## SECOND REGULAR SESSION

## SENATE BILL NO. 1241

## 94TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR NODLER.

Read 1st time February 27, 2008, and ordered printed.

5366S.02I

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 287.020, 287.200, 287.220, and 287.230, RSMo, and to enact in lieu thereof four new sections relating to workers' compensation, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 287.020, 287.200, 287.220, and 287.230, RSMo, are

- 2 repealed and four new sections enacted in lieu thereof, to be known as sections
- 3 287.020, 287.200, 287.220, and 287.230, to read as follows:

287.020. 1. The word "employee" as used in this chapter shall be

- 2 construed to mean every person in the service of any employer, as defined in this
- 3 chapter, under any contract of hire, express or implied, oral or written, or under
- 4 any appointment or election, including executive officers of corporations. Except
- 5 as otherwise provided in section 287.200, any reference to any employee who
- 6 has been injured shall, when the employee is dead, also include his dependents,
- 7 and other persons to whom compensation may be payable. The word "employee"
- 8 shall also include all minors who work for an employer, whether or not such
- 9 minors are employed in violation of law, and all such minors are hereby made of
- 10 full age for all purposes under, in connection with, or arising out of this
- 11 chapter. The word "employee" shall not include an individual who is the owner,
- 12 as defined in subsection 43 of section 301.010, RSMo, and operator of a motor
- 13 vehicle which is leased or contracted with a driver to a for-hire motor carrier
- 14 operating within a commercial zone as defined in section 390.020 or 390.041,
- 15 RSMo, or operating under a certificate issued by the Missouri department of
- 16 transportation or by the United States Department of Transportation, or any of
- 17 its subagencies.

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18 2. The word "accident" as used in this chapter shall mean an unexpected 19 traumatic event or unusual strain identifiable by time and place of occurrence and producing at the time objective symptoms of an injury caused by a specific 20 21event during a single work shift. An injury is not compensable because work was 22a triggering or precipitating factor.

- 3. (1) In this chapter the term "injury" is hereby defined to be an injury which has arisen out of and in the course of employment. An injury by accident is compensable only if the accident was the prevailing factor in causing both the resulting medical condition and disability. "The prevailing factor" is defined to be the primary factor, in relation to any other factor, causing both the resulting medical condition and disability.
- (2) An injury shall be deemed to arise out of and in the course of the employment only if:
- 31 (a) It is reasonably apparent, upon consideration of all the circumstances, that the accident is the prevailing factor in causing the injury; and 32
- 33 (b) It does not come from a hazard or risk unrelated to the employment to which workers would have been equally exposed outside of and unrelated to the 34 employment in normal nonemployment life. 35
- 36 (3) An injury resulting directly or indirectly from idiopathic causes is not 37 compensable.
  - (4) A cardiovascular, pulmonary, respiratory, or other disease, or cerebrovascular accident or myocardial infarction suffered by a worker is an injury only if the accident is the prevailing factor in causing the resulting medical condition.
- (5) The terms "injury" and "personal injuries" shall mean violence to the physical structure of the body and to the personal property which is used to make up the physical structure of the body, such as artificial dentures, artificial limbs, glass eyes, eyeglasses, and other prostheses which are placed in or on the body to replace the physical structure and such disease or infection as naturally results 46 therefrom. These terms shall in no case except as specifically provided in this chapter be construed to include occupational disease in any form, nor shall they be construed to include any contagious or infectious disease contracted during the course of the employment, nor shall they include death due to natural causes occurring while the worker is at work.
- 52 4. "Death" when mentioned as a basis for the right to compensation means only death resulting from such violence and its resultant effects occurring within 53

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three hundred weeks after the accident; except that in cases of occupational 54 55 disease, the limitation of three hundred weeks shall not be applicable.

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- 5. Injuries sustained in company-owned or subsidized automobiles in accidents that occur while traveling from the employee's home to the employer's principal place of business or from the employer's principal place of business to the employee's home are not compensable. The extension of premises doctrine is abrogated to the extent it extends liability for accidents that occur on property not owned or controlled by the employer even if the accident occurs on customary, approved, permitted, usual or accepted routes used by the employee to get to and from their place of employment.
- 6. The term "total disability" as used in this chapter shall mean inability to return to any employment and not merely mean inability to return to the employment in which the employee was engaged at the time of the accident.
- 7. As used in this chapter and all acts amendatory thereof, the term "commission" shall hereafter be construed as meaning and referring exclusively to the labor and industrial relations commission of Missouri, and the term "director" shall hereafter be construed as meaning the director of the department of insurance of the state of Missouri or such agency of government as shall exercise the powers and duties now conferred and imposed upon the department of insurance of the state of Missouri.
- 748. The term "division" as used in this chapter means the division of workers' compensation of the department of labor and industrial relations of the state of Missouri.
- 77 9. For the purposes of this chapter, the term "minor" means a person who 78 has not attained the age of eighteen years; except that, for the purpose of computing the compensation provided for in this chapter, the provisions of section 79 80 287.250 shall control.
- 10. In applying the provisions of this chapter, it is the intent of the 81 82 legislature to reject and abrogate earlier case law interpretations on the meaning of or definition of "accident", "occupational disease", "arising out of", and "in the 83 84 course of the employment" to include, but not be limited to, holdings in: Bennett 85 v. Columbia Health Care and Rehabilitation, 80 S.W.3d 524 (Mo.App. W.D. 2002); Kasl v. Bristol Care, Inc., 984 S.W.2d 852 (Mo.banc 1999); and Drewes v. TWA, 86 984 S.W.2d 512 (Mo.banc 1999) and all cases citing, interpreting, applying, or 87 following those cases. 88

during the continuance of such disability for the lifetime of the employee at the weekly rate of compensation in effect under this subsection on the date of the injury for which compensation is being made. The word "employee" as used in this section shall not include the injured worker's dependents, estate, or other persons to whom compensation may be payable as provided in subsection 1 of section 287.020. The amount of such compensation shall be computed as follows:

- (1) For all injuries occurring on or after September 28, 1983, but before September 28, 1986, the weekly compensation shall be an amount equal to sixty-six and two-thirds percent of the injured employee's average weekly earnings during the year immediately preceding the injury, as of the date of the injury; provided that the weekly compensation paid under this subdivision shall not exceed an amount equal to seventy percent of the state average weekly wage, as such wage is determined by the division of employment security, as of the July first immediately preceding the date of injury;
- (2) For all injuries occurring on or after September 28, 1986, but before August 28, 1990, the weekly compensation shall be an amount equal to sixty-six and two-thirds percent of the injured employee's average weekly earnings during the year immediately preceding the injury, as of the date of the injury; provided that the weekly compensation paid under this subdivision shall not exceed an amount equal to seventy-five percent of the state average weekly wage, as such wage is determined by the division of employment security, as of the July first immediately preceding the date of injury;
  - (3) For all injuries occurring on or after August 28, 1990, but before August 28, 1991, the weekly compensation shall be an amount equal to sixty-six and two-thirds percent of the injured employee's average weekly earnings as of the date of the injury; provided that the weekly compensation paid under this subdivision shall not exceed an amount equal to one hundred percent of the state average weekly wage;
  - (4) For all injuries occurring on or after August 28, 1991, the weekly compensation shall be an amount equal to sixty-six and two-thirds percent of the injured employee's average weekly earnings as of the date of the injury; provided that the weekly compensation paid under this subdivision shall not exceed an amount equal to one hundred five percent of the state average weekly wage;
- 36 (5) For all injuries occurring on or after September 28, 1981, the weekly 37 compensation shall in no event be less than forty dollars per week.

2. Permanent total disability benefits that have accrued through the date of the injured employee's death are the only permanent total disability benefits that are to be paid in accordance with section 287.230. The right to unaccrued compensation for permanent total disability of an injured employee terminates on the date of the injured employee's death in accordance with section 287.230, and does not survive to the injured employee's dependents, estate, or other persons to whom compensation might otherwise be payable.

3. All claims for permanent total disability shall be determined in accordance with the facts. When an injured employee receives an award for permanent total disability but by the use of glasses, prosthetic appliances, or physical rehabilitation the employee is restored to his regular work or its equivalent, the life payment mentioned in subsection 1 of this section shall be suspended during the time in which the employee is restored to his regular work or its equivalent. The employer and the division shall keep the file open in the case during the lifetime of any injured employee who has received an award of permanent total disability. In any case where the life payment is suspended under this subsection, the commission may at reasonable times review the case and either the employee or the employer may request an informal conference with the commission relative to the resumption of the employee's weekly life payment in the case.

287.220. 1. All cases of permanent disability where there has been previous disability shall be compensated as herein provided. Compensation shall be computed on the basis of the average earnings at the time of the last injury. If any employee who has a preexisting permanent partial disability whether from compensable injury or otherwise, of such seriousness as to constitute a hindrance or obstacle to employment or to obtaining reemployment if the employee becomes unemployed, and the preexisting permanent partial disability, if a body as a whole injury, equals a minimum of fifty weeks of compensation or, if a major extremity injury only, equals a minimum of fifteen percent permanent partial disability, according to the medical standards that are used in determining such compensation, receives a subsequent compensable injury resulting in additional permanent partial disability so that the degree or percentage of disability, in an amount equal to a minimum of fifty weeks compensation, if a body as a whole injury or, if a major extremity injury only, equals a minimum of fifteen percent permanent partial disability, caused by the combined disabilities is substantially

16 greater than that which would have resulted from the last injury, considered 17 alone and of itself, and if the employee is entitled to receive compensation on the basis of the combined disabilities, the employer at the time of the last injury shall 18 19 be liable only for the degree or percentage of disability which would have resulted from the last injury had there been no preexisting disability. After the 20 21compensation liability of the employer for the last injury, considered alone, has 22been determined by an administrative law judge or the commission, the degree or percentage of employee's disability that is attributable to all injuries or 23 24conditions existing at the time the last injury was sustained shall then be 25determined by that administrative law judge or by the commission and the degree 26 or percentage of disability which existed prior to the last injury plus the disability resulting from the last injury, if any, considered alone, shall be deducted from the 27 combined disability, and compensation for the balance, if any, shall be paid out 2829 of a special fund known as the second injury fund, hereinafter provided for. If the previous disability or disabilities, whether from compensable injury or otherwise, 30 and the last injury together result in total and permanent disability, the 31 32 minimum standards under this subsection for a body as a whole injury or a major 33 extremity injury shall not apply and the employer at the time of the last injury shall be liable only for the disability resulting from the last injury considered 34 35 alone and of itself; except that if the compensation for which the employer at the 36 time of the last injury is liable is less than the compensation provided in this 37 chapter for permanent total disability, then in addition to the compensation for 38 which the employer is liable and after the completion of payment of the compensation by the employer, the employee shall be paid the remainder of the 39 compensation that would be due for permanent total disability under section 40 287.200 out of a special fund known as the "Second Injury Fund" hereby created 41 exclusively for the purposes as in this section provided and for special weekly 42 benefits in rehabilitation cases as provided in section 287.141. Maintenance of 43 the second injury fund shall be as provided by section 287.710. The state 44 treasurer shall be the custodian of the second injury fund which shall be 45 deposited the same as are state funds and any interest accruing thereon shall be 46 47 added thereto. The fund shall be subject to audit the same as state funds and accounts and shall be protected by the general bond given by the state 48 49 treasurer. Upon the requisition of the director of the division of workers' compensation, warrants on the state treasurer for the payment of all amounts 50 payable for compensation and benefits out of the second injury fund shall be

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- 2. In all cases in which a recovery against the second injury fund is sought for permanent partial disability, permanent total disability, or death, the 54 state treasurer as custodian thereof shall be named as a party, and shall be entitled to defend against the claim. The state treasurer, with the advice and 56 consent of the attorney general of Missouri, may enter into compromise settlements as contemplated by section 287.390, or agreed statements of fact that 58 would affect the second injury fund. All awards for permanent partial disability, 59 permanent total disability, or death affecting the second injury fund shall be subject to the provisions of this chapter governing review and appeal. For all 62 claims filed against the second injury fund on or after July 1, 1994, the attorney general shall use assistant attorneys general except in circumstances where an 63 actual or potential conflict of interest exists, to provide legal services as may be 64 required in all claims made for recovery against the fund. Any legal expenses incurred by the attorney general's office in the handling of such claims, including, 66 but not limited to, medical examination fees, expert witness fees, court reporter expenses, travel costs, and related legal expenses shall be paid by the fund. Effective July 1, 1993, the payment of such legal expenses shall be contingent upon annual appropriations made by the general assembly, from the fund, to the attorney general's office for this specific purpose.
- 3. If more than one injury in the same employment causes concurrent 7273 temporary disabilities, compensation shall be payable only for the longest and 74largest paying disability.
  - 4. If more than one injury in the same employment causes concurrent and consecutive permanent partial disability, compensation payments for each subsequent disability shall not begin until the end of the compensation period of the prior disability.
- 5. If an employer fails to insure or self-insure as required in section 79 80 287.280, funds from the second injury fund may be withdrawn to cover the fair, reasonable, and necessary expenses to cure and relieve the effects of the injury 81 or disability of an injured employee in the employ of an uninsured employer, or 82 83 in the case of death of an employee in the employ of an uninsured employer, funds from the second injury fund may be withdrawn to cover fair, reasonable, 84 and necessary expenses in the manner required in sections 287.240 and 287.241. 85 In defense of claims arising under this subsection, the treasurer of the state of 86 Missouri, as custodian of the second injury fund, shall have the same defenses to

such claims as would the uninsured employer. Any funds received by the employee or the employee's dependents, through civil or other action, must go towards reimbursement of the second injury fund, for all payments made to the employee, the employee's dependents, or paid on the employee's behalf, from the second injury fund pursuant to this subsection. The office of the attorney general of the state of Missouri shall bring suit in the circuit court of the county in which the accident occurred against any employer not covered by this chapter as required in section 287.280. 

- 6. Every three years the second injury fund shall have an actuarial study made to determine the solvency of the fund, appropriate funding level of the fund, and forecasted expenditures from the fund. The first actuarial study shall be completed prior to July 1, 1988. The expenses of such actuarial studies shall be paid out of the fund for the support of the division of workers' compensation.
- 7. The director of the division of workers' compensation shall maintain the financial data and records concerning the fund for the support of the division of workers' compensation and the second injury fund. The division shall also compile and report data on claims made pursuant to subsection 9 of this section. The attorney general shall provide all necessary information to the division for this purpose.
- 8. All claims for fees and expenses filed against the second injury fund and all records pertaining thereto shall be open to the public.
- 9. Any employee who at the time a compensable work-related injury is sustained is employed by more than one employer, the employer for whom the employee was working when the injury was sustained shall be responsible for wage loss benefits applicable only to the earnings in that employer's employment and the injured employee shall be entitled to file a claim against the second injury fund for any additional wage loss benefits attributed to loss of earnings from the employment or employments where the injury did not occur, up to the maximum weekly benefit less those benefits paid by the employer in whose employment the employee sustained the injury. The employee shall be entitled to a total benefit based on the total average weekly wage of such employee computed according to subsection 8 of section 287.250. The employee shall not be entitled to a greater rate of compensation than allowed by law on the date of the injury. The employer for whom the employee was working where the injury was sustained shall be responsible for all medical costs incurred in regard to that injury.

124 10. No person shall be eligible to receive benefits from the 125 second injury fund for injuries occurring on or after January 1, 2009, 126 except for veterans with documented injuries that occurred while 127 serving in the United States military. The division shall compute moneys to persons eligible for such award for injuries occurring before 128 January 1, 2009, and assess employers. Such employer assessment shall 129 be apportioned, collected, and not exceed the annual surcharge cap of 130 three percent as specified in section 287.715. Any remaining funds 131 132 after all awards have been satisfied shall lapse into the workers' compensation fund. The division shall promulgate rules to implement 133 the provisions of this section. Any rule or portion of a rule, as that 134 term is defined in section 536.010, RSMo, that is created under the 135 136 authority delegated in this section shall become effective only if it 137 complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and 138 139 chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to 140 141 delay the effective date, or to disapprove and annul a rule are 142 subsequently held unconstitutional, then the grant of rulemaking 143 authority and any rule proposed or adopted after August 28, 2008, shall 144 be invalid and void. This subsection shall become effective August 28, 145 2008.

287.230. 1. The death of the injured employee shall not affect the liability of the employer to furnish compensation as in this chapter provided, so far as the liability has accrued and become payable at the time of the death, and any accrued and unpaid compensation due the employee shall be paid to his dependents without administration, or if there are no dependents, to his personal representative or other persons entitled thereto, but the death shall be deemed to be the termination of the disability.

2. Where an employee is entitled to compensation under this chapter,
9 exclusive of compensation as provided for in section 287.200, for an
10 injury received and death ensues for any cause not resulting from the injury for
11 which [he] the employee was entitled to compensation, [payments of the unpaid
12 accrued compensation shall be paid, but] payments of the unpaid unaccrued
13 [balance] compensation under section 287.190 and no other
14 compensation for the injury shall [cease and all liability therefor shall

terminate unless there are **be paid to the** surviving dependents at the time ofdeath.

3. In applying the provisions of this chapter, it is the intent of the legislature to reject and abrogate the holding in Schoemehl v. Treasurer of the State of Missouri, 217 S.W.3d 900 (Mo. banc 2007), and all cases citing, interpreting, applying, or following this case.

Section B. Because of the need to clarify workers' compensation laws and preserve the solvency of the workers' compensation system, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.

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Bill

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