#### SENATE SUBSTITUTE

FOR

## SENATE COMMITTEE SUBSTITUTE

FOR

## SENATE BILL NO. 553

#### AN ACT

To repeal sections 208.909 and 660.023, RSMo, and to enact in lieu thereof two new sections relating to the requirement for an electronic verification system for certain home and community-based providers.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 208.909 and 660.023, RSMo, are repealed
- 2 and two new sections enacted in lieu thereof, to be known as
- 3 sections 208.909 and 660.023, to read as follows:
- 4 208.909. 1. Consumers receiving personal care assistance
- 5 services shall be responsible for:
- 6 (1) Supervising their personal care attendant;
- 7 (2) Verifying wages to be paid to the personal care
- 8 attendant;
- 9 (3) Preparing and submitting time sheets, signed by both
- 10 the consumer and personal care attendant, to the vendor on a
- 11 biweekly basis;
- 12 (4) Promptly notifying the department within ten days of
- any changes in circumstances affecting the personal care
- 14 assistance services plan or in the consumer's place of residence;
- 15 (5) Reporting any problems resulting from the quality of
- services rendered by the personal care attendant to the vendor.

- 1 If the consumer is unable to resolve any problems resulting from
- 2 the quality of service rendered by the personal care attendant
- 3 with the vendor, the consumer shall report the situation to the
- 4 department; and
- 5 (6) Providing the vendor with all necessary information to
- 6 complete required paperwork for establishing the employer
- 7 identification number.
- 8 2. Participating vendors shall be responsible for:
- 9 (1) Collecting time sheets or reviewing reports of
- 10 delivered services and certifying the accuracy thereof;
- 11 (2) The Medicaid reimbursement process, including the
- filing of claims and reporting data to the department as required
- 13 by rule;
- 14 (3) Transmitting the individual payment directly to the
- personal care attendant on behalf of the consumer;
- 16 (4) Monitoring the performance of the personal care
- 17 assistance services plan.
- 18 3. No state or federal financial assistance shall be
- 19 authorized or expended to pay for services provided to a consumer
- 20 under sections 208.900 to 208.927, if the primary benefit of the
- 21 services is to the household unit, or is a household task that
- 22 the members of the consumer's household may reasonably be
- 23 expected to share or do for one another when they live in the
- 24 same household, unless such service is above and beyond typical
- 25 activities household members may reasonably provide for another
- 26 household member without a disability.
- 27 4. No state or federal financial assistance shall be
- authorized or expended to pay for personal care assistance

- 1 services provided by a personal care attendant who is listed on
- 2 any of the background check lists in the family care safety
- 3 registry under sections 210.900 to 210.937, unless a good cause
- 4 waiver is first obtained from the department in accordance with
- 5 section 660.317.
- 6 5. (1) All vendors shall, by [July 1, 2015] a contingent
- 7 <u>effective date determined by the provisions of subsection 8 of</u>
- 8 <u>this section</u>, have, maintain, and use [a telephone tracking] <u>an</u>
- 9 <u>electronic</u> system for the purpose of reporting and verifying the
- 10 delivery of consumer-directed services as authorized by the
- 11 department of health and senior services or its designee. Use of
- such a system prior to [July 1, 2015] such contingent effective
- 13 <u>date</u>, shall be voluntary. The [telephone tracking] <u>electronic</u>
- system shall be used [to process payroll for employees and] for
- 15 submitting claims for reimbursement to the MO HealthNet division.
- 16 At a minimum, the [telephone tracking] electronic system shall:
- 17 (a) Record the exact date services are delivered;
- 18 (b) Record the exact time the services begin and exact time
- 19 the services end;
- 20 (c) Verify [the telephone number from which the services
- 21 are 1 that the services are being delivered at the location where
- 22 registered;
- (d) [Verify that the number from which the call is placed
- is a telephone number unique to the client;
- (e) Require a personal identification number unique to
- 26 each personal care attendant;
- 27 [(f)] (e) Be capable of producing reports of services
- delivered, tasks performed, client identity, beginning and ending

- times of service and date of service in summary fashion that
  constitute adequate documentation of service; and
- [(g)] (f) Be capable of producing reimbursement requests for consumer approval that assures accuracy and compliance with program expectations for both the consumer and vendor.
- 6 (2)The [department of health and senior services] office 7 of administration, in collaboration with the Missouri Medicaid 8 audit and compliance unit or any successor unit or division within the department of social services that conducts Medicaid 9 10 audits and monitors compliance and other appropriate agencies, 11 including centers for independent living, shall establish [telephone] electronic tracking system pilot projects, 12 13 implemented in two regions of the state, with [one] two in an urban area and [one] two in a rural area. Each pilot project 14 shall meet the requirements of this section and section 208.918. 15 The [department of health and senior services] office of 16 administration shall, by [December 31, 2013] July 1, 2018, submit 17 a report to the governor and general assembly detailing the 18 19 outcomes of these pilot projects. The report shall take into 20 consideration the:
  - (a) Impact of [a telephone tracking] an electronic system on the quality of the services delivered to the consumer and the principles of self-directed care;

21

22

23

24

25

26

27

- (b) Continued need for a paper system and the impact of administering a dual paper and electronic system on provider costs, operations, and service delivery;
- (c) Rates of fraud detection in comparison to a separate and substantially similar set of providers not utilizing an

# electronic system; and

2.7

- 2 (d) Accuracy of the reporting requirements under paragraphs
  3 (a) to (f) of subdivision (1) of subsection 5 of this section.
  - (3) As new technology becomes available, the department [may] shall allow use of [a more advanced tracking] another system, provided that such system is at least as capable of meeting the requirements of this subsection.
  - (4) The department of health and senior services shall promulgate by rule the minimum necessary criteria of the [telephone tracking] electronic system. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2010, shall be invalid and void.
    - (5) The electronic system shall not interrupt or interfere with the role of the participant as the employer within the consumer directed services program including allowing the employer to verify services without incurring costs and prohibiting the attendant from verifying services without employer authorization.
  - 6. In the event that a consensus between centers for independent living and representatives from the executive branch

- 1 cannot be reached, the [telephony] electronic system report
- 2 issued to the general assembly and governor shall include a
- 3 minority report which shall detail those elements of substantial
- 4 dissent from the main report.
- 5 7. No interested party, including a center for independent
- 6 living, shall be required to contract with any particular vendor
- or provider of [telephony] <u>electronic system</u> services nor bear
- 8 the full cost of the pilot program.
- 9 8. The office of administration shall notify the revisor of
- 10 statutes if, based on the study conducted under subdivision (2)
- of subsection 5 of this section, there has been a statistically
- 12 significant rise in fraud detection rates or in the accuracy of
- the reporting requirements under paragraphs (a) to (f) of
- 14 <u>subdivision (1) of subsection 5 of this section in comparison to</u>
- 15 <u>a separate and substantially similar set of providers not</u>
- 16 <u>utilizing an electronic system. The requirement to have,</u>
- 17 maintain, and use an electronic system for the purpose of
- 18 reporting and verifying the delivery of consumer-directed
- 19 services under subsection 5 of this section shall be in effect
- 20 one year from the date when such notice is given by the office of
- 21 <u>administration to the revisor of statutes.</u>
- 22 660.023. 1. All in-home services provider agencies shall,
- by [July 1, 2015] a contingent effective date determined by the
- 24 provisions of subsection 8 of this section, have, maintain, and
- 25 use [a telephone tracking] an electronic system for the purpose
- of reporting and verifying the delivery of home- and
- 27 community-based services as authorized by the department of
- health and senior services or its designee. Use of such system

- 1 prior to [July 1, 2015] <u>such contingent effective date</u>, shall be
- 2 voluntary. At a minimum, the [telephone tracking] <u>electronic</u>
- 3 system shall:
- 4 (1) Record the exact date services are delivered;
- 5 (2) Record the exact time the services begin and exact time 6 the services end;
- 7 (3) Verify [the telephone number from which the services
- 8 were] that services are being delivered at the location where
- 9 registered;
- 10 (4) [Verify that the number from which the call is placed
- is a telephone number unique to the client;
- 12 (5)] Require a personal identification number unique to
- 13 each personal care attendant; and
- [(6)] (5) Be capable of producing reports of services
- delivered, tasks performed, client identity, beginning and ending
- 16 times of service and date of service in summary fashion that
- 17 constitute adequate documentation of service.
- 18 2. The [telephone tracking] electronic system shall be used
- 19 to process payroll for employees and for submitting claims for
- 20 reimbursement to the MO HealthNet division.
- 21 3. The department of health and senior services shall
- 22 promulgate by rule the minimum necessary criteria of the
- [telephone tracking] <u>electronic</u> system. Any rule or portion of a
- rule, as that term is defined in section 536.010, that is created
- 25 under the authority delegated in this section shall become
- 26 effective only if it complies with and is subject to all of the
- provisions of chapter 536 and, if applicable, section 536.028.
- 28 This section and chapter 536 are nonseverable and if any of the

- powers vested with the general assembly pursuant to chapter 536 2 to review, to delay the effective date, or to disapprove and 3 annul a rule are subsequently held unconstitutional, then the
- grant of rulemaking authority and any rule proposed or adopted 4
- 5 after August 28, 2010, shall be invalid and void.

1

6

7

8

9

24

25

26

27

- As new technology becomes available, the department [may] shall allow use of [a more advanced tracking] another system, provided that such system is at least as capable of meeting the requirements listed in subsection 1 of this section.
- 10 The [department of health and senior services] office of 11 administration, in collaboration with the Missouri Medicaid audit 12 and compliance unit or any successor unit or division within the department of social services that conducts Medicaid audits and 13 monitors compliance and other appropriate agencies, including 14 15 in-home services providers, shall establish [telephone] 16 electronic tracking system pilot projects, implemented in two 17 regions of the state, with [one] two in an urban area and [one] 18 two in a rural area. Each pilot project shall meet the requirements of this section. The [department of health and 19 senior services] office of administration shall, by [December 31, 20 2013] July 1, 2018, submit a report to the governor and general 21 22 assembly detailing the outcomes of these pilot projects. 23 report shall take into consideration the:
  - Impact of [a telephone tracking] an electronic system (a) on the quality of the services delivered to the consumer and the principles of self-directed care;
  - (b) Continued need for a paper system and the impact of administering a dual paper and electronic system on provider

- 1 costs, operations, and service delivery;
- 2 (c) Rates of fraud detection in comparison to a separate
- 3 <u>and substantially similar set of providers not utilizing an</u>
- 4 electronic system; and

- (d) Accuracy of the reporting requirements under subdivisions (1) to (5) of subsection 1 of this section.
- 6. In the event that a consensus between in-home service providers and representatives from the executive branch cannot be reached, the [telephony] electronic system report issued to the general assembly and governor shall include a minority report which will detail those elements of substantial dissent from the main report.
  - 7. No interested party, including in-home service providers, shall be required to contract with any particular vendor or provider of telephony services nor bear the full cost of the pilot program.
  - 8. The office of administration shall notify the revisor of statutes if, based on the study conducted under subsection 5 of this section, there has been a statistically significant rise in fraud detection rates or in the accuracy of the reporting requirements under subdivisions (1) to (5) of subsection 1 of this section in comparison to a separate and substantially similar set of providers not utilizing an electronic system. The requirement to have, maintain, and use an electronic system for the purpose of reporting and verifying the delivery of in-home services under subsection 1 of this section shall be in effect one year from the date when notice is given by the office of administration to the revisor of statutes.