FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 133

96TH GENERAL ASSEMBLY

Reported from the Committee on Transportation, February 24, 2011, with recommendation that the Senate Committee Substitute do pass.

0709S.02C

TERRY L. SPIELER, Secretary.

AN ACT

To repeal section 227.107, RSMo, and to enact in lieu thereof one new section relating to highway design-build project contracts.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 227.107, RSMo, is repealed and one new section 2 enacted in lieu thereof, to be known as section 227.107, to read as follows:

227.107. 1. Notwithstanding any provision of section 227.100 to the contrary, as an alternative to the requirements and procedures specified by $\mathbf{2}$ sections 227.040 to 227.100, the state highways and transportation commission 3 is authorized to enter into highway design-build project contracts. The total 4 number of highway design-build project contracts awarded by the commission in 56 any state fiscal year shall not exceed two percent of the total number of all state 7 highway system projects listed in the commission's approved statewide 8 transportation improvement project for that state fiscal year. Authority to enter into design-build projects granted by this section shall expire on July 1, [2012] 9 102018, unless extended by statute.

11 2. Notwithstanding provisions of subsection 1 of this section to the contrary, the state highways and transportation commission is authorized to 1213enter into additional design-build contracts for the design, construction, reconstruction, or improvement of Missouri Route 364 as contained in any county 14with a charter form of government and with more than two hundred fifty 15thousand but fewer than three hundred fifty thousand inhabitants and in any 16county with a charter form of government and with more than one million 17 18inhabitants, and the State Highway 169 and 96th Street intersection located

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within a home rule city with more than four hundred thousand inhabitants and 1920located in more than one county. The state highways and transportation commission is authorized to enter into an additional design-build contract for the 2122design, construction, reconstruction, or improvement of State Highway 92, contained in a county of the first classification with more than one hundred 2324eighty-four thousand but fewer than one hundred eighty-eight thousand inhabitants, from its intersection with State Highway 169, east to its intersection 25with State Highway E. The state highways and transportation commission 26is authorized to enter into an additional design-build contract for the 27design, construction, reconstruction, or improvement of US 40/61 I-64 2829Missouri River Bridge as contained in any county with a charter form of government and with more than one million inhabitants and any 3031county with a charter form of government and with more than two 32hundred fifty thousand but fewer than three hundred fifty thousand 33inhabitants. The authority to enter into a design-build highway project under this subsection shall not be subject to the time limitation expressed in subsection 34351 of this section.

36 3. For the purpose of this section a "design-builder" is defined as an 37 individual, corporation, partnership, joint venture or other entity, including 38 combinations of such entities making a proposal to perform or performing a 39 design-build highway project contract.

40 4. For the purpose of this section, "design-build highway project contract" 41 is defined as the procurement of all materials and services necessary for the 42 design, construction, reconstruction or improvement of a state highway project in 43 a single contract with a design-builder capable of providing the necessary 44 materials and services.

5. For the purpose of this section, "highway project" is defined as the design, construction, reconstruction or improvement of highways or bridges under contract with the state highways and transportation commission, which is funded by state, federal or local funds or any combination of such funds.

6. In using a design-build highway project contract, the commission shall
establish a written procedure by rule for prequalifying design-builders before
such design-builders will be allowed to make a proposal on the project.

52 7. In any design-build highway project contract, whether involving state 53 or federal funds, the commission shall require that each person submitting a 54 request for qualifications provide a detailed disadvantaged business enterprise

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55 participation plan. The plan shall provide information describing the experience 56 of the person in meeting disadvantaged business enterprise participation goals, 57 how the person will meet the department of transportation's disadvantaged 58 business enterprise participation goal and such other qualifications that the 59 commission considers to be in the best interest of the state.

8. The commission is authorized to issue a request for proposals to a
maximum of five design-builders prequalified in accordance with subsection 6 of
this section.

63 9. The commission may require approval of any person performing64 subcontract work on the design-build highway project.

65 10. Notwithstanding the provisions of sections 107.170, and 227.100, to the contrary, the commission shall require the design-builder to provide to the 66 commission directly such bid, performance and payment bonds, or such letters of 6768 credit, in such terms, durations, amounts, and on such forms as the commission may determine to be adequate for its protection and provided by a surety or 69 70sureties authorized to conduct surety business in the state of Missouri or a federally insured financial institution or institutions, satisfactory to the 71commission, including but not limited to: 72

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(1) A bid or proposal bond, cash or a certified or cashier's check;

74(2) A performance bond or bonds for the construction period specified in 75the design-build highway project contract equal to a reasonable estimate of the total cost of construction work under the terms of the design-build highway 7677project contract. If the commission determines in writing supported by specific 78findings that the reasonable estimate of the total cost of construction work under the terms of the design-build highway project contract is expected to exceed 79 two-hundred fifty million dollars and a performance bond or bonds in such 80 amount is impractical, the commission shall set the performance bond or bonds 81 82at the largest amount reasonably available, but not less than two-hundred fifty million dollars, and may require additional security, including but not limited to 83 letters of credit, for the balance of the estimate not covered by the performance 84 bond or bonds; 85

86 (3) A payment bond or bonds that shall be enforceable under section 87 522.300 for the protection of persons supplying labor and material in carrying out 88 the construction work provided for in the design-build highway project 89 contract. The aggregate amount of the payment bond or bonds shall equal a 90 reasonable estimate of the total amount payable for the cost of construction work 91 under the terms of the design-build highway project contract unless the 92 commission determines in writing supported by specific findings that a payment 93 bond or bonds in such amount is impractical, in which case the commission shall 94 establish the amount of the payment bond or bonds; except that the amount of the 95 payment bond or bonds shall not be less than the aggregate amount of the 96 performance bond or bonds and any additional security to such performance bond 97 or bonds; and

98 (4) Upon award of the design-build highway project contract, the sum of 99 the performance bond and any required additional security established under 100 subdivisions (2) and (3) of this subsection shall be stated, and shall be a matter 101 of public record.

102 11. The commission is authorized to prescribe the form of the contracts103 for the work.

104 12. The commission is empowered to make all final decisions concerning
105 the performance of the work under the design-build highway project contract,
106 including claims for additional time and compensation.

107 13. The provisions of sections 8.285 to 8.291 shall not apply to the 108 procurement of architectural, engineering or land surveying services for the 109 design-build highway project, except that any person providing architectural, 110 engineering or land surveying services for the design-builder on the design-build 111 highway project must be licensed in Missouri to provide such services.

112 14. The commission shall pay a reasonable stipend to prequalified
113 responsive design-builders who submit a proposal, but are not awarded the
114 design-build highway project.

115 15. The commission shall comply with the provisions of any act of 116 congress or any regulations of any federal administrative agency which provides 117 and authorizes the use of federal funds for highway projects using the 118 design-build process.

119 16. The commission shall promulgate administrative rules to implement 120this section or to secure federal funds. Such rules shall be published for comment in the Missouri Register and shall include prequalification criteria, the make-up 121122of the prequalification review team, specifications for the design criteria package, 123the method of advertising, receiving and evaluating proposals from 124design-builders, the criteria for awarding the design-build highway project based on the design criteria package and a separate proposal stating the cost of 125construction, and other methods, procedures and criteria necessary to administer 126

127 this section.

12817. The commission shall make a status report to the members of the general assembly and the governor following the award of the design-build 129130 project, as an individual component of the annual report submitted by the 131commission to the joint transportation oversight committee in accordance with the 132provisions of section 21.795. The annual report prior to advertisement of the 133 design-build highway project contracts shall state the goals of the project in 134reducing costs and/or the time of completion for the project in comparison to the 135design-bid-build method of construction and objective measurements to be utilized in determining achievement of such goals. Subsequent annual reports shall 136137 include: the time estimated for design and construction of different phases or segments of the project and the actual time required to complete such work 138during the period; the amount of each progress payment to the design-builder 139140during the period and the percentage and a description of the portion of the project completed regarding such payment; the number and a description of 141142design change orders issued during the period and the cost of each such change 143order; upon substantial and final completion, the total cost of the design-build highway project with a breakdown of costs for design and construction; and such 144other measurements as specified by rule. The annual report immediately after 145146final completion of the project shall state an assessment of the advantages and 147disadvantages of the design-build method of contracting for highway and bridge 148projects in comparison to the design-bid-build method of contracting and an 149assessment of whether the goals of the project in reducing costs and/or the time 150of completion of the project were met.

151 18. The commission shall give public notice of a request for qualifications 152 in at least two public newspapers that are distributed wholly or in part in this 153 state and at least one construction industry trade publication that is distributed 154 nationally.

155 19. The commission shall publish its cost estimates of the design-build 156 highway project award and the project completion date along with its public 157 notice of a request for qualifications of the design-build project.

158 20. If the commission fails to receive at least two responsive submissions
159 from design-builders considered qualified, submissions shall not be opened and
160 it shall readvertise the project.

161 21. For any highway design-build project constructed under this section,162 the commission shall negotiate and reach agreements with affected

163 railroads. Such agreements shall include clearance, safety, insurance, and
164 indemnification provisions, but are not required to include provisions on
165 right-of-way acquisitions.

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