SECOND REGULAR SESSION

SENATE BILL NO. 458

96TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR WRIGHT-JONES.

Pre-filed December 1, 2011, and ordered printed.

4498S.01I

TERRY L. SPIELER, Secretary.

AN ACT

To amend chapters 393, 442, and 640, RSMo, by adding thereto fifteen new sections relating to the green jobs-green Missouri act.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapters 393, 442, and 640, RSMo, are amended by adding

- 2 thereto fifteen new sections, to be known as sections 393.093, 393.095, 393.097,
- 3 442.559, 640.870, 640.873, 640.876, 640.879, 640.882, 640.885, 640.888, 640.891,
- 4 640.894, 640.897, and 640.900, to read as follows:

393.093. 1. The commission shall require each gas and electrical

- corporation to file tariffs to provide for the billing and collection of on-
- B bill recovery charges for payment of obligations of its customers for
- 4 loans received under sections 640.870 to 640.900. To the extent
- 5 practicable, gas and electrical corporations shall utilize existing
- 6 electronic data interchange infrastructure or other existing billing
- 7 infrastructure to implement their billing and collection responsibilities
- 8 under this section so as to minimize cost.
- 9 2. To ensure proper program design and implementation, each
- 10 electrical and gas corporation shall initially limit the number of
- 11 customers who pay a green jobs-green Missouri on-bill recovery charge
- 12 at any given time to no more than three percent of its total customers,
- 13 on a first-come, first-served basis. Prior to reaching such limit, the
- 14 department of natural resources shall petition the public service
- 15 commission to review said limit, and the commission shall increase
- 16 such limit unless the commission finds that the program has caused
- 17 significant harm to the electrical or gas corporation or its ratepayers.
- 18 3. The commission may suspend an electrical or gas corporation's
- 19 offer of the on-bill recovery charge provided that the commission, after

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conducting a hearing, makes a finding: 20

- (1) That there is a significant increase in utility service arrears 22or disconnections that the commission determines is directly related to the on-bill recovery charge; or
 - (2) For other good cause.
- 25 4. The on-bill recovery charge shall be collected on the bill from the customer's electrical provider unless the qualified energy efficiency 26services at that customer's premises result in more projected energy 27savings on the customer's gas bill than the electric bill, in which case 28the on-bill recovery charge shall be collected on the customer's gas 29 30 provider's bill.
 - 5. Tariffs for the collection and billing of on-bill recovery charges shall provide:
- (1) That billing and collection services shall be available to 33 34 customers who have met the standards established by the department of natural resources for participation in the on-bill recovery 35 36 mechanism under the green jobs-green Missouri program under 37sections 640.870 to 640.900 and have executed an agreement for the performance of qualified energy efficiency services under such 38 39 program; provided, however, that for residential properties any such 40 customer must hold primary ownership or represent the primary owner or owners of the premises and hold primary meter account 41 42responsibility or represent the primary holder or holders of meter account responsibility for all meters to which such on-bill recovery 43 charges will apply; 44
 - (2) That the responsibilities of the electric or gas corporation are limited to providing billing and collection services for on-bill recovery charges as directed by the department;
 - (3) Unless fully satisfied prior to sale or transfer, that:
- 49 (a) The on-bill recovery charges for any services provided at the customer's premises shall survive changes in ownership, tenancy or 50 meter account responsibility; and 51
 - (b) Arrears in on-bill recovery charges at the time of account closure or meter transfer shall remain the responsibility of the incurring customer, unless expressly assumed by a subsequent purchaser of the property subject to such on-bill recovery charges;
- 56 (4) That underpayments of bills shall be allocated between on-bill

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57 recovery charges and other charges in the same proportion such 58 charges comprise the overall bill total;

- 59 (5) That billing and collection services shall be available without 60 regard to whether the energy or fuel delivered by the utility is the 61 customer's primary energy source;
- 62 (6) Unless otherwise precluded by law, that participation in the 63 green jobs-green Missouri program shall not affect a customer's 64 eligibility for any rebate or incentive offered by a utility; and
- 65 (7) Any other provisions necessary to provide for the billing and collection of on-bill recovery charges.

393.095. (1) The rights and responsibilities of customers participating in green jobs-green Missouri on-bill recovery pursuant to section 393.093 shall be substantially comparable to those of gas and electric customers not participating in such on-bill recovery, and charges for on-bill recovery shall be treated as charges for utility service for the purpose of this section.

- 7 (2) All determinations and safeguards related to the termination 8 and reconnection of service shall apply to on-bill recovery charges 9 billed by a utility in accordance with other applicable state law.
- 10 (3) In the event that the responsibility for making utility
 11 payments has been assumed by occupants of a multiple dwelling or by
 12 occupants of a two-family dwelling, such occupants shall not be billed
 13 for any arrears of on-bill recovery charges or prospective on-bill
 14 recovery charges, which shall remain the responsibility of the
 15 incurring customer.
 - (4) Deferred payment agreements shall be available to customers participating in on-bill recovery on the same terms as other customers, and the utility shall retain the same discretion to defer termination of service as for any other delinquent customer.
- 20 (5) Where a customer has a budget billing plan or levelized 21 payment plan, the utility shall recalculate the payments under such 22 plan to reflect the projected effects of installing energy efficiency 23 measures as soon as practicable after receipt of information on the 24 energy audit and qualified energy efficiency services selected.
- 25 (6) When a complaint is related solely to work performed under 26 the green jobs-green Missouri program or to the on-bill recovery 27 charges, the utility shall only be required to inform the customer of the

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complaint handling procedures of the department of natural resources, which shall retain responsibility for handling such complaints, and such complaints shall not be deemed to be complaints about utility service in any other commission action or proceeding.

(7) Billing information provided to customers shall include information on green jobs-green Missouri on-bill recovery charges, including the basis for such charges, and any information or inserts provided by the department of natural resources related thereto. In addition, at least annually the department of natural resources shall provide the utility with information for inclusion or insertion in the customer's bill that sets forth the amount and duration of remaining on-bill recovery charges and the department's contact information and procedures for resolving customer complaints with such charges.

393.097. The public service commission shall promulgate rules to implement sections 393.093 to 393.097. Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2012, shall be invalid and void.

442.559. 1. Any person, firm, company, partnership or corporation offering to sell real property which is subject to a green jobs-green Missouri on-bill recovery charge pursuant to section 393.093 shall provide written notice to the prospective purchaser or the prospective purchaser's agent, stating as follows: "this property is subject to a green jobs-green Missouri on-bill recovery charge". Such notice shall also state the total amount of the original charge, the payment schedule and the approximate remaining balance, a description of the energy efficiency services performed, including improvements to the property, and an explanation of the benefit of the green jobs-green Missouri qualified energy efficiency services. Such notice shall be provided by the seller prior to accepting a purchase offer.

2. Any prospective or actual purchaser who has suffered a loss due to a violation of this section is entitled to recover any actual damages incurred from the person offering to sell or selling said real property.

640.870. As used in sections 393.093 to 393.097, section 442.559, and sections 640.870 to 640.900, the following terms shall mean:

- 3 (1) "Applicant", a person who owns, leases or manages a structure 4 and who has the authority to contract for the provision of qualified 5 energy efficiency services to such structure;
- 6 (2) "Constituency-based organization", an organization
 7 incorporated for the purpose of providing services or other assistance
 8 to economically or socially disadvantaged persons within a specified
 9 community, and which is supported by, or whose actions are directed
 10 by, members of the community in which it operates;
- 11 (3) "Department", the department of natural resources;
- 12 (4) "Eligible project", qualified energy efficiency services for a 13 non-residential structure, a residential structure or a multifamily 14 structure;
- (5) "Energy audit", a formal evaluation of a building's energy consumption for the purpose of identifying methods to improve energy efficiency and conserve energy, including associated health and safety issues, conducted by a qualified home energy auditor certified under section 640.153;
- 20 (6) "Green jobs-green Missouri revolving loan fund" or "revolving loan fund", the green jobs-green Missouri revolving loan fund created by section 640.897;
- 23 (7) "Multifamily structure", a multi-unit residential building with 24 five or more dwelling units;
- 25 (8) "Non-residential structure", a building that is used or 26 occupied by a small business or a not-for-profit corporation;
- 27 (9) "Program", the green jobs-green Missouri program created by this section;
- (10) "Public utility", any gas corporation, electrical corporation, rural electric cooperative, or municipally-owned utility providing gas or electricity to end-use customers;
- 32 (11) "Qualified energy efficiency services", a modification to a 33 structure, based on recommendations contained in an energy audit or

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as otherwise approved by the department, which is consistent with standards established by the department, that will increase the energy efficiency and conservation of an existing structure, including but not limited to:

- (a) Application of weatherstripping, caulking, sealant and other materials around doors, windows, and other areas of a building for the purpose of insulating or sealing openings in the building envelope and within the building to mitigate energy loss;
 - (b) Testing, repairing and replacing heating or cooling systems or components of such systems;
 - (c) Thermostat upgrades;
 - (d) Water heater repair and replacement;
- 46 (e) Roof, chimney, fireplace and roof vent repair, insofar as such 47 repairs are determined by an energy audit to be necessary to mitigate 48 energy loss or resolve energy-system related health and safety issues;
- 49 (f) Repair and replacement of storm windows, permanent 50 windows and exterior doors;
- 51 (g) Repair or replacement of major household appliances;
- 52 (h) Installation of thermal solar heat or hot water systems;
- (i) Addition of insulation to exterior walls or ceilings;
- 54 (j) Replacement of inefficient light bulbs and lighting fixtures 55 and systems;
- 56 (k) Minor repairs that are necessary to ensure maximum 57 efficiency from the provision of qualified energy efficiency services;
 - (l) Installation of carbon monoxide detectors and indoor environmental testing and mitigation deemed necessary as a result of the provision of other qualified energy efficiency services; and
- (m) Fuel switching to convert an electrically-heated building to a more efficient heating source provided that significant energy costsavings can be demonstrated pursuant to standards established by the department;
- 65 (12) "Residential structure", a residential building that has four 66 or fewer dwelling units;
- 67 (13) "Structure":
- 68 (a) A non-residential structure;
- 69 (b) A residential structure; and
- 70 (c) A multi-family structure.

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640.873. There is hereby created the "Green Jobs-Green Missouri 2 Program". The purpose of the program is to:

- 3 (1) Promote energy efficiency, energy conservation, and the 4 installation of clean energy technologies;
 - (2) Reduce energy consumption and energy costs;
- 6 (3) Reduce greenhouse gas emissions;
 - (4) Support sustainable community development;
- 8 (5) Create green job opportunities, including opportunities for 9 new entrants into the state's workforce, the long-term unemployed and displaced workers; and
- 11 (6) Use innovative financing mechanisms to finance energy 12 efficiency improvements through energy cost savings.
 - 640.876. The department shall administer the program created under section 640.873. In administering the program, the department shall have the authority to:
- 4 (1) Use monies made available for the green jobs-green Missouri 5 revolving loan fund to achieve the purposes of sections 640.870 to 6 640.900, including but not limited to making loans available for eligible 7 projects;
- 8 (2) Enter into contracts with one or more program implementers
 9 to carry out its duties under sections 640.870 to 640.900 as the
 10 department deems appropriate;
- 11 (3) Consult with the public service commission, the department 12 of economic development, and the department of labor and industrial 13 relations, as appropriate, in carrying out its duties under sections 14 640.870 to 640.900;
- 15 (4) Work cooperatively with the state environmental 16 improvement and energy resources authority created under section 17 260.010 to carry out its duties under sections 640.870 to 640.900; and
- (5) Exercise such other powers as are necessary for the proper administration of the program, including at the discretion of the department, entering into agreements with applicants and with such state or federal agencies as necessary to directly receive rebates and grants available for eligible projects and apply such funds to repayment of applicant loan obligations.
 - 640.879. 1. The department shall provide financial assistance in the form of loans for the performance of qualified energy efficiency

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3 services for eligible projects on terms and conditions established by the
 4 department.

- 5 2. Loans made by the department pursuant to this section shall 6 be subject to the following limitations:
- 7 (1) Eligible projects shall meet cost effectiveness standards 8 developed by the department;
- 9 (2) Loans shall not exceed thirteen thousand dollars per applicant for approved qualified energy efficiency services for 10 residential structures, and twenty-six thousand dollars per applicant 11 for approved qualified energy efficiency services for non-residential 12structures, provided, however, that the department may permit a loan 13 14 in excess of such amounts if the total cost of energy efficiency measures financed by such loan will achieve a payback period of fifteen years or 15less, but in no event shall any such loan exceed twenty-five thousand 16 dollars per applicant for residential structures and fifty thousand 17dollars per applicant for non-residential structures; and for multifamily 18 structures loans shall be in amounts determined by the department, 19 20provided, however, that the department shall assure that a significant 21number of residential structures are included in the program;
 - (3) No fees or penalties shall be charged or collected for prepayment of any such loan; and
 - (4) Loans shall be at interest rates determined by the department to be no higher than necessary to make the provision of the qualified energy efficiency services feasible. In determining whether to make a loan, and the amount of any loan that is made, the department is authorized to consider whether the applicant or borrower has received, or is eligible to receive, financial assistance and other incentives from any other source for the qualified energy efficiency services which would be the subject of the loan. In determining whether a loan will achieve a payback period of fifteen years or less pursuant to subdivision (2) of this subsection, the department may consider the amount of the loan to be reduced by the amount of any rebates for qualified energy efficiency services received by the applicant or by the department on behalf of an applicant.
- 3. Applications for financial assistance under this section shall be reviewed and evaluated by the department or its designee pursuant to eligibility and qualification requirements and criteria established by

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the department. The department shall establish standards for qualified energy efficiency services, and measurement and verification of energy savings. Such standards shall meet or exceed the standards used by the department for similar programs in existence on the effective date of this section.

- 45 4. The amount of a fee paid for an energy audit may be added to 46 the amount of a loan that is made under this section to finance the cost 47 of an eligible project conducted in response to such energy audit.
- 5. Any person entering into a loan agreement under this section shall have the right to cancel any such loan agreement until midnight of the fifth business day following the day on which such person signs such agreement provided the loan proceeds have not yet been disbursed.
 - 640.882. 1. The department shall establish an on-bill recovery mechanism for repayment of loans made under section 640.879. In establishing an on-bill recovery mechanism:
- (1) The department shall establish standards for customer participation in such on-bill recovery mechanism, including standards for reliable utility bill payment, current good standing on any mortgage obligations, and such additional standards as the department deems necessary; provided that in order to provide broad access to on-bill recovery, the department shall, to the fullest extent practicable, consider alternative measures of creditworthiness that are prudent in order to include participation by customers who are less likely to have access to traditional sources of financing;
- 13 (2) The cost-effectiveness of an eligible project shall be evaluated solely on the basis of the costs and projected savings to the applying customer, using standard engineering assessments and prior billing 15 data and usage patterns; provided however, that based upon the most 16 recent customer data available, on an annualized basis, the monthly on-17 bill repayment amount for a package of measures shall not exceed one-18 twelfth of the savings projected to result from the installation of the 19 measures. Nothing in this section shall be construed to prohibit or 2021prevent customers whose primary heating energy source is from 22deliverable fuels from participating in the program;
 - (3) The department shall establish a process for receipt and resolution of customer complaints concerning on-bill recovery charges

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25 and for addressing delays and defaults in customer payments; and

- 26 (4) The department may limit the availability of lighting 27 measures or household appliances that are not permanently affixed to 28 real property.
- 29 2. The department shall evaluate the cost-effectiveness of the on-30 bill recovery mechanism on an on-going basis. In conducting such 31 evaluation, the department shall request each customer to provide:
 - (1) Information on energy usage or permission to collect information on energy usage from utilities and other retail vendors;
 - (2) Information on other sources of energy used in the customer's premises; and
- 36 (3) Information on any improvements or modifications to the 37 premises that may significantly affect energy usage.
- At a minimum, the department shall collect and maintain information 38 for dates prior to the performance of qualified energy efficiency 39 services, to establish a baseline, and for dates covering a subsequent 40 time period to measure the effectiveness of such measures. Such data 41 42shall be correlated with information from the energy audit and any other relevant information, including information on local weather 43conditions, and shall be used to evaluate the on-bill recovery program 45and to improve the accuracy of projections of cost-effectiveness on an on-going basis. An analysis of such data shall be included in the annual 46 47report prepared under section 640.894.
 - 3. All information collected by the department under this section shall be confidential and shall be used exclusively for the purposes of administering sections 640.870 to 640.900.
 - 640.885. Prior to, or at the closing of each loan made under section 640.879, the department shall cause a notice to be provided to each customer receiving such loan stating, in clear and conspicuous terms:
- 5 (1) The financial and legal obligations and risks of accepting such loan responsibilities, including the obligation to provide or consent to the customer's utility providing the department information on the sources and quantities of energy used in the customer's premises and any improvements or modifications to the premises, use of the premises or energy consuming appliances or equipment of any type that may significantly affect energy usage;

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(2) That the on-bill recovery charge will be billed by such customer's utility provider and that failure to pay such on-bill recovery charge may result in the customer having his or her electricity or gas terminated for non-payment, in accordance with other applicable state law with respect to termination of service;

- (3) That incurring such loan to undertake energy-efficiency projects may not result in lower monthly energy costs over time, based on additional factors that contribute to monthly energy costs;
- (4) That the program is operated by the department and it is the sole responsibility of the department to handle consumer inquiries and complaints related to the operation and lending associated with the program, provided further that the department shall provide a mechanism to receive such consumer inquiries and complaints; and
- (5) That any person entering into a loan agreement under section 640.879 shall have the right to cancel any such loan agreement until midnight of the fifth business day following the day on which such person signs such agreement provided the loan proceeds have not yet been disbursed.
- 640.888. 1. The department, in consultation with the department of economic development and the department of labor and industrial relations, may enter into contracts with constituency-based 4 organizations, workforce development organizations, labor 5 organizations, and other training-related organizations, for the purpose 6 of supporting the green jobs-green Missouri program with employment and training services. Such contracts shall provide for training of individuals to participate in outreach and marketing activities, perform energy audits and provide qualified energy efficiency services and 10 provision of job placement services to such individuals. To the extent permitted by statute, regulation, or federal grant, a preference shall be 11 given for training and placement of women, minorities, low-income 12individuals and populations with barriers to employment. 13
 - 2. Training services authorized under this section shall include, as appropriate, but not be limited to:
- 16 (1) Incremental occupational training to unemployed workers 17 with good work histories;
- 18 (2) Work-readiness and entry-level technical training to 19 individuals with weak work histories;

- 20 (3) Apprenticeship qualifying, apprenticeship and labor-21 management certification training;
- 22 (4) Training that is designed to lead to certification in energy 23 auditing and energy performance contracting;
- 24 (5) Skills upgrading for incumbent workers, including workers 25 performing weatherization activities;
- (6) Work support, where appropriate and to the extent that funding is available, to individuals who obtain employment through the green jobs-green Missouri program created by sections 640.870 to 640.900, to assist such individuals to retain employment and continue to upgrade their skills.
- 3. For quality assurance purposes, organizations providing 32 training services pursuant to this section shall possess certifications 33 and accreditations deemed appropriate by the department.
- 4. The department shall facilitate coordination between constituency-based organizations, workforce development organizations, labor organizations and auditing and energy performance services contractors to provide job opportunities for individuals participating in training programs and receiving placement services pursuant to this section.
- 5. The department shall prescribe conditions for training that shall include identifiable standards for all education and training activities authorized under this section.
 - 640.891. 1. The department shall establish the "Green Jobs-Green Missouri Advisory Council" to advise the department on the creation and implementation of the program created under sections 640.870 to 640.900. The council shall consist of:
- 5 (1) The director of the department; the chairperson of the 6 Missouri housing development commission; the director of the 7 department of labor and industrial relations; the chairperson of the 8 public service commission; the director of the department of economic 9 development; or the designees of such persons; and
- (2) Representatives of constituency-based community groups; consumer advocates on utility and housing issues; community-based workforce development groups; unions, including building trades and property services; home performance contractors; large-scale construction contractors; and investment market experts.

2. The director of the department shall serve as the chair of the council. The council shall meet no less than three times a year.

640.894. No later than October 1, 2013, and October first of each
year thereafter, the director of the department shall issue an annual
report to the governor, the president pro tempore of the senate, the
speaker of the house of representatives, the minority leader of the
senate and the minority leader of the house of representatives
concerning the department's activities related to the green jobs-green
Missouri program created under sections 640.870 to 640.900. Such
report shall include, but not be limited to the following information:

- 9 (1) The number of persons who have applied for and received 10 financial assistance through the loan program under section 640.879, 11 including;
- 12 (a) The number of persons who have applied for and who have 13 received financial assistance that utilizes on-bill recovery;
- (b) The number of residential and non-residential customers and
 the amounts financed;
- 16 (c) The number of loans in default;
- 17 (d) The number of program participants who are in arrears in 18 their utility accounts for electric or gas service;
- 19 (e) The number of program participants who are in arrears in 20 their on-bill recovery charge payments;
- 21 (f) The number of program participants whose utility service has 22 been terminated for non-payment;
 - (g) A description of the geographic distribution of loans made;
- 24 (h) An estimate of the energy savings resulting from the loan 25 program; and
 - (i) An estimate of the average project cost; and
- 27 (2) The status of the department's activities and outcomes 28 related to section 640.888 including, but not limited to:
- 29 (a) The number of individuals receiving training services;
- 30 (b) The type of training services provided to such individuals;
- 31 (c) The identity of organizations providing training services;
- 32 (d) The number of individuals placed in full-time employment;
- 33 **and**

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34 (e) In consultation with the departments of economic 35 development and labor and industrial relations, an estimate of the

- 36 number of jobs created under the program; and
- 37 (3) The overall effectiveness, progress and outcomes related to
- 38 the green jobs-green Missouri program, which shall include but not be
- 39 limited to:
 - (a) Key findings by the department;
- 41 (b) To the extent possible, a calculation of the energy savings
- 42 achieved;
- 43 (c) The amount expended by the department in support of the
- 44 program and the purposes for which such funds have been expended;
- 45 and

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- 46 (d) Any recommendations for program improvements and
- 47 expansion of the program.
 - 640.897. 1. There is hereby created in the state treasury the
 - 2 "Green Jobs-Green Missouri Revolving Loan Fund", which shall consist
 - 3 of money from payments of principal and interest, including any late
 - 4 payment charges, made pursuant to loan or financing agreements
 - entered into with the department or its designee under sections 640.870
 - 6 to 640.900. The state treasurer shall be custodian of the fund. In
 - 7 accordance with sections 30.170 and 30.180, the state treasurer may
 - 8 approve disbursements. The fund shall be a dedicated fund and, upon
 - 9 appropriation, money in the fund shall be used for the administration
- 10 of sections 640.870 to 640.900.
- 2. Notwithstanding the provisions of section 33.080, to the
- 12 contrary, any moneys remaining in the fund at the end of the biennium
- 13 shall not revert to the credit of the general revenue fund.
- 3. The state treasurer shall invest moneys in the fund in the
- 15 same manner as other funds are invested. Any interest and moneys
- 16 earned on such investments shall be credited to the fund.
 - 640.900. 1. The department is authorized to accept, as agent of
 - 2 the state, any gift, grant, devise or bequest, whether conditional or
 - Bunconditional, including but not limited to federal grants, and to use
- 4 monies made available for the green jobs-green Missouri program from
- 5 any public or private source, for the purpose of administering sections
- 6 640.870 to 640.900.
- 7 2. The department of natural resources shall promulgate rules
- 8 for the implementation of sections 640.870 to 640.900. Any rule or
- portion of a rule, as that term is defined in section 536.010 that is

created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2012, shall be invalid and void.

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