## SECOND REGULAR SESSION

## SENATE BILL NO. 545

## 97TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR LAMPING.

Pre-filed December 1, 2013, and ordered printed.

4621S.01I

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 160.400, 167.121, 167.131, 167.241, and 171.031, RSMo, and to enact in lieu thereof eight new sections relating to elementary and secondary education, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 160.400, 167.121, 167.131, 167.241, and 171.031,

- 2 RSMo, are repealed and eight new sections enacted in lieu thereof, to be known
- 3 as sections 160.400, 161.096, 167.121, 167.131, 167.133, 167.135, 167.241, and
- 4 171.031, to read as follows:
  - 160.400. 1. A charter school is an independent public school.
- 2. Except as [further] provided in subsection [4] 3 of this section, charter
- 3 schools may be operated only:
- 4 (1) In a metropolitan school district;
- 5 (2) In an urban school district containing most or all of a city with a
- 6 population greater than three hundred fifty thousand inhabitants;
- 7 (3) In a school district that has been declared unaccredited;
- 8 (4) In a school district that has been classified as provisionally accredited
- 9 by the state board of education and has received scores on its annual performance
- 10 report consistent with a classification of provisionally accredited or unaccredited
- 11 for three consecutive school years beginning with the 2012-13 accreditation year
- 12 under the following conditions:
- 13 (a) The eligibility for charter schools of any school district whose
- 14 provisional accreditation is based in whole or in part on financial stress as
- 15 defined in sections 161.520 to 161.529, or on financial hardship as defined by rule
- 16 of the state board of education, shall be decided by a vote of the state board of

17 education during the third consecutive school year after the designation of 18 provisional accreditation; and

- (b) The sponsor is limited to the local school board or a sponsor who has met the standards of accountability and performance as determined by the department based on sections 160.400 to 160.425 and section 167.349 and properly promulgated rules of the department; or
- (5) In a school district that has been accredited without provisions, sponsored only by the local school board; provided that no board with a current year enrollment of one thousand five hundred fifty students or greater shall permit more than thirty-five percent of its student enrollment to enroll in charter schools sponsored by the local board under the authority of this subdivision, except that this restriction shall not apply to any school district that subsequently becomes eligible under subdivision (3) or (4) of this subsection or to any district accredited without provisions that sponsors charter schools prior to having a current year student enrollment of one thousand five hundred fifty students or greater.
- 3. Except as further provided in subsection 4 of this section, the following entities are eligible to sponsor charter schools:
  - (1) The school board of the district in any district which is sponsoring a charter school as of August 27, 2012, as permitted under subdivision (1) or (2) of subsection 2 of this section, the special administrative board of a metropolitan school district during any time in which powers granted to the district's board of education are vested in a special administrative board, or if the state board of education appoints a special administrative board [to retain the authority granted to the board of education] for the operation of all or part of an urban school district containing most or all of a city with a population greater than three hundred fifty thousand inhabitants, the special administrative board of such school district;
  - (2) A public four-year college or university with an approved teacher education program that meets regional or national standards of accreditation;
- 47 (3) A community college, the service area of which encompasses some 48 portion of the district;
- 49 (4) Any private four-year college or university with an enrollment of at 50 least one thousand students, with its primary campus in Missouri, and with an 51 approved teacher preparation program;
- 52 (5) Any two-year private vocational or technical school designated as a

66

67

68

73

74

53 501(c)(3) nonprofit organization under the Internal Revenue Code of 1986, as

- 54 amended, which is a member of the North Central Association and accredited by
- 55 the Higher Learning Commission, with its primary campus in Missouri; [or]
- 56 (6) The Missouri charter public school commission created in section 57 160.425;
- 58 (7) The school board of a district classified as unaccredited by
  59 the state board of education, or if the state board of education has
  60 lapsed the corporate organization of an unaccredited district under
  61 subdivision (2) of subsection 3 of section 162.081 and appointed a
  62 special administrative board for the operation of all or part of the
  63 district or determined an alternative governing structure for the
  64 district, the special administrative board or the alternative governing
  65 structure, in the unaccredited district;
  - (8) The school board of a district that is accredited without provisions by the state board of education, in a district classified as unaccredited by the state board of education;
- 69 (9) A combination of school boards of districts that are 70 accredited without provisions by the state board of education in 71 collaboration, in a district classified as unaccredited by the state board 72 of education; or
  - (10) A cooperative association of school districts, in a district classified as unaccredited by the state board of education.
- 4. Changes in a school district's accreditation status that affect charter schools shall be addressed as follows, except for the districts described in subdivisions (1) and (2) of subsection 2 of this section:
- (1) As a district transitions from unaccredited to provisionally accredited, the district shall continue to fall under the requirements for an unaccredited district until it achieves three consecutive full school years of provisional accreditation;
- 82 (2) As a district transitions from provisionally accredited to full 83 accreditation, the district shall continue to fall under the requirements for a 84 provisionally accredited district until it achieves three consecutive full school 85 years of full accreditation;
- 86 (3) In any school district classified as unaccredited or provisionally 87 accredited where a charter school is operating and is sponsored by an entity other 88 than the local school board, when the school district becomes classified as

- 89 accredited without provisions, a charter school may continue to be sponsored by
- 90 the entity sponsoring it prior to the classification of accredited without provisions
- 91 and shall not be limited to the local school board as a sponsor.
- 92 A charter school operating in a school district identified in subdivision (1) or (2)
- 93 of subsection 2 of this section may be sponsored by any of the entities identified
- 94 in subsection 3 of this section, irrespective of the accreditation classification of
- 95 the district in which it is located. A charter school in a district described in this
- 96 subsection whose charter provides for the addition of grade levels in subsequent
- 97 years may continue to add levels until the planned expansion is complete to the
- 98 extent of grade levels in comparable schools of the district in which the charter
- 99 school is operated.
- 5. The mayor of a city not within a county may request a sponsor under
- 101 subdivision (2), (3), (4), (5), or (6) of subsection 3 of this section to consider
- 102 sponsoring a "workplace charter school", which is defined for purposes of sections
- 103 160.400 to 160.425 as a charter school with the ability to target prospective
- 104 students whose parent or parents are employed in a business district, as defined
- 105 in the charter, which is located in the city.
- 6. No sponsor shall receive from an applicant for a charter school any fee
- 107 of any type for the consideration of a charter, nor may a sponsor condition its
- 108 consideration of a charter on the promise of future payment of any kind.
- 109 7. The charter school shall be organized as a Missouri nonprofit
- 110 corporation incorporated pursuant to chapter 355. The charter provided for
- 111 herein shall constitute a contract between the sponsor and the charter school.
- 8. As a nonprofit corporation incorporated pursuant to chapter 355, the
- 113 charter school shall select the method for election of officers pursuant to section
- 114 355.326 based on the class of corporation selected. Meetings of the governing
- 115 board of the charter school shall be subject to the provisions of sections 610.010
- 116 to 610.030.
- 9. A sponsor of a charter school, its agents and employees are not liable
- 118 for any acts or omissions of a charter school that it sponsors, including acts or
- omissions relating to the charter submitted by the charter school, the operation
- 120 of the charter school and the performance of the charter school.
- 121 10. A charter school may affiliate with a four-year college or university,
- 122 including a private college or university, or a community college as otherwise
- 123 specified in subsection 3 of this section when its charter is granted by a sponsor
- 124 other than such college, university or community college. Affiliation status

130

131

132

133

134135

136

137

138

139

140

141

142

143

144

145

146

147

148

149150

151152

153

recognizes a relationship between the charter school and the college or university for purposes of teacher training and staff development, curriculum and assessment development, use of physical facilities owned by or rented on behalf of the college or university, and other similar purposes. A university, college or community college may not charge or accept a fee for affiliation status.

- 11. The expenses associated with sponsorship of charter schools shall be defrayed by the department of elementary and secondary education retaining one and five-tenths percent of the amount of state and local funding allocated to the charter school under section 160.415, not to exceed one hundred twenty-five thousand dollars, adjusted for inflation. The department of elementary and secondary education shall remit the retained funds for each charter school to the school's sponsor, provided the sponsor remains in good standing by fulfilling its sponsorship obligations under sections 160.400 to 160.425 and 167.349 with regard to each charter school it sponsors, including appropriate demonstration of the following:
- (1) Expends no less than ninety percent of its charter school sponsorship funds in support of its charter school sponsorship program, or as a direct investment in the sponsored schools;
- (2) Maintains a comprehensive application process that follows fair procedures and rigorous criteria and grants charters only to those developers who demonstrate strong capacity for establishing and operating a quality charter school;
- (3) Negotiates contracts with charter schools that clearly articulate the rights and responsibilities of each party regarding school autonomy, expected outcomes, measures for evaluating success or failure, performance consequences, and other material terms;
- (4) Conducts contract oversight that evaluates performance, monitors compliance, informs intervention and renewal decisions, and ensures autonomy provided under applicable law; and
- 154 (5) Designs and implements a transparent and rigorous process that uses 155 comprehensive data to make merit-based renewal decisions.
- 12. Sponsors receiving funds under subsection 11 of this section shall be 157 required to submit annual reports to the joint committee on education 158 demonstrating they are in compliance with subsection 17 of this section.
- 13. No university, college or community college shall grant a charter to 160 a nonprofit corporation if an employee of the university, college or community

162

163

164

165

166

167

168169

170

171

172

173

174175

176177

178

185

188

189

190

191192

161 college is a member of the corporation's board of directors.

- 14. No sponsor shall grant a charter under sections 160.400 to 160.425 and 167.349 without ensuring that a criminal background check and family care safety registry check are conducted for all members of the governing board of the charter schools or the incorporators of the charter school if initial directors are not named in the articles of incorporation, nor shall a sponsor renew a charter without ensuring a criminal background check and family care **safety** registry check are conducted for each member of the governing board of the charter school.
- 15. No member of the governing board of a charter school shall hold any office or employment from the board or the charter school while serving as a member, nor shall the member have any substantial interest, as defined in section 105.450, in any entity employed by or contracting with the board. No board member shall be an employee of a company that provides substantial services to the charter school. All members of the governing board of the charter school shall be considered decision-making public servants as defined in section 105.450 for the purposes of the financial disclosure requirements contained in sections 105.483, 105.485, 105.487, and 105.489.
  - 16. A sponsor shall develop the policies and procedures for:
- (1) The review of a charter school proposal including an application that provides sufficient information for rigorous evaluation of the proposed charter and provides clear documentation that the education program and academic program are aligned with the state standards and grade-level expectations, and provides clear documentation of effective governance and management structures, and a sustainable operational plan;
  - (2) The granting of a charter;
- 186 (3) The performance framework that the sponsor will use to evaluate the performance of charter schools;
  - (4) The sponsor's intervention, renewal, and revocation policies, including the conditions under which the charter sponsor may intervene in the operation of the charter school, along with actions and consequences that may ensue, and the conditions for renewal of the charter at the end of the term, consistent with subsections 8 and 9 of section 160.405;
- 193 (5) Additional criteria that the sponsor will use for ongoing oversight of 194 the charter; and
- 195 (6) Procedures to be implemented if a charter school should close, 196 consistent with the provisions of subdivision (15) of subsection 1 of section

197 160.405.

200

201

202

203

204

205

207

209

211

212

213

214

215 216

217

218

219

220

221

222

223

224

225

226

227

228

229

- 198 The department shall provide guidance to sponsors in developing such policies 199 and procedures.
- 17. (1) A sponsor shall provide timely submission to the state board of education of all data necessary to demonstrate that the sponsor is in material compliance with all requirements of sections 160.400 to 160.425 and section 167.349. The state board of education shall ensure each sponsor is in compliance with all requirements under sections 160.400 to 160.425 and 167.349 for each charter school sponsored by any sponsor. The state board shall notify each 206 sponsor of the standards for sponsorship of charter schools, delineating both what is mandated by statute and what best practices dictate. The state board shall 208 evaluate sponsors to determine compliance with these standards every three years. The evaluation shall include a sponsor's policies and procedures in the 210 areas of charter application approval; required charter agreement terms and content; sponsor performance evaluation and compliance monitoring; and charter renewal, intervention, and revocation decisions. Nothing shall preclude the department from undertaking an evaluation at any time for cause.
  - (2) If the department determines that a sponsor is in material noncompliance with its sponsorship duties, the sponsor shall be notified and given reasonable time for remediation. If remediation does not address the compliance issues identified by the department, the commissioner of education shall conduct a public hearing and thereafter provide notice to the charter sponsor of corrective action that will be recommended to the state board of education. Corrective action by the department may include withholding the sponsor's funding and suspending the sponsor's authority to sponsor a school that it currently sponsors or to sponsor any additional school until the sponsor is reauthorized by the state board of education under section 160.403.
  - (3) The charter sponsor may, within thirty days of receipt of the notice of the commissioner's recommendation, provide a written statement and other documentation to show cause as to why that action should not be taken. Final determination of corrective action shall be determined by the state board of education based upon a review of the documentation submitted to the department and the charter sponsor.
- 230 (4) If the state board removes the authority to sponsor a currently 231 operating charter school under any provision of law, the Missouri charter public school commission shall become the sponsor of the school. 232

10

11 12

14

15 16

17

18

24

25

12

161.096. 1. As authorized under its duty to classify the schools of the state under section 161.092, the state board of education shall adopt a system of classification that accredits individual school buildings within an unaccredited district separately from the district as a whole. This system shall be used only to classify the individual schools operated by any district that the state board of education has classified as unaccredited. 7

- 8 2. The state board of education shall promulgate rules and regulations to implement the provisions of this section.
  - 3. Notwithstanding the provisions of subdivision (9) of section 161.092 to the contrary, the rules and regulations promulgated pursuant to this section shall be effective thirty days after publication in the code of state regulations as provided in section 536.021 and shall not be subject to the two-year delay contained in subdivision (9) of section 161.092.
- 4. Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This 19 20 section and chapter 536 are nonseverable and if any of the powers 21vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are 23subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2014, shall be invalid and void.
  - 167.121. 1. If the residence of a pupil is so located that attendance in the district of residence constitutes an unusual or unreasonable transportation hardship because of natural barriers, travel time, or distance, the commissioner of education or his **or her** designee may assign the pupil to another district. **The** commissioner or his or her designee shall, upon proper application by the parent or guardian of the pupil, assign the pupil and any sibling of the pupil to another district if the following conditions are met:
- 8 (1) The actual driving distance from the student's residence to the attendance center in the district of residence is seventeen miles or more by the shortest route available as determined by the commissioner or his or her designee; 11
  - (2) The attendance center to which the student would be

17

18

19 20

21

2223

24

2526

27

28

29

30

31

35

36

37

38

40

41

42

43

44

assigned in the receiving district is at least seven miles closer in actual driving distance by the shortest route available to the student's residence than the current attendance center in the residence district as determined by the commissioner or his or her designee; and

- (3) The attendance of the student will not cause the classroom in the receiving district to exceed the maximum number of students per class as determined by the receiving district.
- 2. The commissioner of education shall assign pupils in the order in which applications are received, provided the applications are properly completed and the conditions of subsection 1 of this section are met. Once granted, the hardship assignment shall continue until the pupil, and any sibling of the pupil who attends the same attendance center, completes his or her course of study in the receiving district or the parent or guardian withdraws the pupil. If a parent or guardian withdraws a pupil from a hardship assignment, the granting of a subsequent application is discretionary.
- 3. A pupil shall be eligible to apply to the commissioner of education to be assigned to another district under this section if the pupil has been enrolled in and attending a public school in his or her district of residence during the school year prior to the application. A pupil shall be eligible to apply to the commissioner of education to be assigned to another district under this section if the pupil has been enrolled in and attending a public school in a district other than his or her district of residence and paid nonresident tuition for such enrollment during the school year prior to the application. Pupils who reside in the district who become eligible for kindergarten or first grade shall also be eligible to apply to the commissioner of education to be assigned to another district. A pupil who is not currently enrolled in a public school district shall become eligible to apply to the commissioner of education to be assigned to another district after the student has enrolled in and completed a full school year in a public school in his or her district of residence.
- 4. Subject to the provisions of this section, all existing assignments shall be reviewed prior to July 1, 1984, and from time to time thereafter, and may be continued or rescinded. Any assignment granted to a pupil under this section prior to August 28, 2014, shall also be applicable to any sibling of the pupil. Such assignment shall remain in effect until the pupil and

50

53

54

55

56

58

5960

61

62

65

6667

68

69

70

71

7273

74

76

77

78 79

80

8182

83

84

any sibling of the pupil completes his or her course of study in the receiving district or until the parent or guardian withdraws the pupil and any sibling of the pupil from the assignment. The board of education of the district in which the pupil lives shall pay the tuition of the pupil assigned. The tuition shall [not exceed the pro rata cost of instruction] be the lesser of the student's district of residence's current expenditure per average daily attendance for the previous school year and the receiving district's current expenditure per average daily attendance for the previous school year. If there is disagreement as to the tuition amount, the facts shall be submitted to the state board of education and its decision in the matter shall be final. For any pupil that the commissioner assigns to another district who has an individualized education program, the pupil shall be included in the pupil count of the district of residence for purposes of state aid. No district to which a pupil with an individualized education program is assigned shall be included in such district's pupil count for state aid. If there is disagreement as to the tuition amount for any pupil with an individualized education program, the facts shall be submitted to the state board of education and its decision in the matter shall be final.

- [2.] 5. (1) For the school year beginning July 1, 2008, and each succeeding school year, a parent or guardian residing in a lapsed public school district or a district that has scored either unaccredited or provisionally accredited, or a combination thereof, on two consecutive annual performance reports may enroll the parent's or guardian's child in the Missouri virtual school created in section 161.670 provided the pupil first enrolls in the school district of residence. The school district of residence shall include the pupil's enrollment in the virtual school created in section 161.670 in determining the district's average daily attendance. Full-time enrollment in the virtual school shall constitute one average daily attendance equivalent in the school district of residence. Average daily attendance for part-time enrollment in the virtual school shall be calculated as a percentage of the total number of virtual courses enrolled in divided by the number of courses required for full-time attendance in the school district of residence.
- (2) A pupil's residence, for purposes of this section, means residency established under section 167.020. Except for students residing in a K-8 district attending high school in a district under section 167.131, the board of the home

87

88

8990

91

92

93

94 95

96

97

98

99

86 district shall pay to the virtual school the amount required under section 161.670.

- (3) Nothing in this section shall require any school district or the state to provide computers, equipment, internet or other access, supplies, materials or funding, except as provided in this section, as may be deemed necessary for a pupil to participate in the virtual school created in section 161.670.
- (4) Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2007, shall be invalid and void.
- 167.131. 1. The board of education of each district in this state that does not maintain [an accredited] a high school [pursuant to the authority of the state board of education to classify schools as established in section 161.092] offering work through the twelfth grade shall pay [the] tuition [of] as calculated by the receiving district under subsection 2 of this section and provide transportation consistent with the provisions of section 167.241 for each pupil resident therein who has completed the work of the highest grade offered in the schools of the district and who attends [an accredited] a public high school in another district of the same or an adjoining county.
- 10 2. The rate of tuition to be charged by the district attended and paid by the sending district is the per pupil cost of maintaining the district's grade level 11 grouping which includes the school attended. The cost of maintaining a grade 12level grouping shall be determined by the board of education of the district but 13 in no case shall it exceed all amounts spent for teachers' wages, incidental 14 purposes, debt service, maintenance and replacements. The term "debt service", 15 as used in this section, means expenditures for the retirement of bonded 16 indebtedness and expenditures for interest on bonded indebtedness. Per pupil 17 18 cost of the grade level grouping shall be determined by dividing the cost of 19 maintaining the grade level grouping by the average daily pupil attendance. If 20 there is disagreement as to the amount of tuition to be paid, the facts shall be 21submitted to the state board of education, and its decision in the matter shall be final. Subject to the limitations of this section, each pupil shall be free to attend

23 the public school of his or her choice.

7

11

12

13

16 17

18

20

21

22

23

24

25

26

2728

29

30 31

32

35

167.133. 1. (1) The board of education of each district in this state that has been declared unaccredited pursuant to the authority of the state board of education to classify schools as established in section 161.092 shall pay tuition and provide transportation consistent with the provisions of section 167.241 for each student resident therein who meets the criteria of this section.

- (2) The rate of tuition to be charged by the district attended and paid by the sending district is the per-pupil cost of maintaining the district's grade-level grouping which includes the school attended. The cost of maintaining a grade-level grouping shall be determined by the board of education of the district but in no case shall it exceed all amounts spent for teachers' wages, incidental purposes, debt service, maintenance, and replacements. The term "debt service", as used in this section, means expenditures for the retirement of bonded indebtedness and expenditures for interest on bonded indebtedness. Per-pupil cost of the grade-level grouping shall be determined by dividing the cost of maintaining the grade-level grouping by the average daily pupil attendance. If there is disagreement as to the amount of tuition to be paid, the facts shall be submitted to the state board of education, and its decision in the matter shall be final. Subject to the limitations of this section, each student shall be free to attend the public school of his or her choice.
- 2. A student who resides in an unaccredited district may transfer to a public school in another district of the same or an adjoining county if the receiving district is accredited without provisions by the state board of education and the student follows the procedures required by this section. Before a student who attends a public school in an unaccredited district may transfer to an accredited district in the same or an adjoining county, the unaccredited district shall determine if there is sufficient capacity in a district school offering the student's grade level of enrollment that is accredited by the state board of education under section 161.096. If such capacity exists, the student shall remain enrolled in the unaccredited district and attend the accredited school, provided that the student meets any admissions requirements criteria if the school is a magnet school, academically selective school, or school with a competitive entrance process.

60

61

62

63

64

37 3. By August 30, 2014, each local school board shall establish specific criteria for the admission of nonresident students from 38 unaccredited districts who seek admission into an accredited district under this section. By August 30, 2014, each local school board shall 40 adopt and publish a policy for class size and student-teacher ratios for 41 42 all grade levels based on, at a minimum, the criteria established under this subsection. When adopting its policy, each school board shall 43 consider the class size and assigned enrollment standards of the 44 Missouri school improvement program's resource standards, including the desirable standard and minimum standard. Each local school board 46 shall also base its policy for class size and student-teacher ratios on the 47 district's student enrollment for the previous three school years and 48 consider the district's resident student population growth or decrease, 49 based on demographic projections provided by the office of 50 socioeconomic data analysis, such that the receiving district shall not 51be required to employ additional teachers or construct new classrooms to accommodate transfer students from unaccredited districts. Each 53 local school board may consider other factors and criteria when 54 adopting its policy. No resident student shall be displaced from a 55 school to which he or she would otherwise be assigned to accommodate 56 the admission of a nonresident student. Each district shall, as 57 58 necessary, modify and publish revised policies annually by January 59 fifteenth to be effective for the following school year.

- 4. The school board of each accredited district located in the same county as, or in an adjoining county to, an unaccredited district shall publicly post on its internet website a student transfer application, the district's admissions process, and the current available enrollment slots by grade level.
- 5. A parent or guardian who seeks to transfer his or her child from his or her unaccredited district of residence to an accredited district located in the same or an adjoining county shall send notification to the school district of residence and the receiving district of his or her intent to enroll the child in the receiving district. The parent or guardian shall provide such notification by February first for enrollment the following school year. If a clearinghouse has been established under section 167.135, a parent or guardian who resides in a district subject to the clearinghouse shall follow all procedures and

75

76

78

79 80

81 82

83

85

8687

88 89

90

91

9293

94

9596

97

98

99

100101

102

103

104105

106

107

108109

110

74 deadlines required by section 167.135 and the clearinghouse.

- 6. A parent or guardian who seeks to transfer his or her child may apply for a specific building assignment within a receiving district, including applying to attend a technical high school if the district operates one. The receiving district shall determine the final building assignment for transfer students.
- 7. If an accredited district does not have sufficient capacity to enroll all students from unaccredited districts who submit a timely application, the district shall institute an admissions process to ensure all applicants an equal chance of admission except that an accredited district may give preference for admission to siblings of children who are already enrolled in the district under this section or who have been selected earlier in the admissions process.
- 8. All accountability data and performance data, including but not limited to statewide assessment scores, achievement data, attendance data, and graduation figures, of students who transfer from an unaccredited district to an accredited district under this section shall not be included in the district and building annual performance reports of the receiving accredited district for two full school years.
- 9. An accredited district shall not charge tuition to an unaccredited district until such time as students are enrolled and attending in the accredited district. Tuition charges shall cease when a student is no longer enrolled in the accredited district. Tuition billings shall be calculated based upon hours of actual attendance at the receiving district. A receiving district shall provide documentation to the unaccredited district that includes the name of each transfer student, hours of attendance for the billing period for each student, and the student's state identification number for the department-developed student-level record system. An unaccredited district shall remit tuition payments to any accredited district in which its resident students have enrolled under this section within ten business days after receiving its monthly state aid distribution. If an unaccredited district does not send tuition payments to a receiving district, the department of elementary and secondary education shall withhold the full amount of unpaid tuition associated with each transferring student from the unaccredited district's state aid and distribute such amount to the receiving district within sixty days of the unaccredited district's

116

117

118

119

120

121122

123

124125

126

127

128129

130

131132

133

134

135

136

137138

139140

141142

143

144

145

146147

payment delinquency. If there is a tuition disagreement between districts, or a lapse in tuition payments, any student enrolled in an accredited district shall be permitted to complete the school year at his or her school of enrollment in the accredited district irrespective of the tuition payment status.

- 10. If an unaccredited district becomes classified as provisionally accredited or accredited without provisions by the state board of education, resident students of the unaccredited district who are enrolled in an accredited district in the same or an adjoining county under this section shall be permitted to continue their educational program in the accredited district in the following manner:
- (1) A student enrolled in kindergarten through eighth grade may continue his or her educational program until he or she has completed the eighth grade in the receiving district. Upon completion of the eighth grade, the student shall return to his or her district of residence;
- (2) A student enrolled in grades nine through twelve may continue his or her educational program until he or she has completed the twelfth grade.
- 11. The parent or guardian of a student with a disability residing in an unaccredited district may transfer his or her student to an accredited district in the same or an adjoining county. The receiving accredited district shall follow the student's existing IEP until the student's IEP team at the receiving accredited district, including the parent or guardian, can complete the process for review and revision. Receiving accredited districts that are component districts of a special school district shall have joint responsibility with the special school district to provide special education services. Receiving districts that are not component districts of a special school district shall be responsible for providing special education services for transfer students from unaccredited districts. Special education services for transfer students from an unaccredited district not located in a county with a charter form of government and with more than nine hundred fifty thousand inhabitants shall be the responsibility of the receiving accredited district. A student's unaccredited district of residence shall be responsible for the cost of educating a student with an IEP that exceeds the tuition amount in subsection 1 of this section.
  - 12. An unaccredited district shall be responsible for providing

151

9

transportation to an accredited district for a transfer student with an IEP, notwithstanding any subsequent changes to the student's IEP by a receiving accredited district.

- 13. For purposes of this section the following terms shall mean:
- 152 (1) "Accredited district", a school district that is accredited 153 without provisions by the state board of education pursuant to the 154 authority of the state board of education to classify schools as 155 established in section 161.092;
- 156 (2) "IEP", an individualized education program;
- 157 (3) "Unaccredited district", a school district classified as
  158 unaccredited by the state board of education pursuant to the authority
  159 of the state board of education to classify schools as established in
  160 section 161.092.
  - 167.135. 1. When the state board of education classifies a metropolitan school district as unaccredited or any school district located in a county with a charter form of government and with more than nine hundred fifty thousand inhabitants as unaccredited, the department of elementary and secondary education shall establish a clearinghouse, as provided in this section, to assist students to transfer from unaccredited districts to accredited districts under section 167.133.
    - 2. For purposes of this section the following terms shall mean:
- 10 (1) "Accredited district", a school district that is accredited 11 without provisions by the state board of education pursuant to the 12 authority of the state board of education to classify schools as 13 established in section 161.092;
- 14 (2) "Clearinghouse", a neutral third party appointed by the 15 department of elementary and secondary education to coordinate 16 student transfers from unaccredited districts to accredited districts;
- 17 (3) "Unaccredited district", a school district classified as 18 unaccredited by the state board of education pursuant to the authority 19 of the state board of education to classify schools as established in 20 section 161.092.
- 3. The clearinghouse shall make information and assistance available to parents or guardians who intend to transfer their child from an unaccredited district to an accredited district under section 167.133. The clearinghouse shall coordinate student transfers and

2627

2829

30

31

32

36

37

38

40

41

42 43

44

45 46

47

48

49

50

51

52

53

5455

56

5758

59

60

25 assign students who seek to transfer.

- 4. The parent or guardian of a student residing in an unaccredited district who intends to enroll his or her child in an accredited district under the provisions of this section shall send initial notification to the student's school district of residence and the clearinghouse by February first for enrollment in the subsequent school year. Each parent or guardian of a student who provides notice of intent to transfer from an unaccredited district to an accredited district under this section shall do so on forms prescribed by the department of elementary and secondary education. The parent or guardian of a student who seeks to transfer may provide to the clearinghouse a list of schools or districts in which the student would like to enroll. The clearinghouse shall process requests to transfer in the order in which they are received except that the clearinghouse may give a preference to students with a sibling who already attends an accredited district and who apply to attend the same district. If there is insufficient capacity to enroll all students who wish to transfer, the clearinghouse shall institute an admissions process.
- 5. Each accredited district in the same county or in an adjoining county to an unaccredited district shall annually report the number of available enrollment slots by grade level to the clearinghouse, on a date specified by the clearinghouse.
- 6. (1) If a parent or guardian fails to file the initial notification forms by the deadline specified in subsection 4 of this section, and satisfies the definition of good cause as defined in subdivision (3) of this subsection, or if the request is to enroll a child in an accredited district under this section for kindergarten or first grade or in any grade if a child is moving into Missouri or into the district for the first time, the parent or guardian shall be permitted, if accepted, to enroll the child in the other district in the same manner as if the deadline had been met.
- (2) Until the last Friday in March of that calendar year, the parent or guardian requesting transfer shall send notification to the district of residence and the clearinghouse, on forms prescribed by the department of elementary and secondary education, that good cause, as defined in subdivision (3) of this subsection, exists for failure to meet the deadline. The clearinghouse shall take action to approve the

64

65

66 67

68

6970

71

73

74

75

76

79

80

81 82

83

84

85

86

87

88

8990

91

62 request if good cause exists. A denial of a request by the clearinghouse 63 is not subject to appeal.

- (3) For purposes of this section, "good cause" means a change in a child's residence due to a change in family residence, a change in the marital status of a child's parent or parents, a guardianship or custody change, placement in foster care, adoption, participation in a substance abuse or mental health treatment program, or student health or safety concerns; or a change in the status of a child's district of residence, such as removal of accreditation by the state board of education, permanent closure of a public or nonpublic school that the child attends, or revocation of the charter of the charter school attended by the child as provided in section 160.405. If the good cause relates to a change in status of a child's school district of residence, however, action by a parent or guardian must be taken to file the notification within forty-five days of the last official action relating to such status. Student health or safety concerns shall include, but not be limited to, ongoing bullying, supported by official school reports, sexual misconduct complaints, reports, or investigations, and drug or alcohol concerns with peers. If the district does not agree with the parent's or child's concerns, a written notice of need for relocation from a medical or mental health professional shall suffice to satisfy "good cause" under this subsection.
- 7. The clearinghouse may contract with a school district, any voluntary interdistrict council, or any private entity for transportation services.
- 8. The expenses associated with the administration of student transfers under this section shall be defrayed by the department of elementary and secondary education retaining funds to cover the cost of administration from the state school aid withheld from a transfer student's district of residence.

167.241. Transportation for pupils whose tuition the district of residence is required to pay by section 167.131, **section 167.133**, or who are assigned as provided in section 167.121 shall be provided by the district of residence; however, in the case of pupils covered by section 167.131 **or section 167.133**, the district of residence shall be required to provide transportation only to school districts accredited by the state board of education pursuant to the authority of the state board of education to classify schools as established in section 161.092

8

9 10

11

and those school districts designated by the board of education of the district of residence. For purposes of this section, the phrase "school districts accredited by the state board of education" shall mean school districts that are accredited without provision by the state board of education pursuant to the authority of the state board of education to classify schools as established in section 161.092.

171.031. 1. Each school board shall prepare annually a calendar for the school term, specifying the opening date and providing a minimum term of at least one hundred seventy-four days for schools with a five-day school week or one hundred forty-two days for schools with a four-day school week, and one thousand forty-four hours of actual pupil attendance. In addition, such calendar shall include six make-up days for possible loss of attendance due to inclement weather as defined in subsection 1 of section 171.033.

- 2. Each local school district may set its opening date each year, which date shall be no earlier than ten calendar days prior to the first Monday in September. No public school district shall select an earlier start date unless the district follows the procedure set forth in subsection 3 of this section.
- 12 3. A district may set an opening date that is more than ten calendar days prior to the first Monday in September only if the local school board first gives 13 public notice of a public meeting to discuss the proposal of opening school on a 14 date more than ten days prior to the first Monday in September, and the local 15 school board holds said meeting and, at the same public meeting, a majority of 16 17 the board votes to allow an earlier opening date. If all of the previous conditions 18 are met, the district may set its opening date more than ten calendar days prior to the first Monday in September. The condition provided in this subsection must 19 20 be satisfied by the local school board each year that the board proposes an opening date more than ten days before the first Monday in September. 21
- 4. If any local district violates the provisions of this section, the department of elementary and secondary education shall withhold an amount equal to one quarter of the state funding the district generated under section 163.031 for each date the district was in violation of this section.
- 5. The provisions of subsections 2 to 4 of this section shall not apply to school districts in which school is in session for twelve months of each calendar year.
- 6. The state board of education may grant an exemption from this section to a school district that demonstrates highly unusual and extenuating

- 31 circumstances justifying exemption from the provisions of subsections 2 to 4 of
- 32 this section. Any exemption granted by the state board of education shall be
- 33 valid for one academic year only.
- 7. No school day for schools with a five-day school week shall be longer than seven hours except for:
- 35 than seven hours except for: 36 (1) Vocational schools which may adopt an eight-hour day in a
- 37 metropolitan school district and a school district in a first class county adjacent
- 38 to a city not within a county[, and];
- 39 **(2)** Any school that adopts a four-day school week in accordance with 40 section 171.029; and
- 41 (3) Any school district that is classified as unaccredited by the 42 state board of education that follows the procedure in subsection 8 of
- 8. The school board of any district classified as unaccredited by the state board of education, upon adoption of a resolution by a majority vote to authorize such action, may do any or all of the
- 47 following measures:

this section.

43

- 48 (1) Increase the length of the school day;
- 49 (2) Increase the annual hours of instruction above the required 50 number of hours in subsection 1 of this section;
- 51 (3) Increase the length of the school term.
  - Section B. Because of the importance of providing guidance to school
  - 2 districts on student transfers, section A of this act is deemed necessary for the
  - 3 immediate preservation of the public health, welfare, peace and safety, and is
  - 4 hereby declared to be an emergency act within the meaning of the constitution,
  - 5 and section A of this act shall be in full force and effect upon its passage and
  - 6 approval.

1