy treasurer or candidate. A single expenditure from a petty cash fund shall not exceed fifty dollars, and the aggregate of all expenditures from a petty cash fund during a calendar year shall not exceed the lesser of five thousand dollars or ten percent of all expenditures made by the committee during that calendar year. A check made payable to "cash" shall not be made except to replenish a petty cash fund.

3. No contribution shall be made or accepted and no expenditure shall be made or incurred, directly or indirectly, in a fictitious name, in the name of another person, or by or through another person in such a manner as to conceal the identity of the actual source of the contribution or the actual recipient and purpose of the expenditure. Any person who receives contributions for a committee shall disclose to that committee's treasurer, deputy treasurer or candidate the recipient's own name and address and the name and address of the actual source of each contribution such person has received for that committee. Any person who makes expenditures for a committee shall disclose to that committee's treasurer, deputy treasurer or candidate such person's own name and address, the name and address of each person to whom an expenditure has been made and the amount and purpose of the expenditures the person has made for that committee.

4. No anonymous contribution of more than twenty-five dollars shall be made by any person, and no anonymous contribution of more than twenty-five dollars shall be accepted by any candidate or committee. If any anonymous contribution of more than twenty-five dollars is received, it shall be returned immediately to the contributor, if the contributor's identity can be ascertained, and if the contributor's identity cannot be ascertained,

the candidate, committee treasurer or deputy treasurer shall immediately transmit that portion of the contribution which exceeds twenty-five dollars to the state treasurer and it shall escheat to the state.

- 5. The maximum aggregate amount of anonymous contributions which shall be accepted in any calendar year by any committee shall be the greater of five hundred dollars or one percent of the aggregate amount of all contributions received by that committee in the same calendar year. If any anonymous contribution is received which causes the aggregate total of anonymous contributions to exceed the foregoing limitation, it shall be returned immediately to the contributor, if the contributor's identity can be ascertained, and, if the contributor's identity cannot be ascertained, the committee treasurer, deputy treasurer or candidate shall immediately transmit the anonymous contribution to the state treasurer to escheat to the state.
- 6. Notwithstanding the provisions of subsection 5 of this section, contributions from individuals whose names and addresses cannot be ascertained which are received from a fund-raising activity or event, such as defined in section 130.011, shall not be deemed anonymous contributions, provided the following conditions are met:
- (1) There are twenty-five or more contributing participants in the activity or event;
- (2) The candidate, committee treasurer, deputy treasurer or the person responsible for conducting the activity or event makes an announcement that it is illegal for anyone to make or receive a contribution in excess of one hundred dollars unless the contribution is accompanied by the name and address of the contributor;
- (3) The person responsible for conducting the activity or event does not knowingly accept payment from any single person of more than one hundred dollars unless the name and address of the person making such payment is obtained and recorded pursuant to the record-keeping requirements of section 130.036;
 - (4) A statement describing the event shall be prepared by

the candidate or the treasurer of the committee for whom the funds were raised or by the person responsible for conducting the activity or event and attached to the disclosure report of contributions and expenditures required by section 130.041. The following information to be listed in the statement is in addition to, not in lieu of, the requirements elsewhere in this chapter relating to the recording and reporting of contributions and expenditures:

- (a) The name and mailing address of the person or persons responsible for conducting the event or activity and the name and address of the candidate or committee for whom the funds were raised;
 - (b) The date on which the event occurred;
- (c) The name and address of the location where the event occurred and the approximate number of participants in the event;
- (d) A brief description of the type of event and the fund-raising methods used;
- (e) The gross receipts from the event and a listing of the expenditures incident to the event;
- (f) The total dollar amount of contributions received from the event from participants whose names and addresses were not obtained with such contributions and an explanation of why it was not possible to obtain the names and addresses of such participants;
- (g) The total dollar amount of contributions received from contributing participants in the event who are identified by name and address in the records required to be maintained pursuant to section 130.036.
- 7. No candidate or committee in this state shall accept contributions from any out-of-state committee unless the out-of-state committee from whom the contributions are received has filed a statement of organization pursuant to section 130.021 or has filed the reports required by sections 130.049 and 130.050, whichever is applicable to that committee.
- 8. Any person publishing, circulating, or distributing any printed matter relative to any candidate for public office or any ballot measure shall on the face of the printed matter identify in

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a clear and conspicuous manner the person who paid for the printed matter with the words "Paid for by" followed by the proper identification of the sponsor pursuant to this section. For the purposes of this section, "printed matter" shall be defined to include any pamphlet, circular, handbill, sample ballot, advertisement, including advertisements in any newspaper or other periodical, sign, including signs for display on motor vehicles, or other imprinted or lettered material; but "printed matter" is defined to exclude materials printed and purchased prior to May 20, 1982, if the candidate or committee can document that delivery took place prior to May 20, 1982; any sign personally printed and constructed by an individual without compensation from any other person and displayed at that individual's place of residence or on that individual's personal motor vehicle; any items of personal use given away or sold, such as campaign buttons, pins, pens, pencils, book matches, campaign jewelry, or clothing, which is paid for by a candidate or committee which supports a candidate or supports or opposes a ballot measure and which is obvious in its identification with a specific candidate or committee and is reported as required by this chapter; and any news story, commentary, or editorial printed by a regularly published newspaper or other periodical without charge to a candidate, committee or any other person.

- (1) In regard to any printed matter paid for by a candidate from the candidate's personal funds, it shall be sufficient identification to print the first and last name by which the candidate is known.
- (2) In regard to any printed matter paid for by a committee, it shall be sufficient identification to print the name of the committee as required to be registered by subsection 5 of section 130.021 and the name and title of the committee treasurer who was serving when the printed matter was paid for.
- (3) In regard to any printed matter paid for by a corporation or other business entity, labor organization, or any other organization not defined to be a committee by subdivision (9) of section 130.011 and not organized especially for influencing one

or more elections, it shall be sufficient identification to print the name of the entity, the name of the principal officer of the entity, by whatever title known, and the mailing address of the entity, or if the entity has no mailing address, the mailing address of the principal officer.

- (4) In regard to any printed matter paid for by an individual or individuals, it shall be sufficient identification to print the name of the individual or individuals and the respective mailing address or addresses, except that if more than five individuals join in paying for printed matter it shall be sufficient identification to print the words "For a list of other sponsors contact:" followed by the name and address of one such individual responsible for causing the matter to be printed, and the individual identified shall maintain a record of the names and amounts paid by other individuals and shall make such record available for review upon the request of any person. No person shall accept for publication or printing nor shall such work be completed until the printed matter is properly identified as required by this subsection.
- 9. Any broadcast station transmitting any matter relative to any candidate for public office or ballot measure as defined by this chapter shall identify the sponsor of such matter as required by federal law.
- 10. The provisions of subsection 8 or 9 of this section shall not apply to candidates for elective federal office, provided that persons causing matter to be printed or broadcast concerning such candidacies shall comply with the requirements of federal law for identification of the sponsor or sponsors.
- 11. It shall be a violation of this chapter for any person required to be identified as paying for printed matter pursuant to subsection 8 of this section or paying for broadcast matter pursuant to subsection 9 of this section to refuse to provide the information required or to purposely provide false, misleading, or incomplete information.
- 12. It shall be a violation of this chapter for any committee to offer chances to win prizes or money to persons to encourage such persons to endorse, send election material by mail, deliver

election material in person or contact persons at their homes; except that, the provisions of this subsection shall not be construed to prohibit hiring and paying a campaign staff.

- 13. Political action committees shall only receive contributions from individuals; unions; federal political action committees; and corporations, associations, and partnerships formed under chapters 347 to 360, and shall be prohibited from receiving contributions from other political action committees, candidate committees, political party committees, campaign committees, exploratory committees, or debt service committees. However, candidate committees, political party committees, campaign committees, exploratory committees, and debt service committees shall be allowed to return contributions to a donor political action committee that is the origin of the contribution.
- 14. The prohibited committee transfers described in subsection 13 of this section shall not apply to the following committees:
- (1) The state house committee per political party designated by the respective majority or minority floor leader of the house of representatives or the chair of the state party if the party does not have majority or minority party status;
- (2) The state senate committee per political party designated by the respective majority or minority floor leader of the senate or the chair of the state party if the party does not have majority or minority party status.
- 15. No person shall transfer anything of value to any committee with the intent to conceal, from the ethics commission, the identity of the actual source. Any violation of this subsection shall be punishable as follows:
- (1) For the first violation, the ethics commission shall notify such person that the transfer to the committee is prohibited under this section within five days of determining that the transfer is prohibited, and that such person shall notify the committee to which the funds were transferred that the funds must be returned within ten days of such notification;

222 (2) For the second violation, the person transferring the 223 funds shall be guilty of a class C misdemeanor;

- (3) For the third and subsequent violations, the person transferring the funds shall be guilty of a class D felony.
- 16. Beginning January 1, 2011, all committees required to file campaign financial disclosure reports with the Missouri ethics commission shall file any required disclosure report in an electronic format as prescribed by the ethics commission.]

130.031. 1. No contribution of cash in an amount of more than one hundred dollars shall be made by or accepted from any single contributor for any election by a continuing committee, a campaign committee, a political party committee, an exploratory committee or a candidate committee.

- 2. Except for expenditures from a petty cash fund which is established and maintained by withdrawals of funds from the committee's depository account and with records maintained pursuant to the record-keeping requirements of section 130.036 to account for expenditures made from petty cash, each expenditure of more than fifty dollars, except an in-kind expenditure, shall be made by check drawn on the committee's depository and signed by the committee treasurer, deputy treasurer or candidate. A single expenditure from a petty cash fund shall not exceed fifty dollars, and the aggregate of all expenditures from a petty cash fund during a calendar year shall not exceed the lesser of five thousand dollars or ten percent of all expenditures made by the committee during that calendar year. A check made payable to "cash" shall not be made except to replenish a petty cash fund.
- 3. No contribution shall be made or accepted and no expenditure shall be made or incurred, directly or indirectly, in a fictitious name, in the name of another person, or by or through another person in such a manner as to conceal the identity of the actual source of the contribution or the actual recipient and purpose of the expenditure. Any person who receives contributions for a committee shall disclose to that committee's treasurer, deputy treasurer or candidate the recipient's own name and address and the name and address of the actual source of each contribution such person has received for that committee. Any person who makes expenditures for a committee shall disclose to that committee's treasurer, deputy treasurer or candidate such person's own name and address, the name and address of each person to whom an expenditure has been made and the amount and purpose of the expenditures the person has

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- 4. No anonymous contribution of more than twenty-five dollars shall be made by any person, and no anonymous contribution of more than twenty-five dollars shall be accepted by any candidate or committee. If any anonymous contribution of more than twenty-five dollars is received, it shall be returned immediately to the contributor, if the contributor's identity can be ascertained, and if the contributor's identity cannot be ascertained, the candidate, committee treasurer or deputy treasurer shall immediately transmit that portion of the contribution which exceeds twenty-five dollars to the state treasurer and it shall escheat to the state.
- 39 5. The maximum aggregate amount of anonymous contributions which 40 shall be accepted in any calendar year by any committee shall be the greater of 41 five hundred dollars or one percent of the aggregate amount of all contributions 42received by that committee in the same calendar year. If any anonymous 43 contribution is received which causes the aggregate total of anonymous contributions to exceed the foregoing limitation, it shall be returned immediately 44 45 to the contributor, if the contributor's identity can be ascertained, and, if the contributor's identity cannot be ascertained, the committee treasurer, deputy 46 47 treasurer or candidate shall immediately transmit the anonymous contribution to the state treasurer to escheat to the state. 48
 - 6. Notwithstanding the provisions of subsection 5 of this section, contributions from individuals whose names and addresses cannot be ascertained which are received from a fund-raising activity or event, such as defined in section 130.011, shall not be deemed anonymous contributions, provided the following conditions are met:
- 54 (1) There are twenty-five or more contributing participants in the activity 55 or event;
- 56 (2) The candidate, committee treasurer, deputy treasurer or the person 57 responsible for conducting the activity or event makes an announcement that it 58 is illegal for anyone to make or receive a contribution in excess of one hundred 59 dollars unless the contribution is accompanied by the name and address of the 60 contributor;
- 61 (3) The person responsible for conducting the activity or event does not 62 knowingly accept payment from any single person of more than one hundred 63 dollars unless the name and address of the person making such payment is 64 obtained and recorded pursuant to the record-keeping requirements of section

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- 66 (4) A statement describing the event shall be prepared by the candidate 67 or the treasurer of the committee for whom the funds were raised or by the 68 person responsible for conducting the activity or event and attached to the 69 disclosure report of contributions and expenditures required by section 70 130.041. The following information to be listed in the statement is in addition to, 71 not in lieu of, the requirements elsewhere in this chapter relating to the recording 72 and reporting of contributions and expenditures:
- 73 (a) The name and mailing address of the person or persons responsible for 74 conducting the event or activity and the name and address of the candidate or 75 committee for whom the funds were raised;
 - (b) The date on which the event occurred;
- 77 (c) The name and address of the location where the event occurred and the 78 approximate number of participants in the event;
- 79 (d) A brief description of the type of event and the fund-raising methods 80 used;
- 81 (e) The gross receipts from the event and a listing of the expenditures 82 incident to the event;
- 83 (f) The total dollar amount of contributions received from the event from 84 participants whose names and addresses were not obtained with such 85 contributions and an explanation of why it was not possible to obtain the names 86 and addresses of such participants;
 - (g) The total dollar amount of contributions received from contributing participants in the event who are identified by name and address in the records required to be maintained pursuant to section 130.036.
 - 7. No candidate or committee in this state shall accept contributions from any out-of-state committee unless the out-of-state committee from whom the contributions are received has filed a statement of organization pursuant to section 130.021 or has filed the reports required by sections 130.049 and 130.050, whichever is applicable to that committee.
 - 8. Any person publishing, circulating, or distributing any printed matter relative to any candidate for public office or any ballot measure shall on the face of the printed matter identify in a clear and conspicuous manner the person who paid for the printed matter with the words "Paid for by" followed by the proper identification of the sponsor pursuant to this section. For the purposes of this section, "printed matter" shall be defined to include any pamphlet, circular,

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handbill, sample ballot, advertisement, including advertisements in any newspaper or other periodical, sign, including signs for display on motor vehicles, or other imprinted or lettered material; but "printed matter" is defined to exclude 103 104 materials printed and purchased prior to May 20, 1982, if the candidate or 105 committee can document that delivery took place prior to May 20, 1982; any sign 106 personally printed and constructed by an individual without compensation from any other person and displayed at that individual's place of residence or on that 108 individual's personal motor vehicle; any items of personal use given away or sold, such as campaign buttons, pins, pens, pencils, book matches, campaign jewelry, or clothing, which is paid for by a candidate or committee which supports a candidate or supports or opposes a ballot measure and which is obvious in its identification with a specific candidate or committee and is reported as required 113 by this chapter; and any news story, commentary, or editorial printed by a regularly published newspaper or other periodical without charge to a candidate, 115 committee or any other person.

- (1) In regard to any printed matter paid for by a candidate from the candidate's personal funds, it shall be sufficient identification to print the first and last name by which the candidate is known.
- (2) In regard to any printed matter paid for by a committee, it shall be sufficient identification to print the name of the committee as required to be registered by subsection 5 of section 130.021 and the name and title of the committee treasurer who was serving when the printed matter was paid for.
- (3) In regard to any printed matter paid for by a corporation or other business entity, labor organization, or any other organization not defined to be a committee by subdivision (7) of section 130.011 and not organized especially for influencing one or more elections, it shall be sufficient identification to print the name of the entity, the name of the principal officer of the entity, by whatever title known, and the mailing address of the entity, or if the entity has no mailing address, the mailing address of the principal officer.
- (4) In regard to any printed matter paid for by an individual or individuals, it shall be sufficient identification to print the name of the individual or individuals and the respective mailing address or addresses, except that if more than five individuals join in paying for printed matter it shall be sufficient identification to print the words "For a list of other sponsors contact:" followed by the name and address of one such individual responsible for causing the matter to be printed, and the individual identified shall maintain a record of the names

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and amounts paid by other individuals and shall make such record available for 137 138 review upon the request of any person. No person shall accept for publication or printing nor shall such work be completed until the printed matter is properly 139 140 identified as required by this subsection.

- 141 9. Any broadcast station transmitting any matter relative to any 142 candidate for public office or ballot measure as defined by this chapter shall identify the sponsor of such matter as required by federal law. 143
- 144 10. The provisions of subsection 8 or 9 of this section shall not apply to candidates for elective federal office, provided that persons causing matter to be 145 146 printed or broadcast concerning such candidacies shall comply with the 147 requirements of federal law for identification of the sponsor or sponsors.
 - 11. It shall be a violation of this chapter for any person required to be identified as paying for printed matter pursuant to subsection 8 of this section or paying for broadcast matter pursuant to subsection 9 of this section to refuse to provide the information required or to purposely provide false, misleading, or incomplete information.
- 153 12. It shall be a violation of this chapter for any committee to offer chances to win prizes or money to persons to encourage such persons to endorse, 154 155 send election material by mail, deliver election material in person or contact 156 persons at their homes; except that, the provisions of this subsection shall not be 157 construed to prohibit hiring and paying a campaign staff.
- 158 13. No person, committee, organization, or other entity shall 159 contribute more than five thousand dollars per year to any political 160 party committee in aggregate.

130.200. As used in sections 130.200 to 130.220, the following 2 terms mean:

- 3 (1) "Clearly identified candidate", a candidate whose name, photograph, drawing, or likeness is, or whose identity is, apparent by 4 unambiguous reference;
 - (2) "Commission", the Missouri ethics commission;
 - (3) "Excess qualifying contributions", qualifying contributions accepted by a candidate beyond the number or dollar amount of contributions required to qualify a candidate for public funding;
- 10 (4) "Exploratory period", the period that begins after the date of 11 a general election and ends at the beginning of the public financing qualifying period for the subsequent election for the same office;

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13 (5) "Fair election debit card", a debit card issued by the state treasurer under section 130.208 entitling a candidate and designated 14 members of the candidate's staff to draw money from a commission 16 account to pay all campaign costs and expenses;

- 17 (6) "Full home address", the principal place of residence, 18 including a street number and name or post office box, city, state, and zip code. Such term shall not mean an individual's business address, 19 vacation home address, rental property address, or any address not the 20 21principal residence of the person;
- 22(7) "Full name", full first name, middle name or initial, if any, and 23 full legal last name, making the identity of the person apparent by 24 unambiguous reference;
- 25 (8) "General election campaign period", the period beginning the day after the primary or runoff election and ending on the day of the 26 general election;
 - (9) "Immediate family", the candidate's spouse and children;
- 29 (10) "Independent expenditure", an expenditure by a person expressly advocating the election or defeat of a clearly identified 30 candidate which is made without cooperation or consultation with any 31 candidate, or any authorized committee or agent of such a candidate, and which is not made in concert with, or at the request or suggestion 34 of, any candidate, or any authorized committee or agent of such a 35 candidate:
 - (11) "Mass mailing", mailing of newsletters, pamphlets, brochures, or other similar items of more than one hundred pieces in which the content of the matter mailed is substantially identical. Mass mailing shall not include:
- 40 (a) A mailing made in direct response to communication from a person to whom the matter is mailed; 41
 - (b) A mailing to federal, state, or local government officials; or
 - (c) News releases to the communications media;
- 44 (12) "Nonparticipating candidate", a candidate who chooses to run in an election using campaign contributions raised from private 45sources instead of public financing pursuant to sections 130.200 to 46 130.220, or who otherwise is ineligible or fails to qualify for public 47financing under such sections; 48
 - (13) "Participating candidate", a candidate who qualifies for

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public financing by collecting the required number of qualifying contributions, making all required reports and disclosures, and is certified as complying with the provisions of sections 130.200 to 130.220;

- 54 (14) "Personal funds", funds contributed by a candidate or a 55 member of the candidate's immediate family;
 - (15) "Primary election campaign period", the period beginning thirty days after filing for the pertinent office closes and ending on the day of the primary election;
 - (16) "Principal place of employment", the primary organization or employer from which an individual derives the individual's principal income, including the employer's official name and post office address. The employer's post office address shall include street number and name or post office box, city, state, and zip code;
- (17) "Public financing qualifying period", the period before the primary election campaign period during which candidates may collect qualifying contributions in order to qualify for public financing. The period shall begin on the first day of January of an election year and end with the start of the primary election campaign period;
 - (18) "Qualifying contribution", a contribution of five dollars made during the designated public financing qualifying period by a voter registered within the candidate's district, in the case of a candidate for state senator or state representative, or voter registered in this state, in the case of a candidate for statewide office, and acknowledged by written receipt identifying the contributor;
- (19) "Seed money contribution", a contribution of no more than one hundred dollars, made during the exploratory period or the public financing qualifying period, within the limits set forth in sections 130.206 and 130.207.
 - 130.201. 1. Before a candidate for a political party's nomination for office in the primary election shall be certified as a participating candidate for public financing for the primary, the candidate shall apply to the commission for public financing for the primary and file a sworn statement that the candidate has complied and will comply with all requirements of sections 130.200 to 130.220 throughout the applicable election cycle, which includes the primary and general elections for that office. Filing for certification shall be made before

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- 9 the first day of the primary election campaign period.
- 2. A candidate shall be certified by the commission as a participating candidate for receipt of full public financing for the primary election if the candidate complies with subsection 1 of this section and meets the following qualifying contribution requirements before the close of the public financing qualifying period:
- 15 (1) Two hundred fifty qualifying contributions in the case of a 16 candidate for state representative;
 - (2) Five hundred qualifying contributions in the case of a candidate for state senator;
- 19 (3) Two hundred fifty qualifying contributions in six or more of 20 the United States congressional districts in this state in the case of a 21 candidate for a statewide elected office other than governor;
- 22 (4) Five hundred qualifying contributions in six or more of the 23 United States congressional districts in this state in the case of a 24 candidate for governor.
- 3. Each qualifying contribution shall be acknowledged by a receipt listing the contributor's full name and full home address. The candidate shall present each contributor with a copy of the receipt and shall retain a copy of each receipt for presentation to the commission in compliance with subsection 1 of section 130.208.
- 4. The commission shall determine a candidate's compliance with the requirements of subsections 2 and 3 of this section by using such verification techniques, including the use of sampling techniques, as the commission deems appropriate.
 - 5. Qualifying contributions and excess qualifying contributions may be retained, but if retained, shall be spent only as seed money contributions under the terms and limitations in section 130.207.
- 6. No candidate or person acting on behalf of a candidate shall solicit or accept qualifying contributions unless the candidate has first registered with the commission as seeking to qualify for public financing.
 - 130.202. 1. Before a political party candidate shall be certified as eligible for full or proportional public financing for the general election, the candidate shall apply to the commission for public financing for the general election, and file a sworn statement that the candidate has fulfilled all the requirements of sections 130.200 to

- 6 130.220 in the primary election and will comply with such requirements
- 7 for the general election. Filing for certification shall be made not later
- 8 than two days after the date of the certification of the results of the
- 9 primary election, except in the case of a candidate selected by the
- 10 party nominating committee under section 115.363, in which case filing
- 11 for certification shall be made not later than two days after the date on
- 12 which the candidate is so selected.
- 2. A political party candidate shall be certified by the commission as a participating candidate for receipt of full public financing for the general election if the candidate complies with
- 16 subsection 1 of this section and meets the following requirements:
- 17 (1) The candidate:
- 18 (a) Was a participating candidate during the primary election,
- 19 and won the party's nomination;
- 20 (b) Has been selected by the party nominating committee as a
- 21 party candidate under section 115.363; or
- 22 (c) Has been selected to replace a candidate who was a
- 23 participating candidate during the primary election; and
- 24 (2) In the previous general election, the nominee of the
- 25 candidate's party for the office sought received more than five percent
- 26 of the total votes cast for all candidates for that office.
 - 130.203. 1. An independent candidate shall receive public
 - 2 financing for the general election if such candidate raises one hundred
 - 3 fifty percent of the number of qualifying contributions required for a
 - 4 candidate running in a party primary for the office sought.
- 5 2. An independent candidate who qualifies for public financing
- 6 on the basis of qualifying contributions shall receive the line of credit
- 7 for total public financing in the general election on the first day of the
- 8 primary election campaign period, or when qualified, whichever occurs
- 9 later.
- 10 3. The qualifying contributions of an independent candidate
- 11 shall be raised between the beginning of the public financing qualifying
- 12 period and the date thirty days after the filing deadline date for
- 13 independent candidates.
 - 130.204. A participating candidate for the primary election shall
- 2 comply with all requirements of sections 130.200 to 130.220 throughout
- 3 the general election during the same election cycle and shall not elect

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4 to accept private contributions in violation of sections 130.200 to 5 130.220 during such corresponding general election.

130.205. 1. A participating candidate shall not accept private contributions other than seed money contributions and qualifying contributions during the exploratory period and the public financing qualifying period.

- 2. In an election year, each candidate in a primary election for an office subject to sections 130.200 to 130.220, whether participating or nonparticipating, shall furnish a complete campaign finance report, including a record of all campaign contributions, all seed money contributions, qualifying contributions, and expenditures to the commission by the first day of March, the first day of May, the first day of June, the first day of July, the fifteenth day of July, and by the day seven business days before the date of the primary election.
- 3. In an election year, each candidate in a general election for an office subject to sections 130.200 to 130.220, whether participating or nonparticipating, shall furnish a complete campaign finance report, including a record of all campaign contributions, all seed money contributions, qualifying contributions, and expenditures to the commission by the first day of September, the fifteenth day of September, the first day of October, the fifteenth day of October, and by the day seven business days before the date of the general election.
 - 4. A candidate shall keep a record of any campaign contribution of more than twenty-five dollars, which shall include the full name of the contributor and the contributor's full home address. In addition, if a contributor's aggregate contributions to any candidate for an office subject to the provisions of sections 130.200 to 130.220 exceed twenty-five dollars for any election cycle, the record shall also include the contributor's business or employment and the contributor's principal place of employment. A candidate shall cooperate with any audit or examination by the commission.
 - 5. In the case of a qualifying contribution, the failure to record or provide complete disclosure information under subsection 3 of this section disqualifies the contribution from counting as a qualifying contribution.

130.206. 1. A participating candidate's personal funds 2 contributed as seed money contributions shall not exceed an aggregate

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amount of five hundred dollars for a state representative election, one thousand dollars for a senate election, and five thousand dollars for an election for statewide office.

- 2. No personal funds shall be expended by a qualifying candidate 6 after the close of the public financing qualifying period. 7
- 8 3. Personal funds shall not be used to meet the qualifying contribution requirement, except that each registered voter may make 9 one five-dollar contribution. 10
- 130.207. 1. A candidate seeking to qualify may accept seed money contributions from any individual, business, association, or other organization before the end of the public financing qualifying period, so long as the total contributions from one contributor, except personal funds otherwise permitted under sections 130.200 to 130.220, do not exceed one hundred dollars, and the aggregate contributions, including personal funds, do not exceed one thousand dollars for a state representative race, two thousand dollars for a state senate race, five thousand dollars for a statewide race other than governor, and ten thousand dollars for a race for governor. 10
- 11 2. Seed money shall only be spent during the exploratory period 12 and the public financing qualifying period.
 - 3. Full disclosure of seed money contributions as well as expenditures shall be made to the commission in the manner and at the times provided for reporting of other contributions in section 130.205.
 - 4. In the event that excess qualifying contributions are received on an aggregate basis, such amounts may be retained and spent, before the start of the primary period, with such amounts to be deducted from the candidate's public financing amount. In no event shall the total amount of qualifying contributions exceed the public financing to which the candidate would be entitled.
- 22 5. Any seed money and qualifying contributions received by a participating candidate and not spent by the start of the primary 23 24period, as well as any funds held by any candidate committee organized to support the election of such a candidate in prior elections, shall be 25deposited to the credit of the fair elections trust fund created under 26section 130.213 at the beginning of the primary period.

130.208. 1. To apply for public financing, a candidate shall certify to the commission that:

- 3 (1) Such candidate has complied and will comply, throughout the 4 applicable election cycle, with all requirements of sections 130.200 to 5 130.220;
- 6 (2) All disclosures required as of the time of application have 7 been made;
- 8 (3) The requisite number of qualifying contributions under 9 section 130.201 or 130.203 have been obtained, including evidence of 10 such contributions.
- 2. The candidate's application for certification shall be signed by the candidate and the treasurer of the candidate's candidate committee. Eligibility may be revoked if the candidate violates the requirements of sections 130.200 to 130.220, in which case all public funds shall be repaid.
- 3. The commission's determination shall be subject to prompt judicial review, on an expedited basis, in any district of the court of appeals of this state.
- 4. A participating candidate for the primary election shall receive the line of credit and fair election debit card under sections 130.200 to 130.220 promptly after demonstrating eligibility and, in any event, not later than five days after the date of the end of the public financing qualifying period. No such funds shall be spent until the beginning of the primary election campaign period.
- 5. A participating candidate for a general election shall receive the line of credit and fair election debit card promptly after demonstrating eligibility and, in any event, not later than five days after the date the results of the primary election are certified, except that no candidate for a particular office shall receive funds until all candidates for the office who have requested certification have either been certified or denied certification by the commission.
- 130.209. 1. A candidate who qualifies for public financing in the primary or general election shall receive a line of credit for each election, in the amount specified in sections 130.209. Such line of credit may be used to finance any and all proper campaign expenditures during the primary and general election periods, to further the election of the candidate in that particular election. The line of credit shall not be used to repay any loan, and shall not be used in violation of sections 130.200 to 130.220 or any other applicable law.

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- 9 2. By July 1, 2015, and at least every two years thereafter, the commission shall determine the amount of funds to be distributed to 10 participating candidates based on the type of election and office as 11 12 follows:
 - legislative (1) For contested primary and contested nongubernatorial statewide primary elections, the amount of revenues to be distributed shall be the average amount of campaign expenditures made by each candidate during all contested primary election races for the immediately preceding two primary elections for the respective offices:
 - (2) For uncontested legislative primary and uncontested nongubernatorial statewide primary elections, the amount of revenues distributed shall be the average amount of campaign expenditures made by each candidate during all uncontested primary election races for the immediately preceding two primary elections for the respective offices:
- (3) For contested legislative and general contested nongubernatorial general elections, the amount of revenues distributed 26shall be the average amount of campaign expenditures made by each candidate during all contested general election races for the immediately preceding two general elections for the respective offices;
 - (4) For uncontested legislative general and uncontested nongubernatorial general elections, the amount of revenues to be distributed from the fund shall be forty percent of the amount that would have been distributed under subdivision (3) of this subsection to the participating candidate had the election been contested;
 - (5) For gubernatorial primary elections, the amount of revenues distributed shall be five hundred thousand dollars per candidate in the primary election;
- 38 (6) For gubernatorial general elections, the amount of revenues distributed shall be one million dollars per candidate in the general 39 40 election.
- If the immediately preceding election cycles do not contain sufficient 41 electoral data, the commission shall use information from the most 43 recent applicable elections.
- 44 3. A candidate certified as a participating candidate who wins the primary election shall be required to be a participating candidate 45

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130.210. 1. In addition to other reports required by sections 130.200 to 130.220, in an election year, a nonparticipating candidate shall file a report with the commission detailing that candidate's total of funds raised, spent, or obligated to be spent to date if that candidate's total receipts, expenditures, or obligations of expenditures exceed the primary or general election campaign finance amount distributed pursuant to section 130.209 applicable to a participating candidate in the same race by an amount equal to:

- 9 (1) Five hundred dollars, in the case of a candidate for state 10 representative;
- 11 (2) Two thousand five hundred dollars, in the case of a candidate 12 for state senator; or
- 13 (3) Twenty-five thousand dollars, in the case of a candidate for statewide office.
 - 2. Such a report shall be filed by the candidate:
- 16 (1) At the next regular reporting date pursuant to sections
 17 130.200 to 130.220, if funds which cause the candidate to exceed such an
 18 amount are received, spent, or obligated to be spent before the fifteenth
 19 day of July of an election year;
 - (2) Within forty-eight hours, if such funds are raised, spent, or obligated to be spent between the fifteenth day of July of an election year and the day seven business days before the primary election, or during a period beginning with the day after a primary election and ending on the day seven business days before the general election; or
 - (3) Within twenty-four hours, if such funds are raised, spent, or obligated to be spent within the period seven business days before either the primary or general election.
- 3. A candidate who has been required to file a report under subsections 1 and 2 of this section shall file an additional report detailing all funds raised, spent, or obligated to be spent since that candidate's most recent previous report for each instance in which that candidate raises, spends, or obligates to be spent:
- 33 (1) Five hundred dollars, in the case of a candidate for state 34 representative;
- 35 (2) Two thousand five hundred dollars, in the case of a candidate 36 for state senator;

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- 37 (3) Twenty-five thousand dollars, in the case of a candidate for statewide office. 38
- 39 4. Additional reports required by subsection 3 of this section 40 shall be filed by the candidate:
- (1) At the next regular reporting date under sections 130.200 to 41 42 130.220, if funds which cause the candidate to be required to file such a report are received, spent, or obligated to be spent before the 43 fifteenth day of July of an election year; 44
 - (2) Within forty-eight hours, if such funds are raised, spent, or obligated to be spent between the fifteenth day of July of an election year and the day seven business days before the primary election, or during a period beginning with the day after a primary election and ending on the day seven business days before the general election; or
 - (3) Within twenty-four hours, if such funds are raised, spent, or obligated to be spent within the period seven business days before either the primary or general election.
 - 5. Upon receipt of a report required by subsections 1 to 4 of this section, the commission shall immediately credit an opposing participating candidate's account with an additional amount equivalent to the reported amount in excess of the public financing amount applicable to the office sought.
 - 6. The total amount of matching credit awarded to a candidate under this section and section 130.211 shall be limited to an amount equaling two times the public financing amount for the applicable office established under section 130.209.
- 7. At the end of both the primary and general election campaign periods, excess public funds shall be returned to the fair elections trust fund created under section 130.213, provided that a candidate may retain and use for campaign expenses an amount equal to twenty dollars multiplied by the number of qualifying contributions necessary 67 to qualify for the office for which the candidate was a candidate. Any funds which are retained in this manner, and remain unexpended, shall be returned to the fair elections trust fund at the beginning of the next public funding qualifying period.
 - 130.211. 1. If any person, corporation, committee, or other entity makes, or becomes obligated to make, by oral or written agreement, an independent expenditure in excess of five hundred dollars in a state

4 representative race, two thousand five hundred dollars in a state 5 senate race, or twenty-five thousand dollars in a statewide office race, 6 such person or entity shall file with the commission a notice of such 7 expenditure or obligations to make such expenditure. Reports of such 8 expenditures or obligations to make such expenditures shall be made:

- (1) At the next regular reporting date for candidates under sections 130.200 to 130.220, if such an expenditure or obligation of expenditure is made before the fifteenth day of July of an election year;
- (2) Within forty-eight hours, if such an expenditure or obligation of expenditure is made between the fifteenth day of July of an election year and the day seven business days before the primary election or during a period beginning with the day after a primary election and ending on the day seven business days before the general election; or
- (3) Within twenty-four hours, if such an expenditure or obligation of expenditure is made within the period seven business days before either the primary or general election.
- 2. An additional report shall be filed after each additional independent expenditure of five hundred dollars in a state representative race, two thousand five hundred dollars in a state senate race, or ten thousand dollars in a statewide office race. Such an additional report shall be made:
 - (1) At the next regular reporting date for candidates under sections 130.200 to 130.220, if such an expenditure or obligation of expenditure is made before the fifteenth day of July of an election year;
 - (2) Within forty-eight hours, if such an expenditure or obligation of expenditure is made between the fifteenth day of July of an election year and the day seven business days before the primary election or during a period beginning with the day after a primary election and ending on the day seven business days before the general election; or
 - (3) Within twenty-four hours, if such an expenditure or obligation of expenditure is made within the period seven business days before either the primary or general election.
 - 3. When the aggregate independent expenditures against a participating candidate or for the opponents of that same candidate exceed twenty percent of the public financing amount for that office in that election cycle, the commission shall immediately credit that candidate's account with an additional line of credit equal to the total

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independent expenditures made against that candidate or for that candidate's opponents, except that in the event that the aggregate funds raised by all other candidates for the office in question do not equal the public financing amount for that office, the funds credited to the candidate receiving a matching amount under this section shall be reduced by an amount equal to such public financing amount minus the aggregate of funds raised by those other candidates.

- 130.212. 1. Notwithstanding any provision of this chapter or any other provision of law to the contrary, contributions and expenditures made by political party committees shall be reported to the commission on a quarterly basis, provided that, after the first day of January of an election year, such contributions and expenditures shall be reported on the same basis as a candidate. Such reports and all other campaign finance reports required by sections 130.011 to 130.160 shall be submitted in electronic format as directed by the commission.
 - 2. No participating candidate shall accept more than the equivalent of five percent of the public financing amount for that office from any political party committee.
- 12 3. For purposes of this section and section 130.211, in-kind 13 contributions by a ward, township, city, county, or state political party committee made on behalf of a group of the party's candidates shall not 14 15 be considered an improper party contribution or count against the five percent limit established in subsection 2 of this section, if such group 16 17includes at least thirty percent of the candidates whose names will 18 appear on the primary election ballot, or at least fifty percent of the 19 candidates whose names will appear on the general election ballot in the political subdivision represented by the party committee making 20 21 such in-kind contribution.
 - 4. Political party committee contributions reports shall comply with candidate requirements in subsections 2 and 3 of section 130.205.

130.213. 1. There is hereby created in the state treasury the "Fair Elections Trust Fund", to publicly finance the election campaigns of participating candidates, and to pay administrative and enforcement costs of the commission related to sections 130.200 to 130.220. The state treasurer shall be custodian of the fund. In accordance with sections 30.170 and 30.180, the state treasurer may approve disbursements. Upon appropriation, money in the fund shall be used solely for the

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8 administration of sections 130.200 to 130.220. Any moneys remaining

- 9 in the fund at the end of the biennium shall revert to the credit of the
- 10 general revenue fund. The state treasurer shall invest moneys in the
- 11 fund in the same manner as other funds are invested. Any interest and
- 12 moneys earned on such investments shall be credited to the fund.
 - 2. The following shall be deposited in the fund:
- 14 (1) The qualifying contributions required under subsection 2 of 15 section 130.201 when those contributions are submitted to the 16 commission;
 - (2) Revenue from the tax check off program established under section 143.1021;
 - (3) Seed money contributions remaining unspent after a candidate has been certified as a Missouri clean election act candidate;
- 21 (4) Fund revenues that were distributed to a participating 22 candidate and that remain unspent after the candidate has lost a 23 primary election or after all general elections;
- 24 (5) Other unspent fund revenues distributed to any participating 25 candidate who does not remain a candidate throughout a primary or 26 general election cycle;
- 27 (6) Voluntary donations made directly to the fund. Any 28 individual may make donations directly to the fund at any time without 29 limitation;
 - (7) Fines collected under sections 130.072 and 130.216.
- 3. By September first preceding each general election year, the commission shall publish an estimate of revenue in the fund available for distribution to certified candidates during the upcoming year's elections and an estimate of the likely demand for clean election funding during that election.
- 4. The state treasurer may place public funds in one or more accounts with a central banking facility and may contract for the disbursement of funds to eligible candidates with a private credit card company.
- 5. Upon a determination of a candidate's eligibility for public financing under sections 130.200 to 130.220, the state treasurer shall issue to the eligible candidate a debit card, known as the fair election debit card, entitling the candidate and designated members of the candidate's staff to draw money from a commission account to pay all

45 campaign costs and expenses.

- 6. Neither a participating candidate nor any other person on 46 behalf of a participating candidate shall pay campaign costs by cash, 47check, money order, loan, or by any other financial means except through the use of the fair election debit card, except that cash 49 amounts of one hundred dollars or less may be drawn on the fair 50 election debit card and used to pay expenses of no more than 51twenty-five dollars each. This subsection shall not be construed to 52prohibit costs for labor associated with the campaign from being paid against the fair election debit card 54by a check written account. Records of all such expenditures shall be maintained and 55 56 reported to the commission.
- 130.215. 1. Except where sections 130.200 to 130.220 specifically 2 provide otherwise, the duties of and authority for administering and 3 enforcing sections 130.200 to 130.220 shall be vested in the commission.
- 2. In administering and enforcing sections 130.200 to 130.220, the commission shall have the duties and powers accorded to it under section 105.955.
- 3. In furtherance of the commission's administration and enforcement of sections 130.200 to 130.220, the administrative secretary of the commission shall have and exercise the duties and powers prescribed by section 130.056.
- 130.216. 1. If a participating candidate spends more than the public financing amount allocated to the candidate for the election in question, the candidate shall be subject to a civil fine of up to ten times the amount by which the expenditures exceeded such.
- 2. Any candidate who accepts contributions in excess of the limits imposed by sections 130.200 to 130.220, or the limits imposed by any other applicable law, shall be subject to a civil fine of up to ten times the amount by which the contribution exceeded the applicable limit.
- 3. If the commission finds that there is reason to believe that expenditures have been made or contributions have been accepted in violation of the provisions of subsection 1 or 2 of this section, the commission shall attempt, for a period of not more than fourteen days after finding such violation, to correct the matter by informal methods of conference and conciliation and to enter a conciliation agreement

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with the person involved. A conciliation agreement made under this section shall be a matter of public record. Unless violated, a conciliation agreement shall be a bar to any civil proceeding under subsection 4 of this section.

- 4. If, within the time prescribed in subsection 3 of this section, the commission is unable to correct by informal methods any matter which constitutes probable cause to believe that expenditures have been made or contributions have been accepted in violation of subsection 1 or 2 of this section, the commission shall make a public finding of probable cause in the matter. After making a public finding, the commission shall bring an action in the circuit court of Cole County or, in the case of a legislative candidate, the circuit court of the county in which the candidate resides, to impose a civil fine as prescribed by the commission under subsection 1 or 2 of this section.
- 30 5. In the event that a registered voter believes that a candidate 31 has violated the provisions of sections 130.200 to 130.220, and such registered voter is entitled to vote for or against such candidate in the 32election at issue, such registered voter may file a complaint with the 33 commission requesting it to take remedial action. If, within thirty days 34 after the date of the filing of such a complaint, the commission has refused or failed to take remedial action, such registered voter may 36 pursue a civil action in the appropriate circuit court to impose the civil 38 fines prescribed in subsection 1 or 2 of this section. If a complaint 39 brought under this subsection is resolved against the complainant, the 40 costs incurred by the other party or parties, including reasonable attorney's fees, may be assessed against the complainant. 41
- 6. If the commission believes that a violation of sections 130.200
 to 130.220 has occurred, and deems such a recommendation
 appropriate, the commission may make a nonbinding recommendation
 to the general assembly as to disciplinary action to be taken in light of
 the violation, including forfeiture of office.
 - 130.217. 1. If a candidate, or other person acting on behalf of a candidate, knowingly accepts more contributions than the candidate is entitled to receive, makes more expenditures than the amount of public campaign funds received, or otherwise misuses such funds, such person is guilty of a class D felony and shall be fined not more than twenty thousand dollars, or imprisoned not more than five years, or both.

- 2. If a candidate receiving public financing, or other person acting on behalf of such a candidate, knowingly pays for goods or services received for campaign expenditures by cash, check, money order, or any means other than the fair election debit card, except as permitted under subsection 6 of section 130.213, such person is guilty of a class D felony and shall be fined not more than twenty thousand dollars, or imprisoned not more than five years, or both.
 - 3. If, in connection with the receipt or expenditure of public financing for an election campaign, any person knowingly provides false information to the commission or knowingly conceals or withholds information from the commission, such person is guilty of a class D felony and shall be fined up to twenty thousand dollars, or imprisoned for five years, or both.
 - 4. All prosecutions under sections 130.200 to 130.220 which relate to elections for state senator or state representative shall be conducted by the prosecuting attorney for the county where the violation is alleged to have occurred, except that if such prosecuting attorney refuses to act upon a sworn complaint, or fails to act upon such a complaint within sixty days of the date on which such a complaint is received, the attorney general shall then conduct the prosecution under this section. All prosecutions under sections 130.200 to 130.220 which relate to elections for other offices shall be conducted by the attorney general, except that, if a violation concerns the attorney general or a candidate for such office, the governor may appoint a special prosecutor to conduct the prosecution on behalf of the state. The special prosecutor shall be independent of the attorney general and need not be a state employee at the time of appointment.
 - 130.218. 1. Any state officeholder who is a candidate for an office covered by the provisions of sections 130.200 to 130.220 and who uses state funds to do a mass mailing after the first day of June in an election year shall declare the intent to do so by the first day of May of such year. Any such mailing shall be completed by the first day of July of such year.
 - 2. Any participating candidate for the same office who is of the same political party as the candidate sending out such a mailing shall be entitled to receive additional credit equal to the cost of state expenditures for such mailing. A participating candidate shall make

- application for such a credit to the commission by the fifteenth day of May of that year.
- 3. Additional credit awarded to a participating candidate under this section shall be used to fund a mailing which:
- 15 (1) Does not explicitly call upon the recipient of the mailing to vote for the participating candidate; and
- 17 (2) Does not mention the participating candidate's opponent or 18 opponents by name.
- 4. All mailings funded by additional credits awarded under this section shall be reviewed and approved by the commission for compliance with the requirements of this section in advance of the mailing, and shall be completed by the first day of August of such year.
 - 130.219. A candidate who is a nonparticipating candidate, either
 by choice or failure to qualify, shall be allowed to raise and spend
 unlimited amounts of money from private sources, except as otherwise
 provided by law.
- 130.220. 1. Commission actions may be reviewed by any district 2 of the court of appeals of this state. Petitions for review shall be filed 3 within thirty days after final commission action.
- 2. Sections 130.200 to 130.220 shall apply to elections after the general election in November of 2014.
- 3. Sections 130.200 to 130.220 shall apply to all special elections with governing time periods and deadlines regarding such special and runoff elections to be prescribed by the commission.

143.1021. In each taxable year beginning on or after January 1, 2014, each individual or corporation entitled to a tax refund of three dollars or more may designate that three dollars of such refund shall be paid over to the fair elections trust fund as provided in section 130.213. In the case of a husband and wife with a filing status of married filing combined entitled to an income tax refund of six dollars or more, each spouse may designate that three dollars shall be paid to the fund. The designation authorized by this section shall be clearly and unambiguously printed on the same page of each income tax return form provided by the state upon which the amount of the refund is indicated, and shall provide a line to show the amount by which the refund will be reduced. The department of revenue shall deposit such

amount to the Missouri clean election fund as provided in section

election and not otherwise.

14 **130.213**.

Section B. This act is hereby submitted to the qualified voters of this state for approval or rejection at an election which is hereby ordered and which shall be held and conducted on Tuesday next following the first Monday in November, 2014, pursuant to the laws and constitutional provisions of this state for the submission of referendum measures by the general assembly, and this act shall become effective when approved by a majority of the votes cast thereon at such

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