SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 442

96TH GENERAL ASSEMBLY

	mmittee on Financial and Gover e Senate Committee Substitute		s and Elections,	February 2, 2012, with
4292S.02C	TT	00	. 1	TERRY L. SPIELER, Secretary.
	Un	AN ACT	la	

To repeal sections 115.427 and 115.430, RSMo, and to enact in lieu thereof two new sections relating to voter photo identification, with an effective date.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 115.427 and 115.430, RSMo, are repealed and two new 2 sections enacted in lieu thereof, to be known as sections 115.427 and 115.430, to 3 read as follows:

115.427. 1. [Before receiving a ballot, voters] Persons seeking to vote in a public election shall establish their identity and eligibility to vote at the polling place by presenting a form of personal identification to election officials. ["Personal identification" shall mean only] No form of personal identification other than the forms listed in this section shall be accepted to establish a voter's qualifications to vote. Forms of personal identification that satisfy the requirements of this section are any one of the following:

9 (1) Nonexpired Missouri driver's license [showing the name and a 10 photograph or digital image of the individual]; [or]

(2) Nonexpired or nonexpiring Missouri nondriver's license [showing the
name and a photographic or digital image of the individual]; [or]

(3) Any identification containing a photograph of the individual
that is issued by the Missouri National Guard, the United States armed
forces, or the United States Department of Veterans Affairs to a
member or former member of the Missouri National Guard or the
United States armed forces and that does not have an expiration date;

18 or

19 (4) A document that satisfies all of the following requirements:

20 (a) The document contains the name of the individual to whom the 21 document was issued, and the name substantially conforms to the most recent 22 signature in the individual's voter registration record;

(b) The document shows a [photographic or digital image] photograph
of the individual;

(c) The document includes an expiration date, and the document is not
expired, or if expired, the document expired [not before] after the date of the
most recent general election; and

28 (d) The document was issued by the United States or the state of29 Missouri[; or

30 (4) Any identification containing a photographic or digital image of the 31 individual which is issued by the Missouri National Guard, the United States 32 armed forces, or the United States Department of Veteran Affairs to a member 33 or former member of the Missouri National Guard or the United States armed 34 forces and that does not have an expiration date].

2. [The] All election authority costs associated with the implementation of the photo identification requirements of this section shall be reimbursed from the general revenue of this state by an appropriation for that purpose. If there is no appropriation and distribution of state funds, then election authorities shall not enforce the photo identification requirements of this section.

413. Each election authority shall post a clear and conspicuous notice at each polling place informing each voter who appears at the polling place without 42a form of personal identification that satisfies the requirements of [subsection 1 43of] this section that the voter may return to the polling place with a proper form 44 of personal identification and vote a regular ballot after election judges have 45verified the voter's identity and eligibility under [subsection 1 of] this section. In 46 47addition to such posting, the election judges at each polling place may also inform such voters by written or oral communication of such information posted 4849in the notice. Voters who return to the polling place during the uniform polling hours established by section 115.407 with a current and valid form of personal 5051identification shall be given priority in any voting lines.

52 [3.] 4. An individual who appears at a polling place without a form of 53 personal identification [in the form] described in [subsection 1 of] this section and who is otherwise qualified to vote at that polling place may execute an affidavit averring that the voter is the person listed in the precinct register [and that the voter], does not possess a form of **personal** identification specified in this section and is unable to obtain a current and valid form of personal identification because of:

59 (1) A physical or mental disability or handicap of the voter, if the voter60 is otherwise competent to vote under Missouri law; [or]

61 (2) The inability to pay for a birth certificate or other supporting
62 documentation that is necessary to obtain the identification required
63 to vote under this section;

64 (3) A sincerely held religious belief against the forms of personal65 identification described in [subsection 1 of] this section; or

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[(3)] (4) The voter being born on or before January 1, 1941.

Upon executing such affidavit, the individual may cast a provisional ballot. Such provisional ballot shall be counted, provided the election authority verifies the identity of the individual by comparing that individual's signature to the signature on file with the election authority and determines that the individual was eligible to cast a ballot at the polling place where the ballot was cast.

[4.] 5. The affidavit to be used for voting under subsection 3 of thissection shall be substantially in the following form:

75 "State of

76 County of

I do solemnly swear (or affirm) that my name is; that I reside at
.....; and that I am the person listed in the precinct register
under this name and at this address. I further swear (or affirm) that I am unable

80 to obtain a current and valid form of personal identification because of:

81 A physical or mental disability or handicap; [or]

82 \Box An inability to pay for a birth certificate or other supporting

83 documentation necessary to obtain the identification required to vote

84 under this section;

85 \square A sincerely held religious belief; or

86 🛛 My being born on or before January 1, 1941.

87 I understand that knowingly providing false information is a violation of law and

88 subjects me to possible criminal prosecution.

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89

90 Signature of voter

91 Subscribed and affirmed before me this day of, 20.... 92

93 Signature of election official"

[5.] 6. A voter shall be allowed to cast a provisional ballot under section 115.430 even if the election judges cannot establish the voter's identity and eligibility under [subsection 1 of] this section. The election judges shall make a notation on the provisional ballot envelope to indicate that the voter's identity was not verified. The provisional ballot cast by such voter shall not be counted unless:

(1) The voter returns to the polling place during the uniform polling hours
established by section 115.407 and provides a form of personal identification that
allows the election judges to verify the voter's identity as provided in [subsection
1 of] this section; and

104 (2) The provisional ballot otherwise qualifies to be counted under section105 115.430.

[6.] 7. The [secretary of state] election authority shall provide advance 106 notice of the personal identification requirements of [subsection 1 of] this section 107 108 in a manner calculated to inform the public generally of the requirement for 109[photographic] forms of personal identification as provided in this 110 section[. Such advance notice shall include, at a minimum, the use of 111 advertisements and public service announcements in print, broadcast television, radio, and cable television media, as well as the posting of information on the 112opening pages of the official state Internet websites of the secretary of state and 113governor] to be included in the notice required under sections 115.127 114and 115.129. 115

[7.] 8. The provisions of section 136.055 and section 116 302.181 notwithstanding, the state shall provide at least one such form of the 117 personal identification required to vote at no cost to any otherwise 118qualified voter who does not already possess such identification and 119 120who desires the identification in order to vote. Any applicant who 121requests a nondriver's license with a photograph or digital image for the purpose 122of voting shall not be required to pay a fee if the applicant executes an affidavit averring that the applicant does not have any other form of [photographic] 123124personal identification that meets the requirements of [subsection 1 of] this 125section. The state of Missouri shall pay the legally required fees for any such 126applicant. The director shall design an affidavit to be used for this purpose. [However, any disabled or elderly person otherwise competent to vote 127128shall be issued a nondriver's license photo identification through a mobile 129processing system operated by the Missouri department of revenue upon request 130if the individual is physically unable to otherwise obtain a nondriver's license 131photo identification. The department of revenue shall make nondriver's license photo identifications available through its mobile processing system only at 132133facilities licensed under chapter 198 and other public places accessible to and frequented by disabled and elderly persons. The department shall provide 134135advance notice of the times and places when the mobile processing system will be available. At least nine mobile units housed under the office of administration 136shall remain available for dispatch upon the request of the department of revenue 137to fulfill the requirements of this section.] The total cost associated with 138nondriver's license photo identification under this subsection shall be borne by 139140the state of Missouri from funds appropriated to the department of revenue for 141that specific purpose. The department of revenue and a local election authority may enter into a contract that allows the local election authority to assist the 142department in issuing nondriver's license photo identifications. 143

[8.] 9. The director of the department of revenue shall, by January first of each year, prepare and deliver to each member of the general assembly a report documenting the number of individuals who have requested and received a nondriver's license photo identification for the purposes of voting under this section. The report shall also include the number of persons requesting a nondriver's license for purposes of voting under this section, but not receiving such license, and the reason for the denial of the nondriver's license.

151 [9.] 10. The precinct register shall serve as the voter identification 152 certificate. The following form shall be printed at the top of each page of the 153 precinct register:

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VOTER'S IDENTIFICATION CERTIFICATE

155 Warning: It is against the law for anyone to vote, or attempt to vote, without

156 having a lawful right to vote.

157 PRECINCT

158 WARD OR TOWNSHIP

159 160

GENERAL (SPECIAL, PRIMARY) ELECTION

Held, 20....

161

Date

162 I hereby certify that I am qualified to vote at this election by signing my name163 and verifying my address by signing my initials next to my address.

164 [10.] 11. The secretary of state shall promulgate rules to effectuate the 165 provisions of this section.

166 [11.] **12.** Any rule or portion of a rule, as that term is defined in section 167536.010, that is created under the authority delegated in this section shall 168become effective only if it complies with and is subject to all of the provisions of 169chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant 170to chapter 536 to review, to delay the effective date or to disapprove and annul 171a rule are subsequently held unconstitutional, then the grant of rulemaking 172authority and any rule proposed or adopted after August 28, 2002, shall be 173174invalid and void.

[12.] 13. If any voter is unable to sign his name at the appropriate place on the certificate or computer printout, an election judge shall print the name and address of the voter in the appropriate place on the precinct register, the voter shall make his mark in lieu of signature, and the voter's mark shall be witnessed by the signature of an election judge.

[13. For any election held on or before November 1, 2008, an individual who appears at a polling place without identification in the form described in subsection 1 of this section, and who is otherwise qualified to vote at that polling place, may cast a provisional ballot after:

(1) Executing an affidavit which is also signed by two supervising election judges, one from each major political party, who attest that they have personal knowledge of the identity of the voter, provided that the two supervising election judges who sign an affidavit under this subdivision shall not be involved or participate in the verification of the voter's eligibility by the election authority after the provisional ballot is cast; or

190 (2) (a) Executing an affidavit affirming his or her identity; and

191 (b) Presenting a form of identification from the following list:

a. Identification issued by the state of Missouri, an agency of the state,or a local election authority of the state;

b. Identification issued by the United States government or agencythereof;

196 c. Identification issued by an institution of higher education, including a

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197 university, college, vocational and technical school, located within the state of198 Missouri;

d. A copy of a current utility bill, bank statement, government check,
paycheck, or other government document that contains the name and address of
the voter; or

e. Driver's license or state identification card issued by another state. Such provisional ballot shall be entitled to be counted, provided the election authority verifies the identity of the individual by comparing that individual's signature to the current signature on file with the election authority and determines that the individual was otherwise eligible to cast a ballot at the polling place where the ballot was cast.

208 14. The affidavit to be used for voting under subsection 13 of this section209 shall be substantially in the following form:

210 "State of

211 County of

I do solemnly swear (or affirm) that my name is; that I reside at; and that I am the person listed in the precinct register under this name and at this address. I understand that knowingly providing false information is a violation of law and subjects me to possible criminal prosecution.

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217 Signature of voter

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220 Signature of Election Official".

15. The provisions of subsections 1 to 5 and 8 to 14 of this section shall
become effective August 28, 2006, and this subsection shall expire September 1,
2006.]

115.430. 1. This section shall apply [to primary and general elections where candidates for federal or statewide offices are nominated or elected and any election where statewide issue or issues are submitted to the voters.

4 2.] in all elections. However, provisional ballots shall not be 5 available for absentee voting.

6 (1) A voter claiming to be properly registered in the jurisdiction of the 7 election authority and eligible to vote in an election, but whose eligibility at that 8 precinct cannot be immediately established upon examination of the precinct 9 register, shall be entitled to vote a provisional ballot after providing a form of SCS SB 442

personal identification required pursuant to section 115.427 or upon executing an 10 11 affidavit under section 115.427, or may vote at a central polling place as established in section 115.115 where the voter may vote his or her appropriate 1213ballot for his or her precinct of residence upon verification of eligibility or vote a provisional ballot if eligibility cannot be determined. The provisional ballot 1415provided to a voter under this section shall be the ballot provided to a resident of the voter's precinct determined by reference to the affidavit provided for in this 1617section. If the voter declares that the voter is eligible to vote and the election 18authority determines that the voter is eligible to vote at another polling place, the voter shall be directed to the correct polling place or a central polling place as 1920established by the election authority pursuant to subsection 5 of section 115.115. If the voter refuses to go to the correct polling place or a central polling place, the 21voter shall be permitted to vote a provisional ballot at the incorrect polling place, 2223but such ballot shall not be counted if the voter was not eligible to vote at that 24polling place.

(2) The following steps shall be taken to establish a voter's eligibility tovote at a polling place:

(a) The election judge shall examine the precinct register as provided in
section 115.425. If the voter is registered and eligible to vote at the polling place,
the voter shall receive a regular ballot;

30 (b) If the voter's eligibility cannot be immediately established by 31 examining the precinct register, the election judge shall contact the election 32 authority. If the election authority cannot immediately establish that the voter 33 is registered and eligible to vote at the polling place upon examination of the 34 Missouri voter registration system, or if the election judge is unable to make 35 contact with the election authority immediately, the voter shall be notified that 36 the voter is entitled to a provisional ballot.

(3) The voter shall have the duty to appear and vote at the correct polling 3738place. If an election judge determines that the voter is not eligible to vote at the 39polling place at which a voter presents himself or herself, and if the voter appears 40to be eligible to vote at another polling place, the voter shall be informed that he 41or she may cast a provisional ballot at the current polling place or may travel to the correct polling place or a central polling place, as established by the election 4243authority under subsection 5 of section 115.115, where the voter may cast a regular ballot or provisional ballot if the voter's eligibility still cannot be 44 determined. Provisional ballots cast at a polling place shall be counted only if the 45

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46 voter was eligible to vote at such polling place as provided in subsection 5 of this47 section.

(4) For a voter requesting an absentee ballot in person, such voter shall
be entitled to cast a provisional ballot when the voter's eligibility cannot be
immediately established upon examination of the precinct registers or the
Missouri voter registration system.

52 (5) Prior to accepting any provisional ballot at the polling place, the 53 election judges shall determine that the information provided on the provisional 54 ballot envelope by the provisional voter is consistent with the identification 55 provided by such person under section 115.427.

[3.] 2. (1) No person shall be entitled to receive a provisional ballot until
such person has completed a provisional ballot affidavit on the provisional ballot
envelope.

59(2) The secretary of state shall produce appropriate sizes of provisional ballot envelopes and distribute them to each election authority according to their 60 tabulating system. All provisional ballot envelopes shall be printed on a 61distinguishable color of paper that is different from the color of the regular 62ballot. The provisional ballot envelope shall be in the form required by 63 subsection 4 of this section. All provisional ballots shall be marked with a 6465conspicuous stamp or other distinguishing mark that makes them readily 66 distinguishable from the regular ballots.

67 (3) Once voted, the provisional ballot shall be placed and sealed in a68 provisional ballot envelope.

69 [4.] 3. The provisional ballot in its envelope shall be deposited in the 70 ballot box. The provisional ballot envelope shall be completed by the voter for use 71 in determining eligibility. The provisional ballot envelope specified in this section 72 shall contain a voter's certificate which shall be in substantially the following 73 form:

74 STATE OF

75 COUNTY OF

I do solemnly swear (or affirm) that my name is; that my date of birth is; that the last four digits of my Social Security Number are County or City (if a City not within a County), Missouri; that I am a qualified voter of said County (or City not within a County); that I am eligible to vote at this polling place; and that I have not voted in this election. I understand that if the above-provided information is not correct and the election authority determines that I am not registered and eligible to vote, my vote will not be counted. I further understand that knowingly providing false information is a violation of law and subjects me to possible criminal prosecution.

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87 (Signature of Voter)

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89 (Current Address)

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92 (Signature of Election Official)

93 The voter may provide additional information to further assist the election
94 authority in determining eligibility, including the place and date the voter
95 registered to vote, if known.

96 [5.] 4. (1) Prior to counting any provisional ballot, the election authority 97 shall determine if the voter is registered and eligible to vote and if the vote was 98 properly cast. The eligibility of provisional votes shall be determined according 99 to the requirements for a voter to cast a ballot in the election as set forth in 100 sections 115.133 and 115.135. A provisional voter ballot shall not be eligible to 101 be counted until the election authority has determined that:

(a) The voter cast such provisional ballot at a polling place established for
the voter or the central polling place established by the election authority under
subsection 5 of section 115.115;

(b) The individual who cast the provisional ballot is an individual
registered to vote in the respective election at the polling place where the ballot
was cast;

108 (c) The voter did not otherwise vote in the same election by regular ballot,109 absentee ballot, or otherwise; and

(d) The information on the provisional ballot envelope is found to becorrect, complete, and accurate.

(2) When the ballot boxes are delivered to the election authority from the polling places, the receiving teams shall separate the provisional ballots from the rest of the ballots and place the sealed provisional ballot envelopes in a separate container. Teams of election authority employees or teams of election judges with each team consisting of one member of each major political party shall photocopy each provisional ballot envelope, such photocopy to be used by the election

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authority to determine provisional voter eligibility. The sealed provisional ballot
envelopes shall be placed by the team in a sealed container and shall remain
therein until tabulation.

(3) To determine whether a provisional ballot is valid and entitled to be counted, the election authority shall examine its records and verify that the provisional voter is properly registered and eligible to vote in the election. If the provisional voter has provided information regarding the registration agency where the provisional voter registered to vote, the election authority shall make an inquiry of the registration agency to determine whether the provisional voter is properly registered and eligible to vote in the election.

(4) If the election authority determines that the provisional voter is registered and eligible to vote in the election, the election authority shall provide documentation verifying the voter's eligibility. Such documentation shall be noted on the copy of the provisional ballot envelope and shall contain substantially the following information:

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(a) The name of the provisional voter;

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(b) The name of the reviewer;(c) The date and time; and

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(d) A description of evidence found that supports the voter's eligibility.

(5) The local election authority shall record on a provisional ballot
acceptance/rejection list the provisional ballot identification number and a
notation marking it as accepted.

(6) If the election authority determines that the provisional voter is not registered or eligible to vote in the election, the election authority shall provide documentation verifying the voter's ineligibility. Such documentation shall be noted on the copy of the provisional ballot envelope and shall contain substantially the following information:

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(a) The name of the provisional voter;

- 146 (b) The name of the reviewer;
- 147 (c) The date and time;

148 (d) A description of why the voter is ineligible.

(7) The local election authority shall record on a provisional ballot
acceptance/rejection list the provisional ballot identification number and notation
marking it as rejected.

(8) If rejected, a photocopy of the envelope shall be made and used by theelection authority as a mail-in voter registration. The actual provisional ballot

envelope shall be kept as ballot material, and the copy of the envelope shall beused by the election authority for registration record keeping.

[6.] 5. All provisional ballots cast by voters whose eligibility has been 156157verified as provided in this section shall be counted in accordance with the rules governing ballot tabulation. Provisional ballots shall not be counted until all 158159provisional ballots are determined either eligible or ineligible and all provisional 160ballots must be processed before the election is certified. The provisional ballot shall be counted only if the election authority determines that the voter is 161 162registered and eligible to vote. Provisional ballots voted in the wrong polling place shall not be counted. If the voter is not registered but is qualified to 163164 register for future elections, the affidavit shall be considered a mail-in application 165to register to vote pursuant to this chapter.

166 [7.] 6. (1) After the election authority completes its review of the provisional voter's eligibility under subsection 5 of this section, the election 167authority shall deliver the provisional ballots and copies of the provisional ballot 168envelopes that include eligibility information to bipartisan counting teams, which 169may be the board of verification, for review and tabulation. The election 170authority shall maintain a record of such delivery. The record shall include the 171number of ballots delivered to each team and shall include a signed receipt from 172173two judges, one from each major political party. The election authority shall provide each team with a ballot box and material necessary for tabulation. 174

(2) If the person named on the provisional ballot affidavit is found to have been properly qualified and registered to cast a ballot in the election and the provisional ballot otherwise qualifies to be counted under the provisions of this section, the envelope shall be opened, and the ballot shall be placed in a ballot box to be counted.

(3) If the person named on the provisional ballot affidavit is found not to have been properly qualified and registered to cast a ballot in the election or if the election authority is unable to determine such person's right to vote, the envelope containing the provisional ballot shall not be opened, and the person's vote shall not be counted. The members of the team shall follow the procedures set forth in subsection 5 of this section for rejected provisional ballots.

(4) The votes shall be tallied and the returns made as provided in sections
115.447 to 115.525 for paper ballots. After the vote on all ballots assigned to a
team have been counted, the ballots, ballot envelopes, and copies of ballot
envelopes with the eligibility information provided by the election authority shall

be enclosed in sealed containers marked "Voted provisional ballots and ballot 190191 envelopes from the election held, 20...". All rejected provisional ballots, ballot envelopes, and copies of ballot envelopes with the eligibility information 192193 provided by the election authority shall be enclosed in sealed containers marked 194"Rejected provisional ballots and ballot envelopes from the election held 195....., 20...". On the outside of each voted ballot and rejected ballot 196 container, each member of the team shall write their name and all such 197 containers shall be returned to the election authority. Upon receipt of the returns 198 and ballots, the election authority shall tabulate the provisional votes.

199 [8.] 7. Challengers and watchers, as provided by sections 115.105 and 200115.107, may be present during all times that the bipartisan counting teams are reviewing or counting the provisional ballots, the provisional ballot envelopes, or 201202copies of the provisional ballot envelopes that include eligibility information 203 provided by the election authority. Challengers and watchers shall be permitted 204to observe the determination of the eligibility of all provisional ballots. The 205election authority shall notify the county chair of each major political party of the 206 time and location when bipartisan counting teams will be reviewing or counting 207the provisional ballots, the provisional ballot envelopes, or the copies of the provisional ballot envelopes that include the eligibility information provided by 208209the election authority.

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[9.] 8. The certificate of ballot cards shall:

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(1) Reflect the number of provisional envelopes delivered; and

(2) Reflect the number of sealed provisional envelopes with voted ballotsdeposited in the ballot box.

[10.] 9. In counties where the voting system does not utilize a paper ballot, the election authority shall provide the appropriate provisional ballots to each polling place.

[11.] 10. The secretary of state may promulgate rules for purposes of ensuring the uniform application of this section. No rule or portion of a rule promulgated pursuant to the authority of this section shall become effective unless it has been promulgated pursuant to chapter 536.

[12.] **11.** The secretary of state shall design and provide to the election authorities the envelopes and forms necessary to carry out the provisions of this section.

[13.] **12.** Pursuant to the Help America Vote Act of 2002, the secretary of state shall ensure a free access system is established, such as a toll-free SCS SB 442

226number or an Internet website, that any individual who casts a provisional ballot 227may access to discover whether the vote of that individual was counted, and, if the vote was not counted, the reason that the vote was not counted. At the time 228229an individual casts a provisional ballot, the election authority shall give the voter 230written information that states that any individual who casts a provisional ballot 231will be able to ascertain under such free access system whether the vote was 232counted, and if the vote was not counted, the reason that the vote was not counted. 233

234[14.] 13. In accordance with the Help America Vote Act of 2002, any individual who votes in an election as a result of a court order or any other order 235236extending the time established for closing the polls in section 115.407 may vote 237only by using a provisional ballot, and such provisional ballot shall be separated and held apart from other provisional ballots cast by those not affected by the 238239order. Such ballots shall not be counted until such time as the ballots are determined to be valid. No state court shall have jurisdiction to extend the 240polling hours established by law, including section 115.407. 241

Section B. Section A of this act shall become effective only upon the 2 passage and approval by the voters of a constitutional amendment submitted to 3 them by the general assembly regarding the authorization of photo identification 4 for elections.

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