## FIRST REGULAR SESSION

## **SENATE BILL NO. 552**

## 95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR CROWELL.

Read 1st time February 26, 2009, and ordered printed.

2244S.01I

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 208.215 and 287.266, RSMo, and to enact in lieu thereof two new sections relating to the MO HealthNet division's authority to collect from third-party payers and workers' compensation beneficiaries.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 208.215 and 287.266, RSMo, are repealed and two new sections enacted in lieu thereof, to be known as sections 208.215 and 287.266, to read as follows:

208.215. 1. MO HealthNet is payer of last resort unless otherwise specified by law. When any person, corporation, institution, public agency or  $\mathbf{2}$ private agency is liable, either pursuant to contract or otherwise, to a participant 3 receiving public assistance on account of personal injury to or disability or disease 4 or benefits arising from a health insurance plan to which the participant may be 56 entitled, payments made by the department of social services or MO HealthNet division shall be a debt due the state and recoverable from the liable party or 7 8 participant for all payments made [in] on behalf of the participant and the debt due the state shall not exceed the payments made from MO HealthNet benefits 9 10 provided under sections 208.151 to 208.158 and section 208.162 and section 208.204 on behalf of the participant, minor or estate for payments on account of 11 12the injury, disease, or disability or benefits arising from a health insurance program to which the participant may be entitled. Any health benefit plan as 1314defined in section 376.1350, RSMo, third party administrator, administrative service organization, and pharmacy benefits manager, 15shall process and pay all properly submitted medical assistance 16subrogation claims or MO HealthNet subrogation claims for a period of 17

18 three years from the date services were provided or rendered, 19 regardless of any other timely filing requirement otherwise imposed by 20 such entity, and the entity shall not deny such claims on the basis of 21 the type or format of the claim form, or a failure to present proper 22 documentation of coverage at the point of sale;

23 2. The department of social services, MO HealthNet division, or its 24 contractor may maintain an appropriate action to recover funds paid by the 25 department of social services or MO HealthNet division or its contractor that are 26 due under this section in the name of the state of Missouri against the person, 27 corporation, institution, public agency, or private agency liable to the participant, 28 minor or estate.

293. Any participant, minor, guardian, conservator, personal representative, 30 estate, including persons entitled under section 537.080, RSMo, to bring an action for wrongful death who pursues legal rights against a person, corporation, 3132institution, public agency, or private agency liable to that participant or minor 33 for injuries, disease or disability or benefits arising from a health insurance plan 34to which the participant may be entitled as outlined in subsection 1 of this section shall upon actual knowledge that the department of social services or MO 3536 HealthNet division has paid MO HealthNet benefits as defined by this chapter promptly notify the MO HealthNet division as to the pursuit of such legal rights. 37

384. Every applicant or participant by application assigns his right to the department of social services or MO HealthNet division of any funds recovered 3940or expected to be recovered to the extent provided for in this section. All applicants and participants, including a person authorized by the probate code, 41 42shall cooperate with the department of social services, MO HealthNet division in identifying and providing information to assist the state in pursuing any third 43party who may be liable to pay for care and services available under the state's 44 plan for MO HealthNet benefits as provided in sections 208.151 to 208.159 and 45sections 208.162 and 208.204. All applicants and participants shall cooperate 46with the agency in obtaining third-party resources due to the applicant, 47participant, or child for whom assistance is claimed. Failure to cooperate without 4849good cause as determined by the department of social services, MO HealthNet 50division in accordance with federally prescribed standards shall render the 51applicant or participant ineligible for MO HealthNet benefits under sections 52208.151 to 208.159 and sections 208.162 and 208.204. A [recipient] participant who has notice or who has actual knowledge of the department's rights to 53

third-party benefits who receives any third-party benefit or proceeds for a covered illness or injury is either required to pay the division within sixty days after receipt of settlement proceeds the full amount of the third-party benefits up to the total MO HealthNet benefits provided or to place the full amount of the third-party benefits in a trust account for the benefit of the division pending judicial or administrative determination of the division's right to third-party benefits.

61 5. Every person, corporation or partnership who acts for or on behalf of 62a person who is or was eligible for MO HealthNet benefits under sections 208.151 to 208.159 and sections 208.162 and 208.204 for purposes of pursuing the 63 applicant's or participant's claim which accrued as a result of a nonoccupational 64 or nonwork-related incident or occurrence resulting in the payment of MO 65 HealthNet benefits shall notify the MO HealthNet division upon agreeing to 66 67 assist such person and further shall notify the MO HealthNet division of any institution of a proceeding, settlement or the results of the pursuit of the claim 68 and give thirty days' notice before any judgment, award, or settlement may be 69 70satisfied in any action or any claim by the applicant or participant to recover damages for such injuries, disease, or disability, or benefits arising from a health 71insurance program to which the participant may be entitled. 72

736. Every participant, minor, guardian, conservator, personal 74representative, estate, including persons entitled under section 537.080, RSMo, 75to bring an action for wrongful death, or his attorney or legal representative shall 76 promptly notify the MO HealthNet division of any recovery from a third party and shall immediately reimburse the department of social services, MO HealthNet 77division, or its contractor from the proceeds of any settlement, judgment, or other 78recovery in any action or claim initiated against any such third party. A 79judgment, award, or settlement in an action by a [recipient] participant to 80 recover damages for injuries or other third-party benefits in which the division 81 has an interest may not be satisfied without first giving the division notice and 8283 a reasonable opportunity to file and satisfy the claim or proceed with any action as otherwise permitted by law. 84

7. The department of social services, MO HealthNet division or its contractor shall have a right to recover the amount of payments made to a provider under this chapter because of an injury, disease, or disability, or benefits arising from a health insurance plan to which the participant may be entitled for which a third party is or may be liable in contract, tort or otherwise under law 90 or equity. Upon request by the MO HealthNet division, all third-party payers
91 shall provide the MO HealthNet division with information contained in a 270/271
92 Health Care Eligibility Benefits Inquiry and Response standard transaction
93 mandated under the federal Health Insurance Portability and Accountability Act,
94 except that third-party payers shall not include accident-only, specified disease,
95 disability income, hospital indemnity, or other fixed indemnity insurance policies.

96 8. The department of social services or MO HealthNet division shall have 97a lien upon any moneys to be paid by any insurance company or similar business 98 enterprise, person, corporation, institution, public agency or private agency in settlement or satisfaction of a judgment on any claim for injuries or disability or 99 100 disease benefits arising from a health insurance program to which the participant may be entitled which resulted in medical expenses for which the department or 101 MO HealthNet division made payment. This lien shall also be applicable to any 102103moneys which may come into the possession of any attorney who is handling the claim for injuries, or disability or disease or benefits arising from a health 104 insurance plan to which the participant may be entitled which resulted in 105106 payments made by the department or MO HealthNet division. In each case, a lien notice shall be served by certified mail or registered mail, upon the party or 107 parties against whom the applicant or participant has a claim, demand or cause 108 109 of action. The lien shall claim the charge and describe the interest the 110department or MO HealthNet division has in the claim, demand or cause of 111 action. The lien shall attach to any verdict or judgment entered and to any 112money or property which may be recovered on account of such claim, demand, 113cause of action or suit from and after the time of the service of the notice.

9. On petition filed by the department, or by the participant, or by the 114defendant, the court, on written notice of all interested parties, may adjudicate 115the rights of the parties and enforce the charge. The court may approve the 116settlement of any claim, demand or cause of action either before or after a verdict, 117and nothing in this section shall be construed as requiring the actual trial or final 118adjudication of any claim, demand or cause of action upon which the department 119120has charge. The court may determine what portion of the recovery shall be paid 121to the department against the recovery. In making this determination the court 122shall conduct an evidentiary hearing and shall consider competent evidence 123pertaining to the following matters:

124 (1) The amount of the charge sought to be enforced against the recovery125 when expressed as a percentage of the gross amount of the recovery; the amount

126 of the charge sought to be enforced against the recovery when expressed as a 127 percentage of the amount obtained by subtracting from the gross amount of the 128 recovery the total attorney's fees and other costs incurred by the participant 129 incident to the recovery; and whether the department should, as a matter of 130 fairness and equity, bear its proportionate share of the fees and costs incurred to 131 generate the recovery from which the charge is sought to be satisfied;

(2) The amount, if any, of the attorney's fees and other costs incurred by
the participant incident to the recovery and paid by the participant up to the time
of recovery, and the amount of such fees and costs remaining unpaid at the time
of recovery;

(3) The total hospital, doctor and other medical expenses incurred for care
and treatment of the injury to the date of recovery therefor, the portion of such
expenses theretofore paid by the participant, by insurance provided by the
participant, and by the department, and the amount of such previously incurred
expenses which remain unpaid at the time of recovery and by whom such
incurred, unpaid expenses are to be paid;

(4) Whether the recovery represents less than substantially full
recompense for the injury and the hospital, doctor and other medical expenses
incurred to the date of recovery for the care and treatment of the injury, so that
reduction of the charge sought to be enforced against the recovery would not
likely result in a double recovery or unjust enrichment to the participant;

(5) The age of the participant and of persons dependent for support upon the participant, the nature and permanency of the participant's injuries as they affect not only the future employability and education of the participant but also the reasonably necessary and foreseeable future material, maintenance, medical rehabilitative and training needs of the participant, the cost of such reasonably necessary and foreseeable future needs, and the resources available to meet such needs and pay such costs;

(6) The realistic ability of the participant to repay in whole or in part the
charge sought to be enforced against the recovery when judged in light of the
factors enumerated above.

157 10. The burden of producing evidence sufficient to support the exercise by 158 the court of its discretion to reduce the amount of a proven charge sought to be 159 enforced against the recovery shall rest with the party seeking such reduction.

160 11. The court may reduce and apportion the department's or MO 161 HealthNet division's lien proportionate to the recovery of the claimant. The court

162may consider the nature and extent of the injury, economic and noneconomic loss, 163 settlement offers, comparative negligence as it applies to the case at hand, hospital costs, physician costs, and all other appropriate costs. The department 164 165or MO HealthNet division shall pay its pro rata share of the attorney's fees based on the department's or MO HealthNet division's lien as it compares to the total 166167settlement agreed upon. This section shall not affect the priority of an attorney's 168lien under section 484.140, RSMo. The charges of the department or MO HealthNet division or contractor described in this section, however, shall take 169170priority over all other liens and charges existing under the laws of the state of Missouri with the exception of the attorney's lien under such statute. 171

17212. Whenever the department of social services or MO HealthNet division has a statutory charge under this section against a recovery for damages incurred 173by a participant because of its advancement of any assistance, such charge shall 174175not be satisfied out of any recovery until the attorney's claim for fees is satisfied, [irrespective] regardless of whether [or not] an action based on participant's 176claim has been filed in court. Nothing herein shall prohibit the director from 177 entering into a compromise agreement with any participant, after consideration 178of the factors in subsections 9 to 13 of this section. 179

180 13. This section shall be inapplicable to any claim, demand or cause of 181 action arising under the workers' compensation act, chapter 287, RSMo. From 182funds recovered pursuant to this section the federal government shall be paid a 183portion thereof equal to the proportionate part originally provided by the federal 184government to pay for MO HealthNet benefits to the participant or minor involved. The department or MO HealthNet division shall enforce TEFRA liens, 18542 U.S.C. 1396p, as authorized by federal law and regulation on permanently 186institutionalized individuals. The department or MO HealthNet division shall 187 have the right to enforce TEFRA liens, 42 U.S.C. 1396p, as authorized by federal 188 law and regulation on all other institutionalized individuals. For the purposes 189190 of this subsection, "permanently institutionalized individuals" includes those people who the department or MO HealthNet division determines cannot 191reasonably be expected to be discharged and return home, and "property" includes 192193the homestead and all other personal and real property in which the participant 194has sole legal interest or a legal interest based upon co-ownership of the property 195which is the result of a transfer of property for less than the fair market value within thirty months prior to the [participant's] participants entering the 196 nursing facility. The following provisions shall apply to such liens: 197

(1) The lien shall be for the debt due the state for MO HealthNet benefits
paid or to be paid on behalf of a participant. The amount of the lien shall be for
the full amount due the state at the time the lien is enforced;

201(2) The MO HealthNet division shall file for record, with the recorder of 202deeds of the county in which any real property of the participant is situated, a 203written notice of the lien. The notice of lien shall contain the name of the 204participant and a description of the real estate. The recorder shall note the time of receiving such notice, and shall record and index the notice of lien in the same 205206manner as deeds of real estate are required to be recorded and indexed. The 207director or the director's designee may release or discharge all or part of the lien 208and notice of the release shall also be filed with the recorder. The department of social services, MO HealthNet division, shall provide payment to the recorder 209 of deeds the fees set for similar filings in connection with the filing of a lien and 210211any other necessary documents;

(3) No such lien may be imposed against the property of any individualprior to the individual's death on account of MO HealthNet benefits paid except:

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(a) In the case of the real property of an individual:

a. Who is an inpatient in a nursing facility, intermediate care facility for the mentally retarded, or other medical institution, if such individual is required, as a condition of receiving services in such institution, to spend for costs of medical care all but a minimal amount of his or her income required for personal needs; and

b. With respect to whom the director of the MO HealthNet division or the director's designee determines, after notice and opportunity for hearing, that he cannot reasonably be expected to be discharged from the medical institution and to return home. The hearing, if requested, shall proceed under the provisions of chapter 536, RSMo, before a hearing officer designated by the director of the MO HealthNet division; or

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(b) Pursuant to the judgment of a court on account of benefits incorrectly paid on behalf of such individual;

(4) No lien may be imposed under paragraph (b) of subdivision (3) of this
subsection on such individual's home if one or more of the following persons is
lawfully residing in such home:

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(a) The spouse of such individual;

(b) Such individual's child who is under twenty-one years of age, or isblind or permanently and totally disabled; or

(c) A sibling of such individual who has an equity interest in such home
and who was residing in such individual's home for a period of at least one year
immediately before the date of the individual's admission to the medical
institution;

(5) Any lien imposed with respect to an individual pursuant to
subparagraph b of paragraph (a) of subdivision (3) of this subsection shall
dissolve upon that individual's discharge from the medical institution and return
home.

14. The debt due the state provided by this section is subordinate to the lien provided by section 484.130, RSMo, or section 484.140, RSMo, relating to an attorney's lien and to the participant's expenses of the claim against the third party.

15. Application for and acceptance of MO HealthNet benefits under this chapter shall constitute an assignment to the department of social services or MO HealthNet division of any rights to support for the purpose of medical care as determined by a court or administrative order and of any other rights to payment for medical care.

16. All participants receiving benefits as defined in this chapter shall cooperate with the state by reporting to the family support division or the MO HealthNet division, within thirty days, any occurrences where an injury to their persons or to a member of a household who receives MO HealthNet benefits is sustained, on such form or forms as provided by the family support division or MO HealthNet division.

25717. If a person fails to comply with the provision of any judicial or administrative decree or temporary order requiring that person to maintain 258medical insurance on or be responsible for medical expenses for a dependent 259260child, spouse, or ex-spouse, in addition to other remedies available, that person shall be liable to the state for the entire cost of the medical care provided 261262pursuant to eligibility under any public assistance program on behalf of that 263dependent child, spouse, or ex-spouse during the period for which the required medical care was provided. Where a duty of support exists and no judicial or 264265administrative decree or temporary order for support has been entered, the 266person owing the duty of support shall be liable to the state for the entire cost of 267the medical care provided on behalf of the dependent child or spouse to whom the duty of support is owed. 268

18. The department director or the director's designee may compromise,

270 settle or waive any such claim in whole or in part in the interest of the MO 271 HealthNet program. Notwithstanding any provision in this section to the 272 contrary, the department of social services, MO HealthNet division is not required 273 to seek reimbursement from a liable third party on claims for which the amount 274 it reasonably expects to recover will be less than the cost of recovery or for which 275 recovery efforts will not be cost-effective. Cost-effectiveness is determined based 276 on the following:

277 (1) Actual and legal issues of liability as may exist between the [recipient]
278 participant and the liable party;

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(2) Total funds available for settlement; and

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(3) An estimate of the cost to the division of pursuing its claim.287.266. 1. As used in this section, the following terms mean:

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2 (1) "Provider", any individual, corporation, public or private entity that 3 has entered into an agreement with the state to provide any service set out in 4 section 208.152, RSMo, and subsequent amendments;

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5 (2) "Person eligible for public assistance", any individual who is or was6 eligible for medical assistance under the laws of this state.

7 2. Payments made by the department to or on behalf of a person eligible for public assistance as the result of any compensable injury, occupational 8 9 disease or disability as defined by this chapter shall be presumed to be 10 benefits incorrectly paid for purposes of 42 U.S.C. 1396p, shall be a debt due the state, and recovery of same shall be a recognized action pursuant to this 11 12chapter. Any settlement approved or judgment issued by the administrative law judge shall constitute a judgment of a court on 13account of benefits incorrectly paid under 42 U.S.C. 1396p. 14

3. The state shall have a lien upon any funds owed by any employer that are or might be due under any insurance agreement or self-insurance authority in effect at the time the medical expense or any portion thereof was paid by the department of social services or its designated division.

4. Any settlement approved or judgment issued by the administrative law judge shall require full repayment of all moneys paid by the department to or on behalf of a person eligible for public assistance as the result of any compensable injury, occupational disease, or disability as defined by this chapter. All moneys repaid to the department shall be allocated as medical expenses in the settlement or judgment. The state shall have a right of subrogation to any funds for 26 medical expenses owed to or received by the employee or any person, 27 corporation, public agency or private agency acting on his behalf notwithstanding 28 any other provisions of this chapter. The amount of medical expenses 29 authorized by the administrative law judge shall be greater than or 30 equal to the debt due the state. In no case shall the debt due the state 31 be reduced.

5. The department [of social services] or its designated division may maintain an appropriate action to recover funds due under this section pursuant to the workers' compensation law or the second injury fund, which includes the exercise of all appeal rights afforded by the laws of this state.

6. The department shall have a right to recover the full amount of its payments when payments are made to a provider under this chapter if the payments were made on behalf of a person eligible for public assistance for an injury, occupational disease, or disability which is compensable under this chapter notwithstanding the injured employee's selection of a provider or direction of care.

This debt due the state shall be subordinate only to the fee rights of the
injured employee's attorney pursuant to this chapter, and the state shall not be
required to pay any portion of the fees or costs incurred by the employee or the
employer.

8. Application for and acceptance of public assistance made to or on behalf of the injured employee shall constitute an assignment of rights to the department of social services for reimbursement of funds expended by the department of social services in the treatment of a compensable injury.

9. The employer and attorney for an injured worker who is 5051eligible for and receives public assistance as provided by sections 52208.151 to 208.159, RSMo, and section 208.162, RSMo, as the result of an occupational or work-related incident shall give the department of 53social services thirty days notice of any institution of a proceeding, 5455settlement, or judgment. No settlement or judgment may be approved or issued by the administrative law judge without the filing of a release 56from the MO HealthNet division evidencing full repayment of all 57moneys paid by the department to or on behalf of a person eligible for 58public assistance as the result of any compensable injury, occupational 59disease, or disability as defined by this chapter. [The] Any attorney for 60the injured worker shall also notify the department of social services upon 61

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62 representation of each client who was eligible for public assistance as provided 63 by sections 208.151 to 208.159, RSMo, and section 208.162, RSMo, prior to, during 64 or subsequent to the date of injury, that the attorney was retained to pursue the 65 client's legal rights related to the compensable injury.

10. The administrative law judge, pursuant to authority granted under section 287.610, shall apportion the debt due the state between the injured worker and the injured worker's employer or their designated representatives in **accordance with state and federal law** when an agreement cannot be reached regarding the respective liability for money expended by the department of social services on behalf of the injured employee, but in no case shall the debt due the state be reduced.

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