#### FIRST REGULAR SESSION

# **SENATE BILL NO. 317**

### 96TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR STOUFFER.

Read 1st time February 22, 2011, and ordered printed.

TERRY L. SPIELER, Secretary.

#### 1590S.01I

## AN ACT

To repeal sections 409.1-102 and 409.2-201, RSMo, and to enact in lieu thereof two new sections relating to agricultural cooperative corporations.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 409.1-102 and 409.2-201, RSMo, are repealed and two 2 new sections enacted in lieu thereof, to be known as sections 409.1-102 and 409.2-

3 201, to read as follows:

409.1-102. In this act, unless the context otherwise requires:

2 (1) "Agent" means an individual, other than a broker-dealer, who represents a broker-dealer in effecting or attempting to effect purchases or sales 3 of securities or represents an issuer in effecting or attempting to effect purchases 4 or sales of the issuer's securities. But a partner, officer, or director of a  $\mathbf{5}$ 6 broker-dealer or issuer, or an individual having a similar status or performing 7 similar functions is an agent only if the individual otherwise comes within the term. The term does not include an individual excluded by rule adopted or order 8 issued under this act. The term does not include an individual who 9 represents an issuer in effecting transactions in a security exempted 10 from registration under subdivision (10) of section 409.2-201, provided 11 such individual prior to the transactions files with the commissioner 12information on: 13

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(A) His or her relationship to the issuer and its affiliates;

(B) His or her proposed methods of soliciting the transactions
including sales literature to be used; and

17 (C) Commissions and other remuneration he or she is to receive18 for effecting the transactions.

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(2) "Commissioner" means the commissioner of securities appointed by the

20 secretary of state.

21 (3) "Bank" means:

22 (A) A banking institution organized under the laws of the United States;

23 (B) A member bank of the Federal Reserve System;

24(C) Any other banking institution, whether incorporated or not, doing 25business under the laws of a state or of the United States, a substantial portion 26of the business of which consists of receiving deposits or exercising fiduciary 27powers similar to those permitted to be exercised by national banks under the 28authority of the Comptroller of the Currency pursuant to Section 1 of Public Law 2987-722 (12 U.S.C. Section 92a), and which is supervised and examined by a state 30or federal agency having supervision over banks, and which is not operated for the purpose of evading this act; and 31

32 (D) A receiver, conservator, or other liquidating agent of any institution
33 or firm included in subparagraph (A), (B), or (C).

34 (4) "Broker-dealer" means a person engaged in the business of effecting
35 transactions in securities for the account of others or for the person's own
36 account. The term does not include:

- 37 (A) An agent;
- 38 (B) An issuer;

39 (C) A bank, a trust company organized or chartered under the laws of this 40 state, or a savings institution, if its activities as a broker-dealer are limited to 41 those specified in subsections 3(a)(4)(B)(i) to (vi), (viii) to (x), and (xi) if limited 42 to unsolicited transactions; 3(a)(5)(B); and 3(a)(5)(C) of the Securities Exchange 43 Act of 1934 (15 U.S.C. Sections 78c(a)(4) and (5)) or a bank that satisfies the 44 conditions described in subsection 3(a)(4)(E) of the Securities Exchange Act of 45 1934 (15 U.S.C. Section 78c(a)(4));

46 (D) An international banking institution; or

47 (E) A person excluded by rule adopted or order issued under this act.

48 (5) "Depository institution" means:

49 (A) A bank; or

50 (B) A savings institution, trust company, credit union, or similar 51 institution that is organized or chartered under the laws of a state or of the 52 United States, authorized to receive deposits, and supervised and examined by 53 an official or agency of a state or the United States if its deposits or share 54 accounts are insured to the maximum amount authorized by statute by the 55 Federal Deposit Insurance Corporation, the National Credit Union Share 3

Insurance Fund, or a successor authorized by federal law. The term does not 5657include:

58(i) An insurance company or other organization primarily engaged in the 59business of insurance;

60 (ii) A Morris Plan bank; or

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(iii) An industrial loan company.

62 (6) "Federal covered investment adviser" means a person registered under 63 the Investment Advisers Act of 1940.

(7) "Federal covered security" means a security that is, or upon completion 64 of a transaction will be, a covered security under Section 18(b) of the Securities 65Act of 1933 (15 U.S.C. Section 77r(b)) or rules or regulations adopted pursuant 66 to that provision. 67

(8) "Filing" means the receipt under this act of a record by the 68 commissioner or a designee of the commissioner. 69

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(9) "Fraud", "deceit", and "defraud" are not limited to common law deceit.

71(10) "Guaranteed" means guaranteed as to payment of all principal and 72all interest.

73(11) "Institutional investor" means any of the following, whether acting for itself or for others in a fiduciary capacity: 74

75(A) A depository institution, a trust company organized or chartered under the laws of this state, or an international banking institution; 76

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(B) An insurance company;

78(C) A separate account of an insurance company;

79(D) An investment company as defined in the Investment Company Act of 1940; 80

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(E) A broker-dealer registered under the Securities Exchange Act of 1934; 82 (F) An employee pension, profit-sharing, or benefit plan if the plan has total assets in excess of ten million dollars or its investment decisions are made 83 by a named fiduciary, as defined in the Employee Retirement Income Security Act 84 of 1974, that is a broker-dealer registered under the Securities Exchange Act of 8586 1934, an investment adviser registered or exempt from registration under the 87 Investment Advisers Act of 1940, an investment adviser registered under this act, a depository institution, or an insurance company; 88

89 (G) A plan established and maintained by a state, a political subdivision of a state, or an agency or instrumentality of a state or a political subdivision of 90 a state for the benefit of its employees, if the plan has total assets in excess of ten 91

92 million dollars or its investment decisions are made by a duly designated public 93 official or by a named fiduciary, as defined in the Employee Retirement Income 94 Security Act of 1974, that is a broker-dealer registered under the Securities 95 Exchange Act of 1934, an investment adviser registered or exempt from 96 registration under the Investment Advisers Act of 1940, an investment adviser 97 registered under this act, a depository institution, or an insurance company;

98 (H) A trust, if it has total assets in excess of ten million dollars, its 99 trustee is a depository institution, and its participants are exclusively plans of 100 the types identified in subparagraph (F) or (G), regardless of the size of their 101 assets, except a trust that includes as participants self-directed individual 102 retirement accounts or similar self-directed plans;

(I) An organization described in Section 501(c)(3) of the Internal Revenue
Code (26 U.S.C. Section 501(c)(3)), corporation, Massachusetts trust or similar
business trust, limited liability company, or partnership, not formed for the
specific purpose of acquiring the securities offered, with total assets in excess of
ten million dollars;

(J) A small business investment company licensed by the Small Business
Administration under Section 301(c) of the Small Business Investment Act of
1958 (15 U.S.C. Section 681(c)) with total assets in excess of ten million dollars;
(K) A private business development company as defined in Section
202(a)(22) of the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-2(a)(22))
with total assets in excess of ten million dollars;

114 (L) A federal covered investment adviser acting for its own account;

(M) A "qualified institutional buyer" as defined in Rule 144A(a)(1), other
than Rule 144A(a)(1)(H), adopted under the Securities Act of 1933 (17 C.F.R.
230.144A);

(N) A "major U.S. institutional investor" as defined in Rule 15a-6(b)(4)(i)
adopted under the Securities Exchange Act of 1934 (17 C.F.R. 240.15a-6);

(O) Any other person, other than an individual, of institutional character
with total assets in excess of ten million dollars not organized for the specific
purpose of evading this act; or

(P) Any other person specified by rule adopted or order issued under thisact.

(12) "Insurance company" means a company organized as an insurance
company whose primary business is writing insurance or reinsuring risks
underwritten by insurance companies and which is subject to supervision by the

128 insurance commissioner or a similar official or agency of a state.

(13) "Insured" means insured as to payment of all principal and allinterest.

(14) "International banking institution" means an international financial
institution of which the United States is a member and whose securities are
exempt from registration under the Securities Act of 1933.

134(15) "Investment adviser" means a person that, for compensation, engages 135in the business of advising others, either directly or through publications or 136writings, as to the value of securities or the advisability of investing in, purchasing, or selling securities or that, for compensation and as a part of a 137138 regular business, issues or promulgates analyses or reports concerning securities. The term includes a financial planner or other person that, as an 139integral component of other financially related services, provides investment 140advice to others for compensation as part of a business or that holds itself out as 141providing investment advice to others for compensation. The term does not 142include: 143

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(A) An investment adviser representative;

(B) A lawyer, accountant, engineer, or teacher whose performance ofinvestment advice is solely incidental to the practice of the person's profession;

147 (C) A broker-dealer or its agents whose performance of investment advice
148 is solely incidental to the conduct of business as a broker-dealer and that does not
149 receive special compensation for the investment advice;

(D) A publisher of a bona fide newspaper, news magazine, or business orfinancial publication of general and regular circulation;

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(E) A federal covered investment adviser;

(F) A bank, a trust company organized or chartered under the laws ofthis state, or a savings institution;

155 (G) Any other person that is excluded by the Investment Advisers Act of156 1940 from the definition of investment adviser; or

157 (H) Any other person excluded by rule adopted or order issued under this158 act.

(16) "Investment adviser representative" means an individual employed by or associated with an investment adviser or federal covered investment adviser and who makes any recommendations or otherwise gives investment advice regarding securities, manages accounts or portfolios of clients, determines which recommendation or advice regarding securities should be given, provides

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164 investment advice or holds herself or himself out as providing investment advice,
165 receives compensation to solicit, offer, or negotiate for the sale of or for selling
166 investment advice, or supervises employees who perform any of the
167 foregoing. The term does not include an individual who:

168 (A) Performs only clerical or ministerial acts;

(B) Is an agent whose performance of investment advice is solely
incidental to the individual acting as an agent and who does not receive special
compensation for investment advisory services;

172 (C) Is employed by or associated with a federal covered investment 173 adviser, unless the individual has a "place of business" in this state as that term 174 is defined by rule adopted under Section 203A of the Investment Advisers Act of 175 1940 (15 U.S.C. Section 80b-3a) and is:

(i) An "investment adviser representative" as that term is defined by rule
adopted under Section 203A of the Investment Advisers Act of 1940 (15 U.S.C.
Section 80b-3a); or

179 (ii) Not a "supervised person" as that term is defined in Section 202(a)(25)
180 of the Investment Advisers Act of 1940 (15 U.S.C. Section 80b-2(a)(25)); or

181 (D) Is excluded by rule adopted or order issued under this act.

182 (17) "Issuer" means a person that issues or proposes to issue a security,183 subject to the following:

184(A) The issuer of a voting trust certificate, collateral trust certificate, 185certificate of deposit for a security, or share in an investment company without 186a board of directors or individuals performing similar functions is the person 187performing the acts and assuming the duties of depositor or manager pursuant to the trust or other agreement or instrument under which the security is issued. 188 189 (B) The issuer of an equipment trust certificate or similar security serving 190 the same purpose is the person by which the property is or will be used or to which the property or equipment is or will be leased or conditionally sold or that 191 192is otherwise contractually responsible for assuring payment of the certificate.

193 (C) The issuer of a fractional undivided interest in an oil, gas, or other 194 mineral lease or in payments out of production under a lease, right, or royalty is 195 the owner of an interest in the lease or in payments out of production under a 196 lease, right, or royalty, whether whole or fractional, that creates fractional 197 interests for the purpose of sale.

(18) "Nonissuer transaction" or "nonissuer distribution" means atransaction or distribution not directly or indirectly for the benefit of the issuer.

(19) "Offer to purchase" includes an attempt or offer to obtain, or solicitation of an offer to sell, a security or interest in a security for value. The term does not include a tender offer that is subject to Section 14(d) of the Securities Exchange Act of 1934 (15 U.S.C. 78n(d)).

(20) "Person" means an individual; corporation; business trust; estate;
trust; partnership; limited liability company; association; joint venture;
government; governmental subdivision, agency, or instrumentality; public
corporation; or any other legal or commercial entity.

208 (21) "Place of business" of a broker-dealer, an investment adviser, or a 209 federal covered investment adviser means:

(A) An office at which the broker-dealer, investment adviser, or federal
covered investment adviser regularly provides brokerage or investment advice or
solicits, meets with, or otherwise communicates with customers or clients; or

(B) Any other location that is held out to the general public as a location at which the broker-dealer, investment adviser, or federal covered investment adviser provides brokerage or investment advice or solicits, meets with, or otherwise communicates with customers or clients.

(22) "Predecessor act" means sections 409.101, 409.102 and 409.201 to
409.421, as repealed by this act.

(23) "Price amendment" means the amendment to a registration statement prospectus or prospectus supplement filed under the Securities Act of 1933 that includes a statement of the offering price, underwriting and selling discounts or commissions, amount of proceeds, conversion rates, call prices, and other matters dependent upon the offering price.

(24) "Principal place of business" of a broker-dealer or an investment adviser means the executive office of the broker-dealer or investment adviser from which the officers, partners, or managers of the broker-dealer or investment adviser direct, control, and coordinate the activities of the broker-dealer or investment adviser.

(25) "Record", except in the phrases "of record", "official record", and
"public record", means information that is inscribed on a tangible medium or that
is stored in an electronic or other medium and is retrievable in perceivable form.

(26) "Sale" includes every contract of sale, contract to sell, or disposition
of, a security or interest in a security for value, and "offer to sell" includes every
attempt or offer to dispose of, or solicitation of an offer to purchase, a security or

236 interest in a security for value. Both terms include:

(A) A security given or delivered with, or as a bonus on account of, a
purchase of securities or any other thing constituting part of the subject of the
purchase and having been offered and sold for value;

240 (B) A gift of assessable stock involving an offer and sale; and

(C) A sale or offer of a warrant or right to purchase or subscribe to another security of the same or another issuer and a sale or offer of a security that gives the holder a present or future right or privilege to convert the security into another security of the same or another issuer, including an offer of the other security.

(27) "Securities and Exchange Commission" means the United StatesSecurities and Exchange Commission.

(28) "Security" means a note; stock; treasury stock; security future; bond; 248debenture; evidence of indebtedness; certificate of interest or participation in a 249profit-sharing agreement; collateral trust certificate; preorganization certificate 250or subscription; transferable share; investment contract; voting trust certificate; 251252certificate of deposit for a security; fractional undivided interest in oil, gas, or other mineral rights; put, call, straddle, option, or privilege on a security, 253certificate of deposit, or group or index of securities, including an interest therein 254255or based on the value thereof; put, call, straddle, option, or privilege entered into 256on a national securities exchange relating to foreign currency; or, in general, an 257interest or instrument commonly known as a "security"; or a certificate of interest 258or participation in, temporary or interim certificate for, receipt for, guarantee of, or warrant or right to subscribe to or purchase, any of the foregoing. The term: 259260(A) Includes both a certificated and an uncertificated security;

(B) Does not include an insurance or endowment policy or annuity
contract under which an insurance company promises to pay money either in a
lump sum or periodically for life or other specified period;

(C) Does not include an interest in a contributory or noncontributory
pension or welfare plan subject to the Employee Retirement Income Security Act
of 1974;

(D) Includes as an "investment contract" an investment in a common enterprise with the expectation of profits to be derived primarily from the efforts of a person other than the investor and a "common enterprise" means an enterprise in which the fortunes of the investor are interwoven with those of either the person offering the investment, a third party, or other investors; and

272(E) May include as an "investment contract", among other contracts, an 273interest in a limited partnership and a limited liability company and an investment in a viatical settlement or similar agreement. 274

275(29) "Self-regulatory organization" means a national securities exchange 276registered under the Securities Exchange Act of 1934, a national securities 277association of broker-dealers registered under the Securities Exchange Act of 2781934, a clearing agency registered under the Securities Exchange Act of 1934, or 279the Municipal Securities Rulemaking Board established under the Securities 280Exchange Act of 1934.

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(30) "Sign" means, with present intent to authenticate or adopt a record: 282(A) To execute or adopt a tangible symbol; or

283(B) To attach or logically associate with the record an electronic symbol, 284sound, or process.

285(31) "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular 286possession subject to the jurisdiction of the United States. 287

409.2-201. The following securities are exempt from the requirements of  $\mathbf{2}$ sections 409.3-301 to 409.3-306 and 409.5-504:

3 (1) A security, including a revenue obligation or a separate security as 4 defined in Rule 131 (17 C.F.R. 230.131) adopted under the Securities Act of 1933,  $\mathbf{5}$ issued, insured, or guaranteed by the United States; by a state; by a political subdivision of a state; by a public authority, agency, or instrumentality of one or 6 7 more states; by a political subdivision of one or more states; or by a person 8 controlled or supervised by and acting as an instrumentality of the United States under authority granted by the Congress; or a certificate of deposit for any of the 9 10 foregoing;

(2) A security issued, insured, or guaranteed by a foreign government with 11 which the United States maintains diplomatic relations, or any of its political 12subdivisions, if the security is recognized as a valid obligation by the issuer, 13insurer, or guarantor; 14

(3) A security issued by and representing or that will represent an 1516interest in or a direct obligation of, or be guaranteed by:

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(A) An international banking institution;

18 (B) A banking institution organized under the laws of the United States; a member bank of the Federal Reserve System; or a depository institution a 19substantial portion of the business of which consists or will consist of receiving 20

deposits or share accounts that are insured to the maximum amount authorized by statute by the Federal Deposit Insurance Corporation, the National Credit Union Share Insurance Fund, or a successor authorized by federal law or exercising fiduciary powers that are similar to those permitted for national banks under the authority of the Comptroller of Currency pursuant to Section 1 of Public Law 87-722 (12 U.S.C. Section 92a); or

(C) Any other depository institution, or any trust company organized or
chartered under the laws of this state, unless by rule or order the commissioner
proceeds under section 409.2-204;

30 (4) A security issued by and representing an interest in, or a debt of, or
31 insured or guaranteed by, an insurance company authorized to do business in this
32 state;

33 (5) A security issued or guaranteed by a railroad, other common carrier,
34 public utility, or public utility holding company that is:

35 (A) Regulated in respect to its rates and charges by the United States or36 a state;

(B) Regulated in respect to the issuance or guarantee of the security bythe United States, a state, Canada, or a Canadian province or territory; or

39 (C) A public utility holding company registered under the Public Utility
40 Holding Company Act of 1935 or a subsidiary of such a registered holding
41 company within the meaning of that act;

42(6) A federal covered security specified in Section 18(b)(1) of the Securities 43Act of 1933 (15 U.S.C. Section 77r(b)(1)) or by rule adopted under that provision 44or a security listed or approved for listing on another securities market specified by rule under this act; a put or a call option contract; a warrant; a subscription 45right on or with respect to such securities; or an option or similar derivative 46security on a security or an index of securities or foreign currencies issued by a 47clearing agency registered under the Securities Exchange Act of 1934 and listed 48or designated for trading on a national securities exchange, a facility of a national 49securities exchange, or a facility of a national securities association registered 50under the Securities Exchange Act of 1934 or an offer or sale, of the underlying 5152security in connection with the offer, sale, or exercise of an option or other security that was exempt when the option or other security was written or issued; 53or an option or a derivative security designated by the Securities and Exchange 54Commission under Section 9(b) of the Securities Exchange Act of 1934 (15 U.S.C. 55Section 78i(b)); 56

57(7) A security issued by a person organized and operated exclusively for 58religious, educational, benevolent, fraternal, charitable, social, athletic, or reformatory purposes, or as a chamber of commerce, and not for pecuniary profit, 5960 no part of the net earnings of which inures to the benefit of a private stockholder or other person, or a security of a company that is excluded from the definition 61of an investment company under Section 3(c)(10)(B) of the Investment Company 62 63 Act of 1940 (15 U.S.C. Section 80a-3(c)(10)(B)); except that with respect to the 64 offer or sale of a note, bond, debenture, or other evidence of indebtedness issued 65by such a person, a rule may be adopted under this act limiting the availability of this exemption by classifying securities, persons, and transactions, imposing 66 67 different requirements for different classes, specifying with respect to paragraph (B) the scope of the exemption and the grounds for denial or suspension, and 68 69 requiring an issuer:

(A) To file a notice specifying the material terms of the proposed offer or
sale and copies of any proposed sales and advertising literature to be used and
provide that the exemption becomes effective if the commissioner does not
disallow the exemption within the period established by the rule;

(B) To file a request for exemption authorization for which a rule under this act may specify the scope of the exemption, the requirement of an offering statement, the filing of sales and advertising literature, the filing of consent to service of process complying with section 409.6-611, and grounds for denial or suspension of the exemption; or

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(C) To register under section 409.3-304;

80 (8) A member's or owner's interest in, or a retention certificate or like 81 security given in lieu of a cash patronage dividend issued by, a cooperative 82 organized and operated as a nonprofit membership cooperative under the 83 cooperative laws of a state, but not a member's or owner's interest, retention 84 certificate, or like security sold to persons other than bona fide members of the 85 cooperative; [and]

(9) An equipment trust certificate with respect to equipment leased or
conditionally sold to a person, if any security issued by the person would be
exempt under this section or would be a federal covered security under Section
18(b)(1) of the Securities Act of 1933 (15 U.S.C. Section 77r(b)(1)); and

90 (10) Any security issued by an agricultural cooperative
91 corporation organized under the laws of this state and operated as an
92 agricultural cooperative association if the commissioner is notified in

writing thirty days, or such shorter period of time as the commissioner 93 94may by rule or order specify, before any such security is sold or offered for sale other than in transactions otherwise exempted under this 95section, which notification shall contain the form of prospectus or other 96 sales literature intended to be used in connection with the offering of 97 such security together with financial statements. The agricultural 98cooperative corporation in this section means any cooperative 99corporation in which farmers act together in processing, preparing for 100101 market, handling, or marketing the farm products of person so engaged, 102and also means any cooperative corporation in which farmers act together in purchasing, testing, grading, processing, distributing, or 103furnishing farm supplies or farm business services; provided, however, 104105that such cooperative corporations are operated for the mutual benefit of the members thereof as such producers or purchasers and conform 106to one or both of the following requirements: 107

108 (A) No member of the cooperative corporation is allowed more
109 than one vote because of the amount of stock or membership capital he
110 or she may own therein; or

111 (B) The association does not pay dividends on stock or 112membership capital in excess of eight percent per year, and in any case 113to the following: cooperative corporation does not deal in farm products, farm supplies, and farm business services with or for 114115nonmembers in an amount greater in value than the total amount of 116such business transacted by it with or for members. Further, all business transacted by any such agricultural cooperative association 117for or on behalf of the United States or any agency or instrumentality 118119thereof shall be disregarded in determining the volume of member and nonmember business transacted by such agricultural cooperative 120corporation. 121

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