SECOND REGULAR SESSION

SENATE BILL NO. 531

96TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR LAMPING.

Pre-filed December 8, 2011, and ordered printed.

TERRY L. SPIELER, Secretary.

4374S.01I

AN ACT

To repeal sections 135.352, 143.011, 253.550, 253.557, and 253.559, RSMo, and to enact in lieu thereof five new sections relating to taxation.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 135.352, 143.011, 253.550, 253.557, and 253.559, 2 RSMo, are repealed and five new sections enacted in lieu thereof, to be known as 3 sections 135.352, 143.011, 253.550, 253.557, and 253.559, to read as follows:

135.352. 1. A taxpayer owning an interest in a qualified Missouri project shall, subject to the limitations provided under the provisions of subsection 3 of this section, be allowed a state tax credit, whether or not allowed a federal tax credit, to be termed the Missouri low-income housing tax credit, if the commission issues an eligibility statement for that project.

6 2. For qualified Missouri projects placed in service after January 1, 1997, 7 the Missouri low-income housing tax credit available to a project shall be such 8 amount as the commission shall determine is necessary to ensure the feasibility 9 of the project, up to an amount equal to the federal low-income housing tax credit 10 for a qualified Missouri project, for a federal [tax] credit period, and such 11 amount shall be subtracted from the amount of state tax otherwise due for the 12 same tax period.

3. No more than six million dollars in tax credits shall be authorized each
fiscal year ending on or before June 30, 2013, for projects financed through
tax-exempt bond issuance.

4. For purposes of the limitations provided under this
subsection, the aggregate amount of tax credits allowed over a federal
credit period shall be attributed to the fiscal year in which such credits

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are authorized by the commission for a qualified Missouri project. For 1920the fiscal year beginning on or after July 1, 2013, but ending on or 21before June 30, 2014, there shall be a one hundred ten million dollar cap on tax credit authorizations for projects which are not financed 22through tax exempt bond issuance. For the fiscal year beginning on or 23after July 1, 2014, but ending on or before June 30, 2015, there shall be 24a ninety-seven million dollar cap on tax credit authorizations for 2526projects which are not financed through tax exempt bond issuance. For 27the fiscal year beginning on or after July 1, 2015, but ending on or before June 30, 2016, there shall be an eighty-four million dollar cap on 28tax credit authorizations for projects which are not financed through 29tax exempt bond issuance. For all fiscal years beginning on or after 30 July 1, 2016, there shall be a seventy million dollar cap on tax credit 31authorizations for projects which are not financed through tax exempt 3233bond issuance.

345. For purposes of the limitations provided under this 35subsection, the aggregate amount of tax credits allowed over a federal 36 credit period shall be attributed to the fiscal year in which such credits 37are authorized by the commission for a qualified Missouri project. For 38the fiscal year beginning on or after July 1, 2013, but ending on or 39before June 30, 2014, there shall be a fifteen million dollar cap on tax credit authorizations for projects which are financed through tax 40 41 exempt bond issuance. For the fiscal year beginning on or after July 1, 2014, but ending on or before June 30, 2015, there shall be a ten 42million dollar cap on tax credit authorizations for projects which are 43financed through tax exempt bond issuance. For the fiscal year 44beginning on or after July 1, 2015, but ending on or before June 30, 452016, there shall be a five million dollar cap on tax credit 46 authorizations for projects which are financed through tax exempt 47bond issuance. No tax credits shall be authorized after June 30, 2016, 4849for projects financed through tax-exempt bond issuance.

6. The Missouri low-income housing tax credit shall be taken against the taxes and in the order specified pursuant to section 32.115. The credit authorized by this section shall not be refundable. Any amount of credit that exceeds the tax due for a taxpayer's taxable year may be carried back to any of the taxpayer's three prior taxable years or carried forward to any of the taxpayer's five subsequent taxable years. For projects authorized on or after August 28, 56 2012, any amount of credit that exceeds the tax due for a taxpayer's 57 taxable year may be carried forward to any of the taxpayer's five 58 subsequent taxable years or carried back to any of the taxpayer's two 59 prior taxable years.

60 [5.] 7. All or any portion of Missouri tax credits issued in accordance with the provisions of sections 135.350 to 135.362 may be allocated to parties who are 61eligible pursuant to the provisions of subsection 1 of this section. Beginning 62January 1, 1995, for qualified projects which began on or after January 1, 1994, 63 an owner of a qualified Missouri project shall certify to the director the amount 6465of credit allocated to each taxpayer. The owner of the project shall provide to the 66 director appropriate information so that the low-income housing tax credit can be 67 properly allocated.

[6.] 8. In the event that recapture of Missouri low-income housing tax credits is required pursuant to subsection 2 of section 135.355, any statement submitted to the director as provided in this section shall include the proportion of the state credit required to be recaptured, the identity of each taxpayer subject to the recapture and the amount of credit previously allocated to such taxpayer.

9. A taxpayer that receives state tax credits under the provisions of sections 253.545 to 253.559 shall be ineligible to receive state tax credits under the provisions of sections 135.350 to 135.363 for the same project, if such project is not financed through tax exempt bond issuance.

[7.] 10. The director of the department may promulgate rules and regulations necessary to administer the provisions of this section. No rule or portion of a rule promulgated pursuant to the authority of this section shall become effective unless it has been promulgated pursuant to the provisions of section 536.024.

11. Notwithstanding any provision of law to the contrary, no tax credits provided under this section shall be authorized on or after August 28, 2018. The provisions of this subsection shall not be construed to limit or in any way impair the department's ability to issue tax credits authorized prior to August 28, 2018, or a taxpayer's ability to redeem such tax credits.

143.011. 1. A tax is hereby imposed for every taxable year on the 2 Missouri taxable income of every resident. The tax shall be determined by 3 applying the tax table or the rate provided in section 143.021, which is based

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4 upon the following rates: If the Missouri taxable income is: The tax is: 5 Not over \$1,000.00 $1 \ 1/2\%$ of the Missouri 6 7 taxable income Over \$1,000 but not over \$2,000 \$15 plus 2% of excess 8 9 over \$1,000 10 Over \$2,000 but not over \$3,000 \$35 plus 2 1/2% of excess 11 over \$2.000 12Over \$3,000 but not over \$4,000 \$60 plus 3% of excess 13over \$3,000 14Over \$4,000 but not over \$5,000 \$90 plus 3 1/2% of excess over \$4,000 15Over \$5,000 but not over \$6,000 \$125 plus 4% of excess 16 17over \$5,000 165 plus 4 1/2% of excess 18Over \$6,000 but not over \$7,000 19 over \$6,000 20Over \$7,000 but not over \$8,000 \$210 plus 5% of excess 21over \$7,000 22Over \$8,000 but not over \$9,000 \$260 plus 5 1/2% of excess 23over \$8,000 24Over \$9,000 \$315 plus 6% of excess 25over \$9,000

26 2. Beginning on January 1, 2015, the director of revenue shall 27 examine the revenue generated by taxation from the previous calendar 28 year and determine the amount of any increase in this revenue from 29 the prior calendar year that is due to a reduction in the redemption of 30 tax credits attributable to the provisions of sections 135.352 and 31 253.550.

32 3. Based on the examination required by subsection 2 of this 33 section, effective January 1, 2016, the department of revenue shall 34 promulgate a rule reducing the tax rate provided in subsection 1 of this 35 section, so that the increase in revenue attributable to sections 135.352 36 and 253.550 results in a corresponding decrease in the tax rate.

4. The director shall make such examination and corresponding reduction in the tax rate on an annual basis, unless the increase in revenue attributable to the provisions of sections 135.352 and 253.550 40 would only result in a decrease of the tax rate from the prior year of41 less than one one-hundredth of one percent.

425. Any rule or portion of a rule, as that term is defined in section 43 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of 44the provisions of chapter 536, and, if applicable, section 536.028. This 45section and chapter 536 are nonseverable and if any of the powers 46 vested with the general assembly pursuant to chapter 536, to review, to 47delay the effective date, or to disapprove and annul a rule are 48subsequently held unconstitutional, then the grant of rulemaking 49 50authority and any rule proposed or adopted after August 28, 2012, shall be invalid and void. 51

253.550. 1. Any taxpayer incurring costs and expenses for the rehabilitation of eligible property, which is a certified historic structure or $\mathbf{2}$ 3 structure in a certified historic district, may, subject to the provisions of this 4 section and section 253.559, receive a credit against the taxes imposed pursuant to chapters 143 and 148, except for sections 143.191 to 143.265, on such taxpayer $\mathbf{5}$ in an amount equal to twenty-five percent of the total costs and expenses of 6 rehabilitation incurred after January 1, 1998, which shall include, but not be 7 limited to, qualified rehabilitation expenditures as defined under section 8 47(c)(2)(A) of the Internal Revenue Code of 1986, as amended, and the related 9 10 regulations thereunder, provided the rehabilitation costs associated with rehabilitation and the expenses exceed fifty percent of the total basis in the 11 12property and the rehabilitation meets standards consistent with the standards of the Secretary of the United States Department of the Interior for rehabilitation 1314as determined by the state historic preservation officer of the Missouri 15department of natural resources.

16 2. During the period beginning on January 1, 2010, but ending on or after June 30, 2010, the department of economic development shall not approve 17applications for tax credits under the provisions of subsections 3 and 8 of section 1819253.559 which, in the aggregate, exceed seventy million dollars, increased by any 20amount of tax credits for which approval shall be rescinded under the provisions of section 253.559. For each fiscal year beginning on or after July 1, 2010, but 21ending on or before June 30, 2013, the department of economic development 22shall not approve applications for tax credits under the provisions of subsections 233 and 8 of section 253.559 which, in the aggregate, exceed one hundred forty 24

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25 million dollars, increased by any amount of tax credits for which approval shall 26 be rescinded under the provisions of section 253.559. The limitations provided 27 under this subsection shall not apply to applications approved under the 28 provisions of subsection 3 of section 253.559 for projects to receive less than two 29 hundred seventy-five thousand dollars in tax credits.

30 3. For all applications for tax credits approved on or after January 1, 31 2010, **but before August 28, 2012,** no more than two hundred fifty thousand 32 dollars in tax credits may be issued for eligible costs and expenses incurred in the 33 rehabilitation of an eligible property which is a nonincome producing 34 single-family, owner-occupied residential property and is either a certified historic 35 structure or a structure in a certified historic district.

36 4. The limitations on tax credit authorization provided under the
37 provisions of subsections 2 and 3 of this section shall not apply to:

38 (1) Any application submitted by a taxpayer, which has received approval39 from the department prior to January 1, 2010; or

40 (2) Any taxpayer applying for tax credits, provided under this section,
41 which, on or before January 1, 2010, has filed an application with the department
42 evidencing that such taxpayer:

(a) Has incurred costs and expenses for an eligible property which exceed
the lesser of five percent of the total project costs or one million dollars and
received an approved Part I from the Secretary of the United States Department
of Interior; or

47 (b) Has received certification, by the state historic preservation officer, 48 that the rehabilitation plan meets the standards consistent with the standards 49 of the Secretary of the United States Department of the Interior, and the 50 rehabilitation costs and expenses associated with such rehabilitation shall exceed 51 fifty percent of the total basis in the property.

525. For each fiscal year beginning on or after July 1, 2013, the 53department of economic development shall not approve applications for tax credits under the provisions of subsections 3 and 8 of section 54253.559 which, in the aggregate, exceed eighty million dollars, 55increased by any amount of tax credits for which approval shall be 56rescinded under the provisions of section 253.559. The limitations 5758provided under this subsection shall not apply to applications approved under the provisions of subsection 3 of section 253.559 for projects to 5960 receive less than two hundred seventy-five thousand dollars in tax 61 credits.

62 6. For all applications for tax credits approved on or after 63 August 28, 2012, no more than one hundred and twenty-five thousand 64 dollars in tax credits may be issued for eligible costs and expenses 65 incurred in the rehabilitation of an eligible property which is a 66 nonincome producing single-family, owner-occupied residential 67 property and is either a certified historic structure or a structure in a 68 certified historic district.

7. In lieu of the limitations on tax credit authorization provided
under the provisions of subsections 5 and 6 of this section, the
limitations on tax credit authorization provided under the provisions
of subsections 2 and 3 of this section shall apply to:

(1) Any application submitted by a taxpayer, which has received
approval from the department prior to August 28, 2012; or

(2) Any application for tax credits provided under this section
for a project, which on or before August 28, 2012:

(a) Received an approved Part I from the Secretary of the United
States Department of Interior and has incurred costs and expenses for
an eligible property which exceed the lesser of fifteen percent of the
total project costs or three million dollars; or

(b) Has received certification, by the state historic preservation officer, that the rehabilitation plan meets the standards consistent with the standards of the Secretary of the United States Department of the Interior, and the rehabilitation costs and expenses associated with such rehabilitation would, upon completion, be expected to exceed fifty percent of the total basis in the property.

87 8. For each fiscal year beginning on or after July 1, 2013, the department of economic development shall not approve applications for 88 projects to receive less than two hundred seventy-five thousand dollars 89 90 in tax credits which, in the aggregate, exceed ten million dollars, increased by any amount of tax credits for which approval shall be 91rescinded under the provisions of section 253.559. The limitations on 92tax credit authorization provided under the provisions of this 93 94subsection, shall not apply to:

95 (1) Any application submitted by a taxpayer, which has received
96 approval from the department prior to August 28, 2012; or

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(2) Any application for tax credits provided under this section

98 for a project, which on or before August 28, 2012:

(a) Received an approved Part I from the Secretary of the United
States Department of Interior and has incurred costs and expenses for
an eligible property which exceed five percent of the total project costs;
or

103 (b) Has received certification, by the state historic preservation 104 officer, that the rehabilitation plan meets the standards consistent with 105 the standards of the Secretary of the United States Department of the 106 Interior, and the rehabilitation costs and expenses associated with such 107 rehabilitation would, upon completion, be expected to exceed fifty 108 percent of the total basis in the property.

253.557. 1. If the amount of such credit exceeds the total tax liability for $\mathbf{2}$ the year in which the rehabilitated property is placed in service, the amount that 3 exceeds the state tax liability may be carried back to any of the three preceding years and carried forward for credit against the taxes imposed pursuant to 4 chapter 143 and chapter 148, except for sections 143.191 to 143.265 for the $\mathbf{5}$ succeeding ten years, or until the full credit is used, whichever occurs first. For 6 all tax credits authorized under the provisions of sections 253.545 to 7 253.559 on or after August 28, 2012, if the total amount of such credit 8 exceeds the total tax liability for the year in which the rehabilitated 9 10 property is placed in service, the amount that exceeds the state tax liability may be carried back to the preceding year and carried forward 11 for credit against the taxes imposed pursuant to chapter 143 and 12chapter 148, except for sections 143.191 to 143.265 for the succeeding 13five years, or until the full credit is used, whichever occurs 14first. Not-for-profit entities, including but not limited to corporations organized 15as not-for-profit corporations pursuant to chapter 355 shall be ineligible for the 16tax credits authorized under sections 253.545 [through 253.561] to 253.559. Any 17taxpayer that receives state tax credits under the provisions of sections 18135.350 to 135.363 for a project that is not financed through tax exempt 1920bonds issuance shall be ineligible for the state tax credits authorized 21under sections 253.545 to 253.559 for the same project. Taxpayers eligible 22for such tax credits may transfer, sell or assign the credits to any other taxpayer including, but not limited to, a not-for-profit entity. Credits 23granted to a partnership, a limited liability company taxed as a partnership or 24multiple owners of property shall be passed through to the partners, members or 25

26 owners including, but not limited to, any not-for-profit entity that is a 27 partner, member, or owner, respectively pro rata or pursuant to an executed 28 agreement among [the] such partners, members or owners documenting an 29 alternate distribution method.

30 2. The assignee of the tax credits, hereinafter the assignee for purposes 31of this subsection, may use acquired credits to offset up to one hundred percent 32of the tax liabilities otherwise imposed pursuant to chapter 143 and chapter 148, except for sections 143.191 to 143.265. The assignor shall perfect such transfer 33 34by notifying the department of economic development in writing within thirty calendar days following the effective date of the transfer and shall provide any 35information as may be required by the department of economic development to 36 37administer and carry out the provisions of this section.

253.559. 1. To obtain approval for tax credits allowed under sections $\mathbf{2}$ 253.545 to 253.559, a taxpayer shall submit an application for tax credits to the department of economic development. Each application for approval, including 3 any applications received for supplemental allocations of tax credits as provided 4 under subsection 8 of this section, shall be prioritized for review and approval, 5in the order of the date on which the application was postmarked, with the oldest 6 postmarked date receiving priority. Applications postmarked on the same day 7 8 shall go through a lottery process to determine the order in which such 9 applications shall be reviewed.

2. Each application shall be reviewed by the department of economic
development for approval. In order to receive approval, an application, other
than applications submitted under the provisions of subsection 8 of this section,
shall include:

(1) Proof of ownership or site control. Proof of ownership shall include
evidence that the taxpayer is the fee simple owner of the eligible property, such
as a warranty deed or a closing statement. Proof of site control may be evidenced
by a leasehold interest or an option to acquire such an interest. If the taxpayer
is in the process of acquiring fee simple ownership, proof of site control shall
include an executed sales contract or an executed option to purchase the eligible
property;

(2) Floor plans of the existing structure, architectural plans, and, where
applicable, plans of the proposed alterations to the structure, as well as proposed
additions;

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(3) The estimated cost of rehabilitation, the anticipated total costs of the

project, the actual basis of the property, as shown by proof of actual acquisition
costs, the anticipated total labor costs, the estimated project start date, and the
estimated project completion date;

(4) Proof that the property is an eligible property and a certified historicstructure or a structure in a certified historic district; and

30 (5) Any other information which the department of economic development may reasonably require to review the project for approval. Only the property for 3132which a property address is provided in the application shall be reviewed for 33approval. Once selected for review, a taxpayer shall not be permitted to request the review of another property for approval in the place of the property contained 34in such application. Any disapproved application shall be removed from the 35review process. If an application is removed from the review process, the 36 department of economic development shall notify the taxpayer in writing of the 37decision to remove such application. Disapproved applications shall lose priority 38in the review process. A disapproved application, which is removed from the 39review process, may be resubmitted, but shall be deemed to be a new submission 40for purposes of the priority procedures described in this section. 41

3. If the department of economic development deems the application sufficient, the taxpayer shall be notified in writing of the approval for an amount of tax credits equal to the amount provided under section 253.550 less any amount of tax credits previously approved. Such approvals shall be granted to applications in the order of priority established under this section and shall require full compliance thereafter with all other requirements of law as a condition to any claim for such credits.

49 4. Following approval of an application, the identity of the taxpayer50 contained in such application shall not be modified except:

(1) The taxpayer may add partners, members, or shareholders as part of the ownership structure, so long as the principal remains the same, provided however, that subsequent to the commencement of renovation and the expenditure of at least ten percent of the proposed rehabilitation budget, removal of the principal for failure to perform duties and the appointment of a new principal thereafter shall not constitute a change of the principal; or

57 (2) Where the ownership of the project is changed due to a foreclosure, 58 deed in lieu of a foreclosure or voluntary conveyance, or a transfer in 59 bankruptcy. Upon any such change in ownership, the taxpayer contained 60 in such application shall notify the department of such change. 61 5. In the event that the department of economic development grants 62 approval for tax credits equal to the **applicable** total amount available under subsection 2, 5, or 8 of section 253.550, or sufficient that when totaled with all 63 64 other approvals, the **applicable** amount available under subsection 2, 5, or 8 of section 253.550 is exhausted, all taxpayers with applications then awaiting 6566 approval or thereafter submitted for approval shall be notified by the department 67 of economic development that no additional approvals shall be granted during the 68 fiscal year and shall be notified of the priority given to such taxpayer's application then awaiting approval. Such applications shall be kept on file by the 69 department of economic development and shall be considered for approval for tax 70credits in the order established in this section in the event that additional credits 71become available due to the rescission of approvals or when a new fiscal year's 72allocation of credits becomes available for approval. 73

746. All taxpayers with applications receiving approval on or after the effective date of this act shall commence rehabilitation within two years of the 75date of issuance of the letter from the department of economic development 76granting the approval for tax credits. "Commencement of rehabilitation" shall 77mean that as of the date in which actual physical work, contemplated by the 78architectural plans submitted with the application, has begun, the taxpayer has 7980 incurred no less than ten percent of the estimated costs of rehabilitation provided 81 in the application. Taxpayers with approval of a project shall submit evidence of 82compliance with the provisions of this subsection. If the department of economic 83 development determines that a taxpayer has failed to comply with the requirements provided under this section, the approval for the amount of tax 84 credits for such taxpayer shall be rescinded and such amount of tax credits shall 85 then be included in the **applicable** total amount of tax credits, provided under 86 subsection 2, 5, or 8 of section 253.550, from which approvals may be 87 granted. Any taxpayer whose approval shall be subject to rescission shall be 88 89 notified of such from the department of economic development and, upon receipt 90 of such notice, may submit a new application for the project.

91 7. To claim the credit authorized under sections 253.550 to 253.559, a 92 taxpayer with approval shall apply for final approval and issuance of tax credits 93 from the department of economic development which, in consultation with the 94 department of natural resources, shall determine the final amount of eligible 95 rehabilitation costs and expenses and whether the completed rehabilitation meets 96 the standards of the Secretary of the United States Department of the Interior

for rehabilitation as determined by the state historic preservation officer of the 97 98 Missouri department of natural resources. For financial institutions credits authorized pursuant to sections 253.550 to 253.561 shall be deemed to be 99 100economic development credits for purposes of section 148.064. The approval of all applications and the issuing of certificates of eligible credits to taxpayers shall 101 102be performed by the department of economic development. The department of 103 economic development shall inform a taxpayer of final approval by letter and 104shall issue, to the taxpayer, tax credit certificates. The taxpayer shall attach the 105certificate to all Missouri income tax returns on which the credit is claimed.

106 8. Except as expressly provided in this subsection, tax credit certificates 107shall be issued in the final year that costs and expenses of rehabilitation of the project are incurred, or within the twelve-month period immediately following the 108conclusion of such rehabilitation. In the event the amount of eligible 109 rehabilitation costs and expenses incurred by a taxpayer would result in the 110issuance of an amount of tax credits in excess of the amount provided under such 111 taxpayer's approval granted under subsection 3 of this section, such taxpayer may 112apply to the department for issuance of tax credits in an amount equal to such 113excess. Applications for issuance of tax credits in excess of the amount provided 114under a taxpayer's application shall be made on a form prescribed by the 115116department. Such applications shall be subject to all provisions regarding 117priority provided under subsection 1 of this section.

9. The department of economic development shall determine, on an annual
basis, the overall economic impact to the state from the rehabilitation of eligible
property.

121 10. Notwithstanding any provision of law to the contrary, no tax 122 credits provided under sections 253.545 to 253.559 shall be authorized 123 on or after August 28, 2018. The provisions of this subsection shall not 124 be construed to limit or in any way impair the department's ability to 125 issue tax credits authorized prior to August 28, 2018, or a taxpayer's 126 ability to redeem such tax credits.

127 11. By no later than January 1, 2013, the department shall 128 propose rules to implement the provisions of sections 253.550 to 129 253.559. Prior to proposing such rules, the department shall conduct 130 a stakeholder process designed to solicit input from interested 131 parties. Any rule or portion of a rule, as that term is defined in section 132 536.010, that is created under the authority delegated herein shall 133become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This 134135section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to 136delay the effective date, or to disapprove and annul a rule are 137subsequently held unconstitutional, then the grant of rulemaking 138authority and any rule proposed or adopted after August 28, 2012, shall 139be invalid and void. 140

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