## FIRST REGULAR SESSION

## SENATE BILL NO. 389

## 95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR BRAY.

Read 1st time February 17, 2009, and ordered printed.

0252S.01I

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 21.145, 105.456, 105.961, 105.963, 130.016, 130.021, 130.037, 130.047, and 130.048, RSMo, and to enact in lieu thereof thirteen new sections relating to ethics, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 21.145, 105.456, 105.961, 105.963, 130.016, 130.021,

- 2 130.037, 130.047, and 130.048, RSMo, are repealed and thirteen new sections
- 3 enacted in lieu thereof, to be known as sections 21.145, 105.453, 105.455, 105.456,
- 4 105.474, 105.961, 105.963, 130.016, 130.021, 130.032, 130.037, 130.047, and
- 5 130.048, to read as follows:
  - 21.145. Each senator or representative shall be reimbursed from the state
- 2 treasury for actual and necessary expenses in an amount equal to [eighty] one
- 3 hundred percent of the federal per diem established by the Internal Revenue
- 4 Service for Jefferson City for each day on which the journal of the senate or
- 5 house, respectively, shows the presence of such senator or representative. Upon
- 6 certification by the president and secretary of the senate and by the speaker and
- 7 chief clerk of the house of representatives as to the respective members thereof,
- 8 the commissioner of administration shall approve and the state treasurer shall
- 9 pay monthly such expense allowance.
- 105.453. 1. As used in this section, the following terms shall
- 2 mean:
- 3 (1) "Decision-making public servant", as defined in subdivision
- 4 (6) of section 105.450, including those running for offices mentioned in
- 5 that section;
- 6 (2) "Disclosure", complete and timely disclosure of all relevant

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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7 information known to the person making the disclosure;

- 8 (3) "Promptly", within forty-eight hours, excluding weekends and 9 state, county, and federal holidays.
- 2. Any decision-making public servant who receives any offer of anything of value in consideration for any vote, opinion, judgment, exercise of discretion, or other action by such servant shall disclose the offer promptly to the county sheriff and the prosecuting attorney of the county in which the offer was made or received, or to the state attorney general, or to the federal law enforcement agency with jurisdiction over such matters. Any decision-making public servant who fails to disclose an offer as required by this subsection shall be guilty of a class B felony.
  - 3. Any person who, on the person's own behalf or on behalf of any other person or entity, is seeking or has solicited within the preceding year either a contract with any public agency or for the vote of a decision-making public servant and from whom anything of value is solicited in consideration for any vote, opinion, judgment, exercise of discretion, or other action by such servant, shall promptly disclose the solicitation to the county sheriff and the prosecuting attorney of the county in which the offer was made or received, or to the state attorney general, or to the federal law enforcement agency with jurisdiction over such matters. Any person who fails to make disclosure of a solicitation as required by this subsection shall be guilty of a class C felony.
  - 4. No person shall be guilty of a violation of this section due solely to the unavailability of the law enforcement personnel or agency to whom disclosure must be made, provided the person makes a good faith attempt to make the required disclosure to the law enforcement personnel or agency when the personnel or agency becomes available.
  - 5. Any decision-making public servant who receives a disclosure of an offer or solicitation under this section shall promptly make a full written record of the disclosure.
- 6. No offer of a bribe by any person as part of an undercover investigation by a law enforcement agency shall be subject to this section if the chief of police or other head of the law enforcement agency specifically authorizes the offer in writing as part of an approved official investigation.

7. This section does not affect rights and duties that matured, penalties that were incurred, and proceedings that were begun, before its effective date.

any lobbying activity, as defined in section 105.470, in relation to the state agency in which the official or employee serves, if such official or employee accepts compensation specifically attributable to such lobbying, other than that provided for the performance of such official's or employee's official duties. Nothing in this section shall prohibit a public official or state employee from lobbying without compensation other than that which such official or employee is entitled to receive for performance of such official's or employee's official duties.

- 2. None of the following individuals shall engage in lobbying or be employed as a lobbyist within two years after leaving their respective office or employment:
- 14 (1) Member of the general assembly;

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- (2) Legislative staff and caucus employees;
- 16 (3) Governor, lieutenant governor, treasurer, auditor, secretary 17 of state, or attorney general;
- 18 (4) Commissioner, deputy commissioner, or head of any state 19 department or agency; or
- 20 (5) Researcher, legislative analyst, or attorney in senate research 21 or house research.

105.456. 1. No member of the general assembly or the governor, 2 lieutenant governor, attorney general, secretary of state, state treasurer or state 3 auditor shall:

- 4 (1) Perform any service for the state or any political subdivision of the 5 state or any agency of the state or any political subdivision thereof or act in his 6 or her official capacity or perform duties associated with his or her position for 7 any person for any consideration other than the compensation provided for the 8 performance of his or her official duties; or
- 9 (2) Sell, rent or lease any property to the state or political subdivision 10 thereof or any agency of the state or any political subdivision thereof for 11 consideration in excess of five hundred dollars per transaction or one thousand 12 five hundred dollars per annum unless the transaction is made pursuant to an 13 award on a contract let or sale made after public notice and in the case of

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property other than real property, competitive bidding, provided that the bid or 14 15 offer accepted is the lowest received; or

- (3) Attempt, for compensation other than the compensation provided for 17 the performance of his or her official duties, to influence the decision of any agency of the state on any matter, except that this provision shall not be 19 construed to prohibit such person from participating for compensation in any adversary proceeding or in the preparation or filing of any public document or conference thereon. The exception for a conference upon a public document shall not permit any member of the general assembly or the governor, lieutenant 23governor, attorney general, secretary of state, state treasurer or state auditor to receive any consideration for the purpose of attempting to influence the decision of any agency of the state on behalf of any person with regard to any application, bid or request for a state grant, loan, appropriation, contract, award, permit other 26than matters involving a driver's license, or job before any state agency, commission, or elected official. Notwithstanding Missouri supreme court rule 1.10 of rule 4 or any other court rule or law to the contrary, other members of a firm, professional corporation or partnership shall not be prohibited pursuant to 30 this subdivision from representing a person or other entity solely because a member of the firm, professional corporation or partnership serves in the general 3233 assembly, provided that such official does not share directly in the compensation 34 earned, so far as the same may reasonably be accounted, for such activity by the firm or by any other member of the firm. This subdivision shall not be construed to prohibit any inquiry for information or the representation of a person without consideration before a state agency or in a matter involving the state if no consideration is given, charged or promised in consequence thereof.
  - 2. No sole proprietorship, partnership, joint venture, or corporation in which a member of the general assembly, governor, lieutenant governor, attorney general, secretary of state, state treasurer, state auditor or spouse of such official, is the sole proprietor, a partner having more than a ten percent partnership interest, or a coparticipant or owner of in excess of ten percent of the outstanding shares of any class of stock, shall:
  - (1) Perform any service for the state or any political subdivision thereof or any agency of the state or political subdivision for any consideration in excess of five hundred dollars per transaction or one thousand five hundred dollars per annum unless the transaction is made pursuant to an award on a contract let or sale made after public notice and competitive bidding, provided that the bid or

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51 (2) Sell, rent, or lease any property to the state or any political subdivision thereof or any agency of the state or political subdivision thereof for consideration in excess of five hundred dollars per transaction or one thousand five hundred dollars per annum unless the transaction is made pursuant to an award on a contract let or a sale made after public notice and in the case of property other than real property, competitive bidding, provided that the bid or offer accepted is the lowest and best received.

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- 3. A member of the general assembly shall not accept meals, food, beverages, or other gifts from a lobbyist or the lobbyist's principal. A violation of this section may be cured by reimbursing said lobbyist or lobbyist principal within thirty days of obtaining actual knowledge that reimbursement is necessary to meet the requirements of this section.
- 105.474. 1. All lobbyists, as defined in section 105.470, shall file a supplemental report documenting the lobbyist's activities during each reporting period, as required by section 105.473, with the commission.
- 2. The report shall include the name and address of each client whom the lobbyist has represented under contract at any time within the duration of the previous reporting period, and the monetary value of all payments, including but not limited to salary, fees, and reimbursement of expenses, received in consideration for or directly or indirectly in support of or in connection with influencing legislative or administrative action on behalf of that client.
  - 3. All lobbyists shall supply a copy of the most recent report required under this section and section 105.473 to all clients upon entering into any contract to represent such client. If a lobbyist contracts to represent a client and the subsequent client's interests are materially adverse to the interests of a current client, the lobbyist shall notify the current client within forty-eight hours of entering the contract.

105.961. 1. Upon receipt of a complaint as described by section 105.957, the commission shall assign the complaint to a special investigator, who may be a commission employee, who shall investigate and determine the merits of the complaint. Within ten days of such assignment, the special investigator shall review such complaint and disclose, in writing, to the commission any conflict of interest which the special investigator has or might have with respect to the

- 7 investigation and subject thereof. Within one hundred twenty days of receipt of
- 8 the complaint from the commission, the special investigator shall submit the
- 9 special investigator's report to the commission. The commission, after review of
- 10 such report, shall determine:

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- 11 (1) That there is reasonable grounds for belief that a violation has 12 occurred; or
- 13 (2) That there are no reasonable grounds for belief that a violation exists 14 and the complaint should be dismissed; or
- 15 (3) That additional time is necessary to complete the investigation, and 16 the status and progress of the investigation to date. The commission, in its 17 discretion, may allow the investigation to proceed for additional successive 18 periods of one hundred twenty days each, pending reports regarding the status 19 and progress of the investigation at the end of each such period.
  - 2. When the commission concludes, based on the report from the special investigator, or based on an audit conducted pursuant to section 105.959, that there are reasonable grounds to believe that a violation of any criminal law has occurred, and if the commission believes that criminal prosecution would be appropriate upon a vote of four members of the commission, the commission shall refer the report to the Missouri office of prosecution services, prosecutors coordinators training council established in section 56.760, RSMo, which shall submit a panel of five attorneys for recommendation to the court having criminal jurisdiction, for appointment of an attorney to serve as a special prosecutor; except that, the attorney general of Missouri or any assistant attorney general shall not act as such special prosecutor. The court shall then appoint from such panel a special prosecutor pursuant to section 56.110, RSMo, who shall have all the powers provided by section 56.130, RSMo. The court shall allow a reasonable and necessary attorney's fee for the services of the special prosecutor. Such fee shall be assessed as costs if a case is filed, or ordered by the court if no case is filed, and paid together with all other costs in the proceeding by the state, in accordance with rules and regulations promulgated by the state courts administrator, subject to funds appropriated to the office of administration for such purposes. If the commission does not have sufficient funds to pay a special prosecutor, the commission shall refer the case to the prosecutor or prosecutors having criminal jurisdiction. If the prosecutor having criminal jurisdiction is not able to prosecute the case due to a conflict of interest, the court may appoint a special prosecutor, paid from county funds, upon appropriation by the county or

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43 the attorney general to investigate and, if appropriate, prosecute the case. The special prosecutor or prosecutor shall commence an action based on the report by 44 the filing of an information or seeking an indictment within sixty days of the date 45 46 of such prosecutor's appointment, or shall file a written statement with the commission explaining why criminal charges should not be sought. If the special 47 48 prosecutor or prosecutor fails to take either action required by this subsection, 49 upon request of the commission, a new special prosecutor, who may be the attorney general, shall be appointed. The report may also be referred to the 50 51 appropriate disciplinary authority over the person who is the subject of the 52report.

- 3. When the commission concludes, based on the report from the special investigator or based on an audit conducted pursuant to section 105.959, that there are reasonable grounds to believe that a violation of any law has occurred which is not a violation of criminal law or that criminal prosecution is not appropriate, the commission shall conduct a hearing which shall be a closed meeting and not open to the public. The hearing shall be conducted pursuant to the procedures provided by sections 536.063 to 536.090, RSMo, and shall be considered to be a contested case for purposes of such sections. The commission shall determine, in its discretion, whether or not that there is probable cause that a violation has occurred. If the commission determines, by a vote of at least four members of the commission, that probable cause exists that a violation has occurred, the commission may refer its findings and conclusions to the appropriate disciplinary authority over the person who is the subject of the report, as described in subsection 7 of this section. After the commission determines by a vote of at least four members of the commission that probable cause exists that a violation has occurred, and the commission has referred the findings and conclusions to the appropriate disciplinary authority over the person subject of the report, the subject of the report may appeal the determination of the commission to the [administrative hearing commission] circuit court of Cole County. Such appeal shall stay the action of the Missouri ethics commission. Such appeal shall be filed not later than the fourteenth day after the subject of the commission's action receives actual notice of the commission's action.
- 4. If the appropriate disciplinary authority receiving a report from the commission pursuant to subsection 3 of this section fails to follow, within sixty days of the receipt of the report, the recommendations contained in the report, or

79 if the commission determines, by a vote of at least four members of the 80 commission that some action other than referral for criminal prosecution or for 81 action by the appropriate disciplinary authority would be appropriate, the 82 commission shall take any one or more of the following actions:

- 83 (1) Notify the person to cease and desist violation of any provision of law 84 which the report concludes was violated and that the commission may seek 85 judicial enforcement of its decision pursuant to subsection 5 of this section;
- 86 (2) Notify the person of the requirement to file, amend or correct any 87 report, statement, or other document or information required by sections 105.473, 88 105.483 to 105.492, or chapter 130, RSMo, and that the commission may seek 89 judicial enforcement of its decision pursuant to subsection 5 of this section; and
- 90 (3) File the report with the executive director to be maintained as a public 91 document; or
- 92 (4) Issue a letter of concern or letter of reprimand to the person, which 93 would be maintained as a public document; or
- 94 (5) Issue a letter that no further action shall be taken, which would be 95 maintained as a public document; or
- 96 (6) Through reconciliation agreements or civil action, the power to seek 97 fees for violations in an amount not greater than one thousand dollars or double 98 the amount involved in the violation.
- 5. Upon vote of at least four members, the commission may initiate formal judicial proceedings seeking to obtain any of the following orders:
- 101 (1) Cease and desist violation of any provision of sections 105.450 to 102 105.496, or chapter 130, RSMo, or sections 105.955 to 105.963;
- 103 (2) Pay any civil penalties required by sections 105.450 to 105.496 or 104 chapter 130, RSMo;
- 105 (3) File any reports, statements, or other documents or information 106 required by sections 105.450 to 105.496, or chapter 130, RSMo; or
- 107 (4) Pay restitution for any unjust enrichment the violator obtained as a 108 result of any violation of any criminal statute as described in subsection 6 of this 109 section.
- The Missouri ethics commission shall give actual notice to the subject of the complaint of the proposed action as set out in this section. The subject of the complaint may appeal the action of the Missouri ethics commission, other than a referral for criminal prosecution, to the [administrative hearing commission] circuit court of Cole County. Such appeal shall stay the action of the

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115 Missouri ethics commission. Such appeal shall be filed no later than fourteen 116 days after the subject of the commission's actions receives actual notice of the 117 commission's actions.

- 6. In the proceeding in circuit court, the commission may seek restitution against any person who has obtained unjust enrichment as a result of violation of any provision of sections 105.450 to 105.496, or chapter 130, RSMo, and may recover on behalf of the state or political subdivision with which the alleged violator is associated, damages in the amount of any unjust enrichment obtained and costs and attorney's fees as ordered by the court.
- 7. The appropriate disciplinary authority to whom a report shall be sent pursuant to subsection 2 or 3 of this section shall include, but not be limited to, the following:
  - (1) In the case of a member of the general assembly, the ethics committee of the house of which the subject of the report is a member;
- 129 (2) In the case of a person holding an elective office or an appointive office 130 of the state, if the alleged violation is an impeachable offense, the report shall be 131 referred to the ethics committee of the house of representatives;
- 132 (3) In the case of a person holding an elective office of a political subdivision, the report shall be referred to the governing body of the political subdivision;
- 135 (4) In the case of any officer or employee of the state or of a political subdivision, the report shall be referred to the person who has immediate supervisory authority over the employment by the state or by the political subdivision of the subject of the report;
- 139 (5) In the case of a judge of a court of law, the report shall be referred to 140 the commission on retirement, removal and discipline, or if the inquiry involves 141 an employee of the judiciary to the applicable presiding judge;
- 142 (6) In the case of a person holding an appointive office of the state, if the 143 alleged violation is not an impeachable offense, the report shall be referred to the 144 governor;
- 145 (7) In the case of a statewide elected official, the report shall be referred 146 to the attorney general;
- 147 (8) In a case involving the attorney general, the report shall be referred 148 to the prosecuting attorney of Cole County.
- 8. The special investigator having a complaint referred to the special investigator by the commission shall have the following powers:

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- 151 (1) To request and shall be given access to information in the possession 152 of any person or agency which the special investigator deems necessary for the 153 discharge of the special investigator's responsibilities;
- 154 (2) To examine the records and documents of any person or agency, unless 155 such examination would violate state or federal law providing for confidentiality;
  - (3) To administer oaths and affirmations;
  - (4) Upon refusal by any person to comply with a request for information relevant to an investigation, an investigator may issue a subpoena for any person to appear and give testimony, or for a subpoena duces tecum to produce documentary or other evidence which the investigator deems relevant to a matter under the investigator's inquiry. The subpoenas and subpoenas duces tecum may be enforced by applying to a judge of the circuit court of Cole County or any county where the person or entity that has been subpoenaed resides or may be found, for an order to show cause why the subpoena or subpoena duces tecum should not be enforced. The order and a copy of the application therefor shall be served in the same manner as a summons in a civil action, and if, after hearing, the court determines that the subpoena or subpoena duces tecum should be sustained and enforced, the court shall enforce the subpoena or subpoena duces tecum in the same manner as if it had been issued by the court in a civil action; and
  - (5) To request from the commission such investigative, clerical or other staff assistance or advancement of other expenses which are necessary and convenient for the proper completion of an investigation. Within the limits of appropriations to the commission, the commission may provide such assistance, whether by contract to obtain such assistance or from staff employed by the commission, or may advance such expenses.
  - 9. (1) Any retired judge may request in writing to have the judge's name removed from the list of special investigators subject to appointment by the commission or may request to disqualify himself or herself from any investigation. Such request shall include the reasons for seeking removal;
- 181 (2) By vote of four members of the commission, the commission may 182 disqualify a judge from a particular investigation or may permanently remove the 183 name of any retired judge from the list of special investigators subject to 184 appointment by the commission.
- 185 10. Any person who is the subject of any investigation pursuant to this section shall be entitled to be represented by counsel at any proceeding before the

187 special investigator or the commission.

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- 11. The provisions of sections 105.957, 105.959 and 105.961 are in addition to other provisions of law under which any remedy or right of appeal or objection is provided for any person, or any procedure provided for inquiry or investigation concerning any matter. The provisions of this section shall not be construed to limit or affect any other remedy or right of appeal or objection.
- 193 12. No person shall be required to make or file a complaint to the 194 commission as a prerequisite for exhausting the person's administrative remedies 195 before pursuing any civil cause of action allowed by law.
- 13. If, in the opinion of the commission, the complaining party was motivated by malice or reason contrary to the spirit of any law on which such complaint was based, in filing the complaint without just cause, this finding shall be reported to appropriate law enforcement authorities. Any person who knowingly files a complaint without just cause, or with malice, is guilty of a class A misdemeanor.
  - 14. A respondent party who prevails in a formal judicial action brought by the commission shall be awarded those reasonable fees and expenses incurred by that party in the formal judicial action, unless the court finds that the position of the commission was substantially justified or that special circumstances make such an award unjust.
  - shall maintain confidentiality with respect to all matters concerning a complaint until and if a report is filed with the commission, with the exception of communications with any person which are necessary to the investigation. The report filed with the commission resulting from a complaint acted upon under the provisions of this section shall not contain the name of the complainant or other person providing information to the investigator, if so requested in writing by the complainant or such other person. Any person who violates the confidentiality requirements imposed by this section or subsection 17 of section 105.955 required to be confidential is guilty of a class A misdemeanor and shall be subject to removal from or termination of employment by the commission.
  - 16. Any judge of the court of appeals or circuit court who ceases to hold such office by reason of the judge's retirement and who serves as a special investigator pursuant to this section shall receive annual compensation, salary or retirement for such services at the rates of compensation provided for senior judges by subsections 1, 2 and 4 of section 476.682, RSMo. Such retired judges

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223 shall by the tenth day of each month following any month in which the judge 224 provided services pursuant to this section certify to the commission and to the state courts administrator the amount of time engaged in such services by hour 225226or fraction thereof, the dates thereof, and the expenses incurred and allowable 227pursuant to this section. The commission shall then issue a warrant to the state 228 treasurer for the payment of the salary and expenses to the extent, and within 229limitations, provided for in this section. The state treasurer upon receipt of such 230 warrant shall pay the same out of any appropriations made for this purpose on 231 the last day of the month during which the warrant was received by the state 232treasurer.

105.963. 1. The executive director shall assess every committee, as defined in section 130.011, RSMo, failing to file with a filing officer other than a local election authority as provided by section 130.026, RSMo, a campaign disclosure report as required by chapter 130, RSMo, other than the report required pursuant to subdivision (1) of subsection 1 of section 130.046, RSMo, a late filing fee of ten dollars for each day after such report is due to the commission. The executive director shall mail a notice, by registered mail, to any candidate and the treasurer of any committee who fails to file such report informing such person of such failure and the fees provided by this section. If the 10 candidate or treasurer of any committee persists in such failure for a period in 11 excess of thirty days beyond receipt of such notice, the amount of the late filing 12 fee shall increase to one hundred dollars for each day that the report is not filed, 13 provided that the total amount of such fees assessed pursuant to this subsection 14 per report shall not exceed three thousand dollars.

- 2. (1) Any candidate for state or local office who fails to file a campaign disclosure report required pursuant to subdivision (1) of subsection 1 of section 130.046, RSMo, other than a report required to be filed with a local election authority as provided by section 130.026, RSMo, shall be assessed by the executive director a late filing fee of one hundred dollars for each day that the report is not filed, until the first day after the date of the election. After such election date, the amount of such late filing fee shall accrue at the rate of ten dollars per day that such report remains unfiled, except as provided in subdivision (2) of this subsection.
- (2) The executive director shall mail a notice, by certified mail or other means to give actual notice, to any candidate who fails to file the report described in subdivision (1) of this subsection informing such person of such failure and the

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fees provided by this section. If the candidate persists in such failure for a period 27 28 in excess of thirty days beyond receipt of such notice, the amount of the late filing fee shall increase to one hundred dollars for each day that the report is not filed, 29 30 provided that the total amount of such fees assessed pursuant to this subsection 31 per report shall not exceed six thousand dollars.

- 3. The executive director shall assess every person required to file a financial interest statement pursuant to sections 105.483 to 105.492 failing to file such a financial interest statement with the commission a late filing fee of ten dollars for each day after such statement is due to the commission. The executive director shall mail a notice, by certified mail, to any person who fails to file such statement informing the individual required to file of such failure and the fees provided by this section. If the person persists in such failure for a period in excess of thirty days beyond receipt of such notice, the amount of the late filing fee shall increase to one hundred dollars for each day thereafter that the statement is late, provided that the total amount of such fees assessed pursuant to this subsection per statement shall not exceed six thousand dollars.
- 4. Any person assessed a late filing fee may seek review of such assessment or the amount of late filing fees assessed, at the person's option, by filing a petition within fourteen days after receiving actual notice of assessment 46 with the [administrative hearing commission, or without exhausting the person's administrative remedies may seek review of such issues with the circuit court of Cole County.
- 49 5. The executive director of the Missouri ethics commission shall collect such late filing fees as are provided for in this section. Unpaid late filing fees 50 shall be collected by action filed by the commission. The commission shall 51 contract with the appropriate entity to collect such late filing fees after a 52thirty-day delinquency. If not collected within one hundred twenty days, the 53 Missouri ethics commission shall file a petition in Cole County circuit court to 54 seek a judgment on said fees. All late filing fees collected pursuant to this section 55 shall be transmitted to the state treasurer and deposited to the general revenue 56 fund. 57
- 58 6. The late filing fees provided by this section shall be in addition to any 59 penalty provided by law for violations of sections 105.483 to 105.492 or chapter 60 130, RSMo.
  - 7. If any candidate fails to file a campaign disclosure report in a timely manner and that candidate is assessed a late filing fee, the candidate, candidate

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committee treasurer or assistant treasurer may file an appeal of the assessment of the late filing fee with the commission. The commission may forgive the assessment of the late filing fee upon a showing of good cause. Such appeal shall be filed within ten days of the receipt of notice of the assessment of the late filing fee.

130.016. 1. No candidate for statewide elected office, general assembly, or municipal office in a city with a population of more than one hundred thousand shall be required to comply with the requirements to file a statement of organization or disclosure reports of contributions and expenditures for any election in which neither the aggregate of contributions received nor the aggregate of expenditures made on behalf of such candidate exceeds five hundred dollars and no single contributor, other than the candidate, has contributed more than [three hundred twenty-five dollars] the amount of the limitation on contributions to elect an individual to the office of state representative as calculated in subsection 2 of section 130.032, provided that:

- (1) The candidate files a sworn exemption statement with the appropriate officer that the candidate does not intend to either receive contributions or make expenditures in the aggregate of more than five hundred dollars or receive contributions from any single contributor, other than the candidate, that aggregate more than [three hundred twenty-five dollars] the amount of the limitation on contributions to elect an individual to the office of state representative as calculated in subsection 2 of section 130.032, and that the total of all contributions received or expenditures made by the candidate and all committees or any other person with the candidate's knowledge and consent in support of the candidacy will not exceed five hundred dollars and that the aggregate of contributions received from any single contributor will not exceed the amount of the limitation on contributions to elect an individual to the office of state representative as calculated in subsection 2 of section 130.032. Such exemption statement shall be filed no later than the date set forth in section 130.046 on which a disclosure report would otherwise be required if the candidate does not file the exemption statement. The exemption statement shall be filed on a form furnished to each appropriate officer by the executive director of the Missouri ethics commission. Each appropriate officer shall make the exemption statement available to candidates and shall direct each candidate's attention to the exemption statement and explain its purpose to the candidate; and
  - (2) The sworn exemption statement includes a statement that the

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candidate understands that records of contributions and expenditures must be maintained from the time the candidate first receives contributions or makes expenditures and that an exemption from filing a statement of organization or 34 35 disclosure reports does not exempt the candidate from other provisions of this chapter. Each candidate described in this subsection who files a statement of 36 exemption shall file a statement of limited activity for each reporting period described in section 130.046.

- 2. Any candidate who has filed an exemption statement as provided in subsection 1 of this section shall not accept any contribution or make any expenditure in support of the person's candidacy, either directly or indirectly or by or through any committee or any other person acting with the candidate's knowledge and consent, which would cause such contributions or expenditures to exceed the limits specified in subdivision (1) of subsection 1 of this section unless the candidate later rejects the exemption pursuant to subsection 3 of this section. Any contribution received in excess of such limits shall be returned to the donor or transmitted to the state treasurer to escheat to the state.
- 3. If, after filing the exemption statement provided for in this section, the candidate subsequently determines the candidate wishes to exceed any of the limits in subdivision (1) of subsection 1 of this section, the candidate shall file a notice of rejection of the exemption with the appropriate officer; however, such rejection shall not be filed later than thirty days before election. A notice of rejection of exemption shall be accompanied by a statement of organization as required by section 130.021 and any other statements and reports which would have been required if the candidate had not filed an exemption statement.
- 4. A primary election and the immediately succeeding general election are separate elections, and restrictions on contributions and expenditures set forth in subsection 2 of this section shall apply to each election; however, if a successful primary candidate has correctly filed an exemption statement prior to the primary election and has not filed a notice of rejection prior to the date on which the first disclosure report applicable to the succeeding general election is required to be filed, the candidate shall not be required to file an exemption statement for that general election if the limitations set forth in subsection 1 of this section apply to the succeeding general election.
- 5. A candidate who has an existing candidate committee formed for a prior election for which all statements and reports required by this chapter have been properly filed shall be eligible to file the exemption statement as provided in

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subsection 1 of this section and shall not be required to file the disclosure reports pertaining to the election for which the candidate is eligible to file the exemption statement if the candidate and the treasurer or deputy treasurer of such existing 70 71candidate committee continue to comply with the requirements, limitations and restrictions set forth in subsections 1, 2, 3 and 4 of this section. The exemption 72permitted by this subsection does not exempt a candidate or the treasurer of the candidate's existing candidate committee from complying with the requirements of subsections 6 and 7 of section 130.046 applicable to a prior election.

- 6. No candidate for supreme court, circuit court, or associate circuit court, or candidate for political party office, or for county office or municipal office in a city of one hundred thousand or less, or for any special purpose district office shall be required to file an exemption statement pursuant to this section in order to be exempted from forming a committee and filing disclosure reports required of committees pursuant to this chapter if the aggregate of contributions received or expenditures made by the candidate and any other person with the candidate's knowledge and consent in support of the person's candidacy does not exceed one thousand dollars and the aggregate of contributions from any single contributor does not exceed [three hundred twenty-five dollars] the amount of the limitation on contributions to elect an individual to the office of state representative as calculated in subsection 2 of section 130.032. No candidate for any office listed in this subsection shall be excused from complying with the provisions of any section of this chapter, other than the filing of an exemption statement under the conditions specified in this subsection.
- 7. If any candidate for an office listed in subsection 6 of this section exceeds the limits specified in subsection 6 of this section, the candidate shall form a committee no later than thirty days prior to the election for which the contributions were received or expended which shall comply with all provisions of this chapter for committees.
- 8. No member of or candidate for the general assembly shall form a candidate committee for the office of speaker of the house of representatives or president pro tem of the senate.

130.021. 1. Every committee shall have a treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and reside in the district or county in which the committee sits. A committee may also have a deputy treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and reside in the district or county in

which the committee sits, to serve in the capacity of committee treasurer in the event the committee treasurer is unable for any reason to perform the treasurer's duties. A treasurer for a committee shall not hold that designation for, represent, or carry out the duties of more than one committee concurrently.

- 11 2. Every candidate for offices listed in subsection 1 of section 130.016 who 12 has not filed a statement of exemption pursuant to that subsection and every candidate for offices listed in subsection 6 of section 130.016 who is not excluded 13 from filing a statement of organization and disclosure reports pursuant to 14 subsection 6 shall form a candidate committee and appoint a 15 16 treasurer. Thereafter, all contributions on hand and all further contributions received by such candidate and any of the candidate's own funds to be used in 17 support of the person's candidacy shall be deposited in a candidate committee 18 19 depository account established pursuant to the provisions of subsection 4 of this section, and all expenditures shall be made through the candidate, treasurer or 20 21deputy treasurer of the person's candidate committee. Nothing in this chapter 22shall prevent a candidate from appointing himself or herself as a committee of one and serving as the person's own treasurer, maintaining the candidate's own 23records and filing all the reports and statements required to be filed by the 2425 treasurer of a candidate committee.
- 3. A candidate who has more than one candidate committee supporting the person's candidacy shall designate one of those candidate committees as the committee responsible for consolidating the aggregate contributions to all such committees under the candidate's control and direction as required by section 130.041.
- 31 4. (1) Every committee shall have a single official fund depository within 32 this state which shall be a federally or state-chartered bank, a federally or state-chartered savings and loan association, or a federally or state-chartered 33 34 credit union in which the committee shall open and thereafter maintain at least one official depository account in its own name. An "official depository account" 35 shall be a checking account or some type of negotiable draft or negotiable order 36 of withdrawal account, and the official fund depository shall, regarding an official 37 38 depository account, be a type of financial institution which provides a record of 39 deposits, canceled checks or other canceled instruments of withdrawal evidencing each transaction by maintaining copies within this state of such instruments and 40 other transactions. All contributions which the committee receives in money, 41

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checks and other negotiable instruments shall be deposited in a committee's 42 43 official depository account. Contributions shall not be accepted and expenditures shall not be made by a committee except by or through an official depository 44 45 account and the committee treasurer, deputy treasurer 46 candidate. Contributions received by a committee shall not be commingled with 47 any funds of an agent of the committee, a candidate or any other person, except that contributions from a candidate of the candidate's own funds to the person's 48 49 candidate committee shall be deposited to an official depository account of the 50 person's candidate committee. No expenditure shall be made by a committee when the office of committee treasurer is vacant except that when the office of a 5152 candidate committee treasurer is vacant, the candidate shall be the treasurer 53 until the candidate appoints a new treasurer.

- (2) A committee treasurer, deputy treasurer or candidate may withdraw funds from a committee's official depository account and deposit such funds in one or more savings accounts in the committee's name in any bank, savings and loan association or credit union within this state, and may also withdraw funds from an official depository account for investment in the committee's name in any certificate of deposit, bond or security. Proceeds from interest or dividends from a savings account or other investment or proceeds from withdrawals from a savings account or from the sale of an investment shall not be expended or reinvested, except in the case of renewals of certificates of deposit, without first redepositing such proceeds in an official depository account. Investments, other than savings accounts, held outside the committee's official depository account at any time during a reporting period shall be disclosed by description, amount, any identifying numbers and the name and address of any institution or person in which or through which it is held in an attachment to disclosure reports the committee is required to file. Proceeds from an investment such as interest or dividends or proceeds from its sale, shall be reported by date and amount. In the case of the sale of an investment, the names and addresses of the persons involved in the transaction shall also be stated. Funds held in savings accounts and investments, including interest earned, shall be included in the report of money on hand as required by section 130.041.
- 5. The treasurer or deputy treasurer acting on behalf of any person or organization or group of persons which is a committee by virtue of the definitions of committee in section 130.011 and any candidate who is not excluded from forming a committee in accordance with the provisions of section 130.016 shall

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file a statement of organization with the appropriate officer within twenty days after the person or organization becomes a committee but no later than the date for filing the first report required pursuant to the provisions of section 130.046. The statement of organization shall contain the following information:

- (1) The name, mailing address and telephone number, if any, of the committee filing the statement of organization. If the committee is deemed to be affiliated with a connected organization as provided in subdivision (11) of section 130.011, the name of the connected organization, or a legally registered fictitious name which reasonably identifies the connected organization, shall appear in the name of the committee. If the committee is a candidate committee, the name of the candidate shall be a part of the committee's name;
  - (2) The name, mailing address and telephone number of the candidate;
- 90 (3) The name, mailing address and telephone number of the committee 91 treasurer, and the name, mailing address and telephone number of its deputy 92 treasurer if the committee has named a deputy treasurer;
  - (4) The names, mailing addresses and titles of its officers, if any;
- 94 (5) The name and mailing address of any connected organizations with 95 which the committee is affiliated;
- 96 (6) The name and mailing address of its depository, and the name and 97 account number of each account the committee has in the depository;
  - (7) Identification of the major nature of the committee such as a candidate committee, campaign committee, continuing committee, political party committee, incumbent committee, or any other committee according to the definition of committee in section 130.011;
- 102 (8) In the case of the candidate committee designated in subsection 3 of 103 this section, the full name and address of each other candidate committee which 104 is under the control and direction of the same candidate, together with the name, 105 address and telephone number of the treasurer of each such other committee;
- 106 (9) The name and office sought of each candidate supported or opposed by 107 the committee;
- 108 (10) The ballot measure concerned, if any, and whether the committee is 109 in favor of or opposed to such measure.
- 6. A committee may omit the information required in subdivisions (9) and (10) of subsection 5 of this section if, on the date on which it is required to file a statement of organization, the committee has not yet determined the particular candidates or particular ballot measures it will support or oppose. Any

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contribution received over the allowable contribution limits described 114 115 in section 130.032 shall be returned to the contributor by the committee 116 within five business days of the declaration of candidacy or position on a candidate or a particular ballot measure of the committee. 117

- 7. A committee which has filed a statement of organization and has not terminated shall not be required to file another statement of organization, except that when there is a change in any of the information previously reported as required by subdivisions (1) to (8) of subsection 5 of this section an amended statement of organization shall be filed within twenty days after the change occurs, but no later than the date of the filing of the next report required to be filed by that committee by section 130.046.
- 8. Upon termination of a committee, a termination statement indicating dissolution shall be filed not later than ten days after the date of dissolution with the appropriate officer or officers with whom the committee's statement of organization was filed. The termination statement shall include: the distribution made of any remaining surplus funds and the disposition of any deficits; and the name, mailing address and telephone number of the individual responsible for preserving the committee's records and accounts as required in section 130.036.
- 9. Any statement required by this section shall be signed and attested by the committee treasurer or deputy treasurer, and by the candidate in the case of a candidate committee.
- 10. A committee domiciled outside this state shall be required to file a statement of organization and appoint a treasurer residing in this state and open an account in a depository within this state; provided that either of the following conditions prevails:
- 139 (1) The aggregate of all contributions received from persons domiciled in 140 this state exceeds twenty percent in total dollar amount of all funds received by the committee in the preceding twelve months; or 141
  - (2) The aggregate of all contributions and expenditures made to support or oppose candidates and ballot measures in this state exceeds one thousand five hundred dollars in the current calendar year.
- 11. If a committee domiciled in this state receives a contribution of one 146 thousand five hundred dollars or more from any committee domiciled outside of 147this state, the committee domiciled in this state shall file a disclosure report with 148 the commission. The report shall disclose the full name, mailing address, telephone numbers and domicile of the contributing committee and the date and

150 amount of the contribution. The report shall be filed within forty-eight hours of

- 151 the receipt of such contribution if the contribution is received after the last
- 152 reporting date before the election.
- 153 12. Each legislative and senatorial district committee shall retain only one
- 154 address in the district it sits for the purpose of receiving contributions.
  - 130.032. 1. In addition to the limitations imposed pursuant to
  - 2 section 130.031, the amount of contributions made by or accepted from
  - any person other than the candidate in any one election shall not
  - exceed the following:
  - 5 (1) To elect an individual to the office of governor, lieutenant
  - 6 governor, secretary of state, state treasurer, state auditor or attorney
  - 7 general, one thousand two hundred seventy-five dollars;
  - 8 (2) To elect an individual to the office of state senator, six
  - 9 hundred fifty dollars;
  - 10 (3) To elect an individual to the office of state representative,
  - 11 three hundred twenty-five dollars;
- 12 (4) To elect an individual to any other office, including judicial
- 13 office, if the population of the electoral district, ward, or other unit
- 14 according to the latest decennial census is under one hundred
- 15 thousand, two hundred fifty dollars;
- 16 (5) To elect an individual to any other office, including judicial
- 17 office, if the population of the electoral district, ward, or other unit
- 18 according to the latest decennial census is at least one hundred
- 19 thousand but less than two hundred fifty thousand, five hundred
- 20 dollars; and
- 21 (6) To elect an individual to any other office, including judicial
- 22 office, if the population of the electoral district, ward, or other unit
- 23 according to the latest decennial census is at least two hundred fifty
- 24 thousand, one thousand dollars.
- 25 2. For purposes of this subsection, "base year amount" shall be
- 26 the contribution limits prescribed in this section. Such limits shall be
- 27 increased on the first day of January in each even-numbered year by
- 28 multiplying the base year amount by the cumulative consumer price
- 29 index, as defined in section 104.010, RSMo, and rounded to the nearest
- 30 twenty-five-dollar amount.
- 3. Candidate committees, exploratory committees, campaign
- 32 committees, continuing committees, and political party committees

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shall be subject to the limits prescribed in subsection 1 of this 33 section. The provisions of this subsection shall not limit the amount of contributions which may be accumulated by a candidate committee and used for expenditures to further the nomination or election of the 36 candidate who controls such candidate committee, except as provided 37 in section 130.052. 38

- 4. Contributions from persons under fourteen years of age shall be considered made by the parents or guardians of such person and 40 shall be attributed toward any contribution limits prescribed in this chapter. Where the contributor under fourteen years of age has two 42custodial parents or guardians, fifty percent of the contribution shall 43 be attributed to each parent or guardian, and where such contributor 44has one custodial parent or guardian, all such contributions shall be attributed to the custodial parent or guardian.
  - 5. Contributions received and expenditures made prior to the enactment of this section shall be reported as a separate account and pursuant to the laws in effect at the time such contributions are received or expenditures made. Contributions received and expenditures made after the enactment of this section shall be reported as a separate account from the aforementioned account and pursuant to the provisions of this chapter. The account reported pursuant to the prior law shall be retained as a separate account and any remaining funds in such account may be used pursuant to this chapter and section 130.034.
- 6. Monetary contributions shall not be made from any continuing committee to any other committee. 58
  - 7. Any committee which accepts or gives contributions other than those allowed shall be subject to a surcharge of one thousand dollars plus an amount equal to the contribution per nonallowable contribution, to be paid to the ethics commission and which shall be transferred to the director of revenue, upon notification of such nonallowable contribution by the ethics commission, and after the candidate has had ten business days after receipt of notice to return the contribution to the contributor. The candidate and the candidate committee treasurer or deputy treasurer owing a surcharge shall be personally liable for the payment of the surcharge or may pay such surcharge only from campaign funds existing on the date of the receipt

70 of notice. Such surcharge shall constitute a debt to the state 71 enforceable under, but not limited to, the provisions of chapter 143, 72 RSMo.

130.037. Any candidate may file a supplemental report containing information required pursuant to section 130.041 for the purposes of this section. Candidates whose supplemental report filed within thirty days of August 28, 1997, or whose report filed pursuant to subdivision (2) of subsection 1 of section 130.046 reflects outstanding obligations in excess of moneys on hand, may 5 6 convert their campaign committee to a debt service committee as provided in this section. If a debt service committee is formed, the committee may accept 7 contributions from any person as long as the aggregate contribution from such person does not exceed the limits set, under section 130.032, for 10 the aggregating period, under subdivision (1) of subsection 2 of section 130.041 in which the debt occurred. A person who contributes to a debt 11 12 service committee of a candidate may also contribute to the candidate's campaign committee for a succeeding election up to the amounts specified in section 13 14 130.032. The treasurer and the candidate shall terminate the debt service committee pursuant to section 130.021 when the contributions received exceed the 15 amount of the debt, and within thirty days the committee shall file disclosure 16 reports pursuant to section 130.041 and shall return any excess moneys received 17 to the contributor or contributors, if known, otherwise such moneys shall escheat 18 to the state. No debt service committee shall be in existence more than eighteen 19 20 months.

130.047. Any person who is not a defined committee who makes an expenditure or expenditures aggregating five hundred dollars or more in support of, or opposition to, one or more candidates or in support of, or in opposition to, the qualification or passage of one or more ballot measures, other than a contribution made directly to a candidate or committee, shall file a report signed 5 by the person making the expenditures, or that person's authorized agent. The report shall include the name and address of the person making the expenditure, the date and amount of the expenditure or expenditures, the name and address 9 of the payee, and a description of the nature and purpose of each expenditure. Such report shall be filed with the appropriate officer having 10 11 jurisdiction over the election of the candidate or ballot measure in question as set 12forth in section 130.026 no later than fourteen days after the date of making an expenditure which by itself or when added to all other such expenditures during 13

the same campaign equals five hundred dollars or more. If, after filing such 14 15 report, additional expenditures are made, a further report shall be filed no later than fourteen days after the date of making the additional expenditures; except 16 17that, if any such expenditure is made within [fourteen] twelve days prior to an election, the report shall be filed no later than [forty-eight] twenty-four hours 18 19 after the date of such expenditure. The provisions of this subsection shall not 20 apply to a person who uses only the person's funds or resources to make an 21expenditure or expenditures in support of or in coordination or consultation with 22a candidate or committee; provided that, any such expenditure is recorded as a 23contribution to such candidate or committee and so reported by the candidate or 24committee being supported by the expenditure or expenditures.

130.048. The internal dissemination by any membership organization, proprietorship, labor organization, corporation, association or other entity, except  $^{2}$ a committee as defined in section 130.011, of information advocating the election or defeat of a candidate or the passage or defeat of a ballot measure to its members, employees or shareholders, the cost of which is more than two thousand dollars in support of or in opposition to one or more candidates or in support of 6 or in opposition to the qualification or passage of one or more ballot measures in 7 a calendar year, other than a contribution made directly to a candidate or 9 committee, shall be reported in a report signed by the person responsible for 10 making the expenditure or that person's authorized agent. The report shall include the name and address of the person making the expenditure, the date and 11 12amount of the expenditure or expenditures, the name and address of the payee and a description of nature and purpose of the dissemination of 13 information. Such report shall be filed with the appropriate officer having 14 jurisdiction over the election of the candidate or ballot measure in question as set 15 forth in section 130.026 no later than fourteen days after the date of making an 16 expenditure. If, after filing such report, additional expenditures are made, a 17further report shall be filed at the date set forth in section 130.046 for any 18 reporting period in which the additional expenditures are made; except that, such 19 expenditure is made no later than [fourteen] twelve days prior to an election, the 20 21report shall be filed no later than [forty-eight] twenty-four hours after the date of such expenditure.

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