FIRST REGULAR SESSION

SENATE BILL NO. 490

95TH GENERAL ASSEMBLY

INTRODUCED BY SENATORS WILSON AND NODLER.

Read 1st time February 25, 2009, and ordered printed.

TERRY L. SPIELER, Secretary.

2087S.01I

AN ACT

To amend chapter 196, RSMo, by adding thereto six new sections relating to the tobacco master settlement agreement, with penalty provisions and an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 196, RSMo, is amended by adding thereto six new 2 sections, to be known as sections 196.1020, 196.1023, 196.1026, 196.1029, 3 196.1032, and 196.1035, to read as follows:

196.1020. As used in sections 196.1020 to 196.1035, the following 2 terms mean:

3 (1) "Brand family", all styles of cigarettes sold under the same trademark and differentiated from one another by means of additional 4 modifiers or descriptors, including but not limited to "menthol", "lights", 5 6 "kings", and "l00s", and includes any brand name alone or in conjunction with any other word trademark, logo, symbol, motto, selling message, 7 recognizable pattern of colors, or any other indicia of product 8 identification identical or similar to, or identifiable with, a previously 9 10 known brand of cigarettes;

11 (2) "Cigarette", the same meaning as such term is defined in
12 section 196.1000;

13 (3) "Director", the director of the Missouri department of14 revenue;

15 (4) "Master settlement agreement", the same meaning as such
16 term is defined in section 196.1000;

17 (5) "Nonparticipating manufacturer", any tobacco product
18 manufacturer that is not a participating manufacturer;

19 (6) "Participating manufacturer", the same meaning as such term

20 is defined in section II(jj) of the master settlement agreement and all21 amendments thereto;

22 (7) "Qualified escrow fund", the same meaning as such term is 23 defined in section 196.1000;

(8) "Stamping agent", a person who is authorized to affix tax
stamps to packages or other containers or cigarettes under chapter 149,
RSMo, or any person who is required to pay the tax imposed under
section 149.160, RSMo, on other tobacco products;

(9) "Tobacco product manufacturer", the same meaning as such
term is defined in section 196.1000;

30 (10) "Units sold", the same meaning as such term is defined in 31 section 196.1000.

196.1023. 1. Every tobacco product manufacturer whose cigarettes are sold in this state, whether directly or through a 2distributor, retailer, or similar intermediary or intermediaries, shall 3 execute and deliver on a form prescribed by the director a certification 4 to the director no later than the thirtieth day of April each year 5 6 certifying under penalty of perjury that as of the date of such certification such tobacco product manufacturer is a participating 7 8 manufacturer or is in full compliance with section 196.1003.

9 (1) A participating manufacturer shall include in its certification 10 a list of its brand families. The participating manufacturer shall 11 update such list thirty calendar days prior to any addition to or 12 modification of its brand families by executing and delivering a 13 supplemental certification to the director.

14 (2) A nonparticipating manufacturer shall include in its15 certification:

(a) A list of all of its brand families and the number of units sold
for each brand family that were sold in the state during the preceding
calendar year;

(b) A list of all of its brand families that have been sold in thestate at any time during the current calendar year;

(c) Indicating by an asterisk any brand family sold in the state
during the preceding calendar year that is no longer being sold in the
state as of the date of such certification; and

24 (d) Identifying by name and address any other manufacturer of
25 such brand families in the preceding or current calendar year.

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26 The nonparticipating manufacturer shall update such list thirty 27 calendar days prior to any addition to or modification of its brand 28 families by executing and delivering a supplemental certification to the 29 director.

30 (3) For a nonparticipating manufacturer, such certification shall
 31 further certify:

(a) That such nonparticipating manufacturer is registered to do
business in the state or has appointed a resident agent for service of
process and provided notice thereof as required in subsection 1 of
section 196.1023;

(b) That such nonparticipating manufacturer has established and
continues to maintain a qualified escrow fund and has executed a
qualified escrow agreement that has been reviewed and approved by
the director and that governs the qualified escrow fund;

40 (c) That such nonparticipating manufacturer is in full 41 compliance with section 196.1003 and sections 196.1020 to 196.1035 and 42 any rules promulgated thereunder;

(d) a. The name, address, and telephone number of the financial
institution where the nonparticipating manufacturer has established
such qualified escrow fund required under section 196.1003 and all
rules promulgated thereunder;

b. The account number of such qualified escrow fund and any
subaccount number for the state;

c. The amount such nonparticipating manufacturer placed in such fund for cigarettes sold in the state during the preceding calendar year, the date and amount of each such deposit, and such evidence or verification as may be deemed necessary by the director to confirm the foregoing; and

d. The amount and date of any withdrawal or transfer of funds the nonparticipating manufacturer made at any time from such fund or from any other qualified escrow fund into which it ever made escrow payments under section 196.1003 and all rules promulgated thereunder.

58 (4) A tobacco product manufacturer may not include a brand
59 family in its certification unless:

60 (a) In the case of a participating manufacturer, such 61 participating manufacturer affirms that the brand family is deemed to 62 be its cigarettes for purposes of calculating its payments under the master settlement agreement for the relevant year, in the volume andshares determined under the master settlement agreement; and

(b) In the case of a nonparticipating manufacturer, such
nonparticipating manufacturer affirms that the brand family is deemed
to be its cigarettes for purposes of section 196.1003.

Nothing in this section shall be construed as limiting or otherwise affecting the state's right to maintain that a brand family constitutes cigarettes of a different tobacco product manufacturer for purposes of calculating payments under the master settlement agreement or for purposes of section 196.1003.

(5) Tobacco product manufacturers shall maintain all invoices
and documentation of sales and other such information relied upon for
such certification for a period of five years, unless otherwise required
by law to maintain them for a greater period of time.

2. By July 1, 2009, the director shall develop and make available for public inspection or publish on its website a directory listing of all tobacco product manufacturers that have provided current and accurate certifications conforming to the requirements of subsection 1 of this section and all brand families that are listed in such certifications, except:

(1) The director shall not include or retain in such directory the
name or brand families of any nonparticipating manufacturer that fails
to provide the required certification or whose certification the director
determines is not in compliance with subdivisions (2) and (3) of
subsection 1 of this section, unless the director has determined that
such violation has been cured to the satisfaction of the director;

(2) Neither a tobacco product manufacturer nor brand family
shall be included or retained in the directory if the director concludes
in the case of a nonparticipating manufacturer that:

92 (a) Any escrow payment required under section 196.1003 for any
93 period for any brand family whether or not listed by such
94 nonparticipating manufacturer has not been fully paid into a qualified
95 escrow fund governed by a qualified escrow agreement that has been
96 approved by the director; or

97 (b) Any outstanding final judgment including interest thereon for
98 violations of section 196.1003 has not been fully satisfied for such brand
99 family and such manufacturer;

100 (3) Every stamping agent shall provide and update as necessary 101 an electronic mail address to the director for the purpose of receiving 102any notifications that may be required by sections 196.1020 to 196.1035. 103

3. It shall be unlawful for any person to:

104 (1) Affix a stamp to a package or other container of cigarettes of a tobacco product manufacturer or brand family not included in the 105106 directory; or

107 (2) Sell, offer, or possess for sale in this state, or import for 108 personal consumption in this state, cigarettes of a tobacco product 109 manufacturer or brand family not included in the directory.

196.1026. 1. Any nonresident or foreign nonparticipating $\mathbf{2}$ manufacturer that has not registered to do business in this state as a 3 foreign corporation or business entity shall as a condition precedent to 4 having its brand families listed or retained in the directory appoint and 5 continually engage without interruption the services of an agent in this state to act as agent for the service of process on whom all process, and 6 any action or proceeding against it concerning or arising out of the 7 8 enforcement of sections 196.1003 and 196.1020 to 196.1035 may be served in any manner authorized by law. Such service shall constitute 9 10 legal and valid service of process on the nonparticipating 11 manufacturer. The nonparticipating manufacturer shall provide the name, address, phone number, and proof of the appointment and 1213availability of such agent to the satisfaction of the director.

14 2. The nonparticipating manufacturer shall provide notice to the director thirty calendar days prior to termination of the authority of 15an agent and shall further provide proof to the satisfaction of the 1617director of the appointment of a new agent no less than five calendar days prior to the termination of an existing agent appointment. In the 18event an agent terminates an agency appointment, the nonparticipating 19 20manufacturer shall notify the director of the termination within five calendar days and shall include proof to the satisfaction of the director 2122of the appointment of a new agent.

233. Any nonparticipating manufacturer whose cigarettes are sold 24in this state and who has not appointed and engaged an agent as herein required shall be deemed to have appointed the secretary of state as 25such agent and may be proceeded against in courts of this state by 26service of process upon the secretary of state. However, the 27

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appointment of the secretary of state as such agent shall not satisfy the
condition precedent for having the brand families of the
nonparticipating manufacturer included or retained in the directory.

196.1029. 1. Not later than twenty days after the end of each calendar quarter and more frequently if so directed by the director, $\mathbf{2}$ each stamping agent shall submit such information as the director 3 requires to facilitate compliance with sections 196.1020 to 196.1035, 4 including but not limited to a list by brand family of the total number 5 of cigarettes or, in the case of roll your own, the equivalent stick count 6 for which the stamping agent affixed stamps during the previous 7 calendar quarter or otherwise paid the tax due for such cigarettes. The 8 stamping agent shall maintain and make available to the director all 9 invoices and documentation of sales of all nonparticipating 10 manufacturer cigarettes and any other information relied upon in 11 reporting to the director for a period of five years. 12

2. The director is authorized to disclose to the attorney general any information received under sections 196.1020 to 196.1035 and requested by the attorney general for purposes of determining compliance with and enforcing the provisions of sections 196.1020 to 17 196.1035. The director and attorney general shall share with each other the information received under section 196.1003, sections 196.1020 to 19 196.1035, or corresponding laws of other states.

203. The director may require at any time from the 21nonparticipating manufacturer proof from the financial institution in 22which such manufacturer has established a qualified escrow fund for 23the purpose of compliance with section 196.1003 of the amount of 24money in such fund exclusive of interest, and the amount and date of each deposit to such fund, and the amount and date of each withdrawal 25from such fund. 26

4. In addition to any other information required to be submitted under sections 196.1020 to 196.1035, the director may require a stamping agent or tobacco product manufacturer to submit any additional information, including but not limited to samples of the packaging or labeling of each brand family, as is necessary to enable the director to determine whether a tobacco product manufacturer is in compliance with sections 196.1020 to 196.1035.

196.1032. 1. In addition to or in lieu of any other civil or

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criminal remedy provided by law, upon a determination that a $\mathbf{2}$ 3 stamping agent or any person has violated subsection 3 of section 196.1023 or any regulation adopted under sections 196.1020 to 196.1035, 4 the director may revoke or suspend the license of any stamping agent 5in the manner provided in subsection 3 of section 149.035, RSMo. Each 6 stamp affixed and each sale or offer to sell cigarettes in violation of 7 subsection 3 of section 196.1023 shall constitute a separate 8 violation. For each such violation, the director may also impose a civil 9 penalty in an amount not to exceed the greater of five hundred percent 10 of the retail value of the cigarettes or five thousand dollars upon a 11 determination of a violation of subsection 3 of section 196.1023 or any 12regulations adopted thereunder. 13

2. Any cigarettes that have been sold, offered for sale, or possessed for sale in this state in violation of subsection 3 of section 16 196.1023 shall be deemed contraband and such cigarettes shall be subject to seizure and forfeiture as provided in chapter 149, RSMo, and all such cigarettes so seized and forfeited shall be destroyed and not resold.

3. The attorney general on behalf of the director may seek an injunction to restrain a threatened or actual violation of subsection 3 of section 196.1023, or subsection 1 or 4 of section 196.1029 by a stamping agent and to compel the stamping agent to comply with such provisions. In any action brought under this section, the state shall be entitled to recover the costs of investigation, costs of the action, and reasonable attorney fees.

4. It shall be unlawful for a person to sell or distribute cigarettes, or acquire, hold, own, possess, transport, import, or cause to be imported cigarettes that the person knows or should know are intended for distribution or sale in the state in violation of subsection 3 of section 196.1023. A violation of this section is a class A misdemeanor.

5. A person who violates subsection 3 of section 196.1023 engages
in an unfair practice in violation of section 407.020, RSMo.

196.1035. 1. A determination of the director not to list or to 2 remove from the directory a brand family or tobacco product 3 manufacturer shall be subject to review under chapter 621, RSMo.

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2. No person shall be issued a license or granted a renewal of a

5 license under chapter 149, RSMo, unless such person has certified in
6 writing under the penalty of perjury that such person will comply fully
7 with sections 196.1020 to 196.1035.

8 3. For the calendar year 2009, if the effective date of sections
9 196.1020 to 196.1035 is later than March 16, 2009:

10 (1) The first report of stamping agents required in subsection 1
11 of section 196.1029 shall be due thirty calendar days after such effective
12 date;

(2) The certification by a tobacco product manufacturer
described in subsection 1 of section 196.1023 shall be due forty-five
calendar days after such effective date; and

16 (3) The directory described in subsection 2 of section 196.1023
17 shall be published or made available within one hundred thirty-five
18 calendar days after such effective date.

19 4. The director may promulgate rules necessary to effect the20 purpose of sections 196.1020 to 196.1035.

5. In any action brought by the state to enforce sections 196.1020 to 196.1035, the state shall be entitled to recover the costs of investigation, expert witness fees, costs of the action and reasonable attorney fees.

256. If a court of competent jurisdiction determines that a person has violated sections 196.1020 to 196.1035, the court shall order any 2627profits, gains, gross receipts, or other benefits from the violation to be disgorged and paid to the state treasurer for deposit in the "Tobacco 28Control Special Fund", which is hereby created. Unless otherwise 29expressly provided, the remedies or penalties provided by sections 3031196.1020 to 196.1035 are cumulative to each other and to the remedies or penalties available under all other laws of this state. 32

33 7. If a court of competent jurisdiction finds that the provisions of section 196.1003 and sections 196.1020 to 196.1035 conflict and cannot 34be harmonized, the provisions of section 196.1003 shall control. If any 35section or portion of a section in sections 196.1020 to 196.1035 causes 36section 196.1003 to no longer constitute a qualifying or model statute, 3738as those terms are defined in the master settlement agreement, that portion of sections 196.1020 to 196.1035 shall be invalid. If any section 3940 or portion of a section in sections 196.1020 to 196.1035 is for any reason held to be invalid, unlawful, or unconstitutional, such decision shall not 41

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42 affect the validity of the remaining portions of sections 196.1020 to43 196.1035.

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Section B. Because immediate action is necessary to protect the economic welfare of the citizens of this state, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace, and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.

Unofficial

Bill