SECOND REGULAR SESSION

SENATE BILL NO. 777

96TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR RICHARD.

Read 1st time February 13, 2012, and ordered printed.

5436S.02I

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 99.805, 99.810, 99.835, 99.845, and 99.865, RSMo, and to enact in lieu thereof five new sections relating to tax increment financing for redevelopment of disaster areas, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 99.805, 99.810, 99.835, 99.845, and 99.865, RSMo, are

- 2 repealed and five new sections enacted in lieu thereof, to be known as sections
- 3 99.805, 99.810, 99.835, 99.845, and 99.865, to read as follows:

99.805. As used in sections 99.800 to 99.865, unless the context clearly

- requires otherwise, the following terms shall mean:
- 3 (1) "Blighted area", an area which, by reason of the predominance of
- 4 defective or inadequate street layout, unsanitary or unsafe conditions,
- 5 deterioration of site improvements, improper subdivision or obsolete platting, or
- 6 the existence of conditions which endanger life or property by fire and other
- 7 causes, or any combination of such factors, retards the provision of housing
- 8 accommodations or constitutes an economic or social liability or a menace to the
- 9 public health, safety, morals, or welfare in its present condition and use;
- 10 (2) "Collecting officer", the officer of the municipality responsible for
- 11 receiving and processing payments in lieu of taxes or economic activity taxes from
- 12 taxpayers or the department of revenue;
- 13 (3) "Conservation area", any improved area within the boundaries of a
- 14 redevelopment area located within the territorial limits of a municipality in which
- 15 fifty percent or more of the structures in the area have an age of thirty-five years
- 16 or more. Such an area is not yet a blighted area but is detrimental to the public
- 17 health, safety, morals, or welfare and may become a blighted area because of any

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one or more of the following factors: dilapidation; obsolescence; deterioration; 18 19 illegal use of individual structures; presence of structures below minimum code standards; abandonment; excessive vacancies; overcrowding of structures and 20 21community facilities; lack of ventilation, light or sanitary facilities; inadequate 22utilities; excessive land coverage; deleterious land use or layout; depreciation of 23 physical maintenance; and lack of community planning. A conservation area 24 shall meet at least three of the factors provided in this subdivision for projects 25approved on or after December 23, 1997;

- (4) "Disaster area", a blighted area located within a municipality for which public and individual assistance has been requested by the President under Section 401 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. Section 5121, et seq., provided that the municipality adopts an ordinance approving the redevelopment project within two years after the President declares such disaster;
- (5) "Economic activity taxes", the total additional revenue from taxes 33 34 which are imposed by a municipality and other taxing districts, and which are generated by economic activities within a redevelopment area over the amount 35 of such taxes generated by economic activities within such redevelopment area 36 in the calendar year prior to the adoption of the ordinance designating such a 37 redevelopment area, while tax increment financing remains in effect, but 38 excluding personal property taxes, taxes imposed on sales or charges for sleeping 39 40 rooms paid by transient guests of hotels and motels, licenses, fees or special 41 assessments. For redevelopment projects or redevelopment plans approved after December 23, 1997, if a retail establishment relocates within one year from one 42facility to another facility within the same county and the governing body of the 43 municipality finds that the relocation is a direct beneficiary of tax increment 44 financing, then for purposes of this definition, the economic activity taxes 45 generated by the retail establishment shall equal the total additional revenues 46 47 from economic activity taxes which are imposed by a municipality or other taxing district over the amount of economic activity taxes generated by the retail 48 49 establishment in the calendar year prior to its relocation to the redevelopment 50 area;
 - [(5)] (6) "Economic development area", any area or portion of an area located within the territorial limits of a municipality, which does not meet the requirements of subdivisions (1) and (3) of this section, and in which the

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54 governing body of the municipality finds that redevelopment will not be solely 55 used for development of commercial businesses which unfairly compete in the 56 local economy and is in the public interest because it will:

- 57 (a) Discourage commerce, industry or manufacturing from moving their 58 operations to another state; or
 - (b) Result in increased employment in the municipality; or
- 60 (c) Result in preservation or enhancement of the tax base of the 61 municipality;
- 62 [(6)] (7) "Gambling establishment", an excursion gambling boat as defined in section 313.800 and any related business facility including any real 63 property improvements which are directly and solely related to such business 64 facility, whose sole purpose is to provide goods or services to an excursion 65 gambling boat and whose majority ownership interest is held by a person licensed 66 67 to conduct gambling games on an excursion gambling boat or licensed to operate an excursion gambling boat as provided in sections 313.800 to 313.850. This 68 subdivision shall be applicable only to a redevelopment area designated by 69 70 ordinance adopted after December 23, 1997;
- [(7)] (8) "Greenfield area", any vacant, unimproved, or agricultural property that is located wholly outside the incorporated limits of a city, town, or village, or that is substantially surrounded by contiguous properties with agricultural zoning classifications or uses unless said property was annexed into the incorporated limits of a city, town, or village ten years prior to the adoption of the ordinance approving the redevelopment plan for such greenfield area;
 - [(8)] (9) "Municipality", a city, village, or incorporated town or any county of this state. For redevelopment areas or projects approved on or after December 23, 1997, "municipality" applies only to cities, villages, incorporated towns or counties established for at least one year prior to such date;
- [(9)] (10) "Obligations", bonds, loans, debentures, notes, special certificates, or other evidences of indebtedness issued by a municipality to carry out a redevelopment project or to refund outstanding obligations;
- [(10)] (11) "Ordinance", an ordinance enacted by the governing body of a city, town, or village or a county or an order of the governing body of a county whose governing body is not authorized to enact ordinances;
- [(11)] (12) "Payment in lieu of taxes", those estimated revenues from real property in the area selected for a redevelopment project, which revenues according to the redevelopment project or plan are to be used for a private use,

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which taxing districts would have received had a municipality not adopted tax 90 increment allocation financing, and which would result from levies made after the time of the adoption of tax increment allocation financing during the time the 92 93 current equalized value of real property in the area selected for the redevelopment project exceeds the total initial equalized value of real property 9495 in such area until the designation is terminated pursuant to subsection 2 of section 99.850; 96

- [(12)] (13) "Redevelopment area", an area designated by a municipality, in respect to which the municipality has made a finding that there exist conditions which cause the area to be classified as a blighted area, a conservation area, an economic development area, an enterprise zone pursuant to sections 135.200 to 135.256, or a combination thereof, which area includes only those parcels of real property directly and substantially benefitted by the proposed redevelopment project;
- [(13)] (14) "Redevelopment plan", the comprehensive program of a municipality for redevelopment intended by the payment of redevelopment costs to reduce or eliminate those conditions, the existence of which qualified the redevelopment area as a blighted area, conservation area, economic development area, or combination thereof, and to thereby enhance the tax bases of the taxing districts which extend into the redevelopment area. Each redevelopment plan shall conform to the requirements of section 99.810;
- [(14)] (15) "Redevelopment project", any development project within a redevelopment area in furtherance of the objectives of the redevelopment plan; any such redevelopment project shall include a legal description of the area selected for the redevelopment project;
- [(15)] (16) "Redevelopment project costs" include the sum total of all reasonable or necessary costs incurred or estimated to be incurred, and any such costs incidental to a redevelopment plan or redevelopment project, as applicable. Such costs include, but are not limited to, the following:
 - (a) Costs of studies, surveys, plans, and specifications;
- (b) Professional service costs, including, but not limited to, architectural, engineering, legal, marketing, financial, planning or special services. Except the reasonable costs incurred by the commission established in section 99.820 for the 123 administration of sections 99.800 to 99.865, such costs shall be allowed only as an initial expense which, to be recoverable, shall be included in the costs of a 124redevelopment plan or project;

126 (c) Property assembly costs, including, but not limited to, acquisition of 127 land and other property, real or personal, or rights or interests therein,

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- 128 demolition of buildings, and the clearing and grading of land;
- 129 (d) Costs of rehabilitation, reconstruction, or repair or remodeling of 130 existing buildings and fixtures;
- (e) Initial costs for an economic development area;
- 132 (f) Costs of construction of public works or improvements;
- 133 (g) Financing costs, including, but not limited to, all necessary and
 134 incidental expenses related to the issuance of obligations, and which may include
 135 payment of interest on any obligations issued pursuant to sections 99.800 to
 136 99.865 accruing during the estimated period of construction of any redevelopment
 137 project for which such obligations are issued and for not more than eighteen
 138 months thereafter, and including reasonable reserves related thereto;
 - (h) All or a portion of a taxing district's capital costs and, in the case of a redevelopment area that contains a disaster area, all or a portion of a taxing district's operating costs and its debt service costs resulting from the redevelopment project necessarily incurred or to be incurred in furtherance of the objectives of the redevelopment plan and project, to the extent the municipality by written agreement accepts and approves such costs;
- 145 (i) Relocation costs to the extent that a municipality determines that 146 relocation costs shall be paid or are required to be paid by federal or state law;
- 147 (j) Payments in lieu of taxes;

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- [(16)] (17) "Special allocation fund", the fund of a municipality or its commission which contains at least two separate segregated accounts for each redevelopment plan, maintained by the treasurer of the municipality or the treasurer of the commission into which payments in lieu of taxes are deposited in one account, and economic activity taxes and other revenues are deposited in the other account;
- 154 [(17)] (18) "Taxing districts", any political subdivision of this state 155 having the power to levy taxes;
- [(18)] (19) "Taxing districts' capital costs", those costs of taxing districts for capital improvements that are found by the municipal governing bodies to be necessary and to directly result from the redevelopment project; and
- [(19)] (20) "Vacant land", any parcel or combination of parcels of real property not used for industrial, commercial, or residential buildings.
 - 99.810. 1. Each redevelopment plan shall set forth in writing a general

description of the program to be undertaken to accomplish the objectives and shall include, but need not be limited to, the estimated redevelopment project costs, the anticipated sources of funds to pay the costs, evidence of the commitments to finance the project costs, the anticipated type and term of the sources of funds to pay costs, the anticipated type and terms of the obligations to be issued, the most recent equalized assessed valuation of the property within the redevelopment area which is to be subjected to payments in lieu of taxes and economic activity taxes pursuant to section 99.845, an estimate as to the equalized assessed valuation after redevelopment, and the general land uses to apply in the redevelopment area. No redevelopment plan shall be adopted by a municipality without findings that:

- (1) The redevelopment area on the whole is:
- (a) A blighted area, a conservation area, or an economic development area, and has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of tax increment financing. Such a finding shall include, but not be limited to, a detailed description of the factors that qualify the redevelopment area or project pursuant to this subdivision and an affidavit, signed by the developer or developers and submitted with the redevelopment plan, attesting that the provisions of this subdivision have been met; or

(b) A blighted area in which a majority of the property is located within a disaster area;

- (2) The redevelopment plan conforms to the comprehensive plan for the development of the municipality as a whole;
- (3) The estimated dates, which shall not be more than twenty-three years from the adoption of the ordinance approving a redevelopment project within a redevelopment area, of completion of any redevelopment project and retirement of obligations incurred to finance redevelopment project costs have been stated, provided that no ordinance approving a redevelopment project shall be adopted later than ten years from the adoption of the ordinance approving the redevelopment plan under which such project is authorized and provided that no property for a redevelopment project shall be acquired by eminent domain later than five years from the adoption of the ordinance approving such redevelopment project;
- 36 (4) A plan has been developed for relocation assistance for businesses and37 residences;

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- 38 (5) A cost-benefit analysis showing the economic impact of the plan on 39 each taxing district which is at least partially within the boundaries of the redevelopment area. The analysis shall show the impact on the economy if the 40 41 project is not built, and is built pursuant to the redevelopment plan under consideration. The cost-benefit analysis shall include a fiscal impact study on 4243 every affected political subdivision, and sufficient information from the developer for the commission established in section 99.820 to evaluate whether the project 44 as proposed is financially feasible, provided that, in the case of a 45 redevelopment area that contains a disaster area, such information 46 regarding financial feasibility may be provided by and attested to by 47 48 the governing body of the municipality;
 - (6) A finding that the plan does not include the initial development or redevelopment of any gambling establishment, provided however, that this subdivision shall be applicable only to a redevelopment plan adopted for a redevelopment area designated by ordinance after December 23, 1997.
 - 2. By the last day of February each year, each commission shall report to the director of economic development the name, address, phone number and primary line of business of any business which relocates to the district. The director of the department of economic development shall compile and report the same to the governor, the speaker of the house and the president pro tempore of the senate on the last day of April each year.
- 99.835. 1. Obligations secured by the special allocation fund set forth in sections 99.845 and 99.850 for the redevelopment area or redevelopment project may be issued by the municipality pursuant to section 99.820 or by the tax increment financing commission to provide for redevelopment costs. Such obligations, when so issued, shall be retired in the manner provided in the 5 ordinance or resolution authorizing the issuance of such obligations by the 6 receipts of payments in lieu of taxes as specified in section 99.855 and, subject to 7 annual appropriation, other tax revenue as specified in section 99.845. A municipality may, in the ordinance or resolution, pledge all or any part of the funds in and to be deposited in the special allocation fund created pursuant to 10 sections 99.845 and 99.850 to the payment of the redevelopment costs and 11 12obligations. Any pledge of funds in the special allocation fund may provide for 13 distribution to the taxing districts of moneys not required for payment of redevelopment costs or obligations and such excess funds shall be deemed to be 14 15 surplus funds, except that any moneys allocated to the special allocation fund as

provided in subsection 4 or 15 of section 99.845, and which are not required for payment of redevelopment costs and obligations, shall not be distributed to the taxing districts but shall be returned to the department of economic development for credit to the general revenue fund. In the event a municipality only pledges a portion of the funds in the special allocation fund for the payment of redevelopment costs or obligations, any such funds remaining in the special allocation fund after complying with the requirements of the pledge, including the retention of funds for the payment of future redevelopment costs, if so required, shall also be deemed surplus funds. All surplus funds shall be distributed annually to the taxing districts in the redevelopment area by being paid by the municipal treasurer to the county collector who shall immediately thereafter make distribution as provided in subdivision (12) of section 99.820.

- 2. Without limiting the provisions of subsection 1 of this section, the municipality may, in addition to obligations secured by the special allocation fund, pledge any part or any combination of net new revenues of any redevelopment project, or a mortgage on part or all of the redevelopment project to secure its obligations or other redevelopment costs.
- 3. Obligations issued pursuant to sections 99.800 to 99.865 may be issued in one or more series bearing interest at such rate or rates as the issuing body of the municipality shall determine by ordinance or resolution. Such obligations shall bear such date or dates, mature at such time or times not exceeding twenty-three years from their respective dates, when secured by the special allocation fund, be in such denomination, carry such registration privileges, be executed in such manner, be payable in such medium of payment at such place or places, contain such covenants, terms and conditions, and be subject to redemption as such ordinance or resolution shall provide. Obligations issued pursuant to sections 99.800 to 99.865 may be sold at public or private sale at such price as shall be determined by the issuing body and shall state that obligations issued pursuant to sections 99.800 to 99.865 are special obligations payable solely from the special allocation fund or other funds specifically pledged. No referendum approval of the electors shall be required as a condition to the issuance of obligations pursuant to sections 99.800 to 99.865.
- 4. The ordinance authorizing the issuance of obligations may provide that the obligations shall contain a recital that they are issued pursuant to sections 99.800 to 99.865, which recital shall be conclusive evidence of their validity and of the regularity of their issuance.

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52 5. Neither the municipality, its duly authorized commission, the 53 commissioners or the officers of a municipality nor any person executing any obligation shall be personally liable for such obligation by reason of the issuance 54 55 thereof. The obligations issued pursuant to sections 99.800 to 99.865 shall not be a general obligation of the municipality, county, state of Missouri, or any 56 57 political subdivision thereof, nor in any event shall such obligation be payable out of any funds or properties other than those specifically pledged as security 58 59 therefor. The obligations shall not constitute indebtedness within the meaning 60 of any constitutional, statutory or charter debt limitation or restriction.

99.845. 1. A municipality, either at the time a redevelopment project is approved or, in the event a municipality has undertaken acts establishing a redevelopment plan and redevelopment project and has designated a 3 redevelopment area after the passage and approval of sections 99.800 to 99.865 but prior to August 13, 1982, which acts are in conformance with the procedures of sections 99.800 to 99.865, may adopt tax increment allocation financing by passing an ordinance providing that after the total equalized assessed valuation of the taxable real property in a redevelopment project exceeds the certified total initial equalized assessed valuation of the taxable real property in the redevelopment project, the ad valorem taxes, and payments in lieu of taxes, if 10 11 any, arising from the levies upon taxable real property in such redevelopment project by taxing districts and tax rates determined in the manner provided in 12 13 subsection 2 of section 99.855 each year after the effective date of the ordinance 14 until redevelopment costs have been paid shall be divided as follows:

- (1) That portion of taxes, penalties and interest levied upon each taxable lot, block, tract, or parcel of real property which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in the area selected for the redevelopment project shall be allocated to and, when collected, shall be paid by the county collector to the respective affected taxing districts in the manner required by law in the absence of the adoption of tax increment allocation financing;
- 22 (2) (a) Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the area selected for the redevelopment project and any applicable penalty and interest over and above the initial equalized assessed value of each such unit of property in the area selected for the redevelopment 26 project shall be allocated to and, when collected, shall be paid to the municipal

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treasurer who shall deposit such payment in lieu of taxes into a special fund called the "Special Allocation Fund" of the municipality for the purpose of paying redevelopment costs and obligations incurred in the payment thereof. Payments 30 in lieu of taxes which are due and owing shall constitute a lien against the real estate of the redevelopment project from which they are derived and shall be collected in the same manner as the real property tax, including the assessment of penalties and interest where applicable. The municipality may, in the 34 ordinance, pledge the funds in the special allocation fund for the payment of such costs and obligations and provide for the collection of payments in lieu of taxes, the lien of which may be foreclosed in the same manner as a special assessment lien as provided in section 88.861. No part of the current equalized assessed valuation of each lot, block, tract, or parcel of property in the area selected for the redevelopment project attributable to any increase above the total initial equalized assessed value of such properties shall be used in calculating the general state school aid formula provided for in section 163.031 until such time as all redevelopment costs have been paid as provided for in this section and section 99.850;

- (b) Notwithstanding any provisions of this section to the contrary, for purposes of determining the limitation on indebtedness of local government pursuant to article VI, section 26(b) of the Missouri Constitution, the current equalized assessed value of the property in an area selected for redevelopment attributable to the increase above the total initial equalized assessed valuation shall be included in the value of taxable tangible property as shown on the last completed assessment for state or county purposes;
- (c) The county assessor shall include the current assessed value of all property within the taxing district in the aggregate valuation of assessed property entered upon the assessor's book and verified pursuant to section 137.245, and such value shall be utilized for the purpose of the debt limitation on local government pursuant to article VI, section 26(b) of the Missouri Constitution;
- (3) For purposes of this section, "levies upon taxable real property in such redevelopment project by taxing districts" shall not include the blind pension fund tax levied under the authority of article III, section 38(b) of the Missouri Constitution, or the merchants' and manufacturers' inventory replacement tax levied under the authority of subsection 2 of section 6 of article X of the Missouri Constitution, except in redevelopment project areas in which tax increment financing has been adopted by ordinance pursuant to a plan approved by vote of

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the governing body of the municipality taken after August 13, 1982, and beforeJanuary 1, 1998.

- 2. In addition to the payments in lieu of taxes described in subdivision (2) of subsection 1 of this section, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance after July 12, 1990, and prior to August 31, 1991, fifty percent of the total additional revenue from taxes, penalties and interest imposed by the municipality, or other taxing districts, which are generated by economic activities within the area of the redevelopment project over the amount of such taxes generated by economic activities within the area of the redevelopment project in the calendar year prior to the adoption of the redevelopment project by ordinance, while tax increment financing remains in effect, but excluding taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500, licenses, fees or special assessments other than payments in lieu of taxes and any penalty and interest thereon, or, effective January 1, 1998, taxes levied pursuant to section 94.660, for the purpose of public transportation, shall be allocated to, and paid by the local political subdivision collecting officer to the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account within the special allocation fund. Any provision of an agreement, contract or covenant entered into prior to July 12, 1990, between a municipality and any other political subdivision which provides for an appropriation of other municipal revenues to the special allocation fund shall be and remain enforceable.
- 87 3. In addition to the payments in lieu of taxes described in subdivision (2) of subsection 1 of this section, for redevelopment plans and projects adopted or 88 redevelopment projects approved by ordinance after August 31, 1991, fifty percent 89 of the total additional revenue from taxes, penalties and interest which are 90 imposed by the municipality or other taxing districts, and which are generated 91 92by economic activities within the area of the redevelopment project over the 93 amount of such taxes generated by economic activities within the area of the 94 redevelopment project in the calendar year prior to the adoption of the 95 redevelopment project by ordinance, while tax increment financing remains in effect, but excluding personal property taxes, taxes imposed on sales or charges 96 97 for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500, taxes levied for the purpose of public transportation 98 pursuant to section 94.660, licenses, fees or special assessments other than 99

payments in lieu of taxes and penalties and interest thereon, or any sales tax imposed by a county with a charter form of government and with more than six hundred thousand but fewer than seven hundred thousand inhabitants, for the purpose of sports stadium improvement, shall be allocated to, and paid by the local political subdivision collecting officer to the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account within the special allocation fund.

- 4. Beginning January 1, 1998, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 4 to 12 of this section, in addition to the payments in lieu of taxes and economic activity taxes described in subsections 1, 2 and 3 of this section, up to fifty percent of the new state revenues, as defined in subsection 8 of this section, estimated for the businesses within the project area and identified by the municipality in the application required by subsection 10 of this section, over and above the amount of such taxes reported by businesses within the project area as identified by the municipality in their application prior to the approval of the redevelopment project by ordinance, while tax increment financing remains in effect, may be available for appropriation by the general assembly as provided in subsection 10 of this section to the department of economic development supplemental tax increment financing fund, from the general revenue fund, for distribution to the treasurer or other designated financial officer of the municipality with approved plans or projects.
- 5. The treasurer or other designated financial officer of the municipality with approved plans or projects shall deposit such funds in a separate segregated account within the special allocation fund established pursuant to section 99.805.
- 6. No transfer from the general revenue fund to the Missouri supplemental tax increment financing fund shall be made unless an appropriation is made from the general revenue fund for that purpose. No municipality shall commit any state revenues prior to an appropriation being made for that project. For all redevelopment plans or projects adopted or approved after December 23, 1997, appropriations from the new state revenues shall not be distributed from the Missouri supplemental tax increment financing fund into the special allocation fund unless the municipality's redevelopment plan ensures that one hundred percent of payments in lieu of taxes and fifty percent of economic activity taxes generated by the project shall be used for eligible redevelopment project costs while tax increment financing remains in effect. This account shall

be separate from the account into which payments in lieu of taxes are deposited,and separate from the account into which economic activity taxes are deposited.

- 7. In order for the redevelopment plan or project to be eligible to receive the revenue described in subsection 4 of this section, the municipality shall comply with the requirements of subsection 10 of this section prior to the time the project or plan is adopted or approved by ordinance. The director of the department of economic development and the commissioner of the office of administration may waive the requirement that the municipality's application be submitted prior to the redevelopment plan's or project's adoption or the redevelopment plan's or project's approval by ordinance.
 - 8. For purposes of this section, "new state revenues" means:
- (1) The incremental increase in the general revenue portion of state sales tax revenues received pursuant to section 144.020, excluding sales taxes that are constitutionally dedicated, taxes deposited to the school district trust fund in accordance with section 144.701, sales and use taxes on motor vehicles, trailers, boats and outboard motors and future sales taxes earmarked by law. In no event shall the incremental increase include any amounts attributable to retail sales unless the municipality or authority has proven to the Missouri development finance board and the department of economic development and such entities have made a finding that the sales tax increment attributable to retail sales is from new sources which did not exist in the state during the baseline year. The incremental increase in the general revenue portion of state sales tax revenues for an existing or relocated facility shall be the amount that current state sales tax revenue exceeds the state sales tax revenue in the base year as stated in the redevelopment plan as provided in subsection 10 of this section; or
- (2) The state income tax withheld on behalf of new employees by the employer pursuant to section 143.221 at the business located within the project as identified by the municipality. The state income tax withholding allowed by this section shall be the municipality's estimate of the amount of state income tax withheld by the employer within the redevelopment area for new employees who fill new jobs directly created by the tax increment financing project.
- 9. Subsection 4 of this section shall apply only to blighted areas located in enterprise zones, pursuant to sections 135.200 to 135.256, blighted areas located in federal empowerment zones, or to blighted areas located in central business districts or urban core areas of cities which districts or urban core areas at the time of approval of the project by ordinance, provided that the enterprise

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zones, federal empowerment zones or blighted areas contained one or more buildings at least fifty years old; and

- 174 (1) Suffered from generally declining population or property taxes over the 175 twenty-year period immediately preceding the area's designation as a project area 176 by ordinance; or
- 177 (2) Was a historic hotel located in a county of the first classification
 178 without a charter form of government with a population according to the most
 179 recent federal decennial census in excess of one hundred fifty thousand and
 180 containing a portion of a city with a population according to the most recent
 181 federal decennial census in excess of three hundred fifty thousand.
- 182 10. The initial appropriation of up to fifty percent of the new state 183 revenues authorized pursuant to subsections 4 and 5 of this section shall not be 184 made to or distributed by the department of economic development to a 185 municipality until all of the following conditions have been satisfied:
 - (1) The director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee have approved a tax increment financing application made by the municipality for the appropriation of the new state revenues. The municipality shall include in the application the following items in addition to the items in section 99.810:
- 192 (a) The tax increment financing district or redevelopment area, including 193 the businesses identified within the redevelopment area;
 - (b) The base year of state sales tax revenues or the base year of state income tax withheld on behalf of existing employees, reported by existing businesses within the project area prior to approval of the redevelopment project;
 - (c) The estimate of the incremental increase in the general revenue portion of state sales tax revenue or the estimate for the state income tax withheld by the employer on behalf of new employees expected to fill new jobs created within the redevelopment area after redevelopment;
- 201 (d) The official statement of any bond issue pursuant to this subsection 202 after December 23, 1997;
- (e) An affidavit that is signed by the developer or developers attesting that the provisions of subdivision (1) of **subsection 1 of** section 99.810 have been met and specifying that the redevelopment area would not be reasonably anticipated to be developed without the appropriation of the new state revenues;
- 207 (f) The cost-benefit analysis required by section 99.810 includes a study

208 of the fiscal impact on the state of Missouri; and

- 209 (g) The statement of election between the use of the incremental increase 210 of the general revenue portion of the state sales tax revenues or the state income 211 tax withheld by employers on behalf of new employees who fill new jobs created 212 in the redevelopment area;
- 213 (h) The name, street and mailing address, and phone number of the mayor 214 or chief executive officer of the municipality;
- 215 (i) The street address of the development site;
- 216 (j) The three-digit North American Industry Classification System number 217 or numbers characterizing the development project;
 - (k) The estimated development project costs;

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- (l) The anticipated sources of funds to pay such development project costs;
- 220 (m) Evidence of the commitments to finance such development project 221 costs;
- 222 (n) The anticipated type and term of the sources of funds to pay such 223 development project costs;
 - (o) The anticipated type and terms of the obligations to be issued;
- 225 (p) The most recent equalized assessed valuation of the property within 226 the development project area;
- 227 (q) An estimate as to the equalized assessed valuation after the 228 development project area is developed in accordance with a development plan;
 - (r) The general land uses to apply in the development area;
- 230 (s) The total number of individuals employed in the development area, 231 broken down by full-time, part-time, and temporary positions;
- 232 (t) The total number of full-time equivalent positions in the development 233 area;
- 234 (u) The current gross wages, state income tax withholdings, and federal 235 income tax withholdings for individuals employed in the development area;
- (v) The total number of individuals employed in this state by the corporate parent of any business benefitting from public expenditures in the development area, and all subsidiaries thereof, as of December thirty-first of the prior fiscal year, broken down by full-time, part-time, and temporary positions;
- 240 (w) The number of new jobs to be created by any business benefitting from 241 public expenditures in the development area, broken down by full-time, part-time, 242 and temporary positions;
- 243 (x) The average hourly wage to be paid to all current and new employees

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at the project site, broken down by full-time, part-time, and temporary positions; 244

- 245 (y) For project sites located in a metropolitan statistical area, as defined by the federal Office of Management and Budget, the average hourly wage paid 246 247 to nonmanagerial employees in this state for the industries involved at the project, as established by the United States Bureau of Labor Statistics;
- 249 (z) For project sites located outside of metropolitan statistical areas, the 250average weekly wage paid to nonmanagerial employees in the county for industries involved at the project, as established by the United States 251Department of Commerce; 252
- 253 (aa) A list of other community and economic benefits to result from the 254 project;
- (bb) A list of all development subsidies that any business benefitting from 255 public expenditures in the development area has previously received for the 256 project, and the name of any other granting body from which such subsidies are 257258 sought;
- 259 (cc) A list of all other public investments made or to be made by this state 260 or units of local government to support infrastructure or other needs generated by the project for which the funding pursuant to this section is being sought; 261
- (dd) A statement as to whether the development project may reduce 262263 employment at any other site, within or without the state, resulting from 264automation, merger, acquisition, corporate restructuring, relocation, or other 265 business activity;
- 266 (ee) A statement as to whether or not the project involves the relocation 267 of work from another address and if so, the number of jobs to be relocated and the address from which they are to be relocated; 268
- 269 (ff) A list of competing businesses in the county containing the 270 development area and in each contiguous county;
- (gg) A market study for the development area; 271
- 272 (hh) A certification by the chief officer of the applicant as to the accuracy 273 of the development plan;
- 274 (2) The methodologies used in the application for determining the base 275year and determining the estimate of the incremental increase in the general 276 revenue portion of the state sales tax revenues or the state income tax withheld 277 by employers on behalf of new employees who fill new jobs created in the redevelopment area shall be approved by the director of the department of 278economic development or his or her designee and the commissioner of the office 279

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280 of administration or his or her designee. Upon approval of the application, the 281 director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee shall issue 282 283 a certificate of approval. The department of economic development may request 284 the appropriation following application approval;

- (3) The appropriation shall be either a portion of the estimate of the incremental increase in the general revenue portion of state sales tax revenues in the redevelopment area or a portion of the estimate of the state income tax withheld by the employer on behalf of new employees who fill new jobs created in the redevelopment area as indicated in the municipality's application, approved by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee. At no time shall the annual amount of the new state revenues approved for disbursements from the Missouri supplemental tax increment financing fund exceed thirty-two million dollars;
- (4) Redevelopment plans and projects receiving new state revenues shall have a duration of up to fifteen years, unless prior approval for a longer term is given by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee; except that, in no case shall the duration exceed twenty-three years.
- 11. In addition to the areas authorized in subsection 9 of this section, the funding authorized pursuant to subsection 4 of this section shall also be available in a federally approved levee district, where construction of a levee begins after December 23, 1997, and which is contained within a county of the first classification without a charter form of government with a population between fifty thousand and one hundred thousand inhabitants which contains all or part of a city with a population in excess of four hundred thousand or more inhabitants.
- 308 12. There is hereby established within the state treasury a special fund 309 to be known as the "Missouri Supplemental Tax Increment Financing Fund", to 310 be administered by the department of economic development. The department shall annually distribute from the Missouri supplemental tax increment financing 312 fund the amount of the new state revenues as appropriated as provided in the 313 provisions of subsections 4 and 5 of this section if and only if the conditions of subsection 10 of this section are met. The fund shall also consist of any gifts, 314 contributions, grants or bequests received from federal, private or other 315

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sources. Moneys in the Missouri supplemental tax increment financing fund shall 316 317 be disbursed per project pursuant to state appropriations.

- 13. Redevelopment project costs may include, at the prerogative of the 319 state, the portion of salaries and expenses of the department of economic development and the department of revenue reasonably allocable to each redevelopment project approved for disbursements from the Missouri supplemental tax increment financing fund for the ongoing administrative functions associated with such redevelopment project. Such amounts shall be recovered from new state revenues deposited into the Missouri supplemental tax increment financing fund created under this section.
 - 14. For redevelopment plans or projects approved by ordinance that result in net new jobs from the relocation of a national headquarters from another state to the area of the redevelopment project, the economic activity taxes and new state tax revenues shall not be based on a calculation of the incremental increase in taxes as compared to the base year or prior calendar year for such redevelopment project, rather the incremental increase shall be the amount of total taxes generated from the net new jobs brought in by the national headquarters from another state. In no event shall this subsection be construed to allow a redevelopment project to receive an appropriation in excess of up to fifty percent of the new state revenues.
 - 15. Beginning August 28, 2012, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 15 to 23 of this section, in addition to the payments in lieu of taxes and economic activity taxes described in subsections 1, 2, and 3 of this section, the following revenues may be available for appropriation by the general assembly as provided in subsection 21 of this section to the Missouri supplemental disaster recovery fund, from the general revenue fund, for distribution to the treasurer or other designated financial officer of the municipality with approved plans or projects:
 - (1) Up to fifty percent of the state disaster recovery revenues, as defined in subsection 19 of this section, estimated for the businesses within the project area and identified by the municipality in the application required by subsection 21 of this section, over and above the amount of such taxes reported by businesses within the project area as identified by the municipality in their application prior to the

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352 approval of the redevelopment project by ordinance, while tax 353 increment financing remains in effect; and

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- (2) Any additional state revenues in excess of the amount in subdivision (1) of this subsection, to the extent requested by the department of economic development in accordance with subsection 23 of this section.
- 16. The treasurer or other designated financial officer of the municipality with approved plans or projects shall deposit such funds in a separate segregated account within the special allocation fund established under section 99.805.
- 17. No transfer from the general revenue fund to the Missouri supplemental disaster recovery fund shall be made unless an appropriation is made from the general revenue fund for that purpose. No municipality shall commit any state revenues prior to an appropriation being made for that project. For all redevelopment plans or projects adopted or approved after August 28, 2012, appropriations from the state disaster recovery revenues and any additional state revenues shall not be distributed from the Missouri supplemental disaster recovery fund into the special allocation fund unless the municipality's redevelopment plan ensures that one hundred percent of payments in lieu of taxes and fifty percent of economic activity taxes generated by the project shall be used for eligible redevelopment project costs while tax increment financing remains in effect. This account shall be separate from the account into which payments in lieu of taxes are deposited, and separate from the account into which economic activity taxes are deposited.
- 18. In order for the redevelopment plan or project to be eligible to receive the revenues described in subsection 15 of this section, the municipality shall comply with the requirements of subsection 21 of this section prior to the time the project or plan is adopted or approved by ordinance. The director of the department of economic development and the commissioner of the office of administration may waive the requirement that the municipality's application be submitted prior to the redevelopment plan's or project's adoption or the redevelopment plan's or project's approval by ordinance.
- 387 19. For purposes of this section, "state disaster recovery revenues" means: 388

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- 389 (1) The incremental increase in the general revenue portion of 390 state sales tax revenues received under section 144.020, excluding sales 391 taxes that are constitutionally dedicated, taxes deposited to the school 392 district trust fund in accordance with section 144.701, sales and use 393 taxes on motor vehicles, trailers, boats and outboard motors and future sales taxes earmarked by law; and 394
- (2) The incremental increase in state income tax withheld on 395 behalf of employees by the employer under section 143.221 at 396 397 businesses located within the project area as identified by the municipality. 398
- 399 20. Subsection 15 of this section shall apply only to 400 redevelopment areas in which a majority of the property is located within disaster areas. 401
- 21. The initial appropriation of state disaster recovery revenues 403 and any additional state revenues authorized under subsections 15 and 16 of this section shall not be made to or distributed by the department of economic development to a municipality until all of the following 405 406 conditions have been satisfied:
- 407 (1) The director of the department of economic development or 408 his or her designee and the commissioner of the office of 409 administration or his or her designee have approved a tax increment financing application made by the municipality for the appropriation 410411 of the state disaster recovery revenues and any additional state revenues. The municipality shall include in the application the 412 following items in addition to the items in section 99.810: 413
- (a) The tax increment financing district or redevelopment area, 414 415 including the businesses identified within the redevelopment area;
- 416 (b) The base year of state sales tax revenues and the base year of state income tax withheld on behalf of existing employees, reported 417 by existing businesses within the project area prior to approval of the 418 419 redevelopment project;
 - (c) The estimate of the incremental increase in the general revenue portion of state sales tax revenue and the estimate for the incremental increase in the state income tax withheld by employers on behalf of employees filling jobs created within the redevelopment area after redevelopment;
- 425 (d) The estimate of additional state revenues being requested in

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426 excess of the amount of state disaster recovery revenues in one or more

- 427 fiscal years in accordance with subsection 23 of this section;
- (e) The cost-benefit analysis required by section 99.810 includes
- 429 a study of the fiscal impact on the state of Missouri;
- 430 (f) The name, street and mailing address, and phone number of
- 431 the mayor or chief executive officer of the municipality;
- 432 (g) The three-digit North American Industry Classification
- 433 System number or numbers characterizing the redevelopment project;
- 434 (h) The estimated redevelopment project costs;
- 435 (i) The anticipated sources of funds to pay such redevelopment 436 project costs;
- 437 (j) Evidence of the commitments to finance such redevelopment 438 project costs;
- 439 (k) The anticipated type and term of the sources of funds to pay 440 such redevelopment project costs;
- (1) The anticipated type and terms of the obligations to be issued;
- 442 (m) The most recent equalized assessed valuation of the property 443 within the redevelopment project area;
- 444 (n) An estimate as to the equalized assessed valuation after the 445 redevelopment project area is developed in accordance with a 446 redevelopment plan;
 - (o) The general land uses to apply in the redevelopment area;
- 448 (p) The total number of individuals employed in the 449 redevelopment area, broken down by full-time, part-time, and 450 temporary positions;
- 451 (q) The total number of full-time equivalent positions in the 452 redevelopment area;
- 453 (r) The current gross wages, state income tax withholdings, and 454 federal income tax withholdings for individuals employed in the 455 redevelopment area;
- 456 (s) A list of other community and economic benefits to result 457 from the redevelopment project;
- (t) A list of all other public investments made or to be made by
 the federal government, this state or units of local government to
 support infrastructure or other needs generated by the redevelopment
 project for which the funding under this section is being sought;
- 462 (u) A statement as to whether the redevelopment project may

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reduce employment at any other site, within or without the state, 463 resulting from automation, merger, acquisition, corporate 465 restructuring, relocation, or other business activity;

- 466 (v) A statement as to whether or not the redevelopment project 467 involves the relocation of work from another address and if so, the number of jobs to be relocated and the address from which they are to 468 be relocated; 469
 - (w) A market study for the redevelopment area;
- 471 (x) A certification by the chief officer of the applicant as to the accuracy of the redevelopment plan; 472
- (2) The methodologies used in the application for determining the base year and determining the estimate of the incremental increase 474 in the general revenue portion of the state sales tax revenues and the incremental increase in state income tax withheld by employers on behalf of employees filling jobs within the redevelopment area shall be approved by the director of the department of economic development 478 or his or her designee and the commissioner of the office of 479 480 administration or his or her designee. Upon approval of the application, the director of the department of economic development 482or his or her designee and the commissioner of the office of 483administration or his or her designee shall issue a certificate of approval, which shall provide for a maximum amount of state disaster 484485 recovery revenues available to the municipality for the duration of the 486 redevelopment plans and projects as determined in accordance with subdivision (4) of this subsection. The department of economic development may request the appropriation following application approval;
- 490 (3) The appropriation may be made from one or more of the following sources, as approved by the director of the department of 491 492 economic development or his or her designee and the commissioner of the office of administration or his or her designee; 493
 - (a) The estimate of the incremental increase in the general revenue portion of state sales tax revenues in the redevelopment area;
 - (b) The estimate of the incremental increase in state income tax withheld by employers on behalf of employees filling jobs within the redevelopment area as indicated in the municipality's application; and
 - (c) Any additional amount requested by the department of

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economic development in accordance with subsection 23 of this section, approved by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee.

- (4) Redevelopment plans and projects receiving state disaster recovery revenues shall have a duration of up to fifteen years, unless prior approval for a longer term is given by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee; except that, in no case shall the duration exceed twenty-three years.
- 22. There is hereby established within the state treasury a 510 special fund to be known as the "Missouri Supplemental Disaster 511 Recovery Fund", to be administered by the department of economic 512development. The department of economic development shall create a 513 separate subaccount of the Missouri supplemental disaster recovery 514 515 fund for each redevelopment project approved under subsections 15 to 21 of this section, into which the state disaster recovery revenues 516 517 attributable to each such redevelopment project and any additional 518 state revenues shall be deposited at least annually. The department 519 shall annually distribute to each municipality from the corresponding 520 subaccount of the Missouri supplemental disaster recovery fund the 521 amount of the state disaster recovery revenues and any additional state 522 revenues as appropriated to each municipality as provided in the 523 provisions of subsections 15 and 16 of this section if and only if such 524 municipality has met the conditions of subsection 21 of this section. The fund shall also consist of any gifts, contributions, grants 525 526 or bequests received from federal, private or other sources. Moneys in 527 the Missouri supplemental disaster recovery fund shall be disbursed per project pursuant to state appropriations. Any moneys remaining 528 529 in the Missouri supplemental disaster recovery fund at the end of any fiscal year shall not lapse to the general revenue fund, as provided for 530 in section 33.080, but shall remain in the Missouri supplemental 531 disaster recovery fund. 532
 - 23. Notwithstanding anything to the contrary in subsections 15 to 22 of this section, the department of economic development may request an appropriation for any given fiscal year of additional state revenues from the general fund to a particular subaccount of the

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537 Missouri supplemental disaster recovery fund in excess of the amount 538of state disaster recovery revenues estimated to be generated within 539the applicable redevelopment project in the calendar year immediately 540preceding such fiscal year, so long as the total amount of appropriations to such subaccount of the Missouri supplemental 541disaster recovery fund does not exceed the maximum amount provided 542for in the certificate of approval issued pursuant to subsection 21 of 543this section. 544

24. Redevelopment project costs may include, at the prerogative of the state, the portion of salaries and expenses of the department of economic development and the department of revenue reasonably allocable to each redevelopment project approved for disbursements from the Missouri supplemental disaster recovery fund for the ongoing administrative functions associated with such redevelopment project. Such amounts shall be recovered from state disaster recovery revenues deposited into the Missouri supplemental disaster recovery fund created under this section.

99.865. 1. Each year the governing body of the municipality, or its
designee, shall prepare a report concerning the status of each redevelopment plan
and redevelopment project, and shall submit a copy of such report to the director
of the department of economic development. The report shall include the
following:

- 6 (1) The amount and source of revenue in the special allocation fund;
- 7 (2) The amount and purpose of expenditures from the special allocation 8 fund;
- 9 (3) The amount of any pledge of revenues, including principal and interest 10 on any outstanding bonded indebtedness;
 - (4) The original assessed value of the redevelopment project;
- 12 (5) The assessed valuation added to the redevelopment project;
- 13 (6) Payments made in lieu of taxes received and expended;
- 14 (7) The economic activity taxes generated within the redevelopment area 15 in the calendar year prior to the approval of the redevelopment plan, to include 16 **the following:**
- 17 (a) For redevelopment plans and redevelopment projects adopted 18 or redevelopment projects approved by ordinance and which have 19 complied with subsections 4 to 12 of section 99.845, a separate entry for

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the state sales tax revenue base for the redevelopment area or the state income tax withheld by employers on behalf of existing employees in the redevelopment area prior to the redevelopment plan; or

- (b) For redevelopment plans and redevelopment projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 15 to 23 of section 99.845, a separate entry for the state sales tax revenue base for the redevelopment area and the state income tax withheld by employers on behalf of existing employees in the redevelopment area prior to the redevelopment plan;
- (8) The economic activity taxes generated within the redevelopment area after the approval of the redevelopment plan, to include **the following:**
- (a) For redevelopment plans and redevelopment projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 4 to 12 of section 99.845, a separate entry for the increase in state sales tax revenues for the redevelopment area or the increase in state income tax withheld by employers on behalf of new employees who fill new jobs created in the redevelopment area; or
- (b) For redevelopment plans and redevelopment projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 15 to 23 of section 99.845, a separate entry for the increase in state sales tax revenues for the redevelopment area and the increase in state income tax withheld by employers on behalf of employees filling jobs within the redevelopment area and a separate entry for any additional state revenues received in accordance with subsection 23 of section 99.845;
- 45 (9) Reports on contracts made incident to the implementation and 46 furtherance of a redevelopment plan or project;
- 47 (10) A copy of any redevelopment plan, which shall include the required 48 findings and cost-benefit analysis pursuant to subdivisions (1) to (6) of section 49 99.810;
- 50 (11) The cost of any property acquired, disposed of, rehabilitated, 51 reconstructed, repaired or remodeled;
- 52 (12) The number of parcels acquired by or through initiation of eminent 53 domain proceedings; and
 - (13) Any additional information the municipality deems necessary.
 - 2. Data contained in the report mandated pursuant to the provisions of

subsection 1 of this section and any information regarding amounts disbursed to municipalities pursuant to the provisions of section 99.845 shall be deemed a public record, as defined in section 610.010. An annual statement showing the payments made in lieu of taxes received and expended in that year, the status of the redevelopment plan and projects therein, amount of outstanding bonded indebtedness and any additional information the municipality deems necessary shall be published in a newspaper of general circulation in the municipality.

- 3. Five years after the establishment of a redevelopment plan and every five years thereafter the governing body shall hold a public hearing regarding those redevelopment plans and projects created pursuant to sections 99.800 to 99.865. The purpose of the hearing shall be to determine if the redevelopment project is making satisfactory progress under the proposed time schedule contained within the approved plans for completion of such projects. Notice of such public hearing shall be given in a newspaper of general circulation in the area served by the commission once each week for four weeks immediately prior to the hearing.
- 4. The director of the department of economic development shall submit a report to the state auditor, the speaker of the house of representatives, and the president pro tem of the senate no later than February first of each year. The report shall contain a summary of all information received by the director pursuant to this section.
- 5. For the purpose of coordinating all tax increment financing projects using new state revenues or state disaster recovery revenues, the director of the department of economic development may promulgate rules and regulations to ensure compliance with this section. Such rules and regulations may include methods for enumerating all of the municipalities which have established commissions pursuant to section 99.820. No rule or portion of a rule promulgated under the authority of sections 99.800 to 99.865 shall become effective unless it has been promulgated pursuant to the provisions of chapter 536. All rulemaking authority delegated prior to June 27, 1997, is of no force and effect and repealed; however, nothing in this section shall be interpreted to repeal or affect the validity of any rule filed or adopted prior to June 27, 1997, if such rule complied with the provisions of chapter 536. The provisions of this section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, including the ability to review, to delay the effective date, or to disapprove and annul a rule or portion of a rule, are subsequently held

92 unconstitutional, then the purported grant of rulemaking authority and any rule 93 so proposed and contained in the order of rulemaking shall be invalid and void.

- 6. The department of economic development shall provide information and technical assistance, as requested by any municipality, on the requirements of sections 99.800 to 99.865. Such information and technical assistance shall be provided in the form of a manual, written in an easy-to-follow manner, and through consultations with departmental staff.
- 7. Any municipality which fails to comply with the reporting requirements provided in this section shall be prohibited from implementing any new tax increment finance project for a period of no less than five years from such municipality's failure to comply.
- 8. Based upon the information provided in the reports required under the provisions of this section, the state auditor shall make available for public inspection on the auditor's website, a searchable electronic database of such municipal tax increment finance reports. All information contained within such database shall be maintained for a period of no less than ten years from initial posting.

Section B. Because immediate action is necessary to provide tax relief as the result of the recent natural disasters in this state, this act is deemed necessary for the immediate preservation of the public health, welfare, peace, and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and this act shall be in full force and effect upon its passage and approval.

