

FIRST REGULAR SESSION  
[ P E R F E C T E D ]  
SENATE SUBSTITUTE FOR

# SENATE BILL NO. 28

97TH GENERAL ASSEMBLY

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INTRODUCED BY SENATOR KRAUS.

Offered February 13, 2013.

Senate Substitute adopted, February 13, 2013.

Taken up for Perfection February 13, 2013. Bill declared Perfected and Ordered Printed.

TERRY L. SPIELER, Secretary.

0288S.02P

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## AN ACT

To repeal sections 288.030 and 288.050, RSMo, and to enact in lieu thereof two new sections relating to disqualification from unemployment benefits.

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*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Sections 288.030 and 288.050, RSMo, are repealed and two new  
2 sections enacted in lieu thereof, to be known as sections 288.030 and 288.050, to  
3 read as follows:

288.030. 1. As used in this chapter, unless the context clearly requires  
2 otherwise, the following terms mean:

3 (1) "Appeals tribunal", a referee or a body consisting of three referees  
4 appointed to conduct hearings and make decisions on appeals from administrative  
5 determinations, petitions for reassessment, and claims referred pursuant to  
6 subsection 2 of section 288.070;

7 (2) "Base period", the first four of the last five completed calendar  
8 quarters immediately preceding the first day of an individual's benefit year;

9 (3) "Benefit year", the one-year period beginning with the first day of the  
10 first week with respect to which an insured worker first files an initial claim for  
11 determination of such worker's insured status, and thereafter the one-year period  
12 beginning with the first day of the first week with respect to which the  
13 individual, providing the individual is then an insured worker, next files such an  
14 initial claim after the end of the individual's last preceding benefit year;

**EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

- 15 (4) "Benefits", the money payments payable to an insured worker, as  
16 provided in this chapter, with respect to such insured worker's unemployment;
- 17 (5) "Calendar quarter", the period of three consecutive calendar months  
18 ending on March thirty-first, June thirtieth, September thirtieth, or December  
19 thirty-first;
- 20 (6) "Claimant", an individual who has filed an initial claim for  
21 determination of such individual's status as an insured worker, a notice of  
22 unemployment, a certification for waiting week credit, or a claim for benefits;
- 23 (7) "Commission", the labor and industrial relations commission of  
24 Missouri;
- 25 (8) "Common paymaster", two or more related corporations in which one  
26 of the corporations has been designated to disburse remuneration to concurrently  
27 employed individuals of any of the related corporations;
- 28 (9) "Contributions", the money payments to the unemployment  
29 compensation fund required by this chapter, exclusive of interest and penalties;
- 30 (10) "Decision", a ruling made by an appeals tribunal or the commission  
31 after a hearing;
- 32 (11) "Deputy", a representative of the division designated to make  
33 investigations and administrative determinations on claims or matters of  
34 employer liability or to perform related work;
- 35 (12) "Determination", any administrative ruling made by the division  
36 without a hearing;
- 37 (13) "Director", the administrative head of the division of employment  
38 security;
- 39 (14) "Division", the division of employment security which administers  
40 this chapter;
- 41 (15) "Employing unit", any individual, organization, partnership,  
42 corporation, common paymaster, or other legal entity, including the legal  
43 representatives thereof, which has or, subsequent to June 17, 1937, had in its  
44 employ one or more individuals performing services for it within this state. All  
45 individuals performing services within this state for any employing unit which  
46 maintains two or more separate establishments within this state shall be deemed  
47 to be employed by a single employing unit for all the purposes of this  
48 chapter. Each individual engaged to perform or to assist in performing the work  
49 of any person in the service of an employing unit shall be deemed to be engaged  
50 by such employing unit for all the purposes of this chapter, whether such

51 individual was engaged or paid directly by such employing unit or by such person,  
52 provided the employing unit had actual or constructive knowledge of the work;

53 (16) "Employment office", a free public employment office operated by this  
54 or any other state as a part of a state controlled system of public employment  
55 offices including any location designated by the state as being a part of the  
56 one-stop career system;

57 (17) "Equipment", a motor vehicle, straight truck, tractor, semi-trailer, full  
58 trailer, any combination of these and any other type of equipment used by  
59 authorized carriers in the transportation of property for hire;

60 (18) "Fund", the unemployment compensation fund established by this  
61 chapter;

62 (19) "Governmental entity", the state, any political subdivision thereof,  
63 any instrumentality of any one or more of the foregoing which is wholly owned by  
64 this state and one or more other states or political subdivisions and any  
65 instrumentality of this state or any political subdivision thereof and one or more  
66 other states or political subdivisions;

67 (20) "Initial claim", an application, in a form prescribed by the division,  
68 made by an individual for the determination of the individual's status as an  
69 insured worker;

70 (21) "Insured work", employment in the service of an employer;

71 (22) (a) As to initial claims filed after December 31, 1990, "insured  
72 worker", a worker who has been paid wages for insured work in the amount of  
73 one thousand dollars or more in at least one calendar quarter of such worker's  
74 base period and total wages in the worker's base period equal to at least one and  
75 one-half times the insured wages in that calendar quarter of the base period in  
76 which the worker's insured wages were the highest, or in the alternative, a  
77 worker who has been paid wages in at least two calendar quarters of such  
78 worker's base period and whose total base period wages are at least one and  
79 one-half times the maximum taxable wage base, taxable to any one employer, in  
80 accordance with subsection 2 of section 288.036. For the purposes of this  
81 definition, "wages" shall be considered as wage credits with respect to any benefit  
82 year, only if such benefit year begins subsequent to the date on which the  
83 employing unit by which such wages were paid has become an employer;

84 (b) As to initial claims filed after December 31, 2004, wages for insured  
85 work in the amount of one thousand two hundred dollars or more, after December  
86 31, 2005, one thousand three hundred dollars or more, after December 31, 2006,

87 one thousand four hundred dollars or more, after December 31, 2007, one  
88 thousand five hundred dollars or more in at least one calendar quarter of such  
89 worker's base period and total wages in the worker's base period equal to at least  
90 one and one-half times the insured wages in that calendar quarter of the base  
91 period in which the worker's insured wages were the highest, or in the  
92 alternative, a worker who has been paid wages in at least two calendar quarters  
93 of such worker's base period and whose total base period wages are at least one  
94 and one-half times the maximum taxable wage base, taxable to any one employer,  
95 in accordance with subsection 2 of section 288.036;

96 (23) "Misconduct", [an act of wanton or willful disregard of the employer's  
97 interest, a deliberate violation of the employer's rules, a disregard of standards  
98 of behavior which the employer has the right to expect of his or her employee, or  
99 negligence in such degree or recurrence as to manifest culpability, wrongful  
100 intent or evil design, or show an intentional and substantial disregard of the  
101 employer's interest or of the employee's duties and obligations to the employer]  
102 **misconduct reasonably related to the job environment and the job**  
103 **performance regardless of whether the misconduct occurs at the**  
104 **workplace or during work hours, includes:**

105 (a) **Conduct or a failure to act demonstrating knowing disregard**  
106 **of the employer's interest or a knowing violation of the standards**  
107 **which the employer expects of his or her employee;**

108 (b) **Conduct or a failure to act demonstrating carelessness or**  
109 **negligence in such degree or recurrence as to manifest culpability,**  
110 **wrongful intent, or a knowing disregard of the employer's interest or**  
111 **of the employee's duties and obligations to the employer;**

112 (c) **Violation of an employer's no-call, no-show policy; chronic**  
113 **absenteeism or tardiness in violation of a known policy of the**  
114 **employer; or one or more unapproved absences following a written**  
115 **reprimand or warning relating to an unapproved absence;**

116 (d) **A knowing violation of a state standard or regulation by an**  
117 **employee of an employer licensed or certified by the state, which would**  
118 **cause the employer to be sanctioned or have its license or certification**  
119 **suspended or revoked; or**

120 (e) **A violation of an employer's rule, unless the employee can**  
121 **demonstrate that:**

122 a. **He or she did not know, and could not reasonably know, of the**

123 **rules requirements; or**

124 **b. The rule is not lawful;**

125 (24) "Referee", a representative of the division designated to serve on an  
126 appeals tribunal;

127 (25) "State" includes, in addition to the states of the United States of  
128 America, the District of Columbia, Puerto Rico, the Virgin Islands, and the  
129 Dominion of Canada;

130 (26) "Temporary employee", an employee assigned to work for the clients  
131 of a temporary help firm;

132 (27) "Temporary help firm", a firm that hires its own employees and  
133 assigns them to clients to support or supplement the clients' workforce in work  
134 situations such as employee absences, temporary skill shortages, seasonal  
135 workloads, and special assignments and projects;

136 (28) (a) An individual shall be deemed "totally unemployed" in any week  
137 during which the individual performs no services and with respect to which no  
138 wages are payable to such individual;

139 (b) a. An individual shall be deemed "partially unemployed" in any week  
140 of less than full-time work if the wages payable to such individual for such week  
141 do not equal or exceed the individual's weekly benefit amount plus twenty dollars;

142 b. Effective for calendar year 2007 and each year thereafter, an individual  
143 shall be deemed "partially unemployed" in any week of less than full-time work  
144 if the wages payable to such individual for such week do not equal or exceed the  
145 individual's weekly benefit amount plus twenty dollars or twenty percent of his  
146 or her weekly benefit amount, whichever is greater;

147 (c) An individual's "week of unemployment" shall begin the first day of the  
148 calendar week in which the individual registers at an employment office except  
149 that, if for good cause the individual's registration is delayed, the week of  
150 unemployment shall begin the first day of the calendar week in which the  
151 individual would have otherwise registered. The requirement of registration may  
152 by regulation be postponed or eliminated in respect to claims for partial  
153 unemployment or may by regulation be postponed in case of a mass layoff due to  
154 a temporary cessation of work;

155 (29) "Waiting week", the first week of unemployment for which a claim is  
156 allowed in a benefit year or if no waiting week has occurred in a benefit year in  
157 effect on the effective date of a shared work plan, the first week of participation  
158 in a shared work unemployment compensation program pursuant to section

159 288.500.

160 2. The Missouri average annual wage shall be computed as of June  
161 thirtieth of each year, and shall be applicable to the following calendar year. The  
162 Missouri average annual wage shall be calculated by dividing the total wages  
163 reported as paid for insured work in the preceding calendar year by the average  
164 of mid-month employment reported by employers for the same calendar year. The  
165 Missouri average weekly wage shall be computed by dividing the Missouri  
166 average annual wage as computed in this subsection by fifty-two.

288.050. 1. Notwithstanding the other provisions of this law, a claimant  
2 shall be disqualified for waiting week credit or benefits until after the claimant  
3 has earned wages for work insured pursuant to the unemployment compensation  
4 laws of any state equal to ten times the claimant's weekly benefit amount if the  
5 deputy finds:

6 (1) That the claimant has left work voluntarily without good cause  
7 attributable to such work or to the claimant's employer. A temporary employee  
8 of a temporary help firm will be deemed to have voluntarily quit employment if  
9 the employee does not contact the temporary help firm for reassignment prior to  
10 filing for benefits. Failure to contact the temporary help firm will not be deemed  
11 a voluntary quit unless the claimant has been advised of the obligation to contact  
12 the firm upon completion of assignments and that unemployment benefits may  
13 be denied for failure to do so. **"Good cause", for the purposes of this**  
14 **subdivision, shall include only that cause which would compel a**  
15 **reasonable employee to cease working or which would require**  
16 **separation from work due to illness or disability.** The claimant shall not  
17 be disqualified:

18 (a) If the deputy finds the claimant quit such work for the purpose of  
19 accepting a more remunerative job which the claimant did accept and earn some  
20 wages therein;

21 (b) If the claimant quit temporary work to return to such claimant's  
22 regular employer; or

23 (c) If the deputy finds the individual quit work, which would have been  
24 determined not suitable in accordance with paragraphs (a) and (b) of subdivision  
25 (3) of this subsection, within twenty-eight calendar days of the first day worked;

26 (d) As to initial claims filed after December 31, 1988, if the claimant  
27 presents evidence supported by competent medical proof that she was forced to  
28 leave her work because of pregnancy, notified her employer of such necessity as

29 soon as practical under the circumstances, and returned to that employer and  
30 offered her services to that employer as soon as she was physically able to return  
31 to work, as certified by a licensed and practicing physician, but in no event later  
32 than ninety days after the termination of the pregnancy. An employee shall have  
33 been employed for at least one year with the same employer before she may be  
34 provided benefits pursuant to the provisions of this paragraph;

35 (e) If the deputy finds that, due to the spouse's mandatory and permanent  
36 military change of station order, the claimant quit work to relocate with the  
37 spouse to a new residence from which it is impractical to commute to the place  
38 of employment and the claimant remained employed as long as was reasonable  
39 prior to the move. The claimant's spouse shall be a member of the U.S. Armed  
40 Forces who is on active duty, or a member of the National Guard or other reserve  
41 component of the U.S. Armed Forces who is on active National Guard or reserve  
42 duty. The provisions of this paragraph shall only apply to individuals who have  
43 been determined to be an insured worker as provided in subdivision (22) of  
44 subsection 1 of section 288.030;

45 (2) That the claimant has retired pursuant to the terms of a labor  
46 agreement between the claimant's employer and a union duly elected by the  
47 employees as their official representative or in accordance with an established  
48 policy of the claimant's employer; or

49 (3) That the claimant failed without good cause either to apply for  
50 available suitable work when so directed by a deputy of the division or designated  
51 staff of an employment office as defined in subsection 1 of section 288.030, or to  
52 accept suitable work when offered the claimant, either through the division or  
53 directly by an employer by whom the individual was formerly employed, or to  
54 return to the individual's customary self-employment, if any, when so directed by  
55 the deputy. An offer of work shall be rebuttably presumed if an employer notifies  
56 the claimant in writing of such offer by sending an acknowledgment via any form  
57 of certified mail issued by the United States Postal Service stating such offer to  
58 the claimant at the claimant's last known address. Nothing in this subdivision  
59 shall be construed to limit the means by which the deputy may establish that the  
60 claimant has or has not been sufficiently notified of available work.

61 (a) In determining whether or not any work is suitable for an individual,  
62 the division shall consider, among other factors and in addition to those  
63 enumerated in paragraph (b) of this subdivision, the degree of risk involved to the  
64 individual's health, safety and morals, the individual's physical fitness and prior

65 training, the individual's experience and prior earnings, the individual's length  
66 of unemployment, the individual's prospects for securing work in the individual's  
67 customary occupation, the distance of available work from the individual's  
68 residence and the individual's prospect of obtaining local work; except that, if an  
69 individual has moved from the locality in which the individual actually resided  
70 when such individual was last employed to a place where there is less probability  
71 of the individual's employment at such individual's usual type of work and which  
72 is more distant from or otherwise less accessible to the community in which the  
73 individual was last employed, work offered by the individual's most recent  
74 employer if similar to that which such individual performed in such individual's  
75 last employment and at wages, hours, and working conditions which are  
76 substantially similar to those prevailing for similar work in such community, or  
77 any work which the individual is capable of performing at the wages prevailing  
78 for such work in the locality to which the individual has moved, if not hazardous  
79 to such individual's health, safety or morals, shall be deemed suitable for the  
80 individual;

81 (b) Notwithstanding any other provisions of this law, no work shall be  
82 deemed suitable and benefits shall not be denied pursuant to this law to any  
83 otherwise eligible individual for refusing to accept new work under any of the  
84 following conditions:

85 a. If the position offered is vacant due directly to a strike, lockout, or  
86 other labor dispute;

87 b. If the wages, hours, or other conditions of the work offered are  
88 substantially less favorable to the individual than those prevailing for similar  
89 work in the locality;

90 c. If as a condition of being employed the individual would be required to  
91 join a company union or to resign from or refrain from joining any bona fide labor  
92 organization.

93 2. If a deputy finds that a claimant has been discharged for misconduct  
94 connected with the claimant's work, such claimant shall be disqualified for  
95 waiting week credit and benefits, and no benefits shall be paid nor shall the cost  
96 of any benefits be charged against any employer for any period of employment  
97 within the base period until the claimant has earned wages for work insured  
98 under the unemployment laws of this state or any other state as prescribed in  
99 this section. In addition to the disqualification for benefits pursuant to this  
100 provision the division may in the more aggravated cases of misconduct cancel all



101 or any part of the individual's wage credits, which were established through the  
102 individual's employment by the employer who discharged such individual,  
103 according to the seriousness of the misconduct. A disqualification provided for  
104 pursuant to this subsection shall not apply to any week which occurs after the  
105 claimant has earned wages for work insured pursuant to the unemployment  
106 compensation laws of any state in an amount equal to six times the claimant's  
107 weekly benefit amount. Should a claimant be disqualified on a second or  
108 subsequent occasion within the base period or subsequent to the base period the  
109 claimant shall be required to earn wages in an amount equal to or in excess of six  
110 times the claimant's weekly benefit amount for each disqualification.

111 3. [Absenteeism or tardiness may constitute a rebuttable presumption of  
112 misconduct, regardless of whether the last incident alone constitutes misconduct,  
113 if the discharge was the result of a violation of the employer's attendance policy,  
114 provided the employee had received knowledge of such policy prior to the  
115 occurrence of any absence or tardy upon which the discharge is based.

116 4.] Notwithstanding the provisions of subsection 1 of this section, a  
117 claimant may not be determined to be disqualified for benefits because the  
118 claimant is in training approved pursuant to Section 236 of the Trade Act of 1974,  
119 as amended, (19 U.S.C.A. Sec. 2296, as amended), or because the claimant left  
120 work which was not suitable employment to enter such training. For the  
121 purposes of this subsection "suitable employment" means, with respect to a  
122 worker, work of a substantially equal or higher skill level than the worker's past  
123 adversely affected employment, and wages for such work at not less than eighty  
124 percent of the worker's average weekly wage as determined for the purposes of  
125 the Trade Act of 1974.

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