SECOND REGULAR SESSION

SENATE BILL NO. 1111

94TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR CLEMENS.

Read 1st time February 11, 2008, and ordered printed.

4797S.01I

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 276.421, 276.436, 276.441, 276.446, 276.506, 411.070, 411.260, 411.263, 411.266, 411.271, and 411.290, RSMo, and to enact in lieu thereof ten new sections relating to the production and sale of grain, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 276.421, 276.436, 276.441, 276.446, 276.506, 411.070,

- 2 411.260, 411.263, 411.266, 411.271, and 411.290, RSMo, are repealed and ten new
- 3 sections enacted in lieu thereof, to be known as sections 276.421, 276.436,
- 4 276.441, 276.506, 411.070, 411.260, 411.263, 411.266, 411.271, and 411.290, to
- 5 read as follows:

276.421. 1. All applications shall be accompanied by a true and accurate

- 2 financial statement of the applicant, prepared within six months of the date of
- 3 application, setting forth all the assets, liabilities and net worth of the applicant.
- 4 All applications shall also be accompanied by a true and accurate statement of
- 5 income and expenses for the applicant's most recently completed fiscal year. The
- 6 financial statements required by this chapter shall be prepared in conformity
- 7 with generally accepted accounting principles; except that, the director may
- 8 promulgate rules allowing for the valuation of assets by competent appraisal.
- 9 2. Except as provided in subsection 3 of this section which sets
- 10 forth higher financial statement requirements for applicants for a class
- 11 I grain dealer license, the financial statement required by subsection 1 of this
- 12 section shall be [audited or reviewed] prepared by a [certified public] qualified
- 13 accountant. The financial statement may not be [audited or reviewed] prepared
- 14 by the applicant, or an employee of the applicant, if an individual, or, if the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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applicant is a corporation or partnership, by an officer, shareholder, partner, or a direct employee of the applicant.

- 3. Notwithstanding the provisions of subsection 2 of this section to the contrary, the financial statement required by subsection 1 of this section for all applicants for a class I grain dealer license shall be audited or reviewed by a certified public accountant. The financial statement may not be audited or reviewed by the applicant, or an employee of the applicant, if an individual, or, if the applicant is a corporation or partnership, by an officer, shareholder, partner, or a direct employee of the applicant.
- 25 4. The director may require any additional information or verification 26with respect to the financial resources of the applicant as he deems necessary for 27 the effective administration of this chapter. The director may promulgate rules 28setting forth minimum standards of acceptance for the various types of financial statements filed in accordance with the provisions of this chapter. The director 2930 may promulgate rules requiring a statement of retained earnings, a statement of changes in financial position, and notes and disclosures to the financial 32statements for all licensed grain dealers or all grain dealers required to be licensed. The additional information or verification referred to herein may 33 include, but is not limited to, requiring that the financial statement information 34 be reviewed or audited in accordance with standards established by the American 35 Institute of Certified Public Accountants. 36
- [4.] 5. All grain dealers shall provide the director with a copy of all financial statements and updates to financial statements utilized to secure the bonds required by sections 276.401 to 276.582.
 - [5.] 6. All financial statements submitted to the director for the purposes of this chapter shall be accompanied by a certification by the applicant or the chief executive officer of the applicant, subject to the penalty provision set forth in subsection 4 of section 276.536, that to the best of his knowledge and belief the financial statement accurately reflects the financial condition of the applicant for the fiscal period covered in the statement.
- [6.] 7. Any person who knowingly prepares or assists in the preparation of an inaccurate or false financial statement which is submitted to the director for the purposes of this chapter, or who during the course of providing bookkeeping services or in **preparing**, reviewing, or auditing a financial statement which is submitted to the director for the purposes of this chapter,

becomes aware of false information in the financial statement and does not disclose in notes accompanying the financial statements that such false information exists, or does not disassociate himself from the financial statements prior to submission, is guilty of a class C felony. Additionally, such persons are liable for any damages incurred by sellers of grain selling to a grain dealer who is licensed or allowed to maintain his license based upon inaccuracies or falsifications contained in the financial statement.

58 [7.] 8. Except as set forth in section 276.511 which mandates higher requirements for class I grain dealers, any licensed grain dealer or applicant for 59 a grain dealer's license who purchases less than four hundred thousand dollars 60 worth of grain, during the dealer's last completed fiscal year, in the state of 61 Missouri and those states with whom Missouri has entered into contracts or 62 63 agreements as authorized by section 276.566 must maintain a minimum net 64 worth equal to the greater of ten thousand dollars or five percent of such grain purchases. If grain purchases during the dealer's last completed fiscal year are 65 four hundred thousand dollars or more, the dealer must maintain a net worth 66 equal to the greater of twenty thousand dollars or one percent of grain purchases. 67 If the dealer or applicant is deficient in meeting this net worth requirement, he 68 must post additional bond as required in section 276.436. 69

276.436. 1. The total amount of the surety bond required of a dealer licensed pursuant to sections 276.401 to 276.582 shall [be established by the director by rule, but in no event shall such bond] not be less than [twenty] fifty thousand dollars nor more than [three] five hundred thousand dollars, except as authorized by other provisions of sections 276.401 to 276.582.

6 2. The formula for determining the amount of bond shall be [established by the director by rule and shall be] computed at a rate of no less than the 7 principal amount to the nearest one thousand dollars, equal to not less than [one] two percent [and not more than five percent] of the aggregate dollar amount paid 10 by the dealer for grain purchased in the state of Missouri and those states with whom Missouri has entered into contracts or agreements as authorized by section 11 12 276.566 during the dealer's last completed fiscal year, or, in the case of a dealer 13 who has been engaged in business as a grain dealer for less than one year or who has not previously engaged in such business, not less than [one] two percent 14 15 [and not more than five percent] of the estimated aggregate dollar amount to be paid by the dealer for grain purchased in the state of Missouri and those states 16 with whom Missouri has entered into contracts or agreements as authorized by 17

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section 276.566 during the applicant's initial fiscal year. 18

- 19 3. Any licensed grain dealer or applicant who has, at any time, a net worth less than the amount required by subsection 7 of section 276.421, shall be 20 21required to obtain a surety bond in the amount of one thousand dollars for each 22one thousand dollars or fraction thereof of the net worth deficiency. Failure to 23 post such additional bond is grounds for refusal to license or the suspension or revocation of a license issued under sections 276.401 to 276.582. This additional 2425 bond can be in addition to or greater than or both in addition to and greater than 26 the maximum bond as set by this section.
- 27 4. The director may, when the question arises as to a grain dealer's ability to pay for grain purchased, require a grain dealer to post an additional bond in 28 a dollar amount deemed appropriate by the director. Such additional bond can 29 be in addition to or greater than or both in addition to and greater than the 30 maximum bond as set by this section. The director must furnish to the dealer, 31 by certified mail, a written statement of the reasons for requesting additional 32 bond and the reasons for questioning the dealer's ability to pay. Failure to post 33 such additional bond is a ground for modification, suspension or revocation by the 34 director of a license issued under sections 276.401 to 276.582. The determination 35 of insufficiency of a bond and of the amount of the additional bond shall be based 36 37 upon evidence presented to the director that a dealer:
 - (1) Is or may be unable to meet his dollar or grain obligations as they become due;
 - (2) Has acted or is acting in a way which might lead to the impairment of his capital;
- (3) As a result of his activity, inactivity, or purchasing and pricing practices and procedures, including, but not limited to, the dealer's deferred pricing or deferred payment practices and procedures, is or may be unable to honor his grain purchase obligations arising out of his dealer business. The amount of the additional bond required under this subsection shall not exceed the 46 amount of the dealer's current loss position. Current loss position shall be the sum of the dealer's current liabilities less current assets or the amount by which he is currently unable to meet the grain purchase obligations arising out of his dealer business.
- 51 5. One bond, cumulative as to minimum requirements, may be given 52where a dealer has multiple licenses; except however, that in computing the amount of the single bond the grain dealer may add together the total purchases

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of grain of all locations to be covered thereby and use the aggregate total 54 55 purchases for the fiscal year for the purpose of computing bond. However, this single cumulative bond must be at least equal to [twenty] fifty thousand dollars 56 57 per dealer license issued up to the [three] five hundred thousand dollar maximum bond amount specified in subsection 1 of this section. When a grain 58 59 dealer elects to provide a single bond for a number of licensed locations, the total 60 assets of all the licensed locations shall be subject to liabilities of each individual licensed location. 61

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- 6. Failure of a grain dealer to provide and file a bond and financial statement and to keep such bond in force shall be grounds for the suspension or revocation, by the director, of a license issued under sections 276.401 to 276.582.
- 7. A dealer shall be required to post additional surety bond when he surpasses the estimated aggregate dollar amount to be paid for grain purchased as set forth in subsection 2 of this section. Such additional bond shall be determined by the director so as to effectively protect sellers of grain dealing with such dealer.
- 276.441. 1. Any grain dealer who is of the opinion that his net worth is sufficient to guarantee payment for grain purchased by him may make a formal, written request to the director that he be relieved of the obligation of filing a bond in excess of the minimum bond of [twenty] fifty thousand dollars. Such request shall be accompanied by a financial statement of the applicant, audited by a certified public accountant, and prepared within four months of the date of such request and accompanied by such additional information concerning the applicant and his finances as the director may require [which may include the request for submission of a financial statement audited by a public accountant].
 - 2. If such financial statement discloses a net worth equal to at least five times the amount of the bond otherwise required by sections 276.401 to 276.582, and the director is otherwise satisfied as to the financial ability and resources of the applicant, the director may waive that portion of the required bond in excess of [twenty] fifty thousand dollars for each license issued.

276.506. 1. The director shall collect fees as follows:

- 2 (1) A filing fee of [twenty-five] fifty dollars for each original application 3 for license filed;
- 4 (2) A license fee of [forty] **one hundred** dollars for the issuance of an 5 original or renewal license;
 - (3) A fee for each special or requested examination of a grain dealer for

7 extra work beyond regular examination procedures in connection with regular

- 8 scheduled examinations computed as follows:
- 9 (a) Necessary personal expenses in conformance with the rules and
- 10 regulations promulgated by the commissioner of administration pursuant to
- 11 section 33.090, RSMo;
- 12 (b) A mileage allowance equal to the allowance established by the
- 13 commissioner of administration pursuant to section 33.095, RSMo;
- 14 (c) [Twenty] Forty dollars for each man-hour required to complete the
- 15 inspection.
- 16 2. All fees collected by the director under sections 276.401 to 276.582 shall
- 17 be deposited in the general revenue fund of the state. No fees shall be prorated.
- 3. Nonpayment of fees shall be grounds for refusal to issue or renew a
- 19 license or for suspension or revocation of a grain dealer's license.
- 20 4. Notwithstanding other provisions of sections 276.401 to 276.582, a
- 21 grain dealer licensed under sections 276.401 to 276.582 who is also licensed by
- 22 the state of Missouri under chapter 411, RSMo, shall not be charged application
- 23 filing fees or licensing fees authorized by sections 276.401 to 276.582.
 - 411.070. 1. The director shall:
- 2 (1) Supervise the handling, sampling, inspection, weighing and storage of 3 grain in warehouses as required by this chapter;
- 4 (2) Supervise protein or other chemical analysis of grain where
- 5 laboratories are now or may hereafter be established;
- 6 (3) Keep proper records of all sampling, inspection, weighing, protein or
- 7 other chemical analysis performed under the provisions of this chapter;
- 8 (4) Employ, fix the salaries and pay all necessary personnel required to
- 9 administer, execute and perform the duties required by the provisions of this
- 10 chapter, including warehouse auditors whose duties may include making
- 11 examinations, audits, inspections and investigations authorized under this
- 12 chapter;
- 13 (5) Cause the operations of warehousemen licensed under this chapter to
- 14 be examined. The examinations may include an audit of all grain and all books,
- 15 documents and records pertaining to the warehousemen's business operations, to
- 16 determine whether the interests of producers, shippers and receivers of grain and
- 17 the holders of warehouse receipts are adequately protected and safeguarded;
- 18 (6) Take such action or issue such orders as necessary to prevent any
- 19 fraud upon or discrimination against depositors of grain in warehouses. If upon

20 examination, a deficiency is found to exist between physical inventory and the

- 21 warehouseman's obligations, the director may require an examiner to remain at
- 22 the warehouse and monitor all operations conducted thereat, involving grain
- 23 stored under the provisions of this chapter, until such deficiency is corrected.
- 24 2. The director may:

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- 25 (1) Promulgate and adopt such regulations in accordance with the 26 provisions of chapter 536, RSMo, as may be necessary for the efficient and 27 effective enforcement of this chapter;
- 28 (2) Designate an employee of the department to act as his designated 29 representative;
- 30 (3) Publish such data in connection with the administration of this 31 chapter as may be of public interest;
- 32 (4) Require any forms, records or reports to be filed with the department, 33 by any warehouseman, that he deems necessary to ensure compliance with the 34 provisions of this chapter;
- 35 (5) Examine, or cause to be examined, at reasonable times, any 36 warehouse, including an examination of grain stored therein and all books, 37 documents and records pertaining thereto, in order to determine whether or not 38 such facility should be licensed pursuant to this chapter;
- 39 (6) Prescribe minimum contents for any forms, records, contracts or 40 reports that grain warehousemen use or by the provisions of this chapter and its 41 pursuant regulations, are required to issue, file, maintain or keep;
 - (7) Issue subpoenas duces tecum for any records relating to a grain warehouseman's business;
- 44 (8) Prescribe procedures for hearings to be held in accordance with the 45 provisions of this chapter and regulations promulgated hereunder; provided, 46 however, an appeal from such hearings may be taken in accordance with the 47 provisions of chapter 536, RSMo;
- 48 (9) Conduct, or appoint a designated representative to conduct, 49 administrative hearings pursuant to the provisions of this chapter and chapter 50 536, RSMo. Hearings may be conducted for the purpose of determining the 51 liability of sureties which have filed bonds with the department on behalf of 52 warehousemen licensed, or required to be licensed, under this chapter. Hearings 53 may be conducted for the purpose of determining the validity of grain-related claims filed with the department against such warehousemen and sureties, as 54well as the subsequent disbursement of all available funds, pro rata or otherwise, 55

to satisfy claims determined to be valid. An order issued by the director, or his
 designated representative, as a result of such hearings shall be final and legally

- 58 binding on all parties unless appealed in accordance with the provisions of
- 59 chapter 536, RSMo;
- 60 (10) Serve, or cause to be served, any subpoena, petition, or order required 61 for the administration of this chapter;
- 62 (11) Establish guidelines for the issuance of electronic 63 warehouse receipts and approve providers of such service.
- 64 3. [No rule or portion of a rule promulgated under the authority of this chapter shall become effective unless it has been promulgated pursuant to the 65provisions of section 536.024, RSMo] Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the 6768 authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, 69 70 RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are 73subsequently held unconstitutional, then the grant of rulemaking 74authority and any rule proposed or adopted after August 28, 2008, shall 75be invalid and void. 76
- 411.260. 1. Each person owning, operating, or desiring to own or operate a grain warehouse who is required to be licensed, shall apply for a license for each such warehouse he owns or operates. The application for a license shall be subscribed and sworn to under oath by the applicant or a duly authorized representative of the applicant. The application shall be in a form prescribed by the director. All items on the application must be completed or marked "not applicable" as appropriate.
- 2. All applications shall be accompanied by a true and accurate financial statement of the applicant, prepared within six months of the date of the application, setting forth the assets, liabilities and the net worth of the applicant. All applications shall also be accompanied by a true and accurate statement of income and expenses for the applicant's most recently completed fiscal year. The financial statements required by this chapter shall be prepared in conformity with generally accepted accounting principles; except that, the director may promulgate rules allowing for the valuation of assets by competent appraisal.

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3. The financial statements required by subsection 2 of this section shall be [audited or reviewed by a certified public] prepared by a qualified accountant. The financial statement may not be audited, reviewed or prepared by the applicant, if an individual, or, if the applicant is a corporation or partnership, by any officer, shareholder, partner, or employee of the applicant.

- 4. The director may require any additional information or verification with respect to the financial resources of the applicant as he deems necessary for the effective administration of this chapter. The director may promulgate rules setting forth minimum standards of acceptance for the various types of financial statements filed in accordance with the provisions of this chapter. The director may promulgate rules requiring a statement of retained earnings, a statement of changes in financial position, and notes and disclosures to the financial statements for all licensed warehousemen or all warehousemen required to be licensed. The additional information or verification referred to herein may include, but is not limited to, requiring that the financial statement information be reviewed or audited in accordance with standards established by the American Institute of Certified Public Accountants.
- 5. All warehousemen shall provide the director with a copy of all financial statements and updates to financial statements utilized to secure the bonds required by this chapter. Also, all warehousemen maintaining a uniform grain storage agreement with the Commodity Credit Corporation or a United States Warehouse Act license shall provide the director with a copy of all financial statements and updates to financial statements utilized to secure and maintain such agreement or license.
- 6. All financial statements submitted to the director for the purposes of this chapter shall be accompanied by a certification by the applicant or the chief executive officer of the applicant, subject to the penalty provision set forth in section 411.517 that to the best of his knowledge and belief the financial statement accurately reflects the financial condition of the applicant for the fiscal period covered in the statement.
- 7. Any person who knowingly prepares or assists in the preparation of an inaccurate or false financial statement which is submitted to the director for the purposes of this chapter, or who during the course of providing bookkeeping services or in reviewing or auditing a financial statement which is submitted to the director for the purposes of this chapter, becomes aware of false information in the financial statement and does not disclose in notes accompanying the

financial statements that such false information exists, or does not disassociate himself from the financial statements prior to submission, is guilty of a class C felony. Additionally, such persons are liable for any damages incurred by depositors of grain with a warehouseman who is licensed or allowed to maintain his license based upon inaccuracies or falsifications contained in the financial statement.

411.263. Every warehouseman's original application for a public warehouse license must be accompanied by a [fifty] one hundred dollar application fee. Every applicant after approval shall pay an annual license fee based upon the capacity of the warehouse, or portion of the warehouse, the fee to be set by the director at a rate not to exceed the schedule of license fees set forth in section 411.691. If two or more warehouses are to be operated as a single operating unit as authorized in section 411.255, separate filing fees and licensing fees are required for each warehouse.

411.266. If a public warehouseman licensed under this chapter desires to renew the license for an additional year, application for the renewal shall be made on a form prescribed by the director and shall be accompanied by a financial statement, as required by section 411.260, with such additional information or verification with respect to the financial resources of the applicant as the director may require. The application fee of [fifty] one hundred dollars shall not be required. At least sixty days prior to the expiration of each license issued by the director under this chapter, the director shall notify the warehouseman of the date of expiration and furnish the warehouseman with the renewal form. The warehouseman shall submit the application at least thirty days prior to the date of expiration of the license and for each day less than thirty 11 days, the warehouseman shall be penalized an additional fee of ten dollars per 12day for every day beyond the due date for the application. The date of submission 13 of the application shall be determined as the date postmarked.

411.271. 1. Except as provided in subsection 2 of this section, the
department shall make at least [one] two complete [examination] examinations
of each state licensed public warehouse each year. The [examination]
examinations shall be at the expense of the warehouseman who shall be
charged thereby a fee based on rates established by the director. The minimum
examination fee shall be [fifty] one hundred dollars. The [examination]
examinations shall include a weigh-up of all grain or a measure-up of all grain,
as may be elected by the warehouseman.

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- 9 2. If a public warehouseman licensed under this chapter submits 10 a financial statement reviewed or audited by a certified public accountant to meet the financial statement requirements of section 11 411.260, one of the examinations required under subsection 1 of this 12section and the fee for that examination may be waived by the director. 13
- 14 3. Any additional examinations deemed necessary by the department to be made during any year shall be at the expense of the department; except that, 15 if upon any examination a discrepancy is found to exist, the director may collect 16 a fee for that examination and for any subsequent examinations deemed 17 necessary to insure that the discrepancy is corrected. The fee for each such 18 19 examination shall be computed in accordance with the provisions of subsection 20 3 of this section.
- [3.] 4. Any warehouseman may request additional examinations at the 22expense of the warehouseman. The director may collect a fee for each special or requested examination of a public grain warehouse or for extra work beyond regular examination procedures in connection with regularly scheduled examinations, computed as follows:
- 26 (1) Necessary personal expenses in conformance with the rules and 27regulations promulgated by the commissioner of administration pursuant to section 33.090, RSMo; 28
- (2) A mileage allowance equal to the allowance established by the 29 commissioner of administration pursuant to section 33.095, RSMo; 30
- 31 (3) [Twenty] Forty dollars for each man-hour required to complete the 32inspection.
- [4.] 5. Upon completion of any examination which reveals a failure to 33 comply with this chapter or regulations promulgated hereunder, the director or 34 any warehouse auditor, within a reasonable time, shall present a written 35 discrepancy report to the warehouseman, his employee or agent. The report shall 36 specify the areas of noncompliance and shall give a specific period of time within 37which corrective action is to be taken. Such period of time shall be both 38 reasonable and practicable under the circumstance. A report of that corrective 39 action shall be sent to the director by the warehouseman. If, after further 40 41 examination, the discrepancy still exists, the director may modify, suspend, or 42revoke the warehouseman's license, or the director may take whatever other 43 action he deems necessary, consistent with the provisions of this chapter, until the warehouseman has corrected the discrepancy. 44

11.290. 1. Every state licensed public warehouseman shall in his own name at all times keep all the grain contained in his warehouse insured by some reliable insurance company authorized to do business in the state of Missouri. The grain is to be insured for its full market value against loss by fire, inherent explosion, lightning, and windstorm. Failure to do so is a violation of this chapter and shall make the public warehouseman liable for the same on his bond. Except that a warehouseman shall not be required to carry insurance on commodity credit corporation owned grain if the commodity credit corporation elects to be self insured for loss of the grain. The director may promulgate rules governing the submission and acceptance of insurance policies that contain deductible clauses.

- 2. In case of a fire, inherent explosion, lightning, or windstorm, which shall destroy or damage all or part of the grain stored in any public warehouse, the public warehouseman shall, upon demand by the owner of the grain, or the holder of any warehouse receipt or receipts for such grain, and upon being presented with the warehouse receipt or receipts, or other evidence of ownership, make settlement for the value of the grain covered by the warehouse receipt, or receipts, after deducting the warehouse charges, at the market value of same, basing the value at the average price paid for grain of the same grade and quality at the station where the public warehouse is located on the date of the destruction. In the event settlement is not made within sixty days from the date of the demand, the depositor shall have the right to seek recovery from the insurance company.
- 3. Fraud or other criminal act of the warehouseman, to which the holder of a warehouse receipt or other interested person is not a party, shall not deprive the holder of a warehouse receipt, storage receipt or scale ticket, or other interested person, of his right of recovery under such policy of insurance.
- 4. No insurance policy covering grain shall be canceled or be allowed to expire by the insurance company on less than ninety days' notice by certified mail to the director and the principal, except if such policy is being replaced with another policy and evidence of the new policy is filed with the director at the time of cancellation or expiration of the policy on file. The notice shall contain the termination or expiration date. Any replacement insurance shall be provided by, and carried in the name of, the warehouseman. [The license of a warehouseman shall automatically be suspended for failure to file new evidence of insurance within thirty days of the director's receipt of the notice of cancellation or

expiration. If replacement insurance is not filed within sixty days of the director's receipt of notice of cancellation or expiration, the warehouse license shall be automatically revoked. The provisions of subsections 9 and 10 of section 411.275, pertaining to the director, circuit courts, warehousemen, depositors, and other interested persons relating to bond cancellations shall apply similarly to insurance cancellations or expirations.]

[276.446. Any grain dealer whose total purchases of grain within Missouri and those states with whom Missouri has entered into contracts or agreements as authorized by section 276.566 during any fiscal year, do not exceed an aggregate dollar amount of four hundred thousand dollars may satisfy the bonding requirements of sections 276.401 to 276.581 by filing with the director a bond at the rate of one thousand dollars for each twenty thousand dollars or fraction thereof of the dollar amount to be purchased, with a minimum bond of ten thousand dollars required.]



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