FIRST REGULAR SESSION

SENATE BILL NO. 46

97TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR PARSON.

Pre-filed December 1, 2012, and ordered printed.

0374S.01I

TERRY L. SPIELER, Secretary.

AN ACT

To amend chapters 67 and 144, RSMo, by adding thereto two new sections relating to tax incentives for data storage centers.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapters 67 and 144, RSMo, are amended by adding thereto

- 2 two new sections, to be known as sections 67.2050 and 144.810, to read as follows:
 - 67.2050. 1. As used in this section, unless the context clearly
- 2 indicates otherwise, the following terms mean:
- 3 (1) "Facility", a location composed of real estate, buildings,
- 4 fixtures, machinery, and equipment;
- 5 (2) "Municipality", any county, city, incorporated town, village of
- 6 the state, or any utilities board thereof;
- 7 (3) "NAICS", the 2007 edition of the North American Industry
- 8 Classification System developed under the direction and guidance of
- 9 the federal Office of Management and Budget. Any NAICS sector,
- 10 subsector, industry group, or industry identified in this section shall
- 11 include its corresponding classification in previous and subsequent
- 12 federal industry classification systems;
- 13 (4) "Technology business facility", a facility purchased,
- 14 constructed, extended, or improved under this section, provided that
- 15 such business facility is engaged in:
- 16 (a) Data processing, hosting, and related services (NAICS
- 17 **518210)**;
- 18 (b) Internet publishing and broadcasting and web search portals
- 19 (NAICS 519130), at the business facility; or
- 20 (c) The transmission of voice, data, text, sound, and video using
- 21 wired telecommunication networks (NAICS 517110);
- 22 (5) "Technology business facility project" or "project", the

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purchase, sale, lease, construction, extension, and improvement of technology business facilities, whether of the facility as a whole or of any one or more of the facility's components of real estate, buildings, fixtures, machinery, and equipment.

- 2. The governing body of any municipality may:
- (1) Carry out technology business facility projects for economic development under this section;
- (2) Accept grants from the federal and state governments for technology business facility project purposes, and may enter into such agreements as are not contrary to the laws of this state and which may be required as a condition of grants by the federal government or its agencies; and
- 35 (3) Receive gifts and donations from private sources to be used 36 for technology business facility project purposes.
 - 3. The governing body of the municipality may enter into loan agreements, sell, lease, or mortgage to private persons, partnerships, or corporations any one or more of the components of a facility received, purchased, constructed, or extended by the municipality for development of a technology business facility project. The loan agreement, installment sale agreement, lease, or other such document shall contain such other terms as are agreed upon between the municipality and the obligor, provided that such terms shall be consistent with this section. When, in the judgment of the governing body of the municipality, the technology business facility project will result in economic benefits to the municipality, the governing body may lawfully enter into an agreement that includes nominal monetary consideration to the municipality in exchange for the use of one or more components of the facility.
 - 4. Transactions involving the lease or rental of any components of a project under this section shall be specifically exempted from the provisions of the local sales tax law as defined in section 32.085, section 238.235, and sections 144.010 to 144.525 and 144.600 to 144.761, and from the computation of the tax levied, assessed, or payable under the local sales tax law as defined in section 32.085, section 238.235, and sections 144.010 to 144.525 and 144.600 to 144.745.
- 58 5. Leasehold interests granted and held under this section shall not be subject to property taxes.

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- 6. Any payments in lieu of taxes expected to be made by any lessee of the project shall be applied in accordance with this section. The lessee may reimburse the municipality for its actual costs of administering the plan. All amounts paid in excess of such actual costs shall, immediately upon receipt thereof, be disbursed by the municipality's treasurer or other financial officer to each affected taxing entity in proportion to the current ad valorem tax levy of each affected taxing entity.
 - 7. The county assessor shall include the current assessed value of all property within the affected taxing entities in the aggregate valuation of assessed property entered upon the assessor's book and verified under section 137.245, and such value shall be used for the purpose of the debt limitation on local government under section 26(b), article VI, Constitution of Missouri.
- 74 8. The governing body of any municipality may sell or otherwise dispose of the property, buildings, or plants acquired under this section 75to private persons or corporations for technology business facility 76 project purposes upon approval by the governing body. The terms and method of the sale or other disposal shall be established by the governing body so as to reasonably protect the economic well-being of 79 80 the municipality and to promote the development of technology business facility projects. A private person or corporation that initially 81 82 transfers property to the municipality for the purposes of a technology 83 business facility project and does not charge a purchase price to the municipality shall retain the right, upon request to the municipality, 84 to have the municipality retransfer the donated property to the person 86 or corporation at no cost.
 - 9. The provisions of this section shall not be construed to allow political subdivisions to provide telecommunications services or telecommunications facilities to the extent that they are prohibited from doing so by section 392.410.
- 144.810. 1. As used in this section, unless the context clearly 2 indicates otherwise, the following terms mean:
- (1) "Commencement of commercial operations", shall be deemed to occur during the first calendar year for which the data storage center is first available for use by the operating taxpayer, or first capable of being used by the operating taxpayer, as a data storage

SB 46 4

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8 (2) "Constructing taxpayer", where more than one taxpayer is responsible for a project, a taxpayer responsible for the construction 10 of the facility, as opposed to a taxpayer responsible for the equipping and ongoing operations of the facility;

- (3) "County average wage", the average wages in each county as determined by the department for the most recently completed full calendar year. However, if the computed county average wage is above the statewide average wage, the statewide average wage shall be deemed the county average wage for such county for the purpose of determining eligibility;
- 18 (4) "Data storage center" or "facility", a facility constructed, 19 extended, improved, or operating under this section, provided that such 20 business facility is engaged primarily in:
- 21 (a) Data processing, hosting, and related services (NAICS 22 518210); or
 - (b) Internet publishing and broadcasting and web search portals (NAICS 519130), at the business facility;
 - (5) "Existing facility", a data storage center in this state as it existed prior to August 28, 2013, as determined by the department;
- (6) "Expanding facility" or "expanding data storage center", an existing facility or replacement facility that expands its operations in this state on or after August 28, 2013, and has net new investment related to the expansion of operations in this state of at least five million dollars during a period of up to twelve consecutive months and results in the creation of at least five new jobs during a period of up to 33 twenty-four consecutive months from the date of conditional approval for an exemption under this section, if the average wage of the new jobs equals or exceeds one hundred and fifty percent of the county average wage. An expanding facility shall continue to be an expanding facility regardless of a subsequent change in or addition of operating taxpayers or constructing taxpayers;
- 39 (7) "Expanding facility project" or "expanding data storage center 40 project", the construction, extension, improvement, equipping, and operation of an expanding facility; 41
- 42 (8) "Investment" shall include the value of real and depreciable personal property, acquired as part of the new or expanding facility 43

44 project which is used in the operation of the facility following 45 conditional approval of an exemption under this section;

- (9) "NAICS", the 2007 edition of the North American Industry Classification System as prepared by the Executive Office of the President, Office of Management and Budget. Any NAICS sector, subsector, industry group, or industry identified in this section shall include its corresponding classification in previous and subsequent federal industry classification systems;
- (10) "New facility" or "new data storage center", a facility in this state meeting the following requirements:
- (a) The facility is acquired by, or leased to, an operating taxpayer on or after August 28, 2013. A facility shall be deemed to have been acquired by, or leased to, an operating taxpayer on or after August 28, 2013, if the transfer of title to an operating taxpayer, the transfer of possession under a binding contract to transfer title to an operating taxpayer, or the commencement of the term of the lease to an operating taxpayer occurs on or after August 28, 2013, or, if the facility is constructed, erected, or installed by or on behalf of an operating taxpayer, such construction, erection, or installation is commenced on or after August 28, 2013;
- (b) If such facility was acquired by an operating or constructing taxpayer from another person or persons on or after August 28, 2013, and such facility was employed prior to August 28, 2013, by any other person or persons in the operation of a data storage center the facility shall not be considered a new facility;
- (c) Such facility is not an expanding or replacement facility, as defined in this section;
- (d) The new facility project investment is at least thirty-seven million dollars during a period of up to thirty-six consecutive months from the date of the conditional approval for an exemption under this section. Where more than one taxpayer is responsible for a project, the investment requirement may be met by an operating taxpayer, a constructing taxpayer, or a combination of constructing taxpayers and operating taxpayers;
- (e) At least thirty new jobs are created at the new facility during a period of up to thirty-six consecutive months from the date of conditional approval for an exemption under this section if the average

SB 46 6

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81 wage of the new jobs equals or exceeds one hundred fifty percent of the 82 county average wage; and

- (f) A new facility shall continue to be a new facility regardless of a subsequent change in or addition of operating taxpayers or constructing taxpayers;
- (11) "New data storage center project" or "new facility project", the construction, extension, improvement, equipping, and operation of a new facility;
- (12) "New job" in the case of a new data center project, the total number of full-time employees located at a new data storage center for a period of up to thirty-six consecutive months from the date of conditional approval for an exemption under this section. In the case of an expanding data storage center project, the total number of fulltime employees located at the expanding data storage center that exceeds the greater of the number of full-time employees located at the project facility on the date of the submission of a project plan under this section or for the twelve-month period prior to the date of the submission of a project plan, the average number of full-time employees 99 located at the expanding data storage center facility. In the event the expanding data storage center facility has not been in operation for a full twelve-month period at the time of the submission of a project plan, the average number of full-time employees for the number of months the expanding data storage center facility has been in operation prior to the date of the submission of the project plan;
 - (13) "Operating taxpayer", where more than one taxpayer is responsible for a project, a taxpayer responsible for the equipping and ongoing operations of the facility, as opposed to a taxpayer responsible for the purchasing or construction of the facility;
 - (14) "Project taxpayers", each constructing taxpayer and each operating taxpayer for a data storage center project;
 - (15) "Replacement facility", a facility in this state otherwise described in subdivision (7) of this subsection, but which replaces another facility located within the state, which the taxpayer or a related taxpayer previously operated but discontinued operating within one year prior to the commencement of commercial operations at the new facility;
 - (16) "Taxpayer", the purchaser of tangible personal property or

a service that is subject to state or local sales or use tax and from whom state or local sales or use tax is owed. Taxpayer shall not mean the seller charged by law with collecting the sales tax from the purchaser.

- 122 2. In addition to the exemptions granted under chapter 144, project taxpayers for a new data storage center project shall be 123 entitled, for a project period not to exceed fifteen years from the date 124 125 of conditional approval under this section and subject to the requirements of subsection 3 of this section, to an exemption of one 126 hundred percent of the state and local sales and use taxes defined, 127 128 levied, or calculated under section 32.085, sections 144.010 to 144.525, 129 sections 144.600 to 144.761, or section 238.235, limited to the net fiscal 130 benefit of the state calculated over a ten year period, on:
- (1) All electrical energy, gas, water, and other utilities including telecommunication and internet services used in a new data storage center;
- 134 (2) All machinery, equipment, and computers used in any new 135 data storage center; and
- 136 (3) All sales at retail of tangible personal property and materials 137 for the purpose of constructing any new data storage center.
- The amount of any exemption provided under this subsection shall not exceed the projected net fiscal benefit to the state over a period of ten years, as determined by the department of economic development using the Regional Economic Modeling, Inc. dataset or comparable data.
- 142 3. Any data storage center project seeking a tax exemption under 143 subsection 2 of this section shall submit a project plan to the 144 department of economic development, which shall identify each known constructing taxpayer and known operating taxpayer for the project 145 146 and include any additional information the department of economic 147 development may require to determine eligibility for the 148 exemption. The department of economic development shall review the project plan and determine whether the project is eligible for the 149 exemption under subsection 2 of this section, conditional upon 150 151 subsequent verification by the department that the project meets the 152 requirements in subsection 1 of this section for a new facility. The 153 department of economic development shall convey such conditional approval to the department of revenue and the identified project 154

taxpayers. After a conditionally approved new facility has met the requirements in subsection 1 of this section for a new facility and the execution of the agreement specified in subsection 6 of this section, the project taxpayers shall provide proof of the same to the department of economic development. Upon verification of such proof, the department of economic development shall certify the new facility to the department of revenue as being eligible for the exemption dating retroactively to the first day of the thirty-six month period. The department of revenue, upon receipt of adequate proof of the amount of sales taxes paid since the first day of the thirty-six month period, shall issue a refund of taxes paid but eligible for exemption under subsection 2 of this section to each operating taxpayer and each constructing taxpayer and issue a certificate of exemption to each new project taxpayer for ongoing exemptions under subsection 2 of this section.

- 4. In addition to the exemptions granted under chapter 144, upon approval by the department of economic development, project taxpayers for expanding data center projects may, for a period not to exceed ten years, be specifically exempted from state and local sales and use taxes defined, levied, or calculated under section 32.085, sections 144.010 to 144.525, sections 144.600 to 144.761, or section 238.235 on:
- (1) All electrical energy, gas, water, and other utilities including telecommunication and internet services used in an expanding data storage center which, on an annual basis, exceeds the amount of electrical energy, gas, water, and other utilities including telecommunication and internet services used in the existing facility or the replaced facility prior to the expansion. For purposes of this subdivision only, "amount" shall be measured in kilowatt hours, gallons, cubic feet, or other measures applicable to a utility service as opposed to in dollars, to account for increases in utility rates;
- (2) All machinery, equipment, and computers used in any expanding data storage center, the cost of which, on an annual basis, exceeds the average of the previous three years' expenditures on machinery, equipment, and computers at the existing facility or the replaced facility prior to the expansion. Existing facilities or replaced facilities in existence for less than three years shall have the average

192 expenditures calculated based upon the applicable time of existence; 193 and

- 194 (3) All sales at retail of tangible personal property and materials 195 for the purpose of constructing, repairing, or remodeling any 196 expanding data storage center.
- The amount of any exemption provided under this subsection shall not exceed the projected net fiscal benefit to the state over a period of ten years, as determined by the department of economic development.
- 200 5. Any data storage center project seeking a tax exemption under subsection 4 of this section shall submit a project plan to the 201 202 department of economic development, which shall identify each known 203 constructing taxpayer and each known operating taxpayer for the 204 project and include any additional information the department of 205 economic development may reasonably require to determine eligibility 206 for the exemption. The department of economic development shall 207 review the project plan and determine whether the project is eligible for the exemption under subsection 4 of this section, conditional upon 208 subsequent verification by the department that the project meets the 209 requirements in subsection 1 of this section for an expanding facility 210 211 project and the execution of the agreement specified in subsection 6 of 212 this section. The department of economic development shall convey such conditional approval to the department of revenue and the 213 identified project taxpayers. After a conditional approved facility has 214 215 met the requirements in subsection 1 of this section, the project taxpayers shall provide proof of the same to the department of 216 economic development. Upon verification of such proof, the 217 218 department of economic development shall certify the project to the 219 department of revenue as being eligible for the exemption dating 220 retroactively to the first day of the thirty-six month period. The 221 department of revenue, upon receipt of adequate proof of the amount 222 of sales taxes paid since the first day of the thirty-six month period, 223 shall issue a refund of taxes paid but eligible for exemption under subsection 4 of this section to any applicable project taxpayer and issue 224 225 a certificate of exemption to any applicable project taxpayer for 226 ongoing exemptions under subsection 4 of this section.
- 6. (1) The exemptions in subsections 2 and 4 of this section shall be tied to the new or expanding facility project. A certificate of

exemption in the hands of a taxpayer that is no longer an operating or constructing taxpayer of the new or expanding facility project shall be invalid as of the date the taxpayer was no longer an operating or constructing taxpayer of the new or expanding facility project. New certificates of exemption shall be issued to successor constructing taxpayers and operating taxpayers at such new or expanding facility projects. The right to the exemption by successor taxpayers shall exist without regard to subsequent levels of investment in the new or expanding facility by successor taxpayers.

- (2) As a condition of receiving an exemption under subsection 2 or 4 of this section, the project taxpayers shall enter into an agreement with the department of economic development providing for repayment penalties in the event the data storage center project fails to comply with any of the requirements of this section.
- (3) The department of revenue shall credit any amounts remitted by the project taxpayers under this subsection to the fund to which the sales and use taxes exempted would have otherwise been credited.
- 7. The department of economic development and the department of revenue shall cooperate in conducting random audits to ensure that the intent of this section is followed.
- 8. Notwithstanding any other provision of law to the contrary, no recipient of an exemption pursuant to this section shall be eligible for benefits under any business recruitment tax credit, as defined in section 135.800.
- 9. The department of economic development and the department of revenue shall jointly prescribe such rules and regulations necessary to carry out the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2013, shall be invalid and void.

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