

FIRST REGULAR SESSION  
SENATE COMMITTEE SUBSTITUTE FOR  
HOUSE COMMITTEE SUBSTITUTE FOR  
**HOUSE BILL NO. 214**  
**96TH GENERAL ASSEMBLY**

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Reported from the Committee on the Judiciary and Civil and Criminal Jurisprudence, April 27, 2011, with recommendation that the Senate Committee Substitute do pass.

0824S.05C

TERRY L. SPIELER, Secretary.

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**AN ACT**

To repeal sections 566.200, 566.203, 566.206, 566.209, 566.212, 566.213, 566.218, and 566.223, RSMo, and to enact in lieu thereof eight new sections relating to human trafficking, with penalty provisions.

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*Be it enacted by the General Assembly of the State of Missouri, as follows:*

Section A. Sections 566.200, 566.203, 566.206, 566.209, 566.212, 566.213, 566.218, and 566.223, RSMo, are repealed and eight new sections enacted in lieu thereof, to be known as sections 566.200, 566.203, 566.206, 566.209, 566.212, 566.213, 566.218, and 566.223, to read as follows:

566.200. As used in sections 566.200 to 566.221, the following terms shall mean:

(1) "Basic rights information", information applicable to a noncitizen, including but not limited to information about human rights, immigration, emergency assistance and resources, and the legal rights and resources for victims of domestic violence;

(2) "**Blackmail**", any threat to reveal damaging or embarrassing information about a person to that person's spouse, family, associates, or the public at large, including a threat to expose any secret tending to subject any person to hatred, contempt, or ridicule;

(3) "Client", a person who is a resident of the United States and the state of Missouri and who contracts with an international marriage broker to meet recruits;

(4) "Coercion":

**EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

15           **(a) Threats of serious harm to or physical restraint against any**  
16 **person;**

17           **(b) Any scheme, plan, or pattern intended to cause a person to**  
18 **believe that failure to perform an act would result in serious harm to**  
19 **or physical restraint against any person; or**

20           **(c) The abuse or threatened abuse of the legal process;**

21           [(3)] **(5) "Commercial sex act", any sex act on account of which anything**  
22 **of value is given to, promised, or received by any person;**

23           [(4)] **(6) "Criminal history record information", criminal history record**  
24 **information, including information provided in a criminal background check,**  
25 **obtained from the Missouri state highway patrol and the Federal Bureau of**  
26 **Investigation;**

27           **(7) "Financial harm", detriment, injury, or loss of a financial**  
28 **nature, including credit extortion, criminal violation of the usury laws**  
29 **under chapter 408, or employment contracts that violate the statute of**  
30 **frauds provisions under chapter 432;**

31           [(5)] **(8) "International marriage broker":**

32           (a) A corporation, partnership, business, individual, or other legal entity,  
33 whether or not organized under any law of the United States or any other state,  
34 that charges fees to residents of Missouri for providing dating, matrimonial, or  
35 social referrals or matching services between United States citizens or residents  
36 and nonresident aliens by providing information or a forum that would permit  
37 individuals to contact each other. Such contact shall include, but is not limited  
38 to:

39           a. Providing the name, telephone number, postal address, electronic mail  
40 address, or voice message mailbox of an individual, or otherwise facilitating  
41 communication between individuals; or

42           b. Providing an opportunity for an in-person meeting;

43           (b) Such term shall not include:

44           a. A traditional matchmaking organization of a religious nature that  
45 operates on a nonprofit basis and otherwise operates in compliance with the laws  
46 of the countries in which it operates, including the laws of the United States;

47           b. An entity that provides dating services between United States citizens  
48 or residents and other individuals who may be aliens, but does not do so as its  
49 principal business, and charges comparable rates to all individuals it serves  
50 regardless of the gender or country of citizenship or residence of the individual;

51 or

52 c. An organization that does not charge a fee to any party for the services  
53 provided;

54 [(6)] (9) "Involuntary servitude or forced labor", a condition of servitude  
55 induced by means of:

56 (a) Any scheme, plan, or pattern of behavior intended to cause a person  
57 to believe that, if the person does not enter into or continue the servitude, such  
58 person or another person will suffer [substantial bodily harm] **serious physical**  
59 **injury** or physical restraint; or

60 (b) The abuse or threatened abuse of the legal process;

61 [(7)] (10) "Marital history information", a declaration of the person's  
62 current marital status, the number of times the person has previously been  
63 married, and whether any previous marriages occurred as a result of service from  
64 an international marriage broker;

65 (11) "Nudity", the showing of the human male or female genitals,  
66 **pubic area, vulva, anus, or any part of the nipple or areola of the**  
67 **female breast;**

68 [(8)] (12) "Peonage", illegal and involuntary servitude in satisfaction of  
69 debt;

70 [(9)] (13) "Recruit", a noncitizen, nonresident, recruited by an  
71 international marriage broker for the purpose of providing dating, matrimonial,  
72 or social referral services;

73 (14) "Sexual conduct", sexual intercourse as defined in section  
74 **566.010; deviate sexual intercourse as defined in section 566.010; actual**  
75 **or simulated acts of human masturbation; physical contact with a**  
76 **person's clothed or unclothed genitals, pubic area, buttocks, or the**  
77 **breast of a female in an act of apparent sexual stimulation or**  
78 **gratification; or any sadomasochistic abuse or acts including animals**  
79 **or any latent objects in an act of apparent sexual stimulation or**  
80 **gratification;**

81 (15) "Sexual performance", any play, motion picture, still picture,  
82 film, videotape, video recording, dance, or exhibition which includes  
83 sexual conduct or nudity, performed before an audience of one or more,  
84 whether in person or online or through other forms of  
85 telecommunication;

86 (16) "Victim of trafficking", a person who is a victim of offenses

87 **under section 566.203, 566.206, 566.209, 566.212, or 566.213.**

566.203. 1. A person commits the crime of abusing an individual through  
2 forced labor by knowingly providing or obtaining the labor or services of a person:

3 (1) By [threats of serious harm or physical restraint against such person  
4 or another person] **causing or threatening to cause serious physical injury**  
5 **to any person;**

6 (2) **By physically restraining or threatening to physically**  
7 **restrain another person;**

8 (3) **By blackmail;**

9 [(2)] (4) By means of any scheme, plan, or pattern of behavior intended  
10 to cause such person to believe that, if the person does not perform the labor  
11 services, the person or another person will suffer [substantial bodily harm or]  
12 **serious physical injury, physical restraint, or financial harm; or**

13 [(3)] (5) By means of the abuse or threatened abuse of the law or the  
14 legal process.

15 2. A person who pleads guilty to or is found guilty of the crime of abuse  
16 through forced labor shall not be required to register as a sexual offender  
17 pursuant to the provisions of section 589.400, unless such person is otherwise  
18 required to register pursuant to the provisions of such section.

19 3. The crime of abuse through forced labor is a [class B] felony  
20 **punishable by imprisonment for a term of years not less than five years**  
21 **and not more than twenty years and a fine not to exceed two hundred**  
22 **and fifty thousand dollars. If death results from a violation of this**  
23 **section, or if the violation includes kidnapping or an attempt to kidnap,**  
24 **sexual abuse when punishable as a class B felony, or an attempt to**  
25 **commit sexual abuse when punishable as a class B felony, or an attempt**  
26 **to kill, it shall be punishable for a term of years not less than five years**  
27 **or life and a fine not to exceed two hundred and fifty thousand dollars.**

566.206. 1. A person commits the crime of trafficking for the purposes of  
2 slavery, involuntary servitude, peonage, or forced labor if a person knowingly  
3 recruits, **entices,** harbors, transports, provides, or obtains by any means,  
4 **including but not limited to, through the use of force, abduction,**  
5 **coercion, fraud, deception, blackmail, or causing or threatening to**  
6 **cause financial harm,** another person for labor or services, for the purposes of  
7 slavery, involuntary servitude, peonage, or forced labor, **or benefits, financially**  
8 **or by receiving anything of value, from participation in such activities.**

9           2. A person who pleads guilty to or is found guilty of the crime of  
10 trafficking for the purposes of slavery, involuntary servitude, peonage, or forced  
11 labor shall not be required to register as a sexual offender pursuant to the  
12 provisions of section 589.400, unless such person is otherwise required to register  
13 pursuant to the provisions of such section.

14           3. [The crime of] **Except as provided in subsection 4 of this section,**  
15 trafficking for the purposes of slavery, involuntary servitude, peonage, or forced  
16 labor is a [class B] felony **punishable by imprisonment for a term of years**  
17 **not less than five years and not more than twenty years and a fine not**  
18 **to exceed two hundred and fifty thousand dollars.**

19           4. **If death results from a violation of this section, or if the**  
20 **violation includes kidnapping or an attempt to kidnap, sexual abuse**  
21 **when punishable as a class B felony or an attempt to commit sexual**  
22 **abuse when the sexual abuse attempted is punishable as a class B**  
23 **felony, or an attempt to kill, it shall be punishable by imprisonment for**  
24 **a term of years not less than five years or life and a fine not to exceed**  
25 **two hundred and fifty thousand dollars.**

566.209. 1. A person commits the crime of trafficking for the purposes of  
2 sexual exploitation if a person knowingly recruits, **entices, harbors,** transports,  
3 provides, or obtains by any means, **including but not limited to, through the**  
4 **use of force, abduction, coercion, fraud, deception, blackmail, or**  
5 **causing or threatening to cause financial harm,** another person for the use  
6 or employment of such person in sexual conduct [as defined in section 556.061],  
7 **a sexual performance, or the production of explicit sexual material as**  
8 **defined in section 573.010,** without his or her consent, **or benefits,**  
9 **financially or by receiving anything of value, from participation in such**  
10 **activities.**

11           2. The crime of trafficking for the purposes of sexual exploitation is a  
12 [class B] felony **punishable by imprisonment for a term of years not less**  
13 **than five years and not more than twenty years and a fine not to exceed**  
14 **two hundred and fifty thousand dollars. If a violation of this section**  
15 **was effected by force, abduction, or coercion, the crime of trafficking**  
16 **for the purposes of sexual exploitation is a felony punishable by**  
17 **imprisonment for a term of years not less than ten years or life and a**  
18 **fine not to exceed two hundred and fifty thousand dollars.**

566.212. 1. A person commits the crime of sexual trafficking of a child if

2 the individual knowingly:

3 (1) Recruits, entices, harbors, transports, provides, or obtains by any  
4 means, **including but not limited to, through the use of force, abduction,**  
5 **coercion, fraud, deception, blackmail, or causing or threatening to**  
6 **cause financial harm,** a person under the age of eighteen to participate in a  
7 commercial sex act, **a sexual performance, or the production of explicit**  
8 **sexual material as defined in section 573.010,** or benefits, financially or by  
9 receiving anything of value, from participation in such activities; or

10 (2) Causes a person under the age of eighteen to engage in a commercial  
11 sex act, **a sexual performance, or the production of explicit sexual**  
12 **material as defined in section 573.010.**

13 2. It shall not be [an affirmative] a defense that the defendant believed  
14 that the person was eighteen years of age or older.

15 3. [The crime of] Sexual trafficking of a child is a [class A] felony  
16 **punishable by imprisonment for a term of years not less than ten years**  
17 **or life and a fine not to exceed two hundred fifty thousand dollars** if the  
18 child is under the age of eighteen. **If a violation of this section was effected**  
19 **by force, abduction, or coercion, the crime of sexual trafficking of a**  
20 **child shall be a felony for which the authorized term of imprisonment**  
21 **is life imprisonment without eligibility for probation or parole until the**  
22 **defendant has served not less than twenty-five years of such sentence.**

566.213. 1. A person commits the crime of sexual trafficking of a child  
2 under the age of twelve if the individual knowingly:

3 (1) Recruits, entices, harbors, transports, provides, or obtains by any  
4 means, **including but not limited to, through the use of force, abduction,**  
5 **coercion, fraud, deception, blackmail, or causing or threatening to**  
6 **cause financial harm,** a person under the age of twelve to participate in a  
7 commercial sex act, **a sexual performance, or the production of explicit**  
8 **sexual material as defined in section 573.010,** or benefits, financially or by  
9 receiving anything of value, from participation in such activities; or

10 (2) Causes a person under the age of twelve to engage in a commercial sex  
11 act, **a sexual performance, or the production of explicit sexual material**  
12 **as defined in section 573.010.**

13 2. It shall not be [an affirmative] a defense that the defendant believed  
14 that the person was twelve years of age or older.

15 3. Sexual trafficking of a child less than twelve years of age shall be a

16 felony for which the authorized term of imprisonment is life imprisonment  
17 without eligibility for probation or parole until the defendant has served not less  
18 than twenty-five years of such sentence. Subsection 4 of section 558.019 shall not  
19 apply to the sentence of a person who has pleaded guilty to or been found guilty  
20 of sexual trafficking of a child less than twelve years of age, and "life  
21 imprisonment" shall mean imprisonment for the duration of a person's natural  
22 life for the purposes of this section.

566.218. **Notwithstanding sections 557.011, 558.019, and 559.021,**  
2 a court sentencing [an offender] **a defendant** convicted of violating the  
3 provisions of [sections] **section 566.203, 566.206, 566.209, 566.212, [and 566.215]**  
4 **or 566.213** shall order the [offender] **defendant** to pay restitution to the victim  
5 of the offense **regardless of whether the defendant is sentenced to a term**  
6 **of imprisonment or probation. The minimum restitution ordered by the**  
7 **court shall be in the amount determined by the court necessary to**  
8 **compensate the victim for the value of the victim's labor and/or for the**  
9 **mental and physical rehabilitation of the victim and any child of the**  
10 **victim.**

566.223. 1. Any individual who is alleging that a violation of sections  
2 566.200 to 566.221 has occurred against his or her person shall be afforded the  
3 rights and protections provided in the federal Trafficking Victims Protection Act  
4 of 2000, Public Law 106-386, as amended.

5 2. **It is an affirmative defense for the offense of prostitution**  
6 **under section 567.020 that the defendant engaged in the conduct**  
7 **charged to constitute an offense because he or she was coerced to do**  
8 **so by the use of, or threatened use of, unlawful physical force upon**  
9 **himself or herself or a third person, which force or threatened force a**  
10 **person of reasonable firmness in his or her situation would have been**  
11 **unable to resist.**

12 3. **The department of public safety is authorized to establish**  
13 **procedures for identifying victims of trafficking under sections 566.200**  
14 **to 566.223. The department may establish training programs as well as**  
15 **standard protocols for appropriate agencies to educate officials and**  
16 **employees on state statutes and federal laws regulating human**  
17 **trafficking and with the identification and assistance of victims of**  
18 **human trafficking. Such agencies may include but not be limited to**  
19 **state employees and contractors, including the children's division of**

20 the department of social services, juvenile courts, state law  
21 enforcement agencies, health care professionals, and runaway and  
22 homeless youth shelter administrators.

23 4. As soon as possible after a first encounter with a person who  
24 reasonably appears to a law enforcement agency to be a victim of  
25 trafficking as defined in section 566.200, that agency or office shall  
26 notify the department of social services and, where applicable, juvenile  
27 justice authorities, that the person may be a victim of trafficking, in  
28 order that such agencies may determine whether the person may be  
29 eligible for state or federal services, programs, or assistance.

30 5. The department of social services may coordinate with  
31 relevant state, federal, and local agencies to evaluate appropriate  
32 services for victims of trafficking. State agencies may implement  
33 programs and enter into contracts with nonprofit agencies, domestic  
34 and sexual violence shelters, and other nongovernment organizations  
35 to provide services to confirmed victims of trafficking, insofar as funds  
36 are available for that purpose. Such services may include, but are not  
37 limited to, case management, emergency temporary housing, health  
38 care, mental health counseling, alcohol and drug addiction screening  
39 and treatment, language interpretation and translation services,  
40 English language instruction, job training, and placement assistance.

41 6. A victim of trafficking may bring a civil action against a  
42 person or persons who plead guilty to or are found guilty of a violation  
43 of section 566.203, 566.206, 566.209, 566.212, or 566.213, to recover the  
44 actual damages sustained by the victim, court costs, including  
45 reasonable attorney's fees, and punitive damages, when determined to  
46 be appropriate by the court. Any action commenced under this section  
47 shall be filed within ten years after the later of:

- 48 (1) The final order in the related criminal case;
- 49 (2) The victim's emancipation from the defendant; or
- 50 (3) The victim's eighteenth birthday.

51 7. The attorney general may bring a civil action, in the circuit  
52 court in which the victim of trafficking was found, to recover from any  
53 person or entity that benefits, financially or by receiving anything of  
54 value, from violations of section 566.203, 566.206, 566.209, 566.212, or  
55 566.213, a civil penalty of not more than fifty thousand dollars for each  
56 violation of section 566.203, 566.206, 566.209, 566.212, or 566.213, and



57 injunctive and other equitable relief as the court may, in its discretion,  
58 order. The first priority of any money or property collected under such  
59 an action shall be to pay restitution to the victims of trafficking on  
60 whose behalf the civil action was brought.

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