#### FIRST REGULAR SESSION

# SENATE JOINT RESOLUTION NO. 2

### 95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR BARTLE.

Pre-filed December 1, 2008, and ordered printed.

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TERRY L. SPIELER, Secretary.

## 0245S.01I

#### JOINT RESOLUTION

Submitting to the qualified voters of Missouri, an amendment repealing section 30(b) of article IV of the Constitution of Missouri, and adopting two new sections in lieu thereof relating to the highways and transportation commission authority to finance, construct, operate, and maintain toll facilities.

Be it resolved by the Senate, the House of Representatives concurring therein:

That at the next general election to be held in the state of Missouri, on

- 2 Tuesday next following the first Monday in November, 2010, or at a special
- 3 election to be called by the governor for that purpose, there is hereby submitted
- 4 to the qualified voters of this state, for adoption or rejection, the following
- 5 amendment to article IV of the Constitution of the state of Missouri:

Section A. Section 30(b), article IV, Constitution of Missouri, is repealed

- 2 and two new sections adopted in lieu thereof, to be known as sections 30(b) and
- 3 30(e), to read as follows:

Section 30(b). 1. For the purpose of constructing and maintaining an

- 2 adequate system of connected state highways all state revenue derived from
- B highway users as an incident to their use or right to use the highways of the
- 4 state, including all state license fees and taxes upon motor vehicles, trailers and
- 5 motor vehicle fuels, and upon, with respect to, or on the privilege of the
- 6 manufacture, receipt, storage, distribution, sale or use thereof (excepting: those
- 7 portions of the sales tax on motor vehicles and trailers which are not distributed
- 8 to the state road fund pursuant to subsection 2 of this section 30(b); any tolls,
- 9 fees, rents, and other revenue derived from toll facilities and the
- 10 proceeds of toll facility revenue and revenue refunding bonds; and
- 11 further excepting all property taxes), less the (1) actual cost of collection of the

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12 department of revenue (but not to exceed three percent of the particular tax or 13 fee collected), (2) actual cost of refunds for overpayments and erroneous payments of such taxes and fees and maintaining retirement programs as permitted by law 14 15 and (3) actual cost of the state highway patrol in administering and enforcing any state motor vehicle laws and traffic regulations, and less refunds with respect 16 17 to fuel not used for propelling highway motor vehicles, and less refunds for overpayments and erroneous payments of all other state revenue derived from highway users set forth under this section, shall be 19 deposited in the state road fund which is hereby created within the state treasury 20 21and stand appropriated without legislative action to be used and expended by the 22highways and transportation commission for the following purposes, and no other:

First, to the payment of the principal and interest on any outstanding state road bonds. The term state road bonds in this section 30(b) means any bonds or refunding bonds issued by the highways and transportation commission to finance or refinance the construction or reconstruction of the state highway system.

Second, to maintain a balance in the state road fund in the amount deemed necessary to meet the payment of the principal and interest of any state road bonds for the next succeeding twelve months.

The remaining balance in the state road fund shall be used and expended in the sole discretion of and under the supervision and direction of the highways and transportation commission for the following state highway system uses and purposes and no other:

- (1) To complete and widen or otherwise improve and maintain the state highway system heretofore designated and laid out under existing laws;
- (2) To reimburse the various counties and other political subdivisions of the state, except incorporated cities and towns, for money expended by them in the construction or acquisition of roads and bridges now or hereafter taken over by the highways and transportation commission as permanent parts of the state highway system, to the extent of the value to the state of such roads and bridges at the time taken over, not exceeding in any case the amount expended by such counties and subdivisions in the construction or acquisition of such roads and bridges, except that the highways and transportation commission may, in its discretion, repay, or agree to repay, any cash advanced by a county or subdivision to expedite state road construction or improvement;
  - (3) To, in the discretion of the commission to plan, locate, relocate,

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48 establish, acquire, construct and maintain the following:

- (a) interstate and primary highways within the state;
- 50 (b) supplementary state highways and bridges in each county of the state;
- 51 (c) state highways and bridges in, to and through state parks, public areas 52 and reservations, and state institutions now or hereafter established to connect
- 53 the same with the state highways, and also national, state or local parkways,
- 54 travelways, tourways, with coordinated facilities;
- 55 (d) any tunnel or interstate bridge or part thereof, where necessary to 56 connect the state highways of this state with those of other states;
- (e) any highway within the state when necessary to comply with any federal law or requirement which is or shall become a condition to the receipt of federal funds;
- 60 (f) any highway in any city or town which is found necessary as a 61 continuation of any state or federal highway, or any connection therewith, into 62 and through such city or town; and
  - (g) additional state highways, bridges and tunnels, either in congested traffic areas of the state or where needed to facilitate and expedite the movement of through traffic.
- 66 (4) To conduct studies for toll facilities;
  - (5) To pay the costs of toll facility projects and the principal of and interest on bonds for state toll facility projects authorized pursuant to section 30(d) of this article;
  - (6) To acquire materials, equipment and buildings and to employ such personnel as necessary for the purposes described in this subsection 1; and
  - [(5)] (7) For such other purposes and contingencies relating and appertaining to the construction and maintenance of such state highway system as the highways and transportation commission may deem necessary and proper.
- 2. (1) The state sales tax upon the sale of motor vehicles, trailers, motorcycles, mopeds and motortricycles at the rate provided by law on November 2, 2004, is levied and imposed by this section until the rate is changed by law or constitutional amendment.
- 79 (2) One-half of the proceeds from the state sales tax on all motor vehicles, 80 trailers, motorcycles, mopeds and motortricycles shall be dedicated for highway 81 and transportation use and shall be apportioned and distributed as follows: ten 82 percent to the counties, fifteen percent to the cities, two percent to be deposited 83 in the state transportation fund, which is hereby created within the state

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treasury to be used in a manner provided by law and seventy-three percent to be deposited in the state road fund. The amounts apportioned and distributed to the counties and cities shall be further allocated and used as provided in section 30(a) 86 of this article. The amounts allocated and distributed to the highways and transportation commission for the state road fund shall be used as provided in subsection 1 of this section 30(b). The sales taxes which are apportioned and distributed pursuant to this subdivision (2) shall not include those taxes levied and imposed pursuant to sections 43(a) or 47(a) of this article. The term "proceeds from the state sales tax" as used in this subdivision (2) shall mean and include all revenues received by the department of revenue from the said sales tax, reduced only by refunds for overpayments and erroneous payments of such tax as permitted by law and actual costs of collection by the department of revenue (but not to exceed three percent of the amount collected).

(3) (i) From and after July 1, 2005, through June 30, 2006, twenty-five percent of the remaining one-half of the proceeds of the state sales tax on all motor vehicles, trailers, motorcycles, mopeds and motortricycles which is not distributed by subdivision (2) of subsection 2 of this section 30(b) shall be deposited in the state road bond fund which is hereby created within the state treasury; (ii) from and after July 1, 2006, through June 30, 2007, fifty percent of the aforesaid one-half of the proceeds of the state sales tax on all motor vehicles, trailers, motorcycles, mopeds and motortricycles which is not distributed by subdivision (2) of subsection 2 of this section 30(b) shall be deposited in the state road bond fund; (iii) from and after July 1, 2007, through June 30, 2008, seventy-five percent of the aforesaid one-half of the proceeds of the state sales tax on all motor vehicles, trailers, motorcycles, mopeds and motortricycles which is not distributed by subdivision (2) of subsection 2 of this section 30(b) shall be deposited in the state road bond fund; and (iv) from and after July 1, 2008, one hundred percent of the aforesaid one-half of the proceeds of the state sales tax on all motor vehicles, trailers, motorcycles, mopeds and motortricycles which is not distributed by subdivision (2) of subsection 2 of this section 30(b) shall be deposited in the state road bond fund. Moneys deposited in the state road bond fund are hereby dedicated to and shall only be used to fund the repayment of bonds issued by the highways and transportation commission to fund the construction and reconstruction of the state highway system or to fund refunding bonds, except that after January 1, 2009, that portion of the moneys in the state road bond fund which the commissioner of administration and the highways and

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120 transportation commission each certify is not needed to make payments upon said 121 bonds or to maintain an adequate reserve for making future payments upon said bonds may be appropriated to the state road fund. The highways and 122 123 transportation commission shall have authority to issue state road bonds for the 124 uses set forth in this subdivision (3). The net proceeds received from the issuance 125 of such bonds shall be paid into the state road fund and shall only be used to 126 fund construction or reconstruction of specific projects for parts of the state 127 highway system as determined by the highways and transportation 128 commission. The moneys deposited in the state road bond fund shall only be 129 withdrawn by appropriation pursuant to this constitution. No obligation for the 130 payment of moneys so appropriated shall be paid unless the commissioner of administration certifies it for payment and further certifies that the expenditure 131 is for a use which is specifically authorized by the provisions of this subdivision 132 133 (3). The proceeds of the sales tax which are subject to allocation and deposit into the state road bond fund pursuant to this subdivision (3) shall not include the 134 135 proceeds of the sales tax levied and imposed pursuant to sections 43(a) or 47(a) 136 of this article nor shall they include the proceeds of that portion of the sales tax apportioned, distributed and dedicated to the school district trust fund on 137 November 2, 2004. The term "proceeds from the state sales tax" as used in this 138 139 subdivision (3) shall mean and include all revenues received by the department 140 of revenue from the said sales tax, reduced only by refunds for overpayments and 141 erroneous payments of such tax as permitted by law and actual costs of collection 142 by the department of revenue (but not to exceed three percent of the amount 143 collected).

- 3. After January 1, 1980, any increase in state license fees and taxes on motor vehicles, trailers, motorcycles, mopeds and motortricycles other than those taxes distributed pursuant to subsection 2 of this section 30(b) shall be distributed as follows: ten percent to the counties, fifteen percent to the cities and seventy-five percent to be deposited in the state road fund. The amounts distributed shall be apportioned and distributed to the counties and cities as provided in section 30(a) of this article, to be used for highway purposes.
- 4. The moneys apportioned or distributed under this section to the state road fund, the state transportation fund, the state road bond fund, counties, cities, towns or villages shall not be included within the definition of "total state revenues" as that term is used in section 17 of Article X of this constitution nor be considered as an "expense of state government" as that term is used in section

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156 20 of article X of this constitution.

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Section 30(e). 1. The highways and transportation commission is authorized to finance, acquire, construct, maintain, improve, reconstruct, and operate state toll facilities proposed by the commission and authorized by the general assembly within this state, across the borders of this state and another state, and across a river or stream comprising the boundary or a portion of the boundary between this state and another state. Toll facilities shall be a part of the state highway system. 8

- 9 2. For toll facility projects authorized by the general assembly, 10 the commission:
- 11 (1) May fix and collect tolls, fees, rents, or other charges for the 12use of all toll facilities;
- 13 (2) May issue toll facility revenue bonds or toll facility revenue 14 refunding bonds for toll facilities without the consent of any other state agency or board; and 15
  - (3) May enter into any contract with any federal or state agency, city, county, or political subdivision, or any person or business entity, to perform any of the duties authorized by this section.
- 3. The commission shall credit, apportion, and distribute the net proceeds derived from the sale of state toll facility revenue bonds or refunding bonds and the interest thereon, the proceeds from all tolls, fees, rents, or other charges derived from toll facilities, less any refunds for overpayments and erroneous payments of such tolls, fees, rents, or other revenue, and any other moneys derived from federal, state, local, or special funds to the state toll facility fund. The commission shall expend such moneys solely for the toll facility projects authorized by the general assembly. Moneys in such fund shall stand appropriated without legislative action to be expended in the sole discretion of the commission for the authorized purposes in this 29section and no other purposes. All interest earned upon the sums within such fund shall be deposited within and to the credit of the fund.
- 33 4. The commission is authorized to transfer moneys from the state road fund to the state toll facility fund to pay costs of performing the duties and functions authorized by this section. Such transfers 35shall derive only from such moneys in the state road fund in excess of

the amounts necessary to make principal and interest payments on all outstanding state road bonds and refunding bonds for the next succeeding twelve months. Such transfers shall be repaid to the state road fund, in the time and manner as determined by the commission, from the state toll facility fund.

5. The commission may relocate or incorporate into any toll facility project any public roads, highways, or bridges as needed for toll facility projects authorized by the general assembly.

6. State toll facility revenue bond and refunding bond proceeds and all tolls, fees, rents, and other revenue derived from the establishment or operation of state toll facilities, shall not be deemed taxes or fees, and shall not be included as part of "total state revenues", within the meaning of sections 17 and 18 of Article X of this Constitution. The expenditure of these revenues shall not be considered an "expense of state government" under section 20 of Article X of this Constitution.

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