## SECOND REGULAR SESSION

## SENATE BILL NO. 838

## 95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR RUPP.

Read 1st time January 27, 2010, and ordered printed.

4405S.04I

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 160.400, 160.405, 160.410, 160.415, and 160.420, RSMo, and to enact in lieu thereof five new sections relating to charter schools.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 160.400, 160.405, 160.410, 160.415, and 160.420,

- 2 RSMo, are repealed and five new sections enacted in lieu thereof, to be known as
- 3 sections 160.400, 160.405, 160.410, 160.415, and 160.420, to read as follows:
  - 160.400. 1. A charter school is an independent public school.
- 2 2. Charter schools may be operated only:
- 3 (1) In a metropolitan school district [or], in an urban school district
- 4 containing most or all of a city with a population greater than three hundred fifty
- 5 thousand inhabitants, in a school district that has been classified as
- 6 unaccredited by the state board of education, or in a school district
- 7 that has a Title I school in level 3, 4, or 5 of school improvement, and
- 8 may be sponsored by any of the following:
- 9 [(1)] (a) The school board of the district;
- 10 [(2)] (b) A public four-year college or university with its primary campus
- 11 in the school district or in a county adjacent to the county in which the district
- 12 is located, with an approved teacher education program that meets regional or
- 13 national standards of accreditation;
- 14 [(3)] (c) A community college [located in] the service area of which
- 15 **encompasses some portion of** the district; or
- 16 [(4)] (d) Any private four-year college or university [located in a city not
- 17 within a county] with an enrollment of at least one thousand students, with its
- 18 primary campus in Missouri, and with an approved teacher preparation

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

19 program; or

- 20 (2) Under the sponsorship of the mayor of a city not within a 21 county in a metropolitan school district.
- 3. The mayor of a city not within a county may request a sponsor under [subdivision (2), (3), or (4)] paragraph (b), (c), or (d) of subdivision (1) of subsection 2 of this section to consider sponsoring or the mayor may sponsor a "workplace charter school", which is defined for purposes of sections 160.400 to 160.420 as a charter school with the ability to target prospective students whose parent or parents are employed in a business district, as defined in the charter, which is located in the city.
  - 4. No sponsor shall receive from an applicant for a charter school any fee of any type for the consideration of a charter, nor may a sponsor condition its consideration of a charter on the promise of future payment of any kind.
  - 5. The charter school shall be a Missouri nonprofit corporation incorporated pursuant to chapter 355, RSMo. The charter provided for herein shall constitute a contract between the sponsor and the charter school.
  - 6. As a nonprofit corporation incorporated pursuant to chapter 355, RSMo, the charter school shall select the method for election of officers pursuant to section 355.326, RSMo, based on the class of corporation selected. Meetings of the governing board of the charter school shall be subject to the provisions of sections 610.010 to 610.030, RSMo, the open meetings law.
  - 7. A sponsor of a charter school, its agents and employees are not liable for any acts or omissions of a charter school that it sponsors, including acts or omissions relating to the charter submitted by the charter school, the operation of the charter school and the performance of the charter school.
  - 8. A charter school may affiliate with a four-year college or university, including a private college or university, or a community college as otherwise specified in subsection 2 of this section when its charter is granted by a sponsor other than such college, university or community college. Affiliation status recognizes a relationship between the charter school and the college or university for purposes of teacher training and staff development, curriculum and assessment development, use of physical facilities owned by or rented on behalf of the college or university, and other similar purposes. The primary campus of the college or university must be located within the county in which the school district lies wherein the charter school is located or in a county adjacent to the county in which the district is located. A university, college or community college

55 may not charge or accept a fee for affiliation status.

- 9. The expenses associated with sponsorship of charter schools shall be defrayed by the department of elementary and secondary education retaining one and five-tenths percent of the amount of state and local funding allocated to the charter school under section 160.415, not to exceed one hundred twenty-five thousand dollars, adjusted for inflation. [Such amount shall not be withheld when the sponsor is a school district or the state board of education.] The department of elementary and secondary education shall remit the retained funds for each charter school to the school's sponsor, provided the sponsor remains in good standing by fulfilling its sponsorship obligations under sections 160.400 to 160.420 and 167.349, RSMo, with regard to each charter school it sponsors, including appropriate demonstration of the following:
- (1) Expends no less than ninety percent of its charter school sponsorship funds in support of its charter school sponsorship program, or as a direct investment in the sponsored schools;
- (2) Maintains a comprehensive application process that follows fair procedures and rigorous criteria and grants charters only to those developers who demonstrate strong capacity for establishing and operating a quality charter school;
- (3) Negotiates contracts with charter schools that clearly articulate the rights and responsibilities of each party regarding school autonomy, expected outcomes, measures for evaluating success or failure, performance consequences, and other material terms;
- (4) Conducts contract oversight that evaluates performance, monitors compliance, informs intervention and renewal decisions, and ensures autonomy provided under applicable law; and
- 81 (5) Designs and implements a transparent and rigorous process that uses 82 comprehensive data to make merit-based renewal decisions.
- 10. No university, college or community college shall grant a charter to a nonprofit corporation if an employee of the university, college or community college is a member of the corporation's board of directors.
- 11. No sponsor shall grant a charter under sections 160.400 to 160.420 and 167.349, RSMo, without ensuring that a criminal background check and [child abuse] family care safety registry check are conducted for all members of the governing board of the charter schools or the incorporators of the charter school if initial directors are not named in the articles of incorporation, nor shall

91 a sponsor renew a charter without ensuring a criminal background check and
92 [child abuse] family care safety registry check are conducted for each member
93 of the governing board of the charter school.

- 94 12. No member of the governing board of a charter school shall hold any office or employment from the board or the charter school while serving as a 95 96 member, nor shall the member have any substantial interest, as defined in 97 section 105.450, RSMo, in any entity employed by or contracting with the board. 98 No board member shall be an employee of a company that provides substantial 99 services to the charter school. All members of the governing board of the charter school shall be considered decision-making public servants as defined in section 100 101 105.450, RSMo, for the purposes of the financial disclosure requirements contained in sections 105.483, 105.485, 105.487, and 105.489, RSMo. 102
- 13. A sponsor shall provide timely submission to the state board of education of all data necessary to demonstrate that the sponsor is in material compliance with all requirements of sections 160.400 to 160.420 and 167.349, RSMo.
- 107 14. A sponsor shall develop the policies and procedures for:
- 108 (1) The review of a charter school proposal; and
- 109 (2) The granting of a charter; and
- 110 (3) Procedures to be implemented if a charter school should 111 close, including but not limited to:
- 112 (a) The transfer or repository of student records upon closure; 113 and
- 114 (b) The disposition of the charter school's assets upon closure.
- 115 15. The state board of education shall ensure each sponsor is in 116 compliance with all requirements under sections 160.400 to 160.420 and 167.349, 117 RSMo, for each charter school sponsored by any sponsor. The state board shall 118 notify each sponsor of the standards for sponsorship of charter schools, delineating both what is mandated by statute and what best practices 119 120 dictate. The state board, after a public hearing, may require remedial action for 121 a sponsor that it finds has not fulfilled its obligations of sponsorship, such 122remedial actions including withholding the sponsor's funding and suspending for 123 a period of up to one year the sponsor's authority to sponsor a school that it currently sponsors or to sponsor any additional school. If the state board removes 124125 the authority to sponsor a currently operating charter school, the state board 126 shall become the interim sponsor of the school for a period of up to three years

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until the school finds a new sponsor or until the charter contract period lapses. During such time, if the charter school fails to meet academic performance or other goals as prescribed in the school's charter, the state board may revoke the charter.

160.405. 1. A person, group or organization seeking to establish a charter school shall submit the proposed charter, as provided in this section, to a sponsor. If the sponsor is not a school board, the applicant shall give a copy of its application to the school board of the district in which the charter school is to be located and to the state board of education, within five business days of the date 5 6 the application is filed with the proposed sponsor. The school board may file objections with the proposed sponsor, and, if a charter is granted, the school board may file objections with the state board of education. The charter shall include a mission statement for the charter school, a description of the charter 9 10 school's organizational structure and bylaws of the governing body, which will be responsible for the policy and operational decisions of the charter school, a 11 12 financial plan for the first three years of operation of the charter school including provisions for annual audits, a description of the charter school's policy for 13 securing personnel services, its personnel policies, personnel qualifications, and 14 professional development plan, a description of the grades or ages of students 15 16 being served, the school's calendar of operation, which shall include at least the 17 equivalent of a full school term as defined in section 160.011, and an outline of 18 criteria specified in this section designed to measure the effectiveness of the school. The charter shall also state: 19

- (1) [The educational goals and objectives to be achieved by the charter school] An accountability plan, which shall contain a complete set of indicators, measures, metrics, and targets in the following areas: academic program performance; operational program performance, including governance; and, if applicable, elements related specifically to the charter school's mission and vision;
- 26 (2) A description of the charter school's educational program and 27 curriculum;
- 28 (3) The term of the charter, which shall be not less than five years, nor 29 greater than ten years and shall be renewable;
- 30 (4) A description of the charter school's pupil performance standards, 31 which must meet the requirements of subdivision (6) of subsection 5 of this 32 section. The charter school program must be designed to enable each pupil to

33 achieve such standards;

- 34 (5) A description of the governance and operation of the charter school, 35 including the nature and extent of parental, professional educator, and 36 community involvement in the governance and operation of the charter school; 37 [and]
  - (6) A description of the charter school's policies on student discipline and student admission, which shall include a statement, where applicable, of the validity of attendance of students who do not reside in the district but who may be eligible to attend under the terms of judicial settlements; and
  - (7) Procedures to be implemented if the charter school should close, including, but not limited to, the transfer or repository of student records and the disposition of the charter school's assets.
    - 2. Proposed charters shall be subject to the following requirements:
  - (1) A charter shall be submitted to the sponsor by August fifteen of the year prior to the proposed opening date of the charter school;
  - (2) A charter may be approved when the sponsor determines that the requirements of this section are met and determines that the applicant is sufficiently qualified to operate a charter school. The sponsor's decision of approval or denial shall be made within ninety days of the filing of the proposed charter;
  - [(2)] (3) If the charter is denied, the proposed sponsor shall notify the applicant in writing as to the reasons for its denial and forward a copy to the state board of education within five business days following the denial;
  - charter may be submitted to the state board of education, along with the sponsor's written reasons for its denial. If the state board determines that the applicant meets the requirements of this section, that the applicant is sufficiently qualified to operate the charter school, and that granting a charter to the applicant would be likely to provide educational benefit to the children of the district, the state board may grant a charter and act as sponsor of the charter school. The state board shall review the proposed charter and make a determination of whether to deny or grant the proposed charter within sixty days of receipt of the proposed charter, provided that any charter to be considered by the state board of education under this subdivision shall be submitted no later than March first prior to the school year in which the charter school intends to begin operations. The state board of education shall notify the applicant in

69 writing as the reasons for its denial, if applicable; and

- 70 [(4)] (5) The sponsor of a charter school shall give priority to charter school applicants that propose a school oriented to high-risk students and to the 71 72reentry of dropouts into the school system. If a sponsor grants three or more charters, at least one-third of the charters granted by the sponsor shall be to 7374schools that actively recruit dropouts or high-risk students as their student body and address the needs of dropouts or high-risk students through their proposed 75mission, curriculum, teaching methods, and services. For purposes of this 76 77subsection, a "high-risk" student is one who is at least one year behind in satisfactory completion of course work or obtaining credits for graduation, 78 79 pregnant or a parent, homeless or has been homeless sometime within the preceding six months, has limited English proficiency, has been suspended from 80 school three or more times, is eligible for free or reduced-price school lunch, or 81 has been referred by the school district for enrollment in an alternative 82 program. "Dropout" shall be defined through the guidelines of the school core 83 data report. The provisions of this subsection do not apply to charters sponsored 84 by the state board of education. 85
- 86 3. If a charter is approved by a sponsor, the charter application shall be submitted to the state board of education, along with a statement of finding that 87 88 the application meets the requirements of sections 160.400 to 160.420 and section 89 167.439, RSMo, and a monitoring plan under which the charter sponsor will 90 evaluate the academic performance of students enrolled in the charter 91 school. The state board of education may, within sixty days, disapprove the granting of the charter. The state board of education may disapprove a charter 92 on grounds that the application fails to meet the requirements of sections 160.400 93 to 160.420 and section 167.349, RSMo, or that a charter sponsor previously failed 94 to meet the statutory responsibilities of a charter sponsor. 95
- 4. Any disapproval of a charter pursuant to subsection 3 of this sectionshall be subject to judicial review pursuant to chapter 536, RSMo.
  - 5. A charter school shall, as provided in its charter:

- 99 (1) Be nonsectarian in its programs, admission policies, employment 100 practices, and all other operations;
- 101 (2) Comply with laws and regulations of the state, county, or city relating 102 to health, safety, and state minimum educational standards, as specified by the 103 state board of education, including the requirements relating to student discipline 104 under sections 160.261, 167.161, 167.164, and 167.171, RSMo, notification of

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criminal conduct to law enforcement authorities under sections 167.115 to 167.117, RSMo, academic assessment under section 160.518, transmittal of school records under section 167.020, RSMo, [and] the minimum number of school days and hours required under section 160.041, and the employee criminal history background check and the family care safety registry check under section 168.133;

- (3) Except as provided in sections 160.400 to 160.420, be exempt from all laws and rules relating to schools, governing boards and school districts;
- 113 (4) Be financially accountable, use practices consistent with the Missouri 114 financial accounting manual, provide for an annual audit by a certified public 115 accountant, publish audit reports and annual financial reports as provided in chapter 165, RSMo, provided that the annual financial report may be published 116 117 on the department of elementary and secondary education's Internet website in addition to other publishing requirements, and provide liability insurance to 118 indemnify the school, its board, staff and teachers against tort claims. A charter 119 120 school that receives local educational agency status under subsection 6 of this 121 section shall meet the requirements imposed by the Elementary and Secondary 122 Education Act for audits of such agencies. For purposes of an audit by petition 123 under section 29.230, RSMo, a charter school shall be treated as a political subdivision on the same terms and conditions as the school district in which it is 124 125located. For the purposes of securing such insurance, a charter school shall be 126 eligible for the Missouri public entity risk management fund pursuant to section 127537.700, RSMo. A charter school that incurs debt must include a repayment plan 128 in its financial plan;
  - (5) Provide a comprehensive program of instruction for at least one grade or age group from kindergarten through grade twelve, which may include early childhood education if funding for such programs is established by statute, as specified in its charter;
  - (6) (a) Design a method to measure pupil progress toward the pupil academic standards adopted by the state board of education pursuant to section 160.514, [collect baseline data during at least the first three years for determining how the charter school is performing] establish baseline student performance during the first year of operation, collect student performance data as defined by the annual performance report throughout the duration of the charter to annually monitor student academic performance, and to the extent applicable based upon grade

levels offered by the charter school, participate in the statewide system of assessments, comprised of the essential skills tests and the nationally standardized norm-referenced achievement tests, as designated by the state board pursuant to section 160.518, complete and distribute an annual report card as prescribed in section 160.522, which shall also include a statement that background checks have been completed on the charter school's board members, report to its sponsor, the local school district, and the state board of education as to its teaching methods and any educational innovations and the results thereof, and provide data required for the study of charter schools pursuant to subsection 4 of section 160.410. No charter school will be considered in the Missouri school improvement program review of the district in which it is located for the resource or process standards of the program.

- (b) For proposed high risk or alternative charter schools, sponsors shall approve performance measures based on mission, curriculum, teaching methods, and services. Sponsors shall also approve comprehensive academic and behavioral measures to determine whether students are meeting performance standards on a different time frame as specified in that school's charter. Student performance shall be assessed comprehensively to determine whether a high risk or alternative charter school has documented adequate student progress. Student performance shall be based on sponsor-approved comprehensive measures as well as standardized public school measures. Annual presentation of charter school report card data to the department of elementary and secondary education, the state board, and the public shall include comprehensive measures of student progress.
- (c) Nothing in this [paragraph] subdivision shall be construed as permitting a charter school to be held to lower performance standards than other public schools within a district; however, the charter of a charter school may permit students to meet performance standards on a different time frame as specified in its charter;
- 170 (7) Assure that the needs of special education children are met in 171 compliance with all applicable federal and state laws and regulations;
- 172 (8) Provide along with any request for review by the state board of 173 education the following:
  - (a) Documentation that the applicant has provided a copy of the application to the school board of the district in which the charter school is to be located, except in those circumstances where the school district is the sponsor of

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177 the charter school; and

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- 178 (b) A statement outlining the reasons for approval or disapproval by the sponsor, specifically addressing the requirements of sections 160.400 to 160.420 179 180 and 167.349, RSMo.
- 6. (1) Proposed or existing high risk or alternative charter schools may include alternative arrangements for students to obtain credit for satisfying graduation requirements in the school's charter 184 application and charter. Alternative arrangements may include, but not be limited to, credit for off-campus instruction, embedded credit, 185 work experience through a paid or unpaid internship arranged through 186 the school, and independent studies. When the state board of education approves the charter, any such alternative arrangements shall be approved at such time.
  - (2) The department of elementary and secondary education shall conduct a study of any charter school granted alternative arrangements for students to obtain credit under this subsection after three years of operation to assess student performance, graduation rates, educational outcomes, and entry into the workforce or higher education.
  - 7. The charter of a charter school may be amended at the request of the governing body of the charter school and on the approval of the sponsor. The sponsor and the governing board and staff of the charter school shall jointly review the school's performance, management and operations [at least once every two years during the first year of operation and then every other year after the most recent review or at any point where the operation or management of the charter school is changed or transferred to another entity, either public or private. The governing board of a charter school may amend the charter, if the sponsor approves such amendment, or the sponsor and the governing board may reach an agreement in writing to reflect the charter school's decision to become a local educational agency [for the sole purpose of seeking direct access to federal grants]. In such case the sponsor shall give the department of elementary and secondary education written notice no later than March first of any year, with the agreement to become effective July first. The department may waive the March first notice date in its discretion. The department shall identify and furnish a list of its regulations that pertain to local educational agencies to such schools within thirty days of receiving such notice.
    - [7.] 8. (1) A sponsor shall revoke a charter or take other appropriate

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remedial action, which may include placing the charter school on probationary status, at any time if the charter school commits a serious breach of one or more provisions of its charter or on any of the following grounds: failure to meet academic performance standards as set forth in its charter, failure to meet generally accepted standards of fiscal management, failure to provide information necessary to confirm compliance with all provisions of the charter and sections 160.400 to 160.420 and 167.349, RSMo, within forty-five days following receipt of written notice requesting such information, or violation of law.

- (2) The sponsor may place the charter school on probationary status to allow the implementation of a remedial plan, which may require a change of methodology, a change in leadership, or both, after which, if such plan is unsuccessful, the charter may be revoked.
- (3) At least sixty days before acting to revoke a charter, the sponsor shall notify the governing board of the charter school of the proposed action in writing. The notice shall state the grounds for the proposed action. The school's governing board may request in writing a hearing before the sponsor within two weeks of receiving the notice.
- (4) The sponsor of a charter school shall establish procedures to conduct administrative hearings upon determination by the sponsor that grounds exist to revoke a charter. Final decisions of a sponsor from hearings conducted pursuant to this subsection are subject to judicial review pursuant to chapter 536, RSMo.
- (5) A termination shall be effective only at the conclusion of the school year, unless the sponsor determines that continued operation of the school presents a clear and immediate threat to the health and safety of the children.
- (6) A charter sponsor shall make available the school accountability report card information as provided under section 160.522 and the results of the academic monitoring required under subsection 3 of this section.
- [8.] 9. (1) A sponsor shall take all reasonable steps necessary to confirm that each charter school sponsored by such sponsor is in material compliance and remains in material compliance with all material provisions of the charter and sections 160.400 to 160.420 and 167.349, RSMo. Every charter school shall provide all information necessary to confirm ongoing compliance with all provisions of its charter and sections 160.400 to 160.420 and 167.349, RSMo, in a timely manner to its sponsor.
- (2) (a) Beginning January 1, 2011, during the year in which a charter is considered for renewal, a charter school sponsor shall

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demonstrate to the state board of education that the charter school is in compliance with federal and state laws on accountability; transparency; maintenance of parent, student, and employee rights; performance of charter requirements; and the following academic performance standards:

- a. For a charter school the grade span of which includes high school grades, the average graduation rate for the most recent three years is no lower than seventy percent in any three of the last four years unless the school has as its mission dropout recovery and enrolls students from the ages of seventeen to twenty-one; and
- b. For all charter schools, is among the lowest achieving five percent of Title I schools in corrective action or restructuring.
- (b) The state board of education shall determine if compliance with all standards enumerated in paragraph (a) of this subdivision has been achieved. If compliance has been achieved, the state board of education shall so note at its next regularly scheduled meeting. If compliance with all standards has not been achieved, the charter school and its sponsor may file a statement no later than January thirty-first, stating the reasons why the charter school should not be closed. If no such statement is filed, the charter school shall cease operation at the end of the current academic year. If a statement is timely filed, the state board of education shall hold a public hearing no later than March first on the merits of keeping the school open. The state board of education shall vote no later than March thirty-first to continue the operation of the charter school and may impose conditions on its continuing operation as specified in subdivision (1) of subsection 8 of this section, or to close the charter school at the end of the current academic year.
- [9.] 10. A school district may enter into a lease with a charter school for physical facilities.
- [10.] 11. A governing board or a school district employee who has control over personnel actions shall not take unlawful reprisal against another employee at the school district because the employee is directly or indirectly involved in an application to establish a charter school. A governing board or a school district employee shall not take unlawful reprisal against an educational program of the school or the school district because an application to establish a charter school proposes the conversion of all or a portion of the educational program to a charter

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school. As used in this subsection, "unlawful reprisal" means an action that is taken by a governing board or a school district employee as a direct result of a lawful application to establish a charter school and that is adverse to another employee or an educational program.

- [11.] 12. Charter school board members shall be subject to the same liability for acts while in office as if they were regularly and duly elected members of school boards in any other public school district in this state. The governing board of a charter school may participate, to the same extent as a school board, in the Missouri public entity risk management fund in the manner provided under sections 537.700 to 537.756, RSMo.
- [12.] 13. Any entity, either public or private, operating, administering, or otherwise managing a charter school shall be considered a quasi-public governmental body and subject to the provisions of sections 610.010 to 610.035, RSMo.
  - [13.] 14. The chief financial officer of a charter school shall maintain:
- 301 (1) A surety bond in an amount determined by the sponsor to be adequate 302 based on the cash flow of the school; or
- 303 (2) An insurance policy issued by an insurance company licensed to do 304 business in Missouri on all employees in the amount of five hundred thousand 305 dollars or more that provides coverage in the event of employee theft.

160.410. 1. A charter school shall enroll:

- 2 (1) All pupils resident in the district in which it operates;
- 3 (2) Nonresident pupils eligible to attend a district's school under an urban 4 voluntary transfer program; [and]
  - (3) In the case of a charter school whose mission includes student drop-out prevention or recovery, any nonresident pupil from the same or an adjacent county who is considered high risk or is a dropout, or any nonresident pupil from the same or an adjacent county who resides in a residential care facility, a transitional living group home, or an independent living program whose last school of enrollment is in the school district where the charter school is established, who submits a timely application; and
  - (4) In the case of a workplace charter school, any student eligible to attend under subdivision (1) or (2) of this subsection whose parent is employed in the business district, who submits a timely application, unless the number of applications exceeds the capacity of a program, class, grade level or building. The

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17 configuration of a business district shall be set forth in the charter and shall not 18 be construed to create an undue advantage for a single employer or small number 19 of employers.

- 2. If capacity is insufficient to enroll all pupils who submit a timely application, the charter school shall have an admissions process that assures all applicants of an equal chance of gaining admission except that:
- (1) A charter school may establish a geographical area around the school whose residents will receive a preference for enrolling in the school, provided that such preferences do not result in the establishment of racially or socioeconomically isolated schools and provided such preferences conform to policies and guidelines established by the state board of education; [and]
- (2) A charter school may also give a preference for admission of children whose siblings attend the school or whose parents are employed at the school or in the case of a workplace charter school, a child whose parent is employed in the business district or at the business site of such school; and
- (3) A charter school whose mission includes student drop-out prevention or recovery as described in subdivision (3) of subsection 1 of this section shall give preference for admission to resident pupils over nonresident pupils.
- 3. A charter school shall not limit admission based on race, ethnicity, national origin, disability, gender, income level, proficiency in the English language or athletic ability, but may limit admission to pupils within a given age group or grade level.
- 4. The department of elementary and secondary education shall commission a study of the performance of students at each charter school in comparison with an equivalent group of district students representing an equivalent demographic and geographic population and a study of the impact of charter schools upon the constituents they serve in the districts in which they are located, to be conducted by the joint committee on education. The charter school study shall include analysis of the administrative and instructional practices of each charter school and shall include findings on innovative programs that illustrate best practices and lend themselves to replication or incorporation in other schools. The joint committee on education shall coordinate with individuals 50representing charter [public] schools and the districts in which charter schools are located in conducting the study. The study of a charter school's student performance in relation to a comparable group shall be designed to provide

information that would allow parents and educators to make valid comparisons of academic performance between the charter school's students and an equivalent group of district students representing an equivalent demographic and geographic population. The student performance assessment and comparison shall include,

- 58 (1) Missouri assessment program test performance and aggregate growth 59 over several years;
- 60 (2) Student reenrollment rates;

but may not be limited to:

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- (3) Educator, parent, and student satisfaction data;
- 62 (4) Graduation rates in secondary programs; and
- 63 (5) Performance of students enrolled in the same public school for three or more consecutive years. The impact study shall be undertaken every two years 64 to determine the impact of charter schools on the constituents they serve in the 65 districts where charter schools are operated. The impact study shall include, but 66 is not limited to, determining if changes have been made in district policy or 67 procedures attributable to the charter school and to perceived changes in 68 attitudes and expectations on the part of district personnel, school board 69 members, parents, students, the business community and other education 70 stakeholders. The department of elementary and secondary education shall make the results of the studies public and shall deliver copies to the governing boards 73 of the charter schools, the sponsors of the charter schools, the school board and 74superintendent of the districts in which the charter schools are operated.
  - 5. A charter school shall make available for public inspection, and provide upon request, to the parent, guardian, or other custodian of any school-age pupil resident in the district in which the school is located the following information:
    - (1) The school's charter;
- 79 (2) The school's most recent annual report card published according to 80 section 160.522; [and]
- 81 (3) The results of background checks on the charter school's board 82 members; and
- (4) If a charter school is operated by a management company, a copy of the written contract between the governing board of the charter school and the educational management organization or the charter management organization for services.
- 87 The charter school may charge reasonable fees, not to exceed the rate specified 88 in section 610.026, RSMo, for furnishing copies of documents under this

89 subsection.

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- 6. When a student attending a charter school who is a resident of the school district in which the charter school is located moves out of the boundaries of such school district, the student may complete the current semester and shall be considered a resident student. The student's parent or legal guardian shall be responsible for the student's transportation to and from the charter school.
- 7. If a change in school district boundary lines occurs under sections 162.223, 162.431, 162,441, 162.451, or by action of the state board of education under section 162.081, including attachment of a school district's territory to another district or dissolution, such that a student attending a charter school prior to such change no longer resides in a school district in which charter schools are permitted to operate, then the student may complete the current academic year at the charter school. The student shall be considered a resident student. The student's parent or legal guardian shall be responsible for the student's transportation to and from the charter school.
- 160.415. 1. For the purposes of calculation and distribution of state school aid under section 163.031, RSMo, pupils enrolled in a charter school shall be included in the pupil enrollment of the school district within which each pupil resides. Each charter school shall report the names, addresses, and eligibility for free and reduced lunch, special education, or limited English proficiency status, as well as eligibility for categorical aid, of pupils resident in a school district who are enrolled in the charter school to the school district in which those pupils reside. The charter school shall report the average daily attendance data, free and reduced lunch count, special education pupil count, and limited English proficiency pupil count to the state department of elementary and secondary 10 11 education. Each charter school shall promptly notify the state department of 12elementary and secondary education and the pupil's school district when a student discontinues enrollment at a charter school. 13
  - 2. Except as provided in subsections 3 and 4 of this section, the aid payments for charter schools shall be as described in this subsection.
  - (1) A school district having one or more resident pupils attending a charter school shall pay to the charter school an annual amount equal to the product of the charter school's weighted average daily attendance and the state adequacy target, multiplied by the dollar value modifier for the district, plus local

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tax revenues per weighted average daily attendance from the incidental and teachers' funds in excess of the performance levy as defined in section 163.011, RSMo, plus all other state aid attributable to such pupils.

- (2) The district of residence of a pupil attending a charter school shall also pay to the charter school any other federal or state aid that the district receives on account of such child.
- 26 (3) If the department overpays or underpays the amount due to the charter school, such overpayment or underpayment shall be repaid by the public charter school or credited to the public charter school in twelve equal payments in the next fiscal year.
- 30 (4) The amounts provided pursuant to this subsection shall be prorated 31 for partial year enrollment for a pupil.
  - (5) A school district shall pay the amounts due pursuant to this subsection as the disbursal agent and no later than twenty days following the receipt of any such funds. The department of elementary and secondary education shall pay the amounts due when it acts as the disbursal agent within five days of the required due date.
  - 3. A workplace charter school shall receive payment for each eligible pupil as provided under subsection 2 of this section, except that if the student is not a resident of the district and is participating in a voluntary interdistrict transfer program, the payment for such pupils shall be the same as provided under section 162.1060, RSMo.
- 424. A charter school that has declared itself as a local educational agency 43 shall receive from the department of elementary and secondary education an annual amount equal to the product of the charter school's weighted average daily 44 attendance and the state adequacy target, multiplied by the dollar value modifier 45for the district, plus local tax revenues per weighted average daily attendance 46 from the incidental and teachers funds in excess of the performance levy as 47defined in section 163.011, RSMo, plus all other state aid attributable to such 48 49 pupils. If a charter school declares itself as a local education agency, the department of elementary and secondary education shall, upon notice of the 50 51declaration, reduce the payment made to the school district by the amount 52 specified in this subsection and pay directly to the charter school the annual amount reduced from the school district's payment. 53
  - 5. If a school district fails to make timely payments of any amount for which it is the disbursal agent, the state department of elementary and secondary

education shall authorize payment to the charter school of the amount due pursuant to subsection 2 of this section and shall deduct the same amount from the next state school aid apportionment to the owing school district. If a charter school is paid more or less than the amounts due pursuant to this section, the amount of overpayment or underpayment shall be adjusted equally in the next twelve payments by the school district or the department of elementary and secondary education, as appropriate. Any dispute between the school district and a charter school as to the amount owing to the charter school shall be resolved by the department of elementary and secondary education, and the department's decision shall be the final administrative action for the purposes of review pursuant to chapter 536, RSMo. During the period of dispute, the department of elementary and secondary education shall make every administrative and statutory effort to allow the continued education of children in their current public charter school setting.

- 6. The charter school and a local school board may agree by contract for services to be provided by the school district to the charter school. The charter school may contract with any other entity for services. Such services may include but are not limited to food service, custodial service, maintenance, management assistance, curriculum assistance, media services and libraries and shall be subject to negotiation between the charter school and the local school board or other entity. Documented actual costs of such services shall be paid for by the charter school.
- 7. A charter school may enter into contracts with community partnerships and state agencies acting in collaboration with such partnerships that provide services to children and their families linked to the school.
- 8. A charter school shall be eligible for transportation state aid pursuant to section 163.161, RSMo, and shall be free to contract with the local district, or any other entity, for the provision of transportation to the students of the charter school.
- 9. (1) The proportionate share of state and federal resources generated by students with disabilities or staff serving them shall be paid in full to charter schools enrolling those students by their school district where such enrollment is through a contract for services described in this section. The proportionate share of money generated under other federal or state categorical aid programs shall be directed to charter schools serving such students eligible for that aid.
  - (2) A charter school district shall provide the special services provided

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pursuant to section 162.705, RSMo, and may provide the special services 92 93 pursuant to a contract with a school district or any provider of such services.

- 94 10. A charter school may not charge tuition, nor may it impose fees that 95 a school district is prohibited from imposing.
- 96 11. A charter school is authorized to incur debt in anticipation of receipt 97 of funds. A charter school may also borrow to finance facilities and other capital items. A school district may incur bonded indebtedness or take other measures 98 99 to provide for physical facilities and other capital items for charter schools that 100 it sponsors or contracts with. Upon the dissolution of a charter school, any 101 liabilities of the corporation will be satisfied through the procedures of chapter 102 355, RSMo. The department of elementary and secondary education may 103 withhold funding at a level the department determines to be adequate 104 during a school's last year of operation until the department 105 determines that school records, liabilities, and reporting requirements, 106 including a full audit, are satisfied.
- 12. Charter schools shall not have the power to acquire property by 107 108 eminent domain.
- 109 13. The governing body of a charter school is authorized to accept grants, 110 gifts or donations of any kind and to expend or use such grants, gifts or donations. A grant, gift or donation may not be accepted by the governing body 111 112 if it is subject to any condition contrary to law applicable to the charter school or other public schools, or contrary to the terms of the charter. 113
  - 160.420. 1. Any school district in which charter schools may be 2 established under sections 160.400 to 160.420 shall establish a uniform policy which provides that if a charter school offers to retain the services of an employee of a school district, and the employee accepts a position at the charter school, an employee at the employee's option may remain an employee of the district and the charter school shall pay to the district the district's full costs of salary and 6 benefits provided to the employee. The district's policy shall provide that any teacher who accepts a position at a charter school and opts to remain an employee 8 of the district retains such teacher's permanent teacher status and retains such 10 teacher's seniority rights in the district for three years. The school district shall 11 not be liable for any such employee's acts while an employee of the charter school.
  - 122. A charter school may employ noncertificated instructional personnel; 13 provided that no more than twenty percent of the full-time equivalent instructional staff positions at the school are filled by noncertificated personnel.

All noncertificated instructional personnel shall be supervised by certificated 15 16 instructional personnel. A charter school that has a foreign language immersion experience as its chief educational mission, as stated in its charter, shall not be 17 18 subject to the twenty-percent requirement of this subsection but shall ensure that any teachers whose duties include instruction given in a foreign language have 19 20 current valid credentials in the country in which such teacher received his or her training and shall remain subject to the remaining requirements of this 2122subsection. The charter school shall ensure that all instructional employees of 23 the charter school have experience, training and skills appropriate to the instructional duties of the employee, and the charter school shall ensure that a 2425 criminal background check and [child abuse] family care safety registry check are conducted for each employee of the charter school prior to the hiring of the 26 employee under the requirements of section 168.133. The charter school 2728 may not employ instructional personnel whose certificate of license to teach has been revoked or is currently suspended by the state board of 29 education. Appropriate experience, training and skills of noncertificated 30 instructional personnel shall be determined considering: 31

- (1) Teaching certificates issued by another state or states;
- 33 (2) Certification by the National Standards Board;
- 34 (3) College degrees in the appropriate field;

- 35 (4) Evidence of technical training and competence when such is 36 appropriate; and
- 37 (5) The level of supervision and coordination with certificated 38 instructional staff.
- 39 3. Personnel employed by the charter school shall participate in the retirement system of the school district in which the charter school is located, 40 subject to the same terms, conditions, requirements and other provisions 41 applicable to personnel employed by the school district. For purposes of 42 43 participating in the retirement system, the charter school shall be considered to be a public school within the school district, and personnel employed by the 44 charter school shall be public school employees. In the event of a lapse of the 45 46 school district's corporate organization as described in subsections 1 and 4 of section 162.081, RSMo, personnel employed by the charter school shall continue 47 to participate in the retirement system and shall do so on the same terms, 48 49 conditions, requirements and other provisions as they participated prior to the 50 lapse.

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- 51 [4. The charter school and a local school board may agree by contract for 52 services to be provided by the school district to the charter school. The charter school may contract with any other entity for services. Such services may include 53 54 but are not limited to food service, custodial service, maintenance, management assistance, curriculum assistance, media services and libraries and shall be 5556 subject to negotiation between the charter school and the local school board or other entity. Documented actual costs of such services shall be paid for by the 57 charter school. 58
  - 5. A charter school may enter into contracts with community partnerships and state agencies acting in collaboration with such partnerships that provide services to children and their families linked to the school.
  - 6. A charter school shall be eligible for transportation state aid pursuant to section 163.161, RSMo, and shall be free to contract with the local district, or any other entity, for the provision of transportation to the students of the charter school.
- 7. (1) The proportionate share of state and federal resources generated by students with disabilities or staff serving them shall be paid in full to charter schools enrolling those students by their school district where such enrollment is through a contract for services described in this section. The proportionate share of money generated under other federal or state categorical aid programs shall be directed to charter schools serving such students eligible for that aid.
  - (2) A charter school district shall provide the special services provided pursuant to section 162.705, RSMo, and may provide the special services pursuant to a contract with a school district or any provider of such services.
- 8. A charter school may not charge tuition, nor may it impose fees that a school district is prohibited from imposing.
- 9. A charter school is authorized to incur debt in anticipation of receipt of funds. A charter school may also borrow to finance facilities and other capital items. A school district may incur bonded indebtedness or take other measures to provide for physical facilities and other capital items for charter schools that it sponsors or contracts with. Upon the dissolution of a charter school, any liabilities of the corporation will be satisfied through the procedures of chapter 355, RSMo.
- 10. Charter schools shall not have the power to acquire property by eminent domain.
  - 11. The governing body of a charter school is authorized to accept grants,

87 gifts or donations of any kind and to expend or use such grants, gifts or

- 88 donations. A grant, gift or donation may not be accepted by the governing body
- 89 if it is subject to any condition contrary to law applicable to the charter school or
- 90 other public schools, or contrary to the terms of the charter.]

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