FIRST REGULAR SESSION

SENATE BILL NO. 431

95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SMITH.

Read 1st time February 23, 2009, and ordered printed.

TERRY L. SPIELER, Secretary.

1701S.01I

AN ACT

To amend chapter 135, RSMo, by adding thereto one new section relating to the green building tax credit.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 135, RSMo, is amended by adding thereto one new 2 section, to be known as section 135.032, to read as follows:

135.032. 1. This section shall be known and may be cited as the 2 "Green Building Tax Credit Act".

2. As used in this section, the following terms mean:

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4 (1) "Applicant", a taxpayer who is either the owner or contract 5 purchaser of a building, and is applying for a green building tax credit 6 for such building;

7 (2) "Base building", all areas of a building not intended for 8 occupancy by a tenant or owner, including, but not limited to, the 9 structural components of the building, exterior walls, floors, windows, 10 roofs, foundations, chimneys and stacks, parking areas, mechanical 11 rooms and mechanical systems, and owner-controlled and/or operated 12 service spaces, sidewalks, main lobby, shafts and vertical 13 transportation mechanisms, stairways, and corridors;

(3) "Commissioning", the process of verifying and ensuring that
the entire building and the systems within are designed, constructed,
functionally tested, and calibrated to operate as intended;

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(4) "Department", the department of natural resources;

18 (5) "Director", the director of the department of natural19 resources;

20 (6) "Economic development area", an economic development area 21 as defined under section 99.805, RSMo;

(7) "Eligible building", a building located within the state whichis:

(a) A residential multi-family building with at least four
habitable stories that contains, in the aggregate, at least ten thousand
square feet of interior space;

(b) One or more residential multi-family buildings with at least four habitable stories that are part of a single or phased construction project that contains, in the aggregate, at least twenty thousand square feet of interior space, provided that, in any single phase of such project, at least ten thousand square feet of interior space is under construction or rehabilitation;

33 (c) A residential, single-family, detached dwelling;

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(d) A building used for commercial or industrial purposes; or

35 (e) Any combination of buildings described in paragraphs (a) to
36 (d) of this subdivision;

(8) "Energy and Atmosphere Credit Number One", the credit
awarded by the United States Green Building Council, which requires
increased energy performance above the standard as defined in the
most current version of the LEED-NC or LEED-EB rating system;

(9) "Energy and Atmosphere Credit Number Three", the credit
awarded by the United States Green Building Council, which requires
additional commissioning above the fundamental commissioning
prerequisite as defined in the most current version of the LEED-NC or
LEED-EB rating system;

46 (10) "Gold rating", the rating in compliance with, or exceeding,
47 the second highest rating awarded in the LEED certification process;
48 (11) "Green base building", a base building that meets all

requirements in the most current version of the United States Green
Building Council's LEED-CS or that meets the most current
requirements for at least a three globes rating under Green Globes;

52 (12) "Green building", a building that is designed to achieve 53 integrated systems design and construction so as to significantly 54 reduce or eliminate the negative impact of the built environment on the 55 following:

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(a) Site conservation and sustainable planning;

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57 (b) Water conservation and efficiency;

58 (c) Energy efficiency and renewable energy;

59 (d) Conservation of materials and resources; and

60 (e) Indoor environmental quality and human health;

61 (13) "Green Globes", an environmental assessment and rating tool
62 for green buildings developed by the Green Building Initiative;

63 (14) "Green tenant space", a tenant space as defined under
64 subdivision (25) of this section that meets:

(a) All requirements in the most current version of the United
States Green Building Council's LEED-CI; or

67 (b) The most current requirements for at least a three globes68 rating under Green Globes;

(15) "Green whole building", a whole building that meets:

(a) All requirements in the most current version of the United
States Green Building Council's LEED-NC, as amended from time to
time; or

(b) All requirements in the most current version of the United
States Green Building Council's LEED-EB; or

(c) The most current requirements for at least a three globes
rating under Green Globes;

(16) "LEED", the Leadership in Energy and Environmental Design
green building rating system and guidelines developed by the United
States Green Building Council;

80 (17) "LEED-CI", the most current rating system guidelines 81 developed for commercial interiors;

(18) "LEED-CS", the most current LEED rating system guidelines
developed for the core and shell of buildings otherwise known as the
base building;

85 (19) "LEED-EB", the most current LEED rating system guidelines
86 developed for existing buildings;

87 (20) "LEED-NC", the most current LEED rating system guidelines
88 developed for new construction and major renovations;

89 (21) "Platinum rating", the rating in compliance with, or

90 exceeding, the highest rating awarded in the LEED certification91 process;

92 (22) "Silver rating", the rating in compliance with, or exceeding,
93 the third highest rating awarded in the LEED certification process;

94 (23) "State tax liability", in the case of a business taxpayer, any 95 liability incurred by such taxpayer pursuant to the provisions of 96 chapters 143, 147, 148, and 153, RSMo, excluding sections 143.191 to 97 143.265, RSMo, and related provisions, and in the case of an individual 98 taxpayer, any liability incurred by such taxpayer pursuant to the 99 provisions of chapter 143, RSMo, excluding sections 143.191 to 143.265, 100 RSMo, and related provisions;

101 (24) "Taxpayer", a person, firm, a partner in a firm, corporation, or a shareholder in an S corporation doing business in the state of 102Missouri and subject to the state income tax imposed by the provisions 103of chapter 143, RSMo, or a corporation subject to the annual 104105corporation franchise tax imposed by the provisions of chapter 147, RSMo, or an insurance company paying an annual tax on its gross 106premium receipts in this state, or other financial institution paying 107 taxes to the state of Missouri or any political subdivision of this state 108109pursuant to the provisions of chapter 148, RSMo, or an express 110 company which pays an annual tax on its gross receipts in this state pursuant to chapter 153, RSMo, or an individual subject to the state 111 112income tax imposed by the provisions of chapter 143, RSMo, or any charitable organization which is exempt from federal income tax and 113114whose Missouri unrelated business taxable income, if any, would be 115subject to the state income tax imposed under chapter 143, RSMo;

(25) "Tenant space", the portion of a building intended for
occupancy by a tenant or occupying owner;

(26) "United States Green Building Council", the specific council
which measures and evaluates the energy and environmental
performance of a building according to its own Leadership in Energy
and Environmental Design Rating system;

122 (27) "Whole building", the entire building, composed of the base

123 building and tenant space.

124 3. (1) A green building tax credit may be available to a taxpayer
125 for:

(a) The construction of a green building, which may include the
base building, tenant space, or both; or

(b) The rehabilitation of an existing non-green building into a
green building, which may include the base building, tenant space, or
both.

131 (2) The credit amount shall be the sum of the following credit
132 components, whichever are applicable:

(a) The green whole building credit component shall be available
to a taxpayer for either the construction of a green building or the
rehabilitation of a building which is not a green whole building into a
green whole building. The green whole building credit component shall
not be allowed for any taxable year unless all the requirements under
subsection 10 of this section are met; and

a. The whole building achieves a Silver, Gold, or Platinum rating
as approved by the LEED-NC Green Building Rating System, as
amended from time to time, or the most recent version, for a new
building and for major renovations, or LEED Green Building Rating
System Version LEED-EB, or the most recent version, for an existing
building; or

b. The whole building achieves at least a three globes rating
under the most current requirements of Green Globes;

(b) The green base building credit component shall be available to a taxpayer for either the construction of a green base building or the rehabilitation of a building, which is not a green base building, into a green base building. The green base building credit component shall not be allowed for any taxable year unless all the requirements under subsection 10 of this section are met; and

a. The base building achieves a Silver, Gold, or Platinum rating as approved by the LEED-CS Green Building Rating System, or the most recent version thereof; or

b. The base building achieves at least a three globes rating under
the most current requirements of Green Globes;

158 (c) The green tenant space credit component shall be available 159 to a taxpayer for constructing green tenant space or rehabilitating 160 tenant space, which is not green tenant space, into green tenant 161 space. The green tenant space credit component shall not be allowed 162 for a taxable year unless all the requirements under subsection 10 of 163 this section are met; and

a. The tenant space achieves a Silver, Gold, or Platinum rating
 as approved by the LEED-CI Green Building Rating System, or the most
 recent version thereof; or

b. The tenant space achieves at least a three globes rating under
the most current requirements of Green Globes.

(3) For each component eligible to receive credit, such credit
component amount shall not exceed the maximum amount specified in
the preliminary certificate issued pursuant to subsections 5 or 6 of this
section.

4. A taxpayer may apply for a green building tax credit provided that the building subject to the green building tax credit is located within the state and the taxpayer will be the owner or contract purchaser of the building at the time of erection, construction, installation, rehabilitation, or acquisition of the proposed building.

5. (1) Prior to construction or rehabilitation of a proposed
building, a taxpayer shall apply to the department for preliminary
certification.

181 (2) An application for preliminary certification shall be made in
182 writing on a form prepared by the department and shall contain:

(a) A statement that the taxpayer plans to construct a building
that meets the requirements under subsection 10 of this section;

(b) A detailed description of the proposed building and its
operation and information showing that the building shall operate as
represented in the application;

188 (c) The estimated start and finish date of the construction or

189 rehabilitation;

(d) Evidence of official registration in the LEED system or Green
Globes rating system; and

(e) Any other information determined by the director to benecessary prior to issuance of a preliminary certificate.

(3) The director may allow an applicant to file the preliminary application after the start date of the construction or rehabilitation of the building if the director finds that filing the application before the start date is inappropriate because special circumstances render filing earlier unreasonable.

(4) If the director determines that the proposed construction or rehabilitation is technically feasible and should operate in accordance with the representations made by the applicant, and is in accordance with the provisions under subsection 10 of this section and any applicable rules or standards adopted by the director, the director shall issue a preliminary credit certificate. The preliminary credit certificate shall state the following:

206 (a) The first taxable year for which the credit may be applied;

207 (b) The expiration date of the tax credit. Such expiration date 208 may be extended at the discretion of the director in order to avoid 209 unwarranted hardship; and

(c) The maximum amount of the total credit allowed and themaximum amount of credit allowed in any single tax year.

(5) If the director determines that the construction or rehabilitation does not comply with the provisions under subsection 10 of this section and applicable rules and standards, the director shall issue an order denying certification.

6. (1) To change a project that has already received preliminary certification, the taxpayer shall file a written request to the director which states:

219 (a) A detailed description of the changes;

220 (b) The reasons for the changes; and

221 (c) The effects that the changes will have on the amount of tax

222 credit stated by the preliminary certification.

223(2) The director shall make the determination as to whether the changed project complies with the requirements under subsection 10 224of this section. If the changed project complies with the requirements 225under subsection 10 of this section, then the director shall issue an 226227amended preliminary certification. If the changed project fails to 228comply with the requirements under subsection 10 of this section, then 229the director shall issue an order that revokes the preliminary certification. 230

7. (1) A taxpayer may apply to the department for final
certification of a building:

(a) If the department issued preliminary certification for the
building under subsection 5 of this section; and

(b) After completion of construction or rehabilitation of theproposed building.

(2) An application for final certification shall be made in writing
on a form prepared by the department and shall contain:

(a) A statement that the conditions of the preliminary
certification have been complied with;

(b) An eligibility certificate from the project architect or
professional engineer licensed to practice in the state of Missouri or
from a LEED accredited professional that consists of a certification by
either:

a. The Green Building Initiative that the building with respect
to which the credit is claimed meets the requirements for a Green
Globes rating; or

b. The United States Green Building Council that the building with respect to which the credit is claimed is LEED certified and that in achieving its LEED rating, the building has earned at least four LEED points for Energy and Atmosphere Credit Number One and the Energy and Atmosphere Credit Number Three;

(c) A statement of the level of Green Globes or LEED
performance achieved by the building to permit determination of the

255 proper credit amount under subsection 12 of this section;

256 (d) A statement that the building is in operation; and

(e) Any other information determined by the director to be
 necessary prior to issuance of a final certificate, including proof of
 inspection of the building by the department.

8. (1) Any credit issued to a taxpayer pursuant to this section with respect to a building that is subsequently sold, shall be allowable to the new owner, provided such credit would have been allowable under this section to the prior owner. Credit for the year of sale shall be allocated between the parties on the basis of the number of days during such year that the interest was held by each.

266 (2) In the case of allowance of credit under this section to a 267 successor owner as provided in subdivision (1) of this subsection, the 268 director shall have the authority to reveal to the successor owner any 269 information, with respect to the credit of the prior owner, which is the 270 basis for the denial in whole or in part of the credit claimed by such 271 successor owner.

9. A taxpayer shall be eligible for a green building tax credit against a state tax liability provided such taxpayer complies with the requirements of subsection 10 of this section and the building meets the definition of an eligible building. The amount of credit shall be determined pursuant to subsection 12 of this section, but the total amount of tax credits issued to a single taxpayer under this section shall not exceed fifty thousand dollars per tax year.

10. (1) The green building tax credit shall not be allowed for any
taxable year unless the following are met:

(a) The taxpayer has obtained and filed a preliminary credit
 certificate issued under subsections 5 or 6 of this section;

(b) The building is in service as shown by a certificate ofoccupancy; and

(c) The whole building, base building, or tenant space has
achieved either:

a. At least a three globes rating under the most current
requirements for Green Globes; or

b. A Silver, Gold, or Platinum rating as approved by the applicable and most recent LEED Green Building Rating System and in achieving its LEED rating, the whole building, base building, or tenant space shall earn:

i. At least four LEED points for Energy and Atmosphere Credit
Number One, or the equivalent points under any subsequent version of
LEED; and

296 ii. The point for Energy and Atmosphere Credit Number Three,
297 or the equivalent points under any subsequent version of LEED.

(2) For each component eligible to receive credit under subsection 3 of this section, once construction is complete and an occupancy certificate is received, such credit component amount shall be allowed for each of the next four succeeding taxable years provided that the taxpayer obtains an eligibility certificate that meets the requirements for an eligibility certificate as described in paragraph (b) of subdivision (2) of subsection 7 of this section.

305 (3) When filing with the department of revenue, the taxpayer 306 shall file the eligibility certificate and the preliminary credit 307 component certificate with the claim for credit.

308 11. For tax years beginning on or after January 1, 2010, the tax credits authorized under this section may be used to satisfy taxes owed 309under chapters 143, 147, and 148, RSMo, excluding sections 143.191 to 310143.265, RSMo, in the tax year the credit is issued. Tax credits issued 311312under this section shall be refundable and may be transferred, sold, or assigned by notarized endorsement, which names the transferee. In no 313case shall the aggregate amount of all tax credits issued under this 314315section exceed one million dollars per tax year.

316 12. Within one hundred twenty days of the enactment of this act,
317 the department shall promulgate rules, in accordance with the
318 provisions of this section, to:

319 (1) Determine the amount of green building tax credit available
320 to a taxpayer based on the following:

321 (a) The amount of floor space in the building;

322 (b) The square footage of the building;

323 (c) The Green Globes rating or the level of LEED rating achieved 324 by the building, with higher ratings corresponding to greater tax 325 credits; and

(d) Whether the building is located in an economic development
area with a higher tax credit corresponding to those buildings located
in an economic development area;

(b) The green base building credit component; and

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(a) The green whole building credit component;

(2) Determine allowable credit for each of:

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(c) The green tenant space credit component.

Any rule or portion of a rule, as that term is defined in section 536.010, 333 RSMo, that is created under the authority delegated in this section 334 shall become effective only if it complies with and is subject to all of 335 336 the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any 337 338 of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and 339 340annul a rule are subsequently held unconstitutional, then the grant of 341 rulemaking authority and any rule proposed or adopted after August 28, 2009, shall be invalid and void. 342

13. (1) The director may order the revocation of the final
certificate issued under subsection 7 of this section if the director finds
that:

346 (a) The certification was obtained by fraud or misrepresentation;
 347 or

(b) The holder of the certificate has failed substantially to
construct the building in compliance with the plans, specifications, and
procedures in such certificate.

351 (2) As soon as the order of revocation under this subsection
352 becomes final, the director shall notify the department of revenue of
353 such order.

(3) If the certificate is ordered revoked pursuant to paragraph
(a) of subdivision 1 of this subsection, all prior tax credits provided to
the taxpayer by virtue of such certificate shall be forfeited, and upon
notification under subdivision (2) of this subsection, the department of
revenue immediately shall proceed to collect those taxes not paid by

359 the taxpayer as a result of the tax credits provided to the taxpayer360 under this section.

361 (4) If the certificate is ordered revoked pursuant to this 362 subsection, the taxpayer shall be denied any tax credit under this 363 section in connection with such building after the date that the order 364 of revocation becomes final.

14. Pursuant to section 23.253, RSMo, of the Missouri sunset act:
(1) The tax credit authorized under this section shall
automatically sunset five years after the effective date of this section
unless reauthorized by an act of the general assembly; and

369 (2) If such program is reauthorized, the program authorized
370 under this section shall automatically sunset twelve years after the
371 effective date of the reauthorization of this section; and

(3) This section shall terminate on September first of the
calendar year immediately following the calendar year in which a
program authorized under this section is sunset.

