FIRST REGULAR SESSION

[PERFECTED]

SENATE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 58

96TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR STOUFFER.

Offered February 21, 2011.

Senate Substitute adopted, February 21, 2011.

Taken up for Perfection February 21, 2011. Bill declared Perfected and Ordered Printed.

TERRY L. SPIELER, Secretary.

0108S.12P

AN ACT

To repeal sections 387.040, 387.050, 387.080, 387.137, 387.139, 387.207, 387.110, 390.051, 390.061, 390.081, 390.101, 390.116, and 390.280, RSMo, and to enact in lieu thereof fifteen new sections relating to motor carrier transportation regulated by the state highways and transportation commission.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 387.040, 387.050, 387.080, 387.137, 387.139, 387.207,

- 2 387.110, 390.051, 390.061, 390.081, 390.101, 390.116, and 390.280, RSMo, are
- 3 repealed and fifteen new sections enacted in lieu thereof, to be known as sections
- 4 387.040, 387.050, 387.080, 387.110, 387.137, 387.139, 387.207, 387.355, 390.051,
- 5 390.054, 390.061, 390.081, 390.101, 390.116, and 390.280, to read as follows:

387.040. 1. No motor carrier subject to the provisions of this chapter shall

- 2 engage or participate in the transportation of passengers [or household goods],
- 3 between points within this state, until its schedules of rates, fares and charges
- 4 shall have been filed with the state highways and transportation
- 5 commission and published in accordance with the provisions of this
- 6 chapter. Any motor carrier, which shall undertake to perform any service or
- 7 furnish any product or commodity unless or until the rates, tolls, fares, charges,
- 8 classifications and rules and regulations relating thereto, applicable to such
- 9 service, product or commodity, have been filed with the highways and
- 10 transportation commission and published in accordance with the provisions of

this chapter, shall be subject to forfeiture to the state pursuant to the provisions 12 of sections 390.156 to 390.176.

2. [Notwithstanding subsection 1 of this section, a motor carrier shall not 13 14 be required to file its schedules of rates, fares, and charges for shipments of household goods that are transported wholly or exclusively within a commercial 15zone as defined in 390.020 or within a commercial zone established by the highways and transportation commission pursuant to the provisions of 1718 subdivision (4) of section 390.041.] Notwithstanding any provision of this chapter or chapter 390 to the contrary, a motor carrier transporting 19 20household goods in intrastate commerce shall not be required to file its 21schedule of rates, fares, and charges with the state highways and transportation commission. In lieu of filing its schedules of rates, fares, 23charges, rules, or tolls with the state highways and transportation 24commission, a motor carrier transporting household goods in intrastate commerce shall maintain and publish its schedules of rates, fares, 25charges, rules, and tolls in every station or office as described in 26subsection 3 of section 387.050 and such rates shall be available for 27inspection by the state highways and transportation commission, 2829shippers, and the public upon request. Any motor carrier transporting household goods in intrastate commerce that fails to comply with the 30 provisions of this subsection shall be subject to forfeiture to the state pursuant to the provisions of sections 390.156 to 390.176. 32

387.050. 1. Every motor carrier shall file with the [division of motor carrier and railroad safety] state highways and transportation commission and shall print and keep open to public inspection schedules showing the rates, fares and charges for the transportation of passengers and household goods within this state between each point upon its route and all other points thereon and between each point upon its route and all points upon every route leased, operated or controlled by it and between each point on its route or upon any route leased, operated or controlled by it and all points upon the route of any other motor carrier, whenever a through route and joint rate shall have been established or ordered between any two such points. If no joint rate over a 10 through route has been established, the several carriers in such through route 11 shall file, print and keep open to public inspection, as aforesaid, the separately 12established rates, fares and charges applied to the through 13 transportation. Beginning August 28, 2011, motor carriers shall not be

required to file their schedules showing the rates, fares, rules, and charges for the transportation of household goods within this state but shall print and keep open for public inspection such schedules in accordance with this section and section 387.040.

- 2. The schedules printed as aforesaid shall plainly state the places between which household goods and passengers will be carried, and shall also contain the classification of passengers or household goods in force, and shall also state separately all terminal charges, storage charges, icing charges and all other charges which the [division] state highways and transportation commission may require to be stated, all privileges or facilities granted or allowed, and any rules or regulations which may in any way change, affect or determine any part or the aggregate of such aforesaid rates, fares and charges, or the value of the service rendered to the passenger, shipper or consignee.
- 3. Such schedules shall be plainly printed in large type, and a copy thereof shall be kept by every such carrier readily accessible to and for convenient inspection by the public in every station or office of such carrier where passengers or household goods are respectively received for transportation, when such station or office is in charge of an agent, and in every station or office of such carrier where passenger tickets for transportation or tickets covering bills of lading or receipts for household goods are issued. All or any of such schedules kept as aforesaid shall be immediately produced by such carrier for inspection upon the demand of any person.
- 4. A notice printed in bold type and stating that such schedules are on file with the agent and open to inspection by any person and that the agent will assist any such person to determine from such schedules any transportation rates or fares or rules or regulations which are in force shall be kept posted by the carrier in two public and conspicuous places in every such station or office.
- 5. The form of every such schedule shall be prescribed by the [division] state highways and transportation commission.
- 6. The [division] state highways and transportation commission shall have power, from time to time, in its discretion, to determine and prescribe by order such changes in the form of such schedules as may be found expedient, and to modify the requirements of this section in respect to publishing, posting and filing of schedules either in particular instances or by general order applicable to special or peculiar circumstances or conditions.

387.080. 1. The names of the several carriers which are parties to any

- 2 joint tariff shall be specified therein, and each of the parties thereto, other than the one filing the same, shall file with the [division of motor carrier and railroad safety] state highways and transportation commission such evidence of concurrence therein or acceptance thereof as may be required or approved by the [division] state highways and transportation commission; and where such evidence of concurrence or acceptance is filed, it shall not be necessary for the carriers filing the same also to file copies of the tariffs in which they are named as parties. The provisions of this subsection shall not apply to motor 9 carriers of household goods. Carriers of household goods participating 10 in through routes or interline service shall publish joint tariffs and 11 evidence of concurrence or acceptance thereof or individual tariffs for 13 each participating carrier in accordance with sections 387.040 and 14 387.050.
- 2. Every motor carrier shall file with the [division] state highways and transportation commission sworn copies of every contract, agreement or arrangement with any other motor carrier or motor carriers relating in any way to the transportation of passengers [or property].
- 3. Motor carriers of household goods are prohibited from participation in any joint tariff pursuant to the provisions of this chapter, except that this subsection shall not prohibit joint tariffs relating to joint rates for household goods transportation over any through routes or by interline service performed by two or more separate motor carriers.
- 387.110. [1.] No motor carrier shall make or give any undue or unreasonable preference or advantage to any person or corporation or to any locality or to any particular description of traffic in any respect whatsoever, or subject any particular person or corporation or locality or any particular description of traffic, to any undue or unreasonable prejudice or disadvantage in any respect whatsoever.
- [2. Notwithstanding any other provision of law to the contrary, no common carrier of household goods shall use any schedule of rates or charges, or both, for the transportation of household goods within this state which divides this state into territorial rate areas. Any schedule of rates or charges, or both, which divides, or attempts to divide, this state into territorial rate areas is unjust, unreasonable, and invalid.]

387.137. The state highways and transportation commission shall

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establish consumer protection requirements for motor carriers

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- transporting household goods in intrastate commerce and establish a
- system for filing, logging, and responding to consumer complaints.
- 387.139. 1. The division of motor carrier services shall keep an information file about each complaint filed with it regarding the movement of household goods in intrastate commerce. The division of motor carrier service's information file shall be kept current and contain a record for each complaint of:
- 6 (1) All persons contacted in relation to the complaint;
- (2) A summary of findings made at each step of the complaint 8 process;
- 9 (3) An explanation of the legal basis and reason for a complaint 10 that is dismissed; and
 - (4) Any other relevant information.

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- 2. If a written complaint is filed with the division that the 12 division has authority to resolve, the division, at least as frequently as 13 14 quarterly and until final disposition of the complaint, shall notify the 15 parties to the complaint of the status of the complaint unless the notice 16 would jeopardize an ongoing investigation.
- 17 3. The highways and transportation commission shall adopt by 18 rule a form to standardize information concerning complaints made to the division of motor carriers regarding the transportation of 19 20 household goods. The commission shall prescribe by rule information to be provided to a person when the person files a complaint with the 22division of motor carrier services.
- 23 4. The state highways and transportation commission shall promulgate rules and regulations for the implementation and 24administration of this section. Any rule or portion of a rule, as that 25term is defined in section 536.010 that is created under the authority 26 delegated in this section shall become effective only if it complies with 27and is subject to all of the provisions of chapter 536, and, if applicable, 28section 536.028. This section and chapter 536 are nonseverable and if 29 any of the powers vested with the general assembly pursuant to chapter 30 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of 32rulemaking authority and any rule proposed or adopted after August 33 28, 2011, shall be invalid and void. 34

387.207. 1. All rates, tolls, charges, schedules and joint rates fixed by the

2 [division] highways and transportation commission with reference to the

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- 3 transportation of passengers [or household goods] by motor carrier shall be in
- 4 force and shall be prima facie lawful, and all regulations, practices and services
- 5 prescribed by the [division] commission shall be in force and shall be prima
- 6 facie lawful and reasonable until found otherwise in a suit brought for that
- 7 purpose pursuant to the provisions of this chapter.
- 8 2. All rates, tolls, charges, schedules and joint rates published in 9 accordance with subsection 3 of 387.050 with reference to the
- 10 transportation of household goods by motor carrier shall be in force
- 11 and shall be prima facie lawful, and all regulations, practices and
- 12 services prescribed by the highways and transportation commission
- 13 shall be in force and shall be prima facie lawful and reasonable until
- 14 found otherwise in a suit brought for that purpose pursuant to the
- 15 provisions of this chapter.
 - 387.355. On August 28, 2011, all rate orders issued by the state
- 2 highways and transportation commission or its predecessors affecting
 - the transportation of household goods by common carriers in intrastate
- 4 commerce, pursuant to the authority of any of the provisions in chapter
- 5 387 or chapter 390, shall be vacated and set aside, but only to the extent
- 6 that those rate orders require or prescribe any minimum rates,
- 7 maximum rates, or minimum-and-maximum rates for the transportation
- 8 of household goods by common carriers in intrastate commerce. This
- 9 section shall not vacate or set aside any other requirements or
- 10 provisions contained in those rate orders.
 - 390.051. 1. Except as otherwise provided in section 390.030, no person
 - 2 shall engage in the business of a common carrier of household goods or
- 3 passengers in intrastate commerce on any public highway in this state unless
- 4 there is in force with respect to such carrier a certificate issued by the [division]
- 5 state highways and transportation commission authorizing such operations.
- 6 2. Application for a certificate shall be made in writing to the [division]
- state highways and transportation commission and shall contain such
- 8 information as the [division] state highways and transportation
- 9 **commission** shall, by rule, require and shall include:
- 10 (1) Full information concerning the ownership, financial [condition]
- 11 status of applicant through the submission of documentation describing

- assets, liabilities, and capital, equipment to be used and a statement listing the physical equipment of applicant and the reasonable value thereof;
- (2) The complete route or routes over which the applicant desires to 14 15 operate, or territory to be served; except that the state highways and transportation commission shall not restrict any certificate or permit 16 17 authorizing the transportation of household goods or passengers in charter service with reference to any route or routes; except that the 18 state highways and transportation commission shall restrict the 19 applicant's registration against the transportation of any hazardous 20 material as designated in Title 49, Code of Federal Regulations, if the 21state highways and transportation commission finds that the applicant 2223has not shown it is qualified to safely transport that hazardous material in compliance with all registration, liability insurance, and 25safety requirements applicable to the transportation of that hazardous 26 material pursuant to Title 49, Code of Federal Regulations;
- 27 (3) The proposed rates, schedule or schedules, or timetable of the 28 applicant.
- 29 3. [Except as provided for in subsection 4 of this section, if the division] If the state highways and transportation commission finds that an 30 applicant seeking to transport [general and specialized commodities in truckload 31 lots, agricultural commodities in bulk in dump trucks] household goods or 32passengers in charter service is fit, willing and able to properly perform the 33 service proposed and to conform to the provisions of this chapter and the 34requirements, rules and regulations of the [division] state highways and 35 transportation commission established thereunder, a certificate therefor shall 36 37 be issued.
- 4. If the [division] state highways and transportation commission finds that an applicant seeking to transport[:
- 40 (1) General and specialized commodities in less-than-truckload lots;
- 41 (2) Commodities in bulk in dump trucks, other than agricultural 42 commodities in bulk in dump trucks, as defined in section 390.020;
- 43 (3) Mobile homes;
- 44 (4) Household goods;
- 45 (5) Passengers other than in charter service;
- 46 (6) Gasoline, fuel oil or liquefied petroleum gas;
- 47 (7) Boats; passengers other than in charter service is fit, willing

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and able to properly perform the service proposed, and to conform to the 48 49 provisions of this chapter and the requirement, rules and regulations of the [division] state highways and transportation commission, and that the 50 51service proposed will serve a useful present or future public purpose, a certificate therefor specifying the service authorized shall be issued, unless the [division] 5253 state highways and transportation commission finds on the basis of evidence presented by persons objecting to the issuance of a certificate that the 54 55 transportation to be authorized by the certificate will be inconsistent with the 56 public convenience and necessity.

- 5. In making findings under subsection 4 of this section, the [division] state highways and transportation commission shall consider the testimony of the applicant, the proposed users of the service contemplated by the applicant, and any other relevant testimony or evidence, and the [division] state highways and transportation commission shall consider, and to the extent applicable, make findings on at least the following:
 - (1) The transportation policy of section 390.011; and
- 64 (2) The criteria set forth in this subsection. In cases where persons object 65 to the issuance of a certificate, the diversion of revenue or traffic from existing 66 carriers shall be considered.
- 6. The [division] state highways and transportation commission shall streamline and simplify to the maximum extent practicable the process for issuance of certificates to which the provisions of this section apply.
 - 7. The [division] state highways and transportation commission shall dismiss on its motion any application for substantially the same common [or contract] authority that has been previously denied within six months of filing the subsequent application.

390.054. Beginning August 28, 2011, and continuing thereafter, no certificate or permit to transport household goods in intrastate commerce shall be issued or renewed unless the applicant demonstrates that the applicant has workers' compensation insurance coverage that complies with chapter 287, for all employees. If any household goods carrier subject to the provisions of this chapter or chapter 387 is found by the division of workers' compensation to be out of compliance with chapter 287, the division shall report such fact to the state highways and transportation commission. The commission shall suspend the household goods carrier's certificate or permit pursuant to section

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390.106 until such time the carrier demonstrates that it has procured workers' compensation insurance coverage that complies with chapter 287.

390.061. 1. Except as otherwise provided in section 390.030, no person shall engage in the business of a contract carrier of household goods or passengers in intrastate commerce on any public highway in this state unless there is in force with respect to such carrier a permit issued by the [division of motor carrier and railroad safety] state highways and transportation commission authorizing such operations.

- 2. Applications for such permits shall be made to the [division] state highways and transportation commission in writing and shall contain such information as the [division] state highways and transportation commission shall, by rule, require and shall include:
- (1) Full information concerning the ownership, financial [condition] status of applicant through the submission of documentation describing assets, liabilities, and capital, equipment to be used and a statement listing the physical equipment of applicant and the reasonable value thereof;
- (2) The complete route or routes over which the applicant desires to operate, or territory to be served; except that the state highways and transportation commission shall not restrict any certificate or permit authorizing the transportation of household goods or passengers in charter service with reference to any route or routes; except that the state highways and transportation commission shall restrict the applicant's registration against the transportation of any hazardous material as designated in Title 49, Code of Federal Regulations, if the state highways and transportation commission finds that the applicant has not shown it is qualified to safely transport that hazardous material in compliance with all registration, liability insurance, and safety requirements applicable to the transportation of that hazardous material pursuant to Title 49, Code of Federal Regulations.
- 3. If the [division] state highways and transportation commission shall find that the applicant is seeking to transport [general and specialized commodities in truckload lots, agricultural commodities in bulk,] household goods or passengers in charter service, and is fit, willing and able to properly perform the service proposed and to conform to the provisions of this chapter and the requirements, rules and regulations of the [division] state highways and

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transportation commission thereunder, a permit therefor shall be issued.

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- 4. If the [division] state highways and transportation commission finds that an applicant seeking to transport [commodities or passengers as 36 37 described in subsection 4 of section 390.051] passengers other than in charter service is fit, willing and able to properly perform the service proposed, 38 39 and to conform to the provisions of this chapter and the requirements, rules and regulations of the [division] state highways and transportation commission, 40 41 and that the service proposed will serve a useful present or future purpose, a 42 permit therefor specifying the service authorized shall be issued, unless the [division] state highways and transportation commission finds on the basis 43 of evidence presented by persons objecting to the issuance of a permit that the 44 transportation to be authorized by the permit will be inconsistent with the public convenience and necessity.
 - 5. Any permit issued under this section shall specify the service to be rendered, the contracting parties, and the [points or] area to be served.
 - 6. The [division] state highways and transportation commission will not have jurisdiction over contract rates. A copy of the original contract must be filed with the [division] state highways and transportation commission prior to issuance of a permit. In the event the applicant chooses not to disclose contract rates in the application, the contract shall contain in lieu of rates a specific provision which incorporates by reference a schedule of rates, in writing, to be effective between carrier and shipper. Current contracts and rate schedules must be maintained by the carrier and contracting shippers. A contract permit, authorizing the transportation of [commodities] household goods or passengers [other than as described in subsection 4 of section 390.051] in charter service, may be amended to include additional contracting parties by the filing of said contracts with the [division] state highways and transportation commission and acknowledgment by the [division] state highways and transportation commission.

390.081. 1. In order to provide motor carrier service for which there is an immediate and urgent need from, to or between a point or points or within a territory having no carrier service deemed capable of meeting such need, the [division of motor carrier and railroad safety] state highways and transportation commission shall, pending the filing of an application for a certificate under section 390.051 or permit under section 390.061 for the transportation of passengers other than in charter service, without a

- 8 hearing or other proceeding, grant temporary authority for a period not exceeding 9 ninety days for such service by a common carrier or contract carrier, as the case
- 10 may be. The issuance of such temporary authority shall create no presumption
- 11 that corresponding permanent authority will be granted therefor.
- 12 2. Such temporary authority shall be granted only upon the payment of 13 such fees and compliance with such rules, regulations and requirements as the [division] state highways and transportation commission shall, by general 14 15 order establish for the administration of this section, and transportation service 16 rendered under such authority shall be subject to all applicable provisions of this chapter and to the rules, regulations and requirements of the [division] state 17 highways and transportation commission established thereunder, that are 18 not in conflict with this section. 19
- 390.101. No common carrier of passengers other than in charter service authorized under the provisions of this chapter to operate within the state of Missouri shall abandon, discontinue, or fail to provide any service established or authorized to be established under the provisions of this chapter, unless such action is authorized by the [division of motor carrier and railroad safety] state highways and transportation commission.
- 390.116. 1. Common carriers of [property] household goods may 2 establish reasonable through routes or interline service and joint rates, 3 charges and classifications with other such carriers or with common carriers by railroad or express; and common carriers of passengers may establish reasonable 5 through routes and joint rates, fares or charges with other such carriers or with common carriers by railroad. In case of such joint rates, fares, charges or classifications, it shall be the duty of the participating carriers[, parties 7 thereto,] to establish just and reasonable regulations and practices in connection 8 therewith, and just, reasonable and equitable divisions thereof as between the carriers participating therein which shall not unduly prefer or prejudice any of 10 such participating carriers and shall not result in any rate, fare, charge, 11 classification, regulation, or practice that is unjust or unreasonable to 12 the shipper or receiver of the household goods. Carriers of household 13 goods participating in through routes or interline service shall publish 14 15 joint tariffs and evidence of concurrence or acceptance thereof, in 16 accordance with section 387.080, or individual tariffs for each 17 participating carrier, which shall set forth the joint or individual rates, fares, charges, classifications, regulations, practices, and division of 18

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19 rates applicable to such through routes or interline service, all in 20 accordance with the applicable provisions in chapter 387.

2. The [division] state highways and transportation commission 22 may, whenever deemed by it to be necessary or desirable in the public interest, 23 after hearing, upon complaint or upon its own motion, order the establishment 24 of just and reasonable through routes and joint rates, fares, charges, regulations 25 or practices, applicable to the transportation of passengers [or property] by 26 common carriers.

390.280. 1. Certificates or permits, or both, which were issued before
2 January 1, 1995, and which authorized a person to transport any property in
3 intrastate commerce by motor vehicle as a common carrier or contract carrier, or
4 both, are void, except that to the extent such certificates or permits, or portions
5 thereof, authorized a person to transport household goods over irregular routes
6 or passengers in intrastate commerce, or any property or passengers in interstate
7 commerce, those certificates or permits, or portions thereof, are exempt from the
8 provisions of this subsection.

- 2. Persons who owned certificates or permits, or both, that were in active status with the division on December 31, 1994, and persons to whom the division issued certificates and permits after December 31, 1994, pursuant to emergency rules adopted by the division, are deemed to be qualified as registered property carriers, unless the person's certificate or permit has been suspended, revoked or transferred to another person as provided by law. A person deemed qualified pursuant to this subsection is not required to file an application pursuant to section 390.290 to continue providing intrastate transportation as a registered property carrier, but rather, upon such person's compliance with the licensing and insurance requirements of the division the person is deemed to have a property carrier registration in force as required pursuant to section 390.270, authorizing the person to transport property except household goods in intrastate commerce on the public highways, unless the person's property carrier registration is suspended, revoked or transferred to another person as provided by law. Within a reasonable time after August 28, 1996, the division shall issue property carrier registrations to all persons who are deemed to be qualified as registered property carriers and deemed to have property carrier registrations in force pursuant to this subsection.
- 3. Notwithstanding any provision of this section to the contrary, this section shall not be construed as authorizing any person to transport any

hazardous material as designated in Title 49, Code of Federal Regulations, except hazardous materials which that person was expressly authorized to transport in intrastate commerce within this state on August 28, 1996. A person may file an application for property carrier registration pursuant to section 390.290 to transport additional hazardous materials. Nothing in this section shall be construed to conflict with chapter 260, or of relieving an applicant of any duty to obtain a license pursuant to chapter 260.

4. Notwithstanding any provision of the law to the contrary, any 36 geographic restriction or provision limiting the carrier's scope of 37 authority to particular routes within this state contained in a 38 certificate or permit, or both, authorizing the transportation of 39 40 household goods in intrastate commerce, which was issued prior to 41 August 28, 2011, and any similar provision contained in a carrier's tariff 42schedule filed prior to such date, shall be deemed void. In lieu of the geographic restrictions expressed in such certificates, permits, or tariff 43 schedules, a motor carrier shall be authorized to provide intrastate 44 transportation of household goods between all points and destinations 45 within the state until such time the certificates, permits, and tariff 46 schedules are reissued or amended to reflect the motor carrier's 47 statewide operating authority. 48

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