FIRST REGULAR SESSION

SENATE BILL NO. 319

96TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR DIXON.

Read 1st time February 22, 2011, and ordered printed.

TERRY L. SPIELER, Secretary.

1673S.01I

AN ACT

To repeal section 143.790, RSMo, and to enact in lieu thereof two new sections relating to a debt setoff for unpaid healthcare expenses.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 143.790, RSMo, is repealed and two new sections 2 enacted in lieu thereof, to be known as sections 143.789 and 143.790, to read as 3 follows:

143.789. The director of the department shall have the authority 2 to impose an offset against a refund owed to any taxpayer for the 3 following items and in the following order of priority:

4 (1) Delinquent taxes owed by the taxpayer to the state of 5 Missouri;

6 (2) Child support obligations, owed by such taxpayer, which are 7 enforced by the division of family services on behalf of a person who is 8 receiving support enforcement services under section 454.425;

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(3) Debts owed by such taxpayer to any state agency;

10 (4) Collection assistance fees authorized under section 143.790;
11 and

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(5) Eligible claims under section 143.790.

143.790. 1. [Any hospital or health care provider who has provided health care services to an individual who was not covered by a health insurance policy or was not eligible to receive benefits under the state's medical assistance program of needy persons, Title XIX, P.L. 89-97, 1965 amendments to the federal Social Security Act, 42 U.S.C. Section 301, et seq., under chapter 208, RSMo, and the health insurance for uninsured children under sections 208.631 to 208.657,

RSMo, at the time such health care services were administered, and such person 7 has failed to pay for such services for a period greater than ninety days, may 8 submit a claim to the director of the department of health and senior services for 9 10 the unpaid health care services. The director of the department of health and senior services shall review such claim. If the claim appears meritorious on its 11 face, the claim for the unpaid medical services shall constitute a debt of the 12department of health and senior services for purposes of sections 143.782 to 1314143.788, and the director may certify the debt to the department of revenue in order to set off the debtor's income tax refund. Once the debt has been certified, 15the director of the department of health and senior services shall submit the debt 16to the department of revenue under the setoff procedure established under section 17143.783. 18

At the time of certification, the director of the department of health and
 senior services shall supply any information necessary to identify each debtor
 whose refund is sought to be set off pursuant to section 143.784 and certify the
 amount of the debt or debts owed by each such debtor.

233. If a debtor identified by the director of the department of health and senior services is determined by the department of revenue to be entitled to a 24refund, the department of revenue shall notify the department of health and 2526senior services that a refund has been set off on behalf of the department of 27health and senior services for purposes of this section and shall certify the amount of such setoff, which shall not exceed the amount of the claimed debt 2829certified. When the refund owed exceeds the claimed debt, the department shall 30 send the excess amount to the debtor within a reasonable time after such excess 31is determined.

4. The department of revenue shall notify the debtor by certified mail the taxpayer whose refund is sought to be set off that such setoff will be made. The notice shall contain the provisions contained in subsection 3 of section 143.794, including the opportunity for a hearing to contest the setoff provided therein, and shall otherwise substantially comply with the provisions of subsection 3 of section 143.784.

5. Once a debt has been set off and finally determined under the applicable provisions of sections 143.782 to 143.788, and the department of health and senior services has received the funds transferred from the department of revenue, the department of health and senior services shall settle with each hospital or health care provider for the amounts that the department of revenue

set off for such party. At the time of each settlement, each hospital or health care 43provider shall be charged for administration expenses which shall not exceed 44twenty percent of the collected amount. 45

46 6. Lottery prize payouts made under section 313.321, RSMo, shall also be subject to the setoff procedures established in this section and any rules and 47regulations promulgated thereto. 48

497. The director of the department of revenue shall have priority to offset 50any delinquent tax owed to the state of Missouri. Any remaining refund shall be offset to pay a state agency debt or to meet a child support obligation that is 51enforced by the division of family services on behalf of a person who is receiving 52support enforcement services under section 454.425, RSMo. 53

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8.] As used in this section, the following terms shall mean:

(1) "Appeals committee", a committee consisting of at least three 55people appointed by a provider to hear patient appeals of review 56officer rulings: 57

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(a) That the provider has a valid claim;

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(b) Regarding the amount of the claim;

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(c) That a claim qualifies as an eligible claim under this section; (2) "Collection assistance fee", a fee in the amount of seven 61 dollars payable to the department for each debt setoff being processed 62 and an additional seventeen dollars payable to the claim clearinghouse 63 for each debt being processed by the claim clearinghouse shall be 64recovered from each eligible claim to recover the costs incurred in 65 66 collecting debts under this section;

67 (3) "Court", the supreme court, court of appeals, or any circuit 68 court of the state;

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(4) "Department", the department of revenue;

70(5) "Claim", a claim by a provider to receive payment of fifty 71dollars or more for health care services provided by such provider to 72a patient which has not been paid in whole or in part by the patient or 73third party payer for more than ninety days after the date the patient 74was first billed for such health care services;

75(6) "Claim clearinghouse", an entity that submits eligible claims on behalf of a provider in accordance with this section. A claim 7677 clearinghouse shall be an entity designated by the Missouri ambulance services industry, acceptable to the department and registered with the 78department as a claim clearinghouse. Once a claim clearinghouse 79

80 registers with, and is approved by, the department under this
81 subsection, no other claim clearinghouse may register to submit debts
82 for collection under this section;

(7) "Health care services", any services that a provider renders to a patient in the course of such provider's furnishing of ambulance services. Health care services shall include, but not be limited to, treatment of patients and transporting of patients incidental, or pursuant, to the delivery of ambulance services by a provider or in furtherance of the purposes for which such provider is organized and licensed;

90 (8) "Patient", an individual who has received health care services 91 from a provider and who was not, at the time such health care services 92 were provided, eligible to receive benefits under the state's medical 93 assistance program for needy persons under chapter 208 and the health 94 insurance for uninsured children under sections 208.631 to 208.657;

95 (9) "Provider", any provider of ambulance services licensed by
96 the Missouri department of health and senior services in accordance
97 with chapter 190;

98 (10) "Refund", a patient's Missouri income tax refund which the
99 department determines to be due pursuant to the provisions of this
100 chapter;

(11) "Review officer", a person designated by a provider to review
claims, at the request of a patient, to determine whether such provider
has a valid claim, the amount of such claim, and whether such claim
qualifies as an eligible claim under this section.

2. Prior to submission of a claim to the claim clearinghouse, a
provider shall send written notice to a patient that such provider
intends to submit a claim to the claim clearinghouse for collection by
setoff under this section. The notice shall:

109 (1) Provide the basis for the claim;

(2) State that the provider intends to request that the
department apply the patient's refund against the claim;

(3) State that a collection assistance fee will be added to theclaim if it is submitted for setoff;

(4) Inform the patient of the right to contest the validity or
amount such claim by filing a request for a review with the provider;
and

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(5) State the time limit and procedure for requesting such review, and that failure to request a review within thirty days following receipt of the notice required under this section shall result in submission of the claim to the claim clearinghouse for setoff of the debt by the department.

122 3. Upon receipt of the notice required under subsection 2 of this 123section, any patient seeking review of a claim with the provider shall 124file a written request for review within thirty days of receipt of such 125notice. A request for a review shall be deemed filed when properly 126addressed and delivered to the United States Postal Service for mailing with postage prepaid. A review officer shall be appointed by the 127provider to review such claim. In reviewing a claim, any issue that has 128129 previously been litigated in a court proceeding shall not be considered 130by the review officer. If the patient seeks a review of the claim and the review officer finds either that the claim is invalid or the claim does 131132not qualify as an eligible claim under this section, the review officer's determination shall be final and binding on the provider and such 133 134provider shall have no right to appeal such determination. If all or 135part of the claim is found by the review officer to be valid and eligible 136for setoff under this section, the review officer shall notify the provider 137and the patient of such fact. Such notice shall:

(1) Inform the patient that the patient has the right to appeal the
review officer's determination by filing an appeal with the appeals
committee;

141 (2) State the time limit and procedure for requesting such an142 appeal; and

(3) State that failure to request the appeal within thirty days
following receipt of the notice required under this subsection shall
result in submission of the claim to the claim clearinghouse for setoff
of the debt by the department.

4. Upon receipt of the notice required under subsection 3 of this section, any patient seeking an appeal of a determination of a review officer under subsection 4 of this section shall file a written request for such appeal within thirty days following receipt of such notice. An appeal shall be deemed filed when properly addressed and delivered to the United States Postal Service for mailing with postage prepaid. An appeal of a review officer's determination shall be heard by an appeals

committee. In an appeal under this section, any issue that has been 154155previously litigated in a court proceeding shall not be considered. A 156decision made after an appeal under this section shall determine whether a claim is owed to the provider, the amount of the claim, and 157whether the claim is an eligible claim under this section. If the appeals 158committee finds a claim to be invalid or otherwise ineligible under this 159section, the decision of the appeals committee shall be final and 160binding on the provider and may not be appealed by the provider. If 161a claim is found by the appeals committee to be valid and eligible for 162setoff under this section, the provider shall submit the claim to the 163claim clearinghouse for setoff by the department. 164

165 5. Any provider may submit a claim to the claim clearinghouse 166 for review. If the claim clearinghouse receives sufficient evidence that 167 a provider has fully complied with the notice requirements provided 168 under this section and finds the claim valid, the claim shall be deemed 169 eligible for setoff by the department under this section and shall be 170 forwarded to the department.

171 6. If a provider is found to have failed to comply with any 172 applicable requirements contained in this section, such provider shall 173 send the patient the entire amount of the claim setoff by the 174 department plus an amount equal to the collection assistance fee.

7. If the department determines that a patient identified by a
provider in an eligible claim filed with the department is entitled to a
refund, the department shall notify the claim clearinghouse that a
refund is available for setoff and the amount of such refund.

8. At that time, the department shall also notify the patient by regular mail that setoff against his or her tax refund has been authorized under this section. The notice shall include the following information:

183 (1) The amount of the eligible claim and the name of the provider
184 seeking setoff;

185 (2) That a setoff to the patient's refund against the eligible claim
186 has been performed;

187 (3) Any amount of the refund remaining after the offset of the188 eligible claim; and

189 (4) The patient's right to request a hearing to contest the setoff,
190 including information regarding how to make such a request, which

191 shall include but not be limited to:

(a) The name and mailing address of the department forpurposes of requesting such a hearing;

(b) A statement regarding all information that the patient mustinclude for the hearing;

(c) A statement that the patient's failure to apply for such a
hearing, in writing, within thirty days of the notice provided under this
subsection, shall be deemed a waiver of the opportunity to contest the
setoff and shall cause the refund to be reduced by the amount of the
eligible claim and the collection assistance fee.

201 9. If an application for hearing by the department alleges a 202 defense to the nature or amount of the claim upon which the setoff is 203based which requires an evidentiary hearing, the department shall 204promptly conduct such hearing in accordance with the provisions of 205chapter 536. If the eligible claim is based on a court or administrative 206order, the patient shall be entitled to assert only those defenses which arose subsequent to such court or administrative order, and no issue 207208may be raised at the hearing which has previously been litigated. If no 209factual issue has been raised by an application for a hearing contesting 210a setoff or the eligible claim upon which the setoff is based, or the only 211issues raised have been previously litigated, the department may enter 212its order without conducting an evidentiary hearing, and such order 213shall be a final decision entitled to judicial review as provided in 214sections 536.100 to 536.140. Appeals from actions taken at the hearing 215allowed under this section shall be in accordance with the provisions 216of chapter 536.

21710. Only after all applicable provisions of this section have been 218satisfied, the department shall pay to the claim clearinghouse requesting a setoff under this section the amount that the department 219 has setoff for such provider, which shall include the collection 220assistance allocable to the claim clearing. In the event the department 221is unable to setoff the entire eligible claim and collection assistance fee 222223under this section, the setoff of the collection assistance fee shall have 224priority over the setoff of the eligible claim.

11. In addition to refunds, lottery prize payouts made under
section 313.321 shall be subject to the setoff procedures established in
this section.

22812. The director of the department of revenue and the director of the 229department of health and senior services shall promulgate rules and regulations necessary to administer the provisions of this section. Any rule or portion of a 230rule, as that term is defined in section 536.010, that is created under the 231232authority delegated in this section shall become effective only if it complies with 233and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers 234vested with the general assembly pursuant to chapter 536 to review, to delay the 235effective date, or to disapprove and annul a rule are subsequently held 236237unconstitutional, then the grant of rulemaking authority and any rule proposed 238or adopted after August 28, 2007, shall be invalid and void.

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